GOVERNMENT OF GHANA
EDUCATION STRATEGIC PLAN 2003 to 2015
VOLUME 1 POLICIES, TARGETS AND STRATEGIES
Ministry of Education

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# **EDUCATION STRATEGIC PLAN 2003 - 2015**

# **Volume 1: Policy, Targets and Strategies**

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#### **Abbreviations**

BECE Basic Education Certificate Examination

BOG Board of Governors

CBO Community Based Organisation
CPM Consultative Panel Meeting
CRT Criterion Referenced Tests
DP Development Partners
EA Equitable Access
EFA Education For All

EM Educational Management

EMIS Education Management Information System ERRC Education Reform Review Committee

ESP Education Strategic Plan

ESPRR Education Sector Policy Review Report

ESR Education Sector Review

ESTAC Education Sector Technical Advisory Committee

FBO Faith Based Organisation

FCUBE Free Compulsory Universal Basic Education FPMU Funds and Procurement Management Unit

GER Gross Enrolment Ratio
GES Ghana Education Service
GETFund Ghana Education Trust Fund
GoG Government of Ghana

GPRS Ghana Poverty Reduction Strategy

HIV/AIDS Human Immunodeficiency Virus/Acquired Immune Deficiency Syndrome

HQ Head Quarters HT Head Teacher

ICT Information and Communication Technology IEC Information, Education, Communication IGO Inter-Governmental Organisation

INSET Inter-Governmental Organisation
INSET In-Service Education of Teachers

JSS Junior Secondary School KG Kindergarten

M&E Monitoring and Evaluation
MNS Minimum National Standards

MoE Ministry of Education

MoMDE Ministry of Manpower Development and Employment

MoEP Ministry of Economic Planning

MoF Ministry of Finance MoH Ministry of Health

MOU Memorandum of Understanding
MSP Minimum Standards of Performance
MTEF Medium Term Expenditure Framework
NCTE National Council for Tertiary Education
NDPC National Development Planning Commission
NEPAD New Partnerships for Africa's Development

NER Net Enrolment Ratio

NFED Non-Formal Education Division NGO Non-Governmental Organisation

PBME Planning, Budgeting, Monitoring and Evaluation

PMT Performance Monitoring Tests
PTA Parent Teacher Association
PTR Pupil Teacher Ratio
QE Quality of Education
SEN Special Education Needs

SPIP School Performance Improvement Programme

SMC School Management Committee

SRIMPR Statistics, Research, Information Management and Public Relations

SSS Senior Secondary School

SSSCE Senior Secondary School Certificate Examination

ST Science, Technology and TVET

SWAp Sector Wide Approach

SWOT Strengths, Weaknesses, Opportunities, Threats

TA Technical Assistance
TG Thematic Group
ToR Terms of Reference
TOT Trainers of Trainers/Tutors
TTC Teacher Training College

TVET Technical and Vocational Education and Training

UBE UNESCO

Universal Basic Education United Nations Education, Scientific and Cultural Organisation

#### **Foreword**

The Education Strategic Plan (ESP) is an important component in the preferred approach of the Ministry of Education to development - a whole sector, or sector wide approach with responsibility for sector planning resting with government, supported by partnerships with the home, schools and local and wider communities. The ESP is a forward-looking plan, based on declared targets and indicators that will assist in delivering civil service reform and poverty reduction through activities in the education sector.

The two volumes of the ESP are an outcome of discussions and consultations between numerous officers and stakeholders in the education sector. This interaction has provided a sound pragmatic basis for the plan and I would like to thank my senior officials and technical staff in the MoE and all those who took part for their committed efforts during the preparation stages.

The preparation of the ESP has been underpinned by a concern for the overall welfare and holistic development of our people and the nation. The concepts of universal access and equity of quality provision underpin the ESP and will continue to be central to educational development.

The publication of the Education Strategic Plan is part of a series of on-going initiatives designed to assist the development of education in Ghana. We anticipate that, as in the past, the plan will be updated following sector review and appraisal. In other words, it is not presented as a blueprint for education sector development; rather it is a strategic guide that will inform development during the next thirteen years.

I wish to take this opportunity to commend the ESP as the way ahead for education development in Ghana.

Professor C Ameyaw Akumfi Minister of Education

# **Chapter 1**

# The Education Strategic Plan - Background and Policy Basis

The Education Strategic Plan (ESP) Volume 1 provides an overview of education sector policies, targets and strategies for the plan period 2003 to 2015. Volume 2 of the ESP, the Work Programme (published separately), presents the policy objectives in terms of targeted outcomes linked to timeframes and institutional responsibilities.

This chapter begins by providing a brief description of the education system. It then outlines the documentary and policy basis for the ESP, including broad mission and goals and a brief situational analysis of the sector.

#### 1.1 The Education Sector: an Overview.

#### 1.1.1 Responsibility for the Education Sector

The Ministry of Education (MoE) has overall responsibility for education sector policy, planning and monitoring. Education delivery and implementation is devolved to institutions, Districts and Regions through various agencies of MoE. Of these, the Ghana Education Service (GES) is the agency that implements the Basic and Senior Secondary education components, including Technical and Vocational institutes. GES is therefore responsible for schools and, by virtue of the size of these sub-sectors, about four-fifths of the annual expenditure on education. The other agencies cover the rest of the education sector. Of these the National Council for Tertiary Education (NCTE) and the Non-Formal Education Division (NFED) have important sub-sectoral areas of responsibility regarding education delivery. Annex A contains an outline organogram of the MoE and its agencies.

Article 38 of the Constitution requires government to provide access to Free Compulsory Universal Basic Education (FCUBE) and, depending on resource availability, to Senior Secondary, Technical and Tertiary education and life-long learning. MoE launched FCUBE in September 1995 with the goal of improving access to quality basic education over the 10 years to 2005. Its four broad strategic objectives were to:

- improve the quality of teaching and learning
- improve management for efficiency within the education sectors
- improve access and participation
- decentralise the education management system

These objectives equally apply to the whole education sector.

#### 1.1.2 Delivery Systems

The formal education system is delivered through a number of institutions ranging from kindergarten classes to universities and polytechnics. Selected data for these institutions are outlined in Table 1.1 and a proposed structure for the education system is shown diagrammatically in Annex B.

Table 1.1: Selected Statistics for Education (2001/02)

	No. of Institutions	No. of students	% female	GER %	No. of teaching staff	PTR	% of total education spending
Kindergarten/Pre-school	9 634	702 304	49	46.2	27 882	25	-
Public	6 321	457 597	50		19 043	24	7.4
Private	3 313	244 707	49		8 839	28	
Primary	15 285	2 586 434	47	80	80 552	32	
Public	12 335	2 113 749	47		64 197	33	34.0
Private	2 950	472 685	49		16 355	29	
Junior Secondary	7 582	865 636	45	64	47 445	19	
Public	6 414	741 895	45		40 011	19	22.7
Private	1 168	123 741	49		7 434	17	
Senior Secondary	510						
Public	474	249 992	41	18	10 791	21	15.2
Private	36						
TVET							
Public	23	17934	13	N/A	1150	16	1.2
Teacher Training (TTC)	42	19 686	27	N/A	n/a	n/a	
Public	38	18 766	31		1209	16	4.5
Private	4	920	n/a		n/a	n/a	
Tertiary				N/A		N/A	
Public					1 480		11.5
Universities	5	40 673	30		951		
Polytechnics	10	18 459	22		80		
Other (IPS,GIL)	5	n/a	n/a		n/a		
Private	121	n/a	n/a		n/a		
Non-Formal	8 000	196 170	62%	N/A	8 000	25	0.5
Special Education	24	3807	N/A	40	264	14	0.5
Management	N/A	N/A	N/A	N/A	N/A	N/A	0.3
Subvented bodies	N/A	N/A	N/A	N/A	N/A	N/A	2.2

[Based on various data from MoE, GES and current reports (2002)]

Notes:

N/A Not Appropriate

n/a not available

#### 1.2 Documents that have informed the ESP

In accordance with the concept of strategic planning as a continuous and developmental process, this is the fourth ESP. Unlike its predecessors, this ESP covers a longer plan period - up to 2015 - and contains costed activities and related indicators. However, in keeping with earlier versions, it has been developed in relation to current (2002-03) policy and to current review reports and papers of sectoral, national and regional importance. These include the following:

<sup>&</sup>lt;sup>1</sup> Six of them are degree awarding; a further 60 awaiting accreditation

#### Education sector papers:

- *Previous Education Sectors Plans*, (ESPs, 1998 to 2002)
- Education Sector Policy Review Report (ESPRR, August, 2002)
- Education Sector Review (ESR, October 2002)
- *Meeting the Challenges of Education in the 21st Century* (The report of the President's Committee on Review of Education Reforms in Ghana<sup>1</sup>, October 2002)

#### National documents

- Ghana Poverty Reduction Strategy (19 February 2003)
- Medium Term Expenditure Framework (MTEF 2002 2004)

#### Regional proposal

- New Partnerships for Africa's Development (NEPAD, October 2001)
- Education for All (EFA, April 2000)

In addition, the ESP is informed by various other documents and by consultations with a wide variety of education practitioners and members of the public.

#### 1.3 Philosophical and Policy basis of the ESP

The ESP adheres to the broad philosophical stance adopted by the Ministry of Education and its agencies as expressed in the *Mission Statement for Education* (Box 1). The mission statement takes account of national goals; it underpins the work

#### BOX 1

#### Mission Statement for Education

The mission of the Ministry of Education is to provide relevant education to all Ghanaians at all levels to enable them to acquire skills that will assist them to develop their potential, to be productive, to facilitate poverty reduction and to promote socio-economic growth and national development.

of the Ministry and its agencies and acts as a foundation for sectoral planning. Box 2 presents *Goals for the Education Sector* which have been derived from the *Mission Statement*.

#### BOX 2

#### Goals for the Education Sector

In fulfilment of the Education Mission, The Ministry of Education will provide the following:

- (a) Facilities to ensure that all citizens, irrespective of age, gender, tribe, religion and political affiliation, are functionally literate and self-reliant
- (b) Basic education for all
- (c) Opportunities for open education for all
- (d) Education and training for skill development with emphasis on science, technology and creativity
- (e) Higher education for the development of middle and top-level manpower requirements.

In providing these services we will be guided by the following values:

- (1) Quality education, (2) Efficient management of resources,
- (3) Accountability and transparency, (4) Equity.

<sup>&</sup>lt;sup>1</sup> Commonly referred to as the Education Reform Review Committee, ERRC

The structure of the ESP has been largely dictated by the policy goals within the August 2002 *Education Sector Policy Review Report* (ESPRR) which was developed in line with MTEF preparation during 2002. The ESPRR identified eight policy goals. To these, a ninth and tenth goal have been added to emphasise national and international concerns about HIV/AIDS and to promote female education.

#### **Policy Goals:**

- 1. Increase access to and participation in education and training
- 2. Improve quality of teaching and learning for enhanced pupil/student achievement
- 3. Extend and Improve technical and vocational education and training
- 4. Promote good health and environmental sanitation in schools and institutions of higher learning
- 5. Strengthen and improve educational planning and management
- 6. Promote and extend the provision of science and technology education and training
- 7. Improve the quality of academic and research programmes
- 8. Promote and extend pre-school education
- 9. Identify and promote education programmes that will assist in the prevention and management of HIV/AIDS
- 10. Provide girls with equal opportunities to access the full cycle of education

Throughout the ESP, these are generally re-ordered and grouped within four areas of focus:

1. Equitable Access to Education	<ul> <li>Pre-school education</li> <li>Access and participation in education and training</li> <li>Girls access to education</li> </ul>
2. Quality of Education	<ul> <li>Quality of teaching and learning for enhanced pupil/student achievement</li> <li>Academic and research programmes</li> <li>Health and environment in schools and institutions</li> <li>Prevention and management of HIV/AIDS</li> </ul>
3. Educational Management	Educational planning and management
4. Science, Technology and TVET	<ul> <li>Technical and vocational education and training</li> <li>Science and technology education and training</li> </ul>

These four focus areas are closely linked to the four priority interventions for education as outlined in the GPRS<sup>2</sup>. MoE considers that the strategies outlined in Chapter 2 of the ESP will all contribute to the alleviation of poverty. It should also be noted that in allocating resources, particular emphasis will be given to poorer areas, including the three northern regions and other deprived areas, in order to reduce inequities within the system.

#### 1.4 Outline Situation Analysis

The October 2002 *Education Sector Review,* (ESR), provides an account of recent education sector performance. Some of the main findings of the ESR have been incorporated within Table 1.2, an Education Sector "SWOT Analysis" (Strengths-Weaknesses-Opportunities-Threats], in which strengths are matched against opportunities and weaknesses interpreted in terms of possible threats:

<sup>&</sup>lt;sup>2</sup> I.e.: School Improvement, Teacher Development, Deployment and Supervision, Reformed Management, Special Partnership Programmes with non-state actors (GPRS, Feb 2003, p 100)

Table 1.2 Education Sector SWOT Analysis, building on the findings of current education sector reviews, reports and the GPRS

CED TIL CELLO	ODD ODEN WENTER
• General increase in physical access – increased number of pre-school, primary, JSS and SSS schools • High and increasing enrolment in Basic Schools • Large reduction in illiteracy achieved 1992–2000 through non-formal education • University enrolment quadrupled in the last decade • High demand for tertiary education • Strong tradition and history of high quality tertiary education provision  Quality of Teaching and Learning • Distance Education programmes to provide further professional training for teachers in service • Higher levels of commitment are being realised in 'untrained teachers' devoted to rural deprived areas  Educational Planning and Management • Generally agreed that community/school partnerships have improved inputs leading	<ul> <li>Transform high enrolments into high completion rates</li> <li>Build on literacy achievements to establish national campaign with the assistance of NGOs, Civil Society and mass media to work towards eradicating illiteracy</li> <li>Extend distance education to improve access for all</li> <li>Build of achievements and performance to extend access to tertiary education</li> <li>Develop an Open University system.</li> <li>Extend distance education to improve the quality of teaching staff, and as a result, education (also to reduce the financial burden that study leave payments place upon the education system)</li> <li>Use an "OUT-OUT-IN" system whereby such pupil teachers will be provided with in service training during vacations and transferred to TTCs during their last year subject to performance</li> <li>Use more effectively ICT to promote access to quality education at all levels</li> <li>Extend these relationships towards community involvement in the operation,</li> </ul>
<ul> <li>partnerships have improved inputs leading to teacher effectiveness and improved pupil performance</li> <li>Annual Consultative Panel Meetings provide opportunities for meaningful participation of development partners (DP) in the education process</li> <li>The MTEF process is well established and</li> </ul>	
working well at central levels	TIME A TIC
WEAKNESSES	THREATS
<ul> <li>Access and Participation to Education and T</li> <li>Low enrolment and retention rates in Northern regions and many rural areas.</li> <li>SSS schools under enrolled – particularly new community secondary schools</li> <li>Over 60% of university admissions come from less that 20% of secondary schools.</li> <li>Gender concerns: Unequal enrolment rates; Unequal retention and completion rates; Child abuse; Low female literacy; poor transition rates (P6-JSS, JSS-SSS, SSS-TE) for girls</li> <li>Uneven locational distribution of special needs services, high attrition rate of teachers completing special needs training and lack of necessary equipment and financing within the special education subsector</li> </ul>	<ul> <li>Low enrolments hinder achievement of goals of FCUBE and EFA</li> <li>Inequitable balance between different socio-economic and gender groups within Tertiary institutions</li> <li>Under-representation of females in teaching and managerial roles – particularly in tertiary level institutions.</li> <li>Lack of appropriate role models leading to further discouragement of girls from entering the education system</li> </ul>

[continued overleaf]

	HE A MARCONO	THE PERSON NAMED IN THE PE
_	WEAKNESSES	THREATS
	uality of Teaching and Learning	m 1 1
•	Improving, but nevertheless, unacceptable performance in CRT, PMT tests at basic education and in SSSCE. Plus noticeable disparities between public/private and rural/urban school performances Poor public image of teaching profession makes it hard to attract good graduates into TTCs Low level of teacher commitment due to a lack of incentives and poor working conditions, which translate into the above poor performances of pupils Research in tertiary institutions is not effectively coordinated or prioritised and is under funded Lack of effective use of ICT as a tool for	<ul> <li>The planned expansion of the education system may be undermined if there is an inadequate supply of qualified, motivated teaching staff</li> <li>Research outputs make little impact on national development</li> <li>Research creates a financial burden on the public sector</li> <li>National priorities in allocation of public resources may lead to neglect of research</li> </ul>
L	teaching and learning	
Te	echnical and Vocational Education and Tra	
	Lack of workshops and professionally qualified teachers preventing meaningful TVET taking place within JSS	Alternative avenues for further education may be become limited due to lack of suitable entrants
•	Lack of examination of practical skills by WAEC contributes to dearth of 'hands on'	TVET may become irrelevant and/or undesirable     Covernment accommis assirations may
	technical experience TVET has low status	Government economic aspirations may     be thwarted through lack of
•	TVET has low status  TVET doesn't provide graduates with the requirements to enter tertiary education	be thwarted through lack of appropriately trained technical personnel.
H	ealth and environmental sanitation	
•	Increase in occurrence of HIV/AIDS within the Education sector coupled with a lack of adequate information within the sector to facilitate an accurate assessment of this problem  Malnourishment is very high, particularly in the Northern regions  Poor hygiene conditions within most schools – including lack of sanitation facilities and water  Early pregnancy and sexual activity	<ul> <li>Possible reduction in teaching staff due to attrition from AIDS, preventing the delivery of quality education.</li> <li>Supply of teachers may not keep pace with attrition leading to teacher shortages</li> <li>Increased vulnerability of female learners as they suffer from child abuse, or partake in 'transactional sex' to enable the purchase of basic items</li> <li>Malnutrition and health issues may adversely affect attendance and performance</li> <li>Young women/girls drop out of school.</li> </ul>
E	ducational Planning and Management	
•	Structural and capacity problems within the Ministry of Education and its agencies – managerial weaknesses, manpower shortages and lack of effective supervision Ineffective channels of communication Indiscipline and misbehaviour in local offices Inequitable resource allocation at Regions and Districts	Sectoral targets, including decentralisation, may be put at risk

The findings in the above table have guided the formulation of the ESP.

#### 1.5 Other influences on the ESP

The October 2002 report of the President's Committee on Review of Education Reforms in Ghana (ERRC), *Meeting the Challenges of Education in the 21st Century*, proposes significant changes to meet the challenges to the education sector over the coming years. The findings of the ERRC, particularly those regarding preschool education, technical education, increased access at all levels and the structure of the system, have contributed to the development of the ESP.

The basic education sub sector is of great significance within the education sector. Ghana subscribes to the Education For All (EFA) principles and process and has developed a work programme that puts into effect the six goals arising from the World Education Forum in Dakar, April 2000 (Box 3). Although presented in less detail, the ESP Work Programme contains the essential features of the EFA work programme, demonstrating that it is a mainstream component of sector development.

It is important to stress, however, that the ESP is a whole sector plan. The Government and the

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#### The Six Dakar Goals

- 1. Expanding and improving comprehensive early childhood care and education, especially for the most vulnerable and disadvantaged children.
- 2. Ensuring that by 2015 all children, particularly girls, children in difficult circumstances and those belonging to ethnic minorities, have access to and complete, free and compulsory primary education of good quality.
- 3. Ensuring that the learning needs of all young people and adults are met through equitable access to appropriate learning and life-skills programmes.
- 4. Achieving a 50% improvement in levels of adult literacy by 2015, especially for women, and equitable access to basic and continuing education for all adults.
- 5. Eliminating gender disparities in primary and secondary education by 2005, and achieving gender equality in education by 2015, with a focus on ensuring girls' full and equal access to and achievement in basic education of good quality
- 6. Improving all aspects of the quality of education and ensuring excellence of all so that recognised and measurable learning outcomes are achieved by all, especially in literacy, numeracy and essential life skills

Ministry is committed to a whole-sector development approach, i.e. *a sector wide approach* (SWAp), in which every sub-sector and every area of focus within the education sector is considered and in which all internal and external development partners are invited to play a part. These aspects will be illuminated in chapters 2 and 3 respectively. In addition, if the ESP is to be successful, then sector performance must be open to review, when judgements will be made and advice may be given based on the outputs and outcomes arising from the plan (chapter 4). Good performance should be based on optimum deployment of resources and other inputs and this is covered in chapter 5.

#### 1.6 Challenges facing the Education Sector (as at 2002)

Despite the substantial progress that has been made over the years in providing access to education, the nation continues to grapple with serious challenges on quality of education.

To address the quality issue, the education sector will require substantial investments. While, on the average, Government provides 91% of education financing, most of this is absorbed by teachers' salaries, leaving very little funds for non-salary expenditure. This has adversely affected the provision of teaching and learning materials and infrastructure development.

There is also the issue of teacher training and development. The most deprived areas lack teachers while at the same time there is some over-concentration of teachers in the urban areas. The teacher deployment issue has become critical to successful education delivery in the country. To ensure effective and optimum utilisation of teachers, it is also important to have accurate data and statistics on teacher availability and deployment.

The policy to encourage and mobilise non-state resources from the private sector to support education sector development has to be given greater attention. The challenge is how to balance the need for such support and participation from the private sector against the needs of the poor in society who may not be able to afford the fees charged by the private institutions.

Further consideration will also have to be given to the empowerment of communities in school management and control. Strategies will have to be developed to guide this process of empowerment.

# **Chapter 2**

# The Strategic Framework

## 2.1 Areas of Focus and Policy Goals

The ESP adopts an 'issues-based' approach to sector development. The ESP has identified four principal issues, or areas of focus, as follows:

- 1. Equitable Access to Education
- 2. Quality of Education
- 3. Educational Management
- 4. Science, Technology and TVET

As Chapter 1 has indicated, these areas of focus relate to the policy goals that were identified for the purposes of MTEF preparation and are consistent with the findings of a number of significant reports and papers that were published during 2002:

- 1. Ghana Poverty Reduction Strategy 2002 2004 (GPRS, February 2002)
- 2. Education Sector Policy Review Report (ESPRR, August, 2002)3
- 3. Education Sector Review (ESR, October 2002)
- 4. Meeting the Challenges of Education in the 21st Century (The report of the President's Commission on Review of Education Reforms in Ghana, ERRC, October 2002)

in addition to the international paper on

5. Education for All (EFA, UNESCO, Dakar, 2000)

The relationship between the four areas of focus, the MTEF and these papers is summarised in Annex C, where it can be seen there is considerable convergence between the various reports. This convergence provides validity for the ESP approach.

The purpose of ESP is to assist in the poverty reduction process through the development of a learning society, thereby enhancing Ghana's human resource. In future everyone will be able to participate meaningfully and successfully in the education process and young people and adults, who have hitherto been excluded, will be able to access new opportunities for educational development. The strategic plan is designed to ensure that all learners gain the necessary knowledge, master the necessary skills and acquire the necessary attitudes for them to develop as individuals, to improve their social well-being and to improve Ghanaian society. This is in line with the Government's commitment "to support growth and poverty reduction" in the early years of the 21st century.

To accomplish this overall objective, the ESP is a revision and update of previous strategic plans and, in particular, presents targets and strategies based upon the eight policy goals that underpin the current MTEF and the two additional policy

<sup>&</sup>lt;sup>3</sup> Used as a basis for the forthcoming MTEF, 2003 - 2005

<sup>&</sup>lt;sup>4</sup> GPRS, 20 February, 2002

goals formed during the writing of this document. The ESP, therefore, presents a synopsis of government intentions and conditions that address the following policy goals<sup>5</sup> for education:

### 1. Increase access to and participation in education and training

To provide a foundation for increased educational attainment through the development of access to free compulsory universal basic education (FCUBE, defined for the plan period as 6 years of primary education and 3 years of junior secondary education), increasing access at the pre-primary level (extending UBE by a further two years of kindergarten education), by promoting the enrolment of girls and other disadvantaged groups, and by increasing opportunities for out-of-school and hard-to-reach children and adults and by providing more opportunities. In addition, to expand access to the Secondary and Tertiary sub-sectors, including the Polytechnics, and to establish an Open University. This should go some way towards achieving the Education For All objectives, without losing sight of MoE responsibility for the whole sector.

# 2. Improve the quality of teaching and learning for enhanced pupil/student achievement

To improve quality by building upon already proven initiatives, by:

- improving and augmenting the supply of human and physical resources available to the system,
- making them more effective (including the improvement of teaching practices, learning conditions and support facilities),
- making the curriculum more relevant in practical aspects such as life skills, physical education and vocational skills,
- developing reliable testing and achievement measurement systems through targeting educational outputs for improvement
- effective day-to-day monitoring, evaluation, and accountability of the system by strengthening inspection and supervision.

The minimum aim is that all those completing basic education will be functionally literate and numerate.

#### 3. Improve and extend technical/vocational education and training

To extend and support opportunities for young people, including out-ofschool children and 'drop outs', to engage in technical and vocational opportunities. The aim is to achieve this by increased diversification and greater relevance to 'the real workplace' in the technical and vocational curriculum and by increasing the number of Technical Vocational Institutes and improving Polytechnics.

# 4. Promote and inculcate the values of good health and environmental sanitation in schools and institutions of higher learning and in their personal lives

<sup>&</sup>lt;sup>5</sup> The order of presentation of the first eight policy goals follows the order used during the preparation of the MTEF. Later in this chapter, it will be seen to be more convenient to re-order and group the goals in line with the areas of focus (already described).

To ensure that all institutions of learning should be attractively healthy places in which to work and study; ones that provide models of good practice for daily life. In addition to defining and setting standards and the development and integration of a School Heath System, the curriculum at all levels will be reviewed to promote and provide health care and awareness through the treatment of topics such as HIV/AIDS and basic sanitation.

#### 5. Strengthen and improve educational planning and management

The Ministry and the management bodies at all levels of the education system will make the most efficient use of scarce resources within clearly defined roles that will develop a culture of service, information sharing and dissemination, support and mutual trust. There will be emphasis on the principles and practice of decentralisation with greater involvement of civil society and the private sector in general and, in particular, school management through a review of current partnership arrangements. The Ministry recognises that there needs to be an inclusive framework for financing education, one that embraces equity principles, medium term financial development planning within a set of agreed costed minimum national standards and which should involve cost sharing and cost recovery where feasible. This should meet the need to address societal and international imperatives and to enhance co-operation between those engaged in the delivery of education and the wider stakeholder society. To strengthen planning and management, there needs to be significant improvements in administrative capacity, knowledge and expertise and development of skills in prioritisation and targeting (as identified in the GPRS), at all levels of the system. Accordingly there will be considerable emphasis upon capacity building and the development and use of management tools during the plan period.

# 6. Promote and extend the provision of mathematics, science and technology education and training

To increase investment in the promotion of mathematics, science and technology, particularly in junior secondary schools. In addition, throughout the system, from primary schools to the institutions of higher learning, there will be greater attention paid to encouraging all actors in promoting applications of information and communication technology (ICT) to daily activities, whether at a personal level or in the workplace.

# 7. Improve the quality and relevance of academic and research programmes

The Ministry expects that academic programmes and research activities will be of much greater relevance to national development and poverty reduction targets. There will be greater emphasis on support and funding from the private sector and on more effective and better-targeted dissemination of research findings.

#### 8. Promote and extend pre-school education

There will be significant gains in the provision of fee-free pre-school education, with about 55% of primary schools having a 2-year kindergarten annex attached to them by 2015). To achieve this, government will seek the support of and collaboration with District Assemblies, the private sector, civil society, religious bodies and NGOs. To support this process, there will be a new training and upgrading programme for teachers of early childhood and caregivers.

# 9. Identify and promote education programmes that will assist in the prevention and management of HIV/AIDS

Institutional and teacher-training curricula will be reviewed to include aspects of HIV/AIDS awareness and prevention and management at all levels, with an emphasis on behavioural change. Courses in HIV/AIDS prevention, counselling, care and support, and management will be provided for workers and teachers in service. The role of HIV/AIDS Clubs and other relevant initiatives will be encouraged at all levels.

# 10. Provide girls with equal opportunities to access the full cycle of education

The Ministry aims to implement a number of strategies targeted specifically at increasing female participation in the education sector, in terms of enrolments, retention and completion rates. Sensitisation programmes, highlighting the importance of female education, will be conducted and a number of programmes to support female access to education at all levels will be supported by the Ministry.

As mentioned earlier, the above policy goals may be more conveniently reordered and grouped in terms of areas of focus. The next section briefly discusses each area of focus in turn.

#### 2.2 Areas of Focus

#### 2.2.1 Equitable Access to Education

The level of educational attainment of Ghanaians is a matter of national concern. About one-fifth of eligible primary school children do not enter school (over two-fifths in the Northern, Upper East and Upper West regions) and many more young people, particularly girls, drop out of school without formal certificates or achieving functional literacy. Gross Enrolment Ratios in junior and senior secondary schools, at 64% and 18% respectively, are unsatisfactory. To overcome this situation, and therefore to improve educational attainment, will require serious action at every level. Access to primary and junior secondary education needs to be expanded immediately. The growth in the basic education sub-sector will put more pressure on the secondary and tertiary sub-sectors. There is therefore a longer-term need to provide for greater access to secondary and tertiary institutions. Moreover, this should be done in a cost-efficient way.

In addition, education opportunities need to be seriously broadened to serve the many Ghanaians who missed school or who left without any certificates or basic skills and who feel the need to update their skills to enable them to participate effectively in a rapidly changing society.

### 2.2.2 Quality of Education

Recent *Performance Monitoring* and *Criteria Reference* tests have confirmed that relatively few students in primary schools acquire the necessary knowledge and skills as identified in the current curriculum. This poor elementary performance flows upward through the system, creating weak performance at higher levels. There are many causes of poor achievement: the poor learning environment; many overcrowded classrooms in urban areas; the great majority of schools lacking the necessary teaching facilities to assist the teaching of even the most basic of subjects. To have any lasting effect on student learning, any improvements in the learning environment will need to be complemented by a strengthening of the teaching staff. Teachers require targeted pedagogical training. Efforts should also be made to motivate teachers to stay in the profession, the average teaching life of a teacher being only 4 or 5 years<sup>6</sup> (a considerable waste of public investment). This may involve a revisiting of the study-leave system.

The present monitoring devices need to be improved and should focus more consistently on improvement of outputs and processes. Outputs such as examinations results and achievement tests should be used to provide systematic feed-back to parents, teachers and schools. The school supervision system is in need of review: its focus should be on establishing educational standards, monitoring the system and ensuring support for the professional development of teachers and the internal design and implementation of school improvement plans.

Those that are in "out of school" and "hard to reach" are not forgotten. The Ministry realises that more support should be given to initiatives that are already under way to capture these groups. In addition there are plans to improve Library Services to enable the creation of a literate environment.

#### 2.2.3 Educational Management

The relationship between the Ministry of Education and its agencies, the Regions, the Districts and the schools, i.e. between the policy-makers and the delivery system, is of major importance in the context of the education system. The relationship needs to be built on mutual trust, with the Ministry providing relevant policies, guidance and support to the agencies and to schools and teachers, with schools taking greater responsibility for their own improvement and school staff working with local communities towards a common goal. For this to develop, both the management structure and the management culture need to be focussed on service and support rather than on command and control. This implies changes within the Ministry at one extreme and within individual schools at the other.

Decentralisation of some of the responsibilities that are currently undertaken centrally to district based officers and schools should be implemented. Stronger professional development and staff capacity building, whether at the centre or in schools, should accompany such structural changes.

<sup>&</sup>lt;sup>6</sup> Education Sector Review. October 2002

Schools need to work towards developing a greater involvement with the community, while efforts should be made to upgrade management skills of the head teachers and principals, who are pivotal to the success of the delivery of education.

These structural reforms and increased training opportunities, combined with a revisiting of job descriptions, roles and evaluation procedures, are designed to lead to the required transformation of the management culture.

#### 2.2.4 Science, Technology and TVET

The President's Commission notes that that "the neglect of the Technical and Vocational Education Training (TVET) sub-sector" constitutes a "serious deficiency in the present educational system" (ERRC, p 72). For example compared to 474 Senior Secondary Schools, there are only 23 Technical Vocational Institutes under the MoE in addition to 29 Vocational Institutes under the Ministry of Manpower, Development and Employment. Less than 2% of the educated labour force has a qualification in TVET, making it difficult for the country to develop economically from such a low level of human capital in the technical arena. To compound matters, only about 1.2% of the current MoE budget is allocated to the TVET sub-sector.

Science is poorly served in schools, with many schools lacking well-equipped laboratories and workshops (ibid., p 71). Results in public examinations, while improving, demonstrate poor performance in mathematics and science with pass rates of 59% and 51% respectively in the 2000 SSSCE.

The next section (beginning overleaf) is a strategic framework that relates the focal areas to the policy goals for education and the proposed targets, strategies and priorities that will meet those goals.

# 2.3 The Strategic Framework

The strategic framework is presented in the four areas of focus, each defined by its policy goals (numbered according to their order of appearance in the ESPRR). The policy goals are then expressed in terms of core policy objectives, tabulated to show indicative targets, possible strategies and priority ratings. The strategies reflect reform measures proposed for various sub-sectors of education (sometimes all sub-sectors) depending on their applicability to educational development at particular levels of the system.

# 2.3.1 Area of Focus 1 - Equitable Access to Education (EA)

#### Equitable Access to Education (EA)

Provide a foundation for increased equitable access to universal basic education, by increasing opportunities for out-of-school, hard-to-reach children and adults and by providing more opportunities at secondary and tertiary levels. Absorb an increasing number of school leavers from basic education within expanded and more diverse secondary and tertiary systems.

Promote and extend pre-school education (Policy Goal 8)

Policy Objectives	Indicative Target	Strategies	Start by
EA1 Provide pre-school education in collaboration with District Assemblies, the Private Sector, CBOs, NGOs and FBOs	<ul> <li>70% of public primary schools with 2 KG classrooms attached by 2015</li> <li>GER at pre-school level of 86% by 2015</li> </ul>	<ol> <li>Conduct school mapping to determine extent of KG classes</li> <li>Prepare guidelines on establishment of Kindergarten classes – including infrastructure and staffing requirements (and fees where appropriate i.e. private sector)</li> <li>Distribute guidelines to public primary schools and District Assemblies with advice, to include at an appropriate point within the SPIP (School Performance Improvement Plan)</li> <li>Distribute guidelines to private sector, appropriate CBOs, NGOs, FBOs</li> <li>Conduct 'readiness-To-Build' survey</li> <li>Conduct costs survey - assessing the cost of both public and private provision of preschool</li> <li>Begin KG classes construction on 'readiness' and necessity basis at the rate of at least three (3) pre-schools per year per district</li> </ol>	1. 2003 2. 2003 3. 2004 4. 2004 5. 2004 6. 2004 7. 2004
EA2 Provide fee-free tuition in pre- schools	Fee free tuition defined and circulated by December 2003     National Policy on pre-school formulated and published	<ol> <li>Publish national policy on pre-school education</li> <li>Draft Guidelines on fee-free tuition in public pre-schools</li> <li>Circulate guidelines on fee free tuition to schools, communities and District Assemblies</li> </ol>	1. 2003 2. 2003 3. 2003

EA3	Curriculum for pre-service teacher	1. Determine curriculum for pre-service training of teachers/caregivers	1. 2004
Provide for the preparation (training) and upgrading of preschool teachers and caregivers	training in pre-school education developed  • Teacher training programmes to include training in pre-school education by September 2005	<ol> <li>Publish and circulate curriculum</li> <li>Train TOTs to use the new curriculum</li> <li>Develop INSET course</li> <li>Train INSET instructors</li> <li>Prepare and publish IEC materials to promote teaching as a career</li> <li>Recruit and deploy teachers</li> </ol>	2. 2005 3. 2005 4. 2005 5. 2005 6. 2003 7. annually

Increase Access to and Participation in Education and Training (Policy Goal 1)

<b>Policy Objectives</b>	Indicative Target	Strategies	Start by
EA4 Provide and ensure access to free basic education	<ul> <li>GER in primary schools to rise from 79% in 2002 to 100% by 2010</li> <li>100% completion rate by 2015 at Primary level</li> <li>GER in JSS schools to rise from 62% in 2002 to 75% by 2010 and 90% by 2015</li> <li>Average national PTR in primary schools to increase from 33:1 currently, to 35:1 by 2010 and at least maintained thereafter</li> <li>Average national PTR in junior secondary schools to increase from 18:1 currently, to 22:1 by 2010 and 25:1 by 2015</li> <li>Universal Primary Completion by 2015</li> </ul>	<ol> <li>Conduct school mapping of Primary and JSS schools</li> <li>Write policy guidelines as to what constitutes 'fee-free' and 'cost-sharing' (i.e. enforcing the abolition of fees and levies and the introduction of capitation grants for basic education, and ways to implement cost sharing at the post-basic level)</li> <li>Circulate to all deliverers within the education system.</li> <li>Circulate guidelines to the districts, regions and other stakeholders</li> <li>Monitor schools to ensure adherence to guidelines on fees/costs.</li> <li>Determine physical infrastructure needs for basic schools</li> <li>Determine teacher needs for basic schools according to establishment norms</li> <li>Prepare and implement a 3-year rolling plan to develop physical infrastructure in basic schools</li> <li>Prepare and implement a 3-year rolling plan to develop teacher deployment according to needs in basic schools</li> </ol>	1. 2003 2. 2003 3. 2003 4. 2003 5. 2003 6. 2003 7. 2003 8. 2003 9. 2003
EA5 Provide compulsory universal basic education (FCUBE)	<ul> <li>Universal Primary Completion by 2015</li> <li>All children receive 6 years (or equivalent) of fee-free primary education</li> <li>At students receive 3 years (or equivalent) of fee-free junior secondary education</li> </ul>	<ol> <li>Define free compulsory universal basic education (FCUBE)</li> <li>Finalise Draft Education Bill</li> <li>Design, publish and circulate IEC materials to sensitise communities as to the importance of compulsory basic education for all</li> </ol>	1. 2003 2. 2003 3. 2003

EA6 Provide infrastructure and encourage the Private Sector, CBOs, NGOs, FBOs, IGOs and Development Partners to participate	<ul> <li>35% increase in primary infrastructure by 2015</li> <li>22% increase in JSS infrastructure by 2015</li> <li>Commensurate increase in CBO/NGO/FBO/IGO provision over the same target periods</li> <li>20% of those primary and JSS schools that are identified as deprived, rehabilitated each year</li> </ul>	<ol> <li>Conduct school mapping of Primary and JSS schools</li> <li>Determine physical infrastructure needs for basic schools</li> <li>Determine rehabilitation needs annually</li> <li>Prepare and implement a 3-year rolling plan to develop physical infrastructure in basic schools</li> <li>Develop and circulate IEC plan to encourage community involvement</li> </ol>	1. 2003 2. 2003 3. annually 4. 2003 5. 2003
EA7 Provide equitable educational opportunities	<ul> <li>50% female enrolment in Primary schools by 2005</li> <li>Retention rates of females and males on a par by 2010</li> <li>Full enrolment of hard-to-reach and out of school children by 2015</li> <li>Integrate all children with non-severe SENs in mainstream schools by 2015</li> </ul>	<ol> <li>Conduct IEC programmes to raise awareness of the importance of girls education</li> <li>Enforce policies on non-repetition in all cases, except prolonged illness and other exceptional circumstances</li> <li>Support hard-to-reach children and complementary/alternative education programmes</li> <li>Provide specialised training in multi-grade teaching for rural areas and reward teachers accordingly</li> <li>Provide training for all teachers in SENs</li> <li>Design and implement programmes for the integration of complementary schools with formal schools</li> <li>Redesign school infrastructure to facilitate the accommodation of pupils/students with special needs</li> </ol>	1. 2003 2. 2003 3. 2003 4. 2004 5. 2004 6. 2003 7. 2004
EA8 Provide conditions for universal functional literacy	<ul> <li>Agreed national functional literacy test validated and in use by 2006</li> <li>5% sample of adult population tested by December 2008 to determine rate of literacy</li> <li>Identified and targeted literacy programmes in place and operational by 2008.</li> <li>Literacy rate improved by 3% points per year from 2008 to 2015</li> </ul>	1. Design national functional literacy test 2. Conduct national functional literacy test 3. Design and implement functional literacy programmes in 15 Ghanaian languages. 4. Evaluate the functional literacy programmes implemented 5. Provide incentive package for volunteer facilitators 6. Provide material support to learners with special needs 7. Review curriculum to make it relevant to the needs of the learners 8. Conduct training in micro-credit scheme for learners 9. Establish community reading centres 10. Provide solar panels to communities 11. Publish community rural newspaper	1. 2004 2. 2005 3. 2005 4. 2003 5. 2003 6. 2005 7. 2003 8. 2005 9. 2005 10.2005 11.2005

EA9 Prioritise the disadvantaged in society	with SENs by 2015  Increase attendance of those with SENS in schools to 50% in 2008, 80% in 2012 and 100% by 2015  IEC programme for disadvantaged in place by 2005  An inclusive education system achieved by 2015, including boys and girls with non-severe SENS integrated	<ol> <li>Evaluate, and build upon, programmes for the disadvantaged that are already in operation, including complementary and alternative education programmes</li> <li>Reach and integrate excluded children (out-of-school, hard-to-reach, truants) intracycle dropouts and adolescent mothers within the formal system where possible</li> <li>Organise screening and identification of children with special needs</li> <li>Institute scholarship schemes for needy pupils, including district sponsorship of girl pupils/students</li> <li>Establish special education assessment centres in all districts</li> <li>Organise sensitisation workshop for parents and children with special needs</li> <li>Incorporate training in SENS into all TTC courses (also see EA7, strategy 5)</li> <li>Provide material support to those children orphaned as a result of HIV/AIDS, in order that they can complete their education.</li> </ol>	1. 2004 2. 2003 3. 2005 4. 2003 5. 2004 6. 2005 7. 2004 8. 2004
EA10 Expand and improve post-basic education	2015  At least 75% of the districts to have a Model SSS by 2015  Establish 10 additional TVIs by 2015  50% enrolment growth in TVIs nationally by 2015  Teacher Education subsumed within tertiary level by 2010  Facilities in one polytechnic upgraded every 3 years  Facilities in one university upgraded by 2009 thereafter 1 every 3 years	<ol> <li>Conduct institutional mapping for post-basic levels by December 2004</li> <li>Use mapping and other needs-assessments (including manpower needs) to determine needs at post-basic level</li> <li>Construct and upgrade secondary schools to model school standards at a rate of at least 4 per annum, on a need and readiness basis.</li> <li>Assess the cost and application of distance and on-line approaches to education (including an Open University) for those outside the physical reach of tertiary institutions and the establishment of other post-secondary institutions offering national and international curricula and diplomas with an emphasis on improving teachers qualifications</li> <li>Convert and upgrade TTCs into tertiary institutions</li> <li>Establish one fully developed polytechnic in every region</li> <li>Establish 10 additional TVIs on a necessity basis</li> <li>Conduct enrolment drive for TVET</li> </ol>	1. 2004 2. 2005 3. 2003 4. 2004 5. 2005 6. 2004 7. 2004 8. 2004
EA11 Promote Distance Education	<ul> <li>Brochures and courses for Distance Education and Open University available at all levels by 2012</li> <li>Distance Education enrolments increased by 2% per annum over the</li> </ul>	<ol> <li>Develop a national policy on Distance Education</li> <li>Establish distance education centres</li> <li>Design and write distance education materials</li> <li>Design, write and publish brochures on distance education courses</li> <li>Conduct enrolment drive for distance education</li> <li>Recruit and train administrative personnel, and qualified and experienced lecturers</li> <li>Procure appropriate equipment for teaching and learning</li> </ol>	1. 2003 2. 2003 3. 2003 4. 2003 5. 2004 6. 2003 7. 2003

# Provide girls with equal opportunities to access the full cycle of education (Policy Goal 10)

Policy Objectives	Indicative Target	Strategies	Start by
Promote gender equity in enrolment and retention	<ul> <li>50% female enrolment in Primary schools by 2005</li> <li>Retention rates of females and males on a par by 2010</li> </ul>	<ol> <li>Conduct IEC programmes to raise awareness of the importance of girls education</li> <li>Enforce policies on non-repetition in all cases, except prolonged illness and other exceptional circumstances</li> <li>Institute and ensure proper functioning of scholarship/district sponsorship programmes for girls</li> <li>Encourage the establishment of girls' clubs and promote the use of role models, both within schools and communities</li> </ol>	1. 2003 2. 2003 3. 2003 4. 2003
EA13 Prioritise female education at all levels, including technical and vocational education	<ul> <li>Enrolments and completion rates of boys and girls at parity at all levels by 2015</li> <li>Gender parity in primary schools by 2005 and Junior Secondary Schools by 2008</li> <li>Gender-appropriate technical and vocational courses introduced in schools by 2005</li> </ul>	<ol> <li>Eliminate gender stereotyping in teacher preparation and in teaching materials</li> <li>Modernise technical courses, making them relevant and gender-free</li> <li>Support access programmes for females at all levels, particularly at the basic level and entry into TTCs</li> <li>Design and implement IEC and sensitisation programmes to raise communities' awareness of the value of formal education for girls, particularly at the basic level</li> <li>Design and implement a quota system to enable girls from rural areas to enter SSS</li> <li>Provide suitable school facilities for females (students and teachers) at all levels</li> <li>Increase female enrolments at tertiary levels</li> </ol>	1. 2003 2. 2005 3. 2003 4. 2003 5. 2004 6. 2004 7. 2003
Promote the recruitment and deployment of female teachers	IEC in place for teacher recruitment, especially females by 2004     Provide motivational package to teachers in hardship areas by 2004	<ol> <li>Implement district sponsorship programme for teacher trainees in all districts</li> <li>Support teacher deployment in deprived areas, particularly females</li> <li>Provide 'deprived area incentive package' (e.g. teacher accommodation, transport and services)</li> <li>Support volunteer teacher programmes in rural areas, with an emphasis on local recruitment (especially of females)</li> </ol>	1. ongoing 2. 2003 3. 2004 4. 2003
EA15 Strengthen the Girls Education Unit including Region/District Girls Education Teams	<ul> <li>GEU Work Programme in place and being implemented at al levels – central, regional, district.</li> <li>Annual review of GEU by HRMD</li> <li>Annual National Girls Education reports including relevant indicators completed/published</li> <li>Highly trained and motivated GEU staff in place at all levels</li> </ul>	<ol> <li>Maintain and update statistical database of relevant indicators and establish an ongoing monitoring and reporting system</li> <li>Provide ongoing training to all GEU staff on community mobilisation, guidance and counselling, planning and implementation and other relevant activities to enhance performance of the GEU</li> <li>Coordinate GEU and Guidance and Counselling (G&amp;C) to establish procedures and systems related to girls education – e.g. to sanction sexual harassment or bullying of female pupils/students by male peers</li> </ol>	<ol> <li>ongoing</li> <li>ongoing</li> <li>2004</li> </ol>
	Girl friendly guidance and counselling system in place and procedures implemented		

# 2.3.2 Area of Focus 2 - Quality of Education (QE)

# Quality of Education (QE)

Make the various resources available to the system (including teachers, teaching practices, learning conditions and facilities) more effective and more equitable and target educational outputs for improvement.

Improve Quality of Teaching and Learning for Enhanced Pupil/Student Achievement (Policy Goal 2)

Policy Objectives	Indicative Target	Strategies	Start by
QE1 Increase provision of and accessibility to textbooks and other teaching/ learning materials	<ul> <li>Primary pupil textbook ratio to be 1:1 for all subjects by 2005</li> <li>JSS Pupil textbook) to be 1:1 by 2004 whilst for all subjects by 2005</li> <li>10 or more computers per Senior Secondary School (25% of schools by 2005, 50% by 2008, 75% by 2012, 100% by 2015)</li> <li>All teachers have access to teaching support materials by 2008</li> <li>1 resource/computer room per Senior Secondary School (25% of schools by 2005, 50% by 2008, 75% by 2012, 100% by 2015)</li> <li>50 Teacher Resource Centres established by 2015</li> </ul>	<ol> <li>Conduct needs and readiness assessment surveys</li> <li>Ensure access to textbooks in core subjects for all students at all pre-tertiary levels</li> <li>Procure and distribute textbooks</li> <li>Provide teaching and learning aids to all schools/teachers</li> <li>Review and publish list of essential teaching support materials for pre-tertiary levels</li> <li>Procure and supply computers and accessories to Senior Secondary Schools, based on needs with preference given to deprived areas</li> <li>Review guidelines on the use and maintenance of textbooks, equipment and teaching materials in schools at pre-tertiary levels</li> <li>Establish additional Teacher Resource Centres in 50 districts with preference given to the newly created districts</li> </ol>	1. 2003 2. 2003 3. 2003 4. 2003 5. 2003 6. 2004 7. 2003 8. 2004
QE2 Provide school and public library facilities and encourage community/private libraries	All schools with libraries/resource rooms by 2015     All libraries/resource rooms (schools and public) with minimum stock, storage and retrieval systems - including computers) by 2015     IEC system for libraries/resource rooms in place by 2012	<ol> <li>Conduct needs and readiness assessment surveys</li> <li>Construct and rehabilitate 10 regional libraries</li> <li>Provide all schools with a library/resource room</li> <li>Design and publish IEC materials for libraries</li> <li>Develop programme involving DAs, communities and the Private Sector, for the provision of libraries at the community level.</li> </ol>	1. 2003 2. 2003 3. 2004 4. 2003 5. 2004

QE3 Improve the effectiveness of teacher preparation, upgrading and deployment at all levels, with emphasis on the recruitment and deployment of females	<ul> <li>Reduce % of untrained teachers from 21.2% at the primary level and 12.8% at JSS to not more than 5% in 2015 across the basic level.</li> <li>Reduce % of untrained teachers at SSS level from</li> <li>IEC in place for teacher recruitment, especially females by 2004</li> <li>Provide motivational package to teachers in hardship areas by 2004</li> </ul>	<ol> <li>Implement district sponsorship programme for teacher trainees in all districts</li> <li>Support teacher deployment in deprived areas, particularly females</li> <li>Provide 'deprived area incentive package' (e.g. teacher accommodation, transport and services)</li> <li>Support volunteer teacher programmes in rural areas, with an emphasis on local recruitment (especially of females)</li> <li>Review policy on study leave (with a view to reducing the number of teachers taking study leave annually, reducing the financial burden of the study leave system, and placing a greater emphasis on distance education as a means of professional development)</li> <li>Strengthen supervision and inspection systems.</li> <li>Design and publish IEC materials</li> <li>Review conditions of service for tertiary staff</li> <li>Rehabilitation of Ghana Education Staff Development Institute</li> <li>Introduce a teacher rotation/redeployment system to supply remote rural areas with qualified teachers</li> </ol>	1. ongoing 2. 2003 3. 2004 4. 2003 5. 2003 6. 2004 7. 2003 8. 2003 9. 2003 10.2004
QE4 Develop a motivated teaching cadre for all levels with support from the Private sector, CBOs, NGOs, FBOs and Development Partners	Career path, criteria for promotion, annual review of performance, conditions of service for teachers at all levels drafted/revised and published by early 2004, implemented by 2005	<ol> <li>Define and institutionalise a multi-level career path with a clearly defined promotion policy based on equity and merit with appropriate incentives and rewards to those who remain in service</li> <li>Review policies and procedures for promotion, discipline and staff development</li> </ol>	1. 2003 2. 2003
QE5 Improve the relevance of the curriculum at pre- tertiary levels	<ul> <li>National curriculum at basic level published and circulated to all schools by end of 2003</li> <li>Complete revision of SSS curriculum and publish by 2004</li> <li>Basic level teachers trained in the new curriculum by 2004</li> <li>SSS level teachers trained in the new curricula by 2006</li> <li>New curriculum examined from 2004 onwards for BECE and 2005 onwards for SSSCE</li> <li>Next revision of basic curriculum to be in 2006</li> </ul>	<ol> <li>Review national curricula at all levels in collaboration with key stakeholders to ensure relevance to national needs and conditions and remove bias (related to gender or special needs for example)</li> <li>Print and distribute new syllabi to school</li> <li>Develop/up-grade teacher training programmes (INSET and PRESET) to train teachers in the new curricula</li> <li>Conduct examinations based upon new curricula</li> <li>Institutionalise remedial programmes as a core part of the basic education sub-sector</li> <li>Ensure textbooks are revised and developed in line with new curricula</li> <li>Establish Curriculum Oversight Committee within the MoE</li> <li>Redesign academic training at all levels to integrate rigorous entrepreneurial training and career counselling into the academic programme at all levels.</li> </ol>	1. 2003-basic 2004-SSS 2. 2003-basic 2004-SSS 3. 2004 4. 2004 5. 2004 6. 2004 7. 2003 8. 2004

QE6 Develop a reliable pupil/ student/ learners testing and assessment system	<ul> <li>MNS test agreed, standardised and validated by December 2004</li> <li>First cohort/sample of students (25%) tested for competency on single agreed MNS test by December 2005; sample rising to 30% by 2015</li> </ul>	<ol> <li>Review current approaches/tests to evaluate learning outcomes at primary and JSS levels by developing learning standards and learning targets with particular emphasis on P1-P3</li> <li>Adopt and agree a single <i>Competency-Based Approach</i> to evaluate learning outcomes at primary and JSS levels by defining and adopting minimum national standards (MNS) for students at agreed stages (P3, P6, JSS2)</li> <li>Provide feedback to inspectors and community on the outcomes of all tests</li> </ol>	1. 2004 2. 2004 3. 2003
QE7 Develop effective Accountability systems	<ul> <li>Criteria and roles of supervision and inspection revised and published by end 2003</li> <li>Supervisors and inspectors trained and in place by 2004</li> <li>Ensure 90% attendance of teachers in basic schools</li> </ul>	<ol> <li>Review monitoring and inspection systems for management at ministry, agency, regional, district levels and at all school/institutional levels</li> <li>Improve the teacher supervision system to provide support for professional development and enhanced teacher performance</li> <li>Provide material support for supervisors and inspectors</li> <li>Develop and implement a system to effectively monitor and sanction teacher absenteeism and tardiness</li> </ol>	1. 2003
QE8 Review guidelines on language policy (medium of instruction and languages taught) at all pre-tertiary levels of education	<ul> <li>Guidelines on language policy published and circulated to all schools by December 2003</li> <li>Foreign language (French) programme fully developed and in place at JSS and SSS levels by 2010</li> <li>Ghanaian Language policy reviewed in 2008</li> <li>Guidelines on revised policy distributed and acted upon by 2009</li> </ul>	<ol> <li>Develop, publish and circulate to all schools, guidelines on language policy</li> <li>Develop and introduce a comprehensive Foreign/Second Language (French) programme at JSS and SSS levels</li> <li>Support the development and production of textbooks in English, Ghanaian Languages and French and other teaching /learning materials</li> <li>Expand and promote the study of French in teacher training colleges</li> <li>Conduct comprehensive review of Language policy in 2008</li> </ol>	1. 2003 2. 2004 3. 2004 4. 2004 5. 2008
QE9 Ensure literacy and numeracy in English and a Ghanaian Language	<ul> <li>and acted upon by 2009</li> <li>Minimum National Standards in literacy and numeracy in English and Ghanaian Languages set for Primary, JSS and SSS by 2005</li> <li>Literacy and numeracy in a Ghanaian language by 30% of Primary 3 pupils by 2007</li> <li>Literacy and numeracy in Ghanaian Language by 50% of Primary 6 pupils by 2010</li> <li>Literacy and numeracy in English by 30% of Primary 3 pupils by 2007</li> <li>Literacy and numeracy in English by 30% of Primary 6 pupils by 2010</li> </ul>	<ol> <li>Provide INSET courses for language teachers in P1 to P6 on a regular basis</li> <li>Provide at least one specialist language teacher to serve a cluster of primary schools Support the development and production of textbooks and other teaching /learning materials in English and Ghanaian Languages</li> <li>Distribute the recommended textbooks and teaching guides for the Ghanaian Languages</li> <li>Revise Ghanaian languages syllabus at TTC to focus on the teaching of literacy and numeracy</li> <li>Develop and implement a more effective methodology for the use of the English Language as a medium for teaching and learning</li> <li>Revise timetable to increase time allocation for the teaching of literacy and numeracy in English and Ghanaian Languages</li> <li>Develop minimum national standards to monitor learning achievements in English and Ghanaian languages for all levels of pre-tertiary education</li> <li>Organise tests to measure literacy and numeracy standards in P3 and P6 according to MNS set</li> <li>Organise tests to measure literacy and numeracy standards in P3 and P6 according to</li> </ol>	1. ongoing 2. 2004 3. 2003 4. 2003 5. 2003 6. 2003 7. 2003 8. 2004 9. 2005

Improve the Quality of Academic and Research Programmes (Policy Goal 7)

<b>Policy Objectives</b>	Indicative Targets	Strategies	Start by
QE10 Promote academic programmes and research activities relevant to national development in collaboration with the private sector	<ul> <li>Competitive tender process for research funding in place by 2005</li> <li>50% of all research funding from private and non-governmental sectors by 2010</li> <li>Revised university block grants system in place by 2008 [based on teaching, administration and research criteria including research published in recognised journals and/or in ISBN publications)</li> <li>Academic programmes reviewed by 2005</li> </ul>	<ol> <li>Establish university exchange programmes for students and staff</li> <li>Review academic programmes to ensure relevance to national development</li> <li>Undertake consultation with the private sector, particularly industry, to identify pertinent areas for research</li> <li>Develop process for accessing research funding</li> <li>Strengthen capacity within universities to conduct relevant research</li> <li>Strengthen the Research unit of SRIMPR division of the MoE</li> <li>Redesign academic training at all levels to integrate rigorous entrepreneurial training and career counselling into the academic programme at all levels.</li> </ol>	1. 2005 2. 2004 3. 2004 4. 2004 5. 2004 6. 2004 7. 2004
QE11 Promote the dissemination of research findings for development	Publication of biannual digest of research findings beginning 2004	<ol> <li>Write guidelines on the publication and dissemination of research findings</li> <li>Ensure that research findings relevant to national development, and industry, are widely available</li> <li>Promote the use of electronic libraries for the storage and publication of research papers and findings</li> </ol>	1. 2004 2. 2004 3. 2006

Promote Good Health and Environmental Sanitation in Schools and Institutions of Higher Learning (Policy Goal 4)

Policy Objectives	Indicative Target	Strategies	Start by
QE12 Expand and	Expanded and improved School Health and School Hygiene systems at all	Develop and publish guidelines on minimum standards for health, sanitation and safety in institutions at all levels of education	1. 2003
improve School Health, Sanitation	levels to 60% coverage by 2008  Guidelines for School Health,	<ol><li>Provide adequate safety, sanitation and basic health care facilities and access for children with disabilities, in accordance with guidelines</li></ol>	2. 2004
and Safety systems	Sanitation and Safety published and distributed by end 2003	3. Establish effective guidance and counselling systems for pupil/student welfare at all levels	3. 2003
	All schools rehabilitated in terms of safety, sanitation and health by 2015	4. Ensure each pre-tertiary institution has a designated school health officer and that this person is trained in basic first aid	4. 2004
	<ul> <li>Provide first aid facilities in all schools by 2015</li> <li>Potable water available in all schools by 2015</li> </ul>	5. Ensure that there is potable water within 500m of all school sites and that there are adequate sanitation facilities on site (especially for girls and women) at all pre-tertiary institutions	5. 2003

QE13	40% of all health funding from non-	Establish linkages with Non-Government bodies to work with government on School	1. 2003
Encourage the	governmental sources by 2010	Health programmes.	
participation of the	IEC Health programmes in place by	2. Collect and publish data on the health and nutritional status of children in basic schools	2. 2004
Private Sector,	2005	3. Design and implement IEC Health Programmes to educate and disseminate information	3. 2004
,		in the area of school health.	
CBOs, NGOs,			
FBOs and			
Development			
Partners in the			
Integrated School			
Health system			

Identify and Promote programmes that will assist in the prevention of HIV/AIDS (Policy Goal 9)

Policy Objectives	Indicative Target	Strategies	Start by
QE14 Identify and promote STD/HIV/AIDS prevention care and support at all levels of education	HIV/AIDS programmes operational in schools/institutions by 2004 All new teachers trained in STI/HIV/AIDS basic counselling, prevention, care and support by 2005 All currently serving teachers trained in STI/HIV/AIDS basic counselling, prevention, care and support by 2006 IEC programmes for HIV/AIDS in place by 2004 Programme for pupil/student peer educators in place by 2004 HIV/AIDS workplace programmes in place by 2004	<ol> <li>Introduce HIV/AIDS programmes in teacher training syllabuses and conduct INSET courses for currently serving teachers</li> <li>Establish and develop district based HIV/AIDS committees</li> <li>Develop system to monitor the prevalence of HIV/AIDS amongst staff and pupils</li> <li>Establish HIV/AIDS clubs in schools/institutions at all levels</li> <li>Design and implement IEC programmes to educate, and disseminate information, in the area of HIV/AIDS prevention and management</li> <li>Train pupil/student peer educators</li> <li>Appoint focal person to implement HIV/AIDS programmes within the workplace</li> <li>Train workplace peer educators and focal persons</li> <li>Provide logistical support to HIV/AIDS Secretariat (MoE)</li> <li>Train staff in HIV/AIDS secretariat</li> <li>Organise advocacy workshops to high level management (political leaders and education executives) to increase commitment</li> <li>Develop manual and guidelines for the operation of NGOs working on HIV/AIDS programmes in schools and institutions</li> <li>Review manuals for workplace (officers) on HIV/AIDS</li> <li>Provide guidance and counselling systems in schools which provide support and assistance to pupils experiencing problems such as sexual harassment or bullying, including that of girl pupils by male peers and/or teachers.</li> <li>Provide material support to those children orphaned as a result of HIV/AIDS, in order that they can complete their education.</li> </ol>	1. 2004 2. 2003 3. 2004 4. 2003 5. 2003 6. 2004 7. 2003 8. 2004 9. 2003 10.2004 11.2004 12.2003 13.2003 14.2003
QE15 Integrate HIV/AIDS in the curriculum	<ul> <li>See QE5</li> <li>Every Secondary and Tertiary level institution with a trained counsellor by 2005</li> <li>Every JSS with one teacher designated and trained as an HIV/AIDS counsellor by 2005</li> </ul>	<ol> <li>Develop special HIV/AIDS modules for insertion into all syllabuses where appropriate</li> <li>Introduce HIV/AIDS programmes in teacher training syllabuses</li> <li>Train HIV/AIDS counsellors and care teams to operate in JSS, SSS and tertiary institutions</li> <li>Develop special Sexual and reproductive health modules, to be inserted into the curriculum</li> </ol>	1. 2003 2. 2004 3. 2004

# 2.3.3 Area of Focus 3 - Educational Management (EM)

# Educational Management (EM)

The Ministry, its agencies and schools will make the most efficient use of scarce resources within clearly defined roles that will develop a new culture of service, support and mutual trust.

Strengthen and Improve Educational Planning and Management (Policy Goal 5)

Strengthen and		g and Management (Policy Goal 5)		
Policy Objectives	Indicative Target	Strategies	Sta	art by
EM1 Identify, clarify and strengthen management roles at all levels of the education system	<ul> <li>New Education Act passed by 2004</li> <li>IEC programme for the Education Bill in place 2004</li> <li>Operational Manuals for officers in central ministry/agencies/regions/districts developed and in place by 2005</li> <li>All desk officers at all levels have supervised and agreed Work Programmes in place by December 2003 and reviewed annually thereafter</li> <li>HRD and Capacity Building programme designed, in place and operational during the period 2003 - 2008</li> <li>All schools have a School Performance Improvement Plan (SPIP)(agreed with either SMC/BOG) in place by December 2004 and operational by 2005</li> <li>Monitoring and evaluation system developed by end 2003</li> <li>Annual appraisal/review and audit systems at all levels in place by 2004</li> <li>First Annual Review of Sector Performance to take place in November 2004, and annually thereafter</li> </ul>	<ol> <li>Complete Draft Education Bill and submit to Cabinet by December 2003</li> <li>Clarify the roles of the Ministry of Education and the GES</li> <li>Strengthen monitoring mechanisms and accountability measures including performance appraisal and institutional performance reviews for management at ministry, agency, regional, district, school and institutional levels</li> <li>Establish SWAp Management/ Communication system, ensuring quarterly meeting of ESTAC and monthly meetings of EA, QE, EM and ST Thematic Groups</li> <li>Develop public awareness programmes (IEC) on the basic elements of the Education Act to sensitise all stakeholders on their rights and responsibilities in the provision, management and administration of education</li> <li>Identify HRD needs and competencies at all levels of the management system (central and non-central) and provide targeted training to upgrade the technical competence of selected staff</li> <li>Prepare guidelines for drawing up School Improvement plans and distribute to districts and schools</li> <li>Strengthen pre-school unit of GES to ensure the capacity to implement the expansion Identify 'good practices' for all levels of management</li> <li>Prepare and publish operational manuals, including guidelines for harmonising 'good practice', for use at all levels of educational management</li> <li>Prepare detailed work programmes for desk officers at all levels of management</li> <li>Systematic management training of headteachers</li> <li>Enforcement of all rules and regulations pertaining to the delivery of education</li> </ol>	1. 2. 3. 4. 5. 6. 7. 8. 9. 10. 11. 12. 13.	2003 2003 2003 2004 2003 2003 2003 2003
EMZ Strengthen monitoring and evaluation, and	<ul> <li>Monitoring and evaluation system developed by end 2003</li> <li>Annual appraisal/review and audit systems at all levels in place by 2004</li> </ul>	performance appraisal and institutional performance reviews for management at ministry, agency, regional, district, school and institutional levels 2. Conduct annual headcounts to ensure accuracy in the Ministry of Education payroll	2.	2003
accountability systems across the whole sector	Head counts for payroll conducted on an annual basis	<ul><li>(with an emphasis on removing ghost names)</li><li>3. Develop and implement a system/process through which the harassment of pupils by teachers can be formally reported and sanctioned</li></ul>	3.	2003

EM3 Strengthen the Education Management Information System (EMIS) and improve education statistics	<ul> <li>EMIS reviewed and strengthened by December 2003</li> <li>Education Statistics Abstract published annually from 2004 (containing national-level data, including the ESP indicators)</li> <li>EMIS systems established in all districts by 2015</li> </ul>	enhance monitori Identify and mon Sensitise officials accurate EMIS Statistics Unit of a collection and ana Establish EMIS sy Conduct training Computerise the Subscribe to jour Conduct, publish distribution	oxitems in all districts in use of EMIS at HQ, Regional and District level documentation centre of MoE hals and other materials for the centre and distribute annual education census, including schools in the	2. 2 3. 2 4. 2 5. 2 6. 2 7. 2 8. 2 9. 3	2003 2003 2004 2005 2003 2003 2004 2004 annually
EM4 Ensure equity in resource allocation	<ul> <li>Every SSS with BOG by 2004 – with members of the local community sitting on the BOG</li> <li>(Basic) Education for All achieved by 2015</li> </ul>	educational needs Review the 'disad' Design resource a Inaugurate BOG'	vantaged criteria formula' llocation formula to ensure equity across districts at all levels n every SSS ensuring community participation	2. 2 3. 2 4. 2	2003 2003 2003 2003
EM5 Ensure effective decentralisation and community ownership and participation	<ul> <li>Every Primary School and JSS has SMC properly constituted by December 2004</li> <li>Basic school fees/levies abolished by 2004</li> <li>Every Primary School and JSS receives a per capita allocation (directly from the centre) to be accounted for and spent in accordance with its SPIP</li> <li>Every Second cycle institution has a BOG in place by 2004</li> </ul>	on financial resou Establish SMCs to Design and imple DEOCs Establish BOGs to Design and imple second cycle insti Investigate the iss Enforce the abolit Strengthen comm	ue of capitation grants for basic schools ion of school fees/levies at basic level unities to manage pre-schools	2. 2 3. 2 4. 2 5. 2 6. 2 7. 2 8. 2	2003 2003 2003 2003 2003 2003 2004 2005
EM6 Strengthen the involvement of civil society in education management	<ul> <li>See EM4 above</li> <li>ESTAC and EA, QE, EM and ST Thematic Groups operational from mid-2003</li> <li>First Annual Review of Sector Performance in November 2004 and annually thereafter</li> </ul>	stakeholder comm Establish Themat Conduct review o Conduct Annual I	ic Groups for SWAp Management and Implementation ESP progress in November 2003 Review of Sector Performance beginning November 2004	2. 2 3. 2 4. 2	2003 2003 2003 2004
EM7 Review the management of schools in partnerships with religious bodies	<ul> <li>New Education Act in place by 2004</li> <li>Regulations for the management of schools in partnership with religious bodies published and made available by 2005</li> </ul>	holistic developm religious denomir Review partnersh SWAp approach	p arrangements with FBOs and engage their participation within the ish regulations regarding the management of schools in partnership	2. 2	2003 2003 2004

EM8 Provide guidelines on cost sharing and cost recovery	<ul> <li>National Guidelines on Cost Sharing and Cost Recovery in Education available before December 2004</li> <li>Also see EA4 and EA5 above</li> </ul>	<ol> <li>Require all tertiary institutions to submit Cost Recovery proposal to Government by December 2003</li> <li>Write guidelines on 'Cost-Sharing' and Cost Recovery and circulate to all deliverers at all levels within the education system by 2004</li> <li>Make guidelines available to all stakeholders – including the public, districts and regions</li> <li>Monitor schools to ensure adherence to guidelines on fees/costs</li> </ol>	1. 2003 2. 2004 3. 2004 4. 2005
EM9 Increase private sector participation in the education sector	<ul> <li>Schools-Communities-Businesses partnership programmes in place at national and local levels by 2005</li> <li>Also see EA4 and EA5 above</li> </ul>	<ol> <li>Determine and provide enabling environment for the Private Sector to participate in the education process</li> <li>Develop partnership initiative through inclusive management approaches (aimed at Schools, Communities and Businesses)</li> </ol>	1. 2004 2. 2004

# 2.3.4 Area of Focus 4 - Science, Technology and TVET (ST)

# Science, Technology and TVET (ST)

There will be an extension of opportunities for young people, including out-of-school children, drop outs and 'normal' school leavers to engage in technical and vocational opportunities. There needs to be increased investment in the promotion of science and technology, particularly in junior secondary schools and in post-basic institutions.

Extend and Improve Technical and Vocational Education and Training (Policy Goal 3)

	prove Technicai and Vocational	Education and Training (Policy Goal 3)	
Policy Objectives	Indicative Target	Strategies	Start by
ST1 Ensure relevant	<ul> <li>A comprehensive relevant TVET programme established by 2005;</li> </ul>	<ol> <li>Finalise national policy on TVET in collaboration with other MDAs and the private sector</li> </ol>	1. 2003
education and	including trained, specialist staff, in all	2. Establish a national qualification framework and authority	2. 2005
training for	sub-sectors by 2010	3. Establish an inter-ministerial council for TVET	3. 2005
employability	<ul> <li>Additional 10 Technical Vocational Institutes established by 2015</li> </ul>	<ol> <li>Establish 10 additional technical institutes on necessity basis (preference first given to needy areas)</li> </ol>	4. 2005
	3 Teacher Training Colleges provided with additional facilities to train Technical teachers	5. Develop programmes at the secondary and tertiary levels that have a definitive focus on Job Market readiness, preparation and entrepreneurship through alliances with the private sector and other public sector agencies (also see ST2 below)	5. 2005
	recinical teachers	6. Establish Trained Advisory Committee to facilitate the link between the technical curriculum and industry	6. 2004
		7. Organise entrepreneurship programmes	7. 2003
		8. Commence trace research on employment of students from Technical and Vocational Institutes	8. 2004
		<ol> <li>Design and implement system to monitor and evaluate the performance of students and teachers on industrial attachment</li> </ol>	9. 2003
		<ol> <li>Establish database on career advancement for students and provide careers advisory service</li> </ol>	10.2005
		11. Provide additional Technical facilities to 3 Teacher Training Colleges and upgraded in order that they can provide diploma courses to train for teachers for Technical Vocational Institutes	11.2004
ST2 Allow for	A comprehensive relevant TVET programme established by 2005	<ol> <li>Establish a comprehensive Technical and Vocational Education and Training programme at all levels.</li> </ol>	1. 2004
liversification of the technical and vocational	Trained, specialist staff, in all sub- sectors and institutions by 2015	<ol> <li>Review technical and vocational curriculum in consultation with industry to take a demand driven approach and increase it's relevance to industry ensuring that programmes take into account recent shifts in the jobs markets - with emphasis on agriculture, ICT, business applications, craftsmanship self-employment</li> </ol>	2. 2003
curriculum (e.g. to nclude agriculture and business atudies)		3. Expand the availability of core subjects (to SSS level) as optional courses in TVIs to facilitate the entry of TVI graduates to tertiary level education	3. 2004

# Promote and extend the Provision of Science and Technology Education and Training (Policy Goal 6)

<b>Policy Objectives</b>	Indicative Target	Strategies	Start by
ST3 Promote science, mathematics and technology education and training	<ul> <li>Provide 100 additional workshops and 150 additional science laboratories in SSS</li> <li>Rehabilitation of existing JSS workshops by 2006</li> <li>50% of JSS to have workshops by 2015</li> <li>Additional 10 TVIs constructed by 2015</li> </ul>	<ol> <li>Design national science and technology policy</li> <li>Revitalise science laboratories and technical subjects workshops at all JSS, SSS, TVI (including the design of appropriate low-cost JSS workshops)</li> <li>Ensure that practical skills are examined (and provide the funds for such examination)</li> <li>Increase investment in science and technology through provision of facilities, training for staff in the use of such facilities and arranging for work-experience (in collaboration with the private sector, industry and commerce)</li> <li>Provide support package to improve education in science, mathematics and technology</li> </ol>	1. 2003 2. 2005 3. 2005 4. 2005 5. 2005
	IEC programmes to promote Science and TVET circulated by end 2004	at the basic level  6. Develop and publish IEC programmes to promote science and TVET, with an emphasis on attracting female students and those from rural areas  7. Continue to promote and support the use of STME clinics to encourage girl pupils interest and achievement in science, technology and mathematics education	6. 2003
ST4 Promote Information and Communication Technology (ICT) in	<ul> <li>National policy on ICT in Education (ICTE) finalised and published by end of 2003</li> <li>Infrastructure for ICTE provided to first phase of Senior Secondary Schools by</li> </ul>	<ol> <li>Finalise national policy on ICTE including syllabi</li> <li>Provide necessary infrastructure to support ICTE programmes at SSS level</li> <li>Train a core team in ICT as TOTs</li> <li>Provide appropriate ICT training opportunities at all levels, utilising Science Resource Centres (SRCs)</li> </ol>	1. 2003 2. 2003 3. 2004 4. 2004
schools and institutions of higher learning	<ul> <li>2005</li> <li>Sufficient staff trained in ICT delivery by 2005</li> <li>Relevant basic and advanced level ICT training programmes in place by 2005</li> </ul>	<ol> <li>Develop a cadre of trained persons to support the delivery of ICT in schools and institutions (pre-service and in-service)</li> <li>Provide access to the Internet and establish a networking system as a basic part of the instructional environment in selected primary, secondary and tertiary institutions</li> <li>Construct/rehabilitate computer laboratories in schools and institutions</li> </ol>	<ul><li>5. 2004</li><li>6. 2004</li><li>7. 2004</li></ul>

#### **Chapter 3**

# Managing and Implementing the ESP

#### 3.1 Sector Wide Approach

The Ministry is committed to a whole sector, or sector wide, approach (SWAp) to education development. SWAps vary from place to place and from Ministry to Ministry, but whatever the case, it is a holistic approach to sector development, a process that includes the sector, the stakeholders and the beneficiaries in their entirety. The ESP is the plan for the sector and therefore one feature of the SWAp is that there should be joint responsibility between government and stakeholders during the implementation of the ESP. Therefore the Ministry, whilst in effective charge of the sector, working in partnership with other governmental and non-governmental organisations, will guide the implementation of the ESP. It will check how the plan is being implemented, that targets are attained, that progress against agreed indicators is being made and that feedback is adequately utilised. This will require joint co-ordination and commitment between MoE and all stakeholders.

A chart showing a collaborative management and responsibility system for ESP implementation is shown in Fig. 3.1 overleaf. This system will complement, not replace, the management structure of the MoE and its agencies and is explained, briefly, below<sup>7</sup>.

An advisory committee, the *Education Sector Technical Advisory Committee* (ESTAC), will oversee a series of Thematic Groups that reflect the areas of focus of the ESP. Members of the ESTAC may include representatives from the following:

- Private sector, NGOs and CBOs
- Denominational Boards of Management (FBOs)
- School Management Committees and/or Parents Teachers Association
- Ministries of Local Government, Health, Finance, Economic Planning and Employment & Manpower Development
- Representatives of Regions and Districts
- Development partners, including external funding agencies

The ESTAC will have overall responsibility for advising and following through on the proposals in the plan. Initially it will

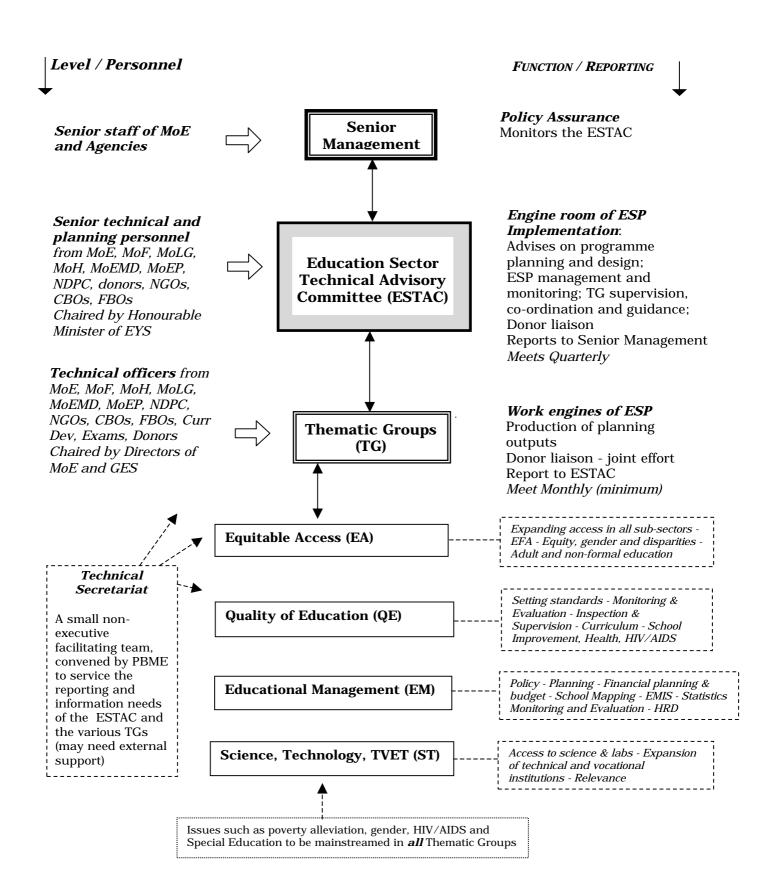
- a) establish four Thematic Groups (reflecting the ESP areas of focus)
- b) approve Terms of Reference for these Thematic Groups (TG),
- c) request work-plans and budget break downs from each TG,
- d) prepare a co-ordinated implementation programme of the plan.

See Fig. 3.1 overleaf.

<sup>&</sup>lt;sup>7</sup> A separate more detailed paper on the SWAp management process is available from PBME.

#### ESP DEVELOPMENT AND IMPLEMENTATION

#### **CHART SHOWING ADVISORY BODIES**



Each Thematic Group will produce a fully operational, prioritised annual work programme, including costed programme proposals. The work programmes will comprise more detailed sequenced versions of the sections in the ESP Work Programme (Volume 2 of the ESP) and will inform the MoE annual planning and budget process (MTEF).

During the plan period there will be regular annual reviews of education sector progress, comprising an evaluation of the progress of sector performance against the ESP targets and indicators.

## 3.2 Co-ordination of Stakeholder Inputs

#### 3.2.1 Rationale

In some cases it is possible that education stakeholders may unintentionally undermine the leadership role of government as the key stakeholder and key provider<sup>8</sup> in the development of its education sector. Government is aware of the need to reduce external assistance over time. Meanwhile, direct budget support from development partners can assist education sector planning and management. However, extensive 'off-budget' support, through uncoordinated projects and inputs, whether from donors, lenders, non-public sector NGOs, CBOs, FBOs or the private sector can make it difficult to plan properly and to use resources effectively.

Growth in the external support to education, while generally welcomed by beneficiaries when it reaches them, can place a heavy institutional burden on a line ministry such as MoE. A number of constraints can arise from lack of aid co-ordination:

- continuous visitations and numerous progress reports and reviews
- proliferation of uncoordinated projects
- duplication of effort
- parallel management units
- high administrative costs
- lack of country ownership
- · cost and time overruns
- poor sustainability.

All of the above are wasteful and they contribute to poor development performance

The considerable diversification of support to the education sector makes it necessary to co-ordinate stakeholders and development partners within a single broad but flexible approach to sector development. For example, they should support the national visions and policies in the GPRS as well as the strategic plans and operational calendars of the ministry and its agencies, including the MoF-led MTEF process. They should also aim to eliminate the kinds of negative effects listed above. However, MoE recognises that aid co-ordination is complex. For example, each provider of aid may have its own agenda for support, priorities and operational procedures. Now, however, the MTEF and GPRS provide a context, through a set of processes and targets,

 $<sup>^8\,</sup>$  On average, GoG provides about 91% of the annual cost of running the education sector.

that aims to improve effectiveness by the establishment and maintenance of stakeholder co-ordination.

# 3.2.2 Propositions for Aid Co-ordination

MoE considers that effective partnership between external providers and the government <sup>9</sup> is necessary to provide a co-ordinated approach to education development. To create effective partnership, there should be an institutional framework that helps partners to converse. Fig. 3.1 provides such an institutional framework. There should also be a set of guiding partnership principles that create mutual trust and confidence and result in meaningful and considerate collaboration. The propositions in Box 4 (next page) offer a means of developing an agreed *modus operandi* for effective coordination and collaboration.

# 3.3 Implementation of ESP through Work Programming and Operational Planning

Volume 2 of the ESP contains an outline work programme that covers the policy goals that underpin the strategic plan. The realisation of the ESP Work Programme is an important component of the implementation process

## The purpose of the work programme is

- to provide a sequenced work programme in terms of expected outcomes over the plan period,
- to assist in the identification of priorities, scopes of work and technical requirements for District Officers, and the Thematic Groups designated by MoE and its Agencies (c.f. Fig.3.1).
- to assist with progress review on ESP work-planning,

The work programme in Volume 2 will be developed in terms of District, Regional and central desk programmes. As such, it will assure the following important elements in sector management and implementation:

- a) Greater articulation of the linkage between education sector development and broader development ambitions and plans (National Vision and Poverty Reduction).
- b) Preparation of Policy frameworks setting out sequenced guidelines for sector reform.
- c) Prioritisation and phasing of interventions.
- d) Preparation of a comprehensive ESP financing framework, including an assessment of requirements, existing recurrent and development budget commitments and analysis of likely financing shortfalls linked to the budgeting process and the MTEF.

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 $<sup>^{9}\;</sup>$  I.e. the internal provider

#### BOX 4

#### PROPOSITIONS FOR AID CO-ORDINATION

#### Shared vision

- Providers of aid, as partners, will take part in the development of the ESP and the subsequent reviews of sector performance through attendance as full participatory members at regular ESTAC meetings and by invitation to participate in education Work Groups.
- 2. Following completion and approval of the ESP, providers of aid will support its national vision and strategies for education development.

## Commitment to the SWAp process

- 3. Providers of aid will commit to the MoE process by ensuring that their structures (e.g. operational procedures, time-scales, accounting and review mechanisms) comply with those of the government of Ghana.
- 4. MoE will work towards the development of Joint Sector Performance Reviews that will embrace the review-needs of all development partners, including aid providers and national stakeholders.
- 5. Providers of aid, with other development partners, will accept the Joint Sector Performance Review outcomes as satisfying their own review and accounting requirements. There will be no separate reviews. Development partners will be participants in the review process and will ensure that it meets their needs as well as those of other partners (including government).

## Mutual confidence and trust

- 6. MoE will harmonise sector planning, policy and implementation through formal arrangements that involve its agencies and any other ministries engaged in the delivery of education (in the broadest sense).
- 7. Providers of aid to the education sector will harmonise their inputs, their planned outcomes and their methodology in support of Ghana's education development. The Donor group will appoint a leader mandated to speak on behalf of the largest group.
- 8. MoE, in partnership with providers of aid, will investigate the adoption, adaptation and/or the design and introduction of instruments (e.g. Guidelines, Code of Conduct, Memoranda of Understanding) that may assist the aid co-ordination process.

## Subordination of external agendas to Ghanaian goals

9. Providers of aid to education will demonstrate that their purpose/policy/agenda for the development of education in Ghana are compliant with those of GoG.

## Joint strategic negotiation and communication

- 10. Development partners, under MoE leadership, will commit themselves to undertake joint negotiation on strategic and planning activities in education.
- 11. Flexibility should be built into all forms of negotiation and approaches to sector development support.

- e) Preparation of strategies for integrating existing activities into broader sector-wide programmes, in terms of both management of implementation and financing.
- f) Preparation for decentralisation consistent with the Local Government Act 462 [1993] and other relevant Acts.
- g) Uniform and internally consistent financial management, monitoring, audit and procurement systems.
- h) Joint Government and funding agency partnership arrangements (c.f. Box 4), including regular monitoring and review processes against agreed performance indicators and reporting systems.
- i) Capacity building requirements at central and district levels, taking into account of broader Civil Service Reform and Decentralisation initiatives.

The next step in the work programming process, starting in 2003, will be for the broad programme of Volume 2 of the ESP to be selectively disaggregated as Annual Education Sector Operational Plans (AESOP) in the form of yearon-year individualised rolling work plans for appropriate officers in:

- Schools
- The District Education Offices
- The Regional Education Offices
- The Agencies of MoE, notably GES
- MoE central offices.

# **Chapter 4**

# **Monitoring Education Sector Performance**

#### 4.1 Indicators

A set of indicators will be a key component of the monitoring process. Quantitative and qualitative data will inform sector performance assessment and, as a result, any subsequent decision-making relating to the implementation of the plan. This system is aimed at ensuring a comprehensive evaluation framework, which will yield timely, relevant and evidence-based information for decision-making.

The indicator system will address the following requirements for monitoring sector performance:

a) The need to have a holistic and comprehensive grasp of the state of implementation in relation to ESP targets

Policy makers and decision makers, including managers of implementing agencies and other stakeholders at all levels, will be informed about the issues, challenges, successes and progress in the sector so that evidence-based analyses are made and decisions are

taken that support commitment to the relevant issues.

- b) The need to maintain focus on problem areas, critical concerns and priorities

  As well as the four areas of focus<sup>10</sup>, there should be provision for special and possibly unforeseen policy directions which may need particular monitoring. The tracking of indicators will provide an early warning of unexpected circumstances.
- c) The need to generate support for educational interventions
  Support for specific interventions will be necessary in order to
  increase the probability of their successful implementation. This may
  call for a revision of indicators and implies that the system must be
  flexible.
- d) The need to provide feedback to all stakeholders

  The indicator system will assist in providing clear and unambiguous feedback to stakeholders through periodic reporting procedures.

A set of indicators is given at Annex D. These indicators include the EFA Indicators (shown shaded) and are grouped roughly under the four areas of focus<sup>11</sup>. The list will be adjusted as the ESP develops and circumstances change. Baseline data from 2001/2, where available and appropriate, will

<sup>&</sup>lt;sup>10</sup> Equitable access to education, Quality of education, Educational management, Science, technology and TVET

<sup>&</sup>lt;sup>11</sup> It is realised that there may be overlap in the use of the indicators between the four areas. Similarly, it is a matter of opinion where certain data should be located; e.g. repetition rates might be considered to be an indictor of quality, instead of access (as given in Annex D).

be used as a datum from which to measure progress. Qualitative data will be obtained from current documentation, including inspection and supervision reports.

## 4.2 ESP Review

The process of accountability, to which the Ministry is committed, dictates that there should be a review of education sector performance on a regular basis, perhaps annually. This review should be conducted by MoE and by its internal and external development partners. The purpose of the review process is to ensure that there are effective returns on the investments being made in the education sector and that the intended beneficiaries, students, children, parents and all other stakeholders, are indeed benefiting.

The Consultative Panel Meeting (CPM) process, which is already well established, has hitherto provided a forum for review. The Ministry will strengthen the CPM process by conducting more rigorous annual sector reviews during which the performance of the sector will be evaluated. Performance will be measured against commissioned reports, inspection reports, sector indicators, target completion and visits to educational establishments, including Headquarters, Regional and District offices. Working in tandem with our development partners, the performance review will inform future policy, future work programmes and the on-going development of the ESP itself. This implies that the ESP and the Work Programme (Volume 2) are subject to change in the light of changing circumstances.

The review will be arranged to complement the budgetary cycle so that informed decisions can be taken prior to budget preparation. Likewise the review will take place prior to revision of the annual rolling work programmes. It is expected that annual reviews will eliminate the need for development partners to request separate reviews for individual projects and support programmes. The review will cover whole sector performance and will, of necessity, cover all aspects of annual educational development, including projects and sub-programmes.

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# **Chapter 5**

### Financial Framework for the ESP

## **5.1 Cost Projections**

Table 5.1 shows the overall financial requirement (capital and recurrent) in terms of cost projections for the period 2003-2015. A more detailed summary is presented in Annex  $\rm E.^{12}$ 

The costs are broken down by subsector/level of education in a format that allows the Ministry to separately identify the financial resources required to attain the goal of Universal Primary Completion (UPC) by 2015 in accordance with the EFA Fast Track Initiative (EFA FTI).

Table 5.1 Estimated Cost of financing the ESP, 2003 - 2015

Subsector/Division/Level of Education		Projected (	Cost (Millior	ns of cedis)	
Subsector/ Division/ Level of Education	2003	2004	2005	2010	2015
Preschool	194 078	199 686	205 409	252 869	328 478
Primary	1 374 814	1 537 402	1 604 818	1 693 239	1 937 975
Junior secondary	763 508	831 336	868 579	997 145	1 271 414
Senior secondary	505 602	551 788	574 634	735 887	999 116
Non-Formal Education	37 748	39 635	41 617	53 115	67 790
Special Education	15 453	21 642	24 567	31 635	43 617
Teacher Training	108 435	111 622	117 104	130 388	143 620
TVET	64 637	48 561	53 317	110 631	166 271
Tertiary education	451 758	458 532	477 872	630 483	817 049
Management and Subvented agencies	7 559	25 852	22 239	22 687	22 427
HIV/AIDS Management	500	1 000	1 000	1 000	1 000
Total	3 524 093	3 827 057	3 991 155	4 659 080	5 798 757

Notes:

- 1 The data in this table are set in constant prices
- 2 This table will be revised and extended as and when necessary in the light of actual data becoming available for later years, and the macroeconomic situation.

The figures presented in Annex E and Table 5.1 are calculated by making projections across the 13 year period from a base year of 2002; the base figures were compiled using actual expenditure data (from MoE budget, donor support and other sources of funding to the education sector) for the 2002 fiscal year. <sup>13</sup> For the period 2003-2015, the costing projections are based on extrapolation of the 2002 figures combined with the application of

<sup>&</sup>lt;sup>12</sup> The full version of the financial framework is available from PBME, MoE, in a separate document 'Costing the ESP 2003-2015'.

<sup>13</sup> The model used is based on the EFA FTI model which does not allow figures to be adjusted for inflation. However, recurrent costs are indexed to GDP, and as such are only influenced by inflation through this channel. This means that in proportional terms the estimates of recurrent costs and recurrent financing gaps are consistent. As far as possible, construction costs have been dollarised, and translated at the 2002 exchange rate which means that these construction costs are consistent with recurrent costs all set in 2002 prices. It is also intended that, as with the ESP in its entirety, the costing is a living document, and will be revised and updated periodically, as circumstances require.

the indicative targets and benchmark parameters set for key factors (for example Gross Enrolment Ratios and Pupil Teacher Ratios) in order to ascertain a realistic idea of both the recurrent expenditure and capital investments required to meet these targets.

## 5.2 Funding the ESP

As the President's Committee notes, "the central Government is the predominant source of funding of education in Ghana" (ERRC, p 184). This is confirmed in Table 5.2, which gives the main sources of funding within the education sector for 1999- 2001. Here it is seen that on average Government contributes about 91% of the annual cost of education, most of which is spent on salaries.

Table 5.2: Main Sources of Funding within the Education Sector

			Year				
	1999		2000		2001		
Source	Billion Cedis	%	Billion Cedis	%	Billion Cedis	%	
GoG	679	88.3	973	94.2	1 300	91.5	
Donors	90	11.7	60	5.8	120	8.5	
Total	769	100.0	1 033	100.0	1 420	100.0	

[Based on MoE data (2002)]

The first table presented in Annex E shows the calculation of a 'resource envelope' for education. In calculating this, account has been made of funding to the education sector from all available sources, including the District Assembly Common Fund, the GETfund, the Scholarship Secretariat and HIPC monies, and these resources are added to either the recurrent or capital resource envelope based on the proportional allocations from these sources used for recurrent and capital spending in 2002.

This resource envelope has been set against projected recurrent and capital expenditures to obtain the expected 'funding gap'. Table 5.3 (taken from Annex E) shows annual funding gaps for the education sector.

The funding gaps may be met in a number of ways: efficiency savings, cost recovery and by inviting Development Partners to give their support to the sector, either directly through the budget or projects, or indirectly through technical and other forms of assistance.

Additionally, the Ministry is aware of the large proportion of recurrent expenditure, which is currently used to pay the salaries of teachers and of managerial and administrative personnel. Within the financial framework the Ministry has committed itself to lowering the proportion of recurrent spending, at all levels, which is devoted to the payment of administrative salaries, making more recurrent resources available for administration and service expenditures (teaching and learning materials, inspection and supervision, and staff training for example) which will be an essential part of ESP implementation.

Table 5.3: Funding Gap in the financing of the Education Sector

0 1					
	2003	2004	2005	2010	2015
Cost and resource availabili	ity (in millions	s of CEDIS)			
Recurrent cost	2 918 025	3 136 260	3 306 935	4 035 498	5 070 898
Capital cost	605 568	690 797	684 220	623 582	727 860
Total cost	3 523 593	3 827 057	3 991 155	4 659 080	5 798 757
Recurrent Resource					
Envelope	2 704 601	2 786 886	2 923 885	3 753 779	4 726 092
Capital Resource Envelope	600 242	497 261	522 558	615 455	775 183
<b>Total Resource envelope</b>	3 304 843	3 284 147	3 446 442	4 369 234	5 501 275
Funding gap = domestic res	ource envelop	oe - total cost	(in millions o	f CEDIS)	
Recurrent account	- 213 425	- 349 374	- 383 050	- 281 719	- 344 806
Capital account	- 5 326	- 193 536	- 161 663	- 8 127	47 323
Total gap	- 218 750	- 542 910	- 544 713	- 289 846	- 297 483

## **Prioritisation**

All sub-sectors of education have been considered within the ESP and funding allocations have been prepared (outlined in Table 5.1). However, in view of the GPRS and the EFA initiative, the basic education sub-sector, particularly primary schooling, is a priority for the Ministry of Education. Table 5.4 shows the funding gap in the attainment of the targets set for the achievement of UPC by 2015.

Table 5.4: Funding gaps in the primary schooling priority area

881	2003	2004	2005	2010	2015
Domestic resource envelope for					
primary education (millions)	1 294 052	1 305 625	1 375 633	1 585 901	1 831 751
o/w recurrent envelope	989 175	1 047 519	1 101 095	1 396 983	1 627 160
o/w capital envelope	304 877	258 107	274 538	188 918	204 591
Domestic resource envelope for primary teacher education	58 078	58 465	61 082	62 659	64 182
Costs (millions cedis)				<u> </u>	<u> </u>
Recurrent	999 744	1 089 165	1 152 871	1 378 820	1 600 629
HIV/AIDS-related		22 658	25 459	41 402	57 953
Additional textbook	67 017	67 017	67 017	81 604	87 292
Capital	307 582	358 562	359 471	191 412	192 101
Primary Teacher Education	62 661	65 794	69 084	70 466	71 875
Financing gap (=domestic resource	envelope - co	sts, in million	s of Cedis)		
Recurrent	-10 568	-41 647	-51 776	18 164	26 531
HIV/AIDS-related	- 472	-22 658	-25 459	-41 402	-57 953
Additional textbook	-67 017	-67 017	-67 017	-81 604	-87 292
Capital	-2 705	-100 456	-84 933	-2 495	12 490
Total Primary Sub-sector	-80 762	-231 777	-229 185	-107 337	-106 224
Primary Teacher Education	-4 583	-7 329	-8 002	-7 807	-7 693
Total UPC GAP (Millions of Cedis)	-85 346	-239 106	-237 187	-115 144	-113 918
Financing gap (=domestic resource	envelope - co	sts, in million	s of US\$)		
Recurrent	-1.23	-4.84	-6.02	2. 1	3. 1
HIV/AIDS-related	05	-2.63	-2.96	-4.81	-6.74
Additional textbook	-7.79	-7.79	-7.79	-9.49	-10.15
Capital	31	-11.68	-9.88	29	1. 5
Total Primary Sub-sector	-9.39	-26.95	-26.65	-12.48	-12.35
Primary Teacher Education	53	85	93	91	89
Total UPC GAP (\$US Millions)	-9.92	-27.80	-27.58	-13.39	-13.25

The Ministry of Education is of the view that the above gap for the primary sub-sector should be given urgent attention and priority in the short to medium term. This will enable the Ministry to implement the strategies designed to facilitate the achievement of Universal Primary Completion by 2015. This priority will be reflected in subsequent operational planning.

# EDUCATION STRATEGIC PLAN 2003 to 2015

# **ANNEXES to VOLUME 1**

# Annex A (page 47)

Organogram of Ministry of Education and its Agencies

# Annex B (page 48)

Proposed Structure of the Education System

# Annex C (page 49)

Matrix of Education Sector recommendations from international, national and sectoral reports

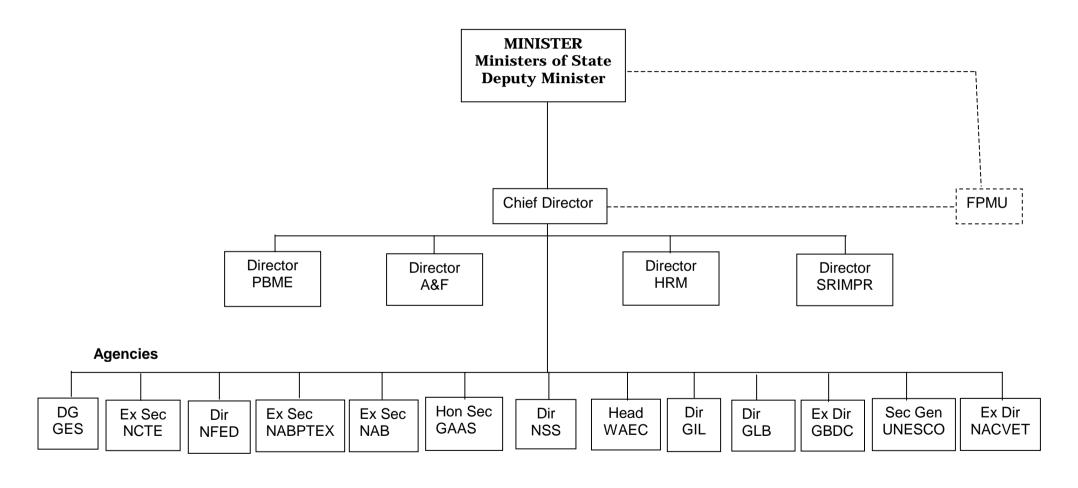
# Annex D (page 51)

Indicators - Outcomes and Targets

## Annex E (page 56)

Projected Cost of Education Sector Strategic Plan

ANNEX A: Organogram of Ministry of Education and its Agencies (simplified)<sup>14</sup>



<sup>&</sup>lt;sup>14</sup> This organogram does not take into account the changes that will take place in 2003 following reorganisation of the Ministry to include Youth and Sports.

ANNEX B - Proposed Structure of the Education System<sup>15</sup>

Age 0-3 Year	4	5 2	6 3	7 4	8 5	9	10 7	11 8	12 9	13 10	14 11	15 12	16 13	17 14	18+ <del> </del> 15+	<b>&gt;</b>
Nursery BASIC EDUCATION	l (11 ye	ears, fe		compuls								<del>-</del>				
Kindergarten Lower Primary Upper Primary Junior Seconda SECONDARY EDUC	•	<b>K2</b> <b>N</b> (four	<b>P1</b> parallel	P2 strands	<b>P3</b>	P4	P5	P6	JS1	JS2	JS3					
Senior Seconda Technical Instit Vocational Insti Apprenticeships	utes tutes <sup>16</sup>	6										SS1 T1 V1 A1	SS2 T2 V2 A2	SS3 T3 V3 A3	T4 V4	
TERTIARY EDUCAT University Polytechnic Professional Ins Colleges of Edu Specialised Inst	stitutio ication	ons <sup>2</sup>	options								norma	TEI		<b>' EDUC</b>	ATION  exit to	<b>4</b>
DISTANCE EDUCA	TION (	includin	g open	and life	long le	arning)										->
15 Based on the propos	ed stru	 cture pre	esented	in the EF	RRC rep	ort.								WOF	RLD OF WO	RK

15 Based on the proposed structure presented in the ERRC report.
16 These bodies whilst comprising part of the Education Sector may lie under the jurisdiction of other Ministries, notably the MoMDE.
17 It is proposed that Teacher Training Colleges will become part of the tertiary sector.

ANNEX C: Matrix of Education Sector recommendations<sup>19</sup> from international, national and sectoral reports (2002)

	Education Sector Policy Review Report and MTEF	GPRS	ERRC (draft report)	Education Sector Review	EFA
(a) Equitable Access to Education	<ul> <li>Pre-school education</li> <li>Access and participation in education and training</li> </ul>	Improve access to basic education through provision of  • early childhood development  • alternative education for children out-of-schools, hard-to-reach and in urban slums	<ul> <li>Attach a kindergarten to every primary school (by 2012)</li> <li>Conduct basic school (primary &amp; JSS) mapping to identify poor infrastructure and access requirements</li> <li>Mainstream innovative ways of expanding access to primary education</li> <li>Abolish District Assembly fees</li> <li>Ensure basic EFA by 2008</li> <li>Phase out shift systems</li> </ul>	Improve enrolments in the North     Eliminate gender inequities (enrolment, retention, abuse, low female performance and transition rates)	<ul> <li>Expand/improve early childhood care and education for the most vulnerable and disadvantaged</li> <li>Provide access to free compulsory primary education <i>for all</i> by 2015</li> <li>Provide equitable access to basic and continuing education for all adults</li> <li>Eliminate gender disparities by 2005; full gender equality by 2015</li> </ul>
(b) Quality of Education	<ul> <li>Quality of teaching and learning for enhanced pupil/student achievement</li> <li>Academic and research programmes</li> <li>Health and environment in schools and institutions</li> </ul>	Achieve School Improvement through  • WSD, QUIPS, CSC, STM, DEPT and similar projects  • 'good' secondary schools in each district Improve teacher development, deployment and supervision through  • better management [also see (c)]	<ul> <li>Emphasise literacy and numeracy</li> <li>Review language policies</li> <li>Teach French throughout pre-tertiary</li> <li>Discontinue wholesale promotion and use MSP strategies to determine promotion</li> <li>Establish remedial systems</li> <li>Strengthen assessment methods</li> </ul>	<ul> <li>Build on literacy gains to eradicate illiteracy</li> <li>Extend Distance         Education and o-o-i programmes to improve teacher quality</li> <li>Develop an Open University system</li> <li>Improve teacher supply and motivation</li> <li>Improve hygiene, nourishment and health-sex-behavioural education in schools</li> </ul>	Provide good quality primary education     Provide appropriate learning and life skills programmes <i>for all</i> young learners     Achieve 50% improvement in adult literacy by 2015     Achieve measurable improvement <i>by all</i> in literacy, numeracy and life skills

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<sup>&</sup>lt;sup>19</sup> Note: This matrix compresses the findings and recommendations of very lengthy detailed reports. In doing so, it has been selective. Reference to the original reports is therefore recommended.

	Education Sector Policy Review Report and MTEF	GPRS	ERRC (draft report)	Education Sector Review	EFA
(c) Educational Management	Educational planning and management	Improve management through  improved prioritisation  improved targeting Develop special partnership programmes with nonstate actors through  strengthening partnerships with non-state sector  greater role for private providers  recourse to traditional sources  improved donor coordination	<ul> <li>Restructure the education system to provide 11 years UBE, parallel 3- or 4-year post-basic courses/opportunities and open education (community colleges and university)</li> <li>Free heads from teaching to concentrate on supervision; more autonomy for heads</li> <li>Establish PTAs and SMCs in all schools</li> <li>Establish permanent Directorates of Education</li> <li>Remove Inspection from GES</li> <li>Fill key positions in MoE and GES without delay</li> <li>Review Codes of Discipline periodically</li> </ul>	Strengthen MoE and agency management capacity by meeting manpower shortages and improving supervision and disciplinary procedures     Extend community-school partnerships to local management of schools	
(d) Science, Technology and TVET	Technical and vocational education and training     Science and technology education and training	Create greater relevance through • links to the labour market • expansion of TVET, skill acquisition programmes and tertiary education	<ul> <li>Establish a TVET Unit in each District</li> <li>Provide GoG bonded scholarships for Science, Maths and TVET trainees</li> <li>Equip all basic and secondary schools with computers and introduce ICT into the curriculum</li> <li>Develop TVET sub-sector as alternative to grammarian secondary education</li> <li>Establish a NCTBVET under Office of president</li> <li>Sensitise the public on TVET</li> </ul>	Improve status and desirability of TVET by providing basic resources (particularly in JSS schools) and alternative avenues for further education	

# **ANNEX D: Indicators - Outcomes and Targets**

Notes (1) Indicators will be fully developed as EMIS comes on stream

(2) EFA Indicators are shown shaded

(3) Baseline: 2002

## **ACCESS**

## Enrolment Ratios - disaggregated by sub-sector and gender

Gross Enro	olment Ratios	2002	2003	2004	2005	2010	2015
Pre-School	GER	62.0%	63.0%	64.0%	65.0%	70.0%	86.0%
	Proportion Female	49.7%	49.8%	49.9%	50.0%	50.0%	50.0%
Primary GE	ER	78.9%	84.2%	86.5%	88.8%	100.3%	107.4%
	Proportion Female	47.2%	48.6%	49.3%	50.0%	50.0%	50.0%
JSS GER		61.7%	65.0%	66.5%	67.9%	75.0%	90.0%
	Proportion Female	45.3%	45.9%	46.5%	47.1%	50.0%	50.0%
SSS GER		17.5%	18.6%	19.6%	20.7%	26.0%	36.0%
	Proportion Female	41.0%	41.7%	42.4%	43.1%	46.6%	50.0%

	1					
Number enrolled						
TVI	17934	18 624	19 314	20 003	23 452	26901
Proportion Female	13%	15.85%	18.7%	21.55%	35.8%	50.0%
Universities						
	40673	42 294	43 916	45 537	53 643	61750
Proportion Female	30.0%	31.54%	33.08%	34.62%	42.32%	50.0%
Polytechnics						
	18459	19 597	20 735	21 872	27 561	33250
Proportion Female	22.0%	24.15%	26.3%	28.45%	39.2%	50.0%

## P1 Entrants

	2002	2003	2004	2005	2010	2015
Gross Admission Ratio to P1	87.0%	88.7%	90.3%	91.9%	100.0%	100.0%
Male*	90.31%	91.52%	92.73%	93.94%	100.0%	100.0%
Female*	76.44%	79.39%	82.33%	85.28%	100.0%	100.0%
% with ECD experience						
	n/a					75%

<sup>\*2002</sup> base figures also a projection of 2001 figures, 89.1% and 73.5% respectively

**Basic School Completion Rates** 

	-	2001*	2003	2004	2005	2010	2015
P6	Total	92.6%	93.2%	93.7%	94.3%	97.2%	100.0%
	Female	93.6%	94.1%	94.58%	95.07%	97.52%	100.0%
	Male	91.7%	92.3%	93.0%	93.6%	96.82%	100.0%
P1 - P6	Total	65.6%	68.2%	70.9%	73.5%	86.4%	100.0%
	Female	60.6%	63.6%	66.7%	69.7%	84.8%	100.0%
	Male	70.2%	72.5%	74.8%	77.1%	88.52%	100.0%

<sup>\*</sup> Base year figure from 2001 (latest available data)

JSS1-JSS3	Total	75.2%	77.1%	79.0%	80.9%	90.5%	100.0%
	Female	68.2%	70.6%	73.1%	75.5%	87.8%	100.0%
	Male	81.1%	82.6%	84.0%	85.5%	92.7%	100.0%
P1-JSS3	Total	50.9%	54.7%	58.5%	62.2%	81.1%	100.0%
	Female	44.7%	49.0%	53.2%	57.5%	78.7%	100.0%
	Male	56.5%	59.8%	63.2%	66.5%	83.3%	100.0%

## **Transition Rates**

		2001*	2003	2004	2005	2010	2015
Primary repetit-	P1	11.7%	11.0%	10.2%	9.5%	5.7%	2.0%
ion rates by grade	P2	8.0%	7.5%	7.1%	6.6%	4.3%	2.0%
grade	Р3	7.4%	7.0%	6.6%	6.2%	4.1%	2.0%
	P4	6.8%	6.4%	6.1%	5.7%	3.8%	2.0%
	P5	5.9%	5.6%	5.3%	5.0%	3.5%	2.0%
	P6	6.1%	5.8%	5.5%	5.2%	3.6%	2.0%
Pre-School to	Total	n/a					100.0%
Primary School	Female	n/a					100.0%
	Male	n/a					100.0%
Primary School	Total	84.9%	86.1%	87.2%	88.4%	94.2%	100.0%
to JSS	Female	81.6%	83.0%	84.4%	85.8%	92.9%	100.0%
	Male	87.7%	88.6%	89.6%	90.5%	95.3%	100.0%
JSS to SSS	Total	30.0%	32.3%	34.6%	36.9%	48.5%	60.0%
	Female						
	Male						

Coefficient of	Prim			
efficiency	JSS			
	SSS			

<sup>\*</sup> Base year 2001 (latest available data)

Increased capacity: Number of new schools constructed annually

	2002	2003	2004	2005	2010	2015
Pre-School	n/a	155	155	155	131	124
Primary		438	438	438	282	201
JSS		130	130	130	133	180

## **QUALITY**

Trained (qualified) teaching staff

			2002	2003	2004	2005	2010	2015
Pre-school	Total	Trained	29.0%	34.1%	39.2%	44.3%	69.6%	95.0%
		Untrained	71.0%	65.9%	60.8%	55.7%	30.4%	5.0%
Primary	Total	Trained	77.2%	78.5%	79.9%	81.3%	88.1%	95.0%
		Untrained	22.8%	21.5%	20.1%	18.7%	11.9%	5.0%
JSS	Total	Trained	87.5%	88.1%	88.7%	89.2%	92.1%	95.0%
		Untrained	12.5%	11.9%	11.3%	10.8%	7.9%	5.0%
SSS	Total	Trained						95.0%
		Untrained						5.0%

# **Pupil Teacher Ratios**

	2002	2003	2004	2005	2010	2015
Pre-school	24.0	24.1	24.2	24.2	24.6	25.0
Primary	31.9	32.3	32.7	33.1	35.0	35.0
JSS	18.1	18.6	19.2	19.7	22.3	25.0
SSS	19.1	19.3	19.5	19.8	20.9	22.0

## In School

			2002	2003	2004	2005	2010	2015
I T	Math	Primary	01:01	01:01	01:01	01:01	01:01	01:01
textbook ratio	S	JSS	01:01	01:01	01:01	01:01	01:01	01:01
		SSS	01:01	01:01	01:01	01:01	01:01	01:01
	Scien	Primary	01:01	01:01	01:01	01:01	01:01	01:01
ce	JSS	01:01	01:01	01:01	01:01	01:01	01:01	
		SSS	01:01	01:01	01:01	01:01	01:01	01:01
	Engli	Primary	01:01	01:01	01:01	01:01	01:01	01:01
	sh	JSS	01:01	01:01	01:01	01:01	01:01	01:01
		SSS	01:01	01:01	01:01	01:01	01:01	01:01
Proportion	Math	Primary	22.2%					
of teaching	S	JSS						
time spent		SSS						
on core	Scien	Primary	13.3%					
subjects	ce	JSS						
		SSS						
	Engli	Primary	22.2%					
	sh	JSS						
		SSS						

% of schools	Primary	80.0%	81.5%	83.1%	84.6%	92.3%	100.0%
regularly inspected /supervised	JSS	80.0%	81.5%	83.1%	84.6%	92.3%	100.0%
	SSS	25.0%	29.6%	34.2%	38.8%	61.9%	85.0%

# **Pupil/Student Competency**

	2002	2003	2004	2005	2010	2015
PRIMARY						
PMT Test Scores - English						
P2	40%	43.1%	46.2%	49.2%	64.6%	80.0%
P3	45%	47.7%	50.4%	53.1%	66.5%	80.0%
P4	43%	45.8%	48.7%	51.5%	65.8%	80.0%
P5	42%	44.9%	47.8%	50.8%	65.4%	80.0%
P6	46%	48.6%	51.2%	53.8%	66.9%	80.0%
PMT Test Scores - Maths						
P2	55%	56.9%	58.8%	60.8%	70.4%	80.0%
P3	58%	59.7%	61.4%	63.1%	71.5%	80.0%
P4	40%	43.1%	46.2%	49.2%	64.6%	80.0%
P5	35%	38.5%	41.9%	45.4%	62.7%	80.0%
P6	33%	36.6%	40.2%	43.8%	61.9%	80.0%

CRT Mastery Level pass rates	2002	2003	2004	2005	2010	2015
Maths	9%	12.0%	14.3%	16.6%	28.1%	40%
English	17%	20.0%	23.3%	26.6%	43.1%	60%

SSS						
SSSCE success rate	41.6%	43.8%	46.0%	48.2%	59.1%	70.0%

## Literacy

•	2002	2003	2004	2005	2010	2015
Literacy rate of 15-24 year olds						
Adult literacy rate (as % of 15+ that are literate)	54.1%	56.25	58.3%	60.3%	70.7%	81.2%
Literacy Gender parity index (M:F)	1.4:1	1.35:1	1.3:1	1.25:1	1:1	1:1

## **Health and Sanitation**

		2002	2003	2004	2005	2010	2015
No of schools with HIV/AIDS clubs							
% of schools with adequate toilet facilities	Primary	68.0%	70.5%	72.9%	75.4%	87.7%	100.0%
	JSS	61.0%	64.0%	67.0%	70.0%	85.0%	100.0%
	SSS	n/a					100.0%
% of schools with	Primary	38.0%	42.8%	47.5%	52.3%	76.2%	100.0%
drinkable water supply	JSS	42.0%	46.5%	50.9%	55.4%	77.7%	100.0%
заррту	SSS	n/a					100.0%
% of schools with reliable electricity supply	Primary	n/a					100.0%
	JSS	n/a					100.0%
~~PP-J	SSS	n/a					100.0%

## EDUCATIONAL MANAGEMENT

		2002	2003	2004	2005	2010	2015
Percentage	Pre-school				100.0%	100.0%	100.0%
of Schools that have	Primary				100.0%	100.0%	100.0%
been	JSS				100.0%	100.0%	100.0%
mapped.	SSS				100.0%	100.0%	100.0%
SMCs	Primary	80.0%	90.0%	100.0%	100.0%	100.0%	100.0%
	JSS	80.0%	90.0%	100.0%	100.0%	100.0%	100.0%

	2002	2003	2004	2005	2010	2015
Public domestically generated revenues as % of GDP	20.7%	21.0%	21.3%	21.6%	23.0%	24.5%
Domestically financed recurrent spending on education as % of domestically generated revenues	25.4%	25.2%	24.9%	24.5%	23.1%	21.4%

		2002	2003	2004	2005	2010	2015
Public recurrent	Preschool	6.3%	5.7%	5.5%	5.4%	5.2%	5.5%
expenditure by subsector as a %	Primary	34.7%	36.6%	37.6%	37.7%	37.2%	34.4%
of total recurrent	JSS	23.8%	23.9%	23.5%	23.4%	22.3%	22.1%
expenditure on	SSS	14.9%	13.9%	13.7%	13.7%	14.1%	15.5%
education.	NFED	0.4%	1.3%	1.3%	1.3%	1.3%	1.3%
	SPED	0.5%	0.4%	0.5%	0.5%	0.6%	0.8%
	TeachEd	3.9%	3.6%	3.5%	3.5%	3.2%	2.8%
	TVET	1.5%	1.5%	1.5%	1.6%	2.1%	2.7%
	Tertiary	14.0%	13.1%	12.9%	13.0%	14.1%	14.8%
	HIV/AIDS	0.00%	0.00%	0.02%	0.02%	0.01%	0.01%

## SCIENCE AND TVET

		2002	2003	2004	2005	2010	2015
JSS with equipped							
workshops:	No.	2000	2000	2000	2000	3406	5164
			·				
Average number of st							
per computer for teac	hing	n/a					
learning activities.							
Practical TVET examin	nation						
success rate							
% of TVI teaching stat	ff and						
students on industria	l	18%	20%	21%	23%	32%	40%
attachment							

ANNEX E - Summary of Projected Costs of Education Strategic Plan

A. Projected resource envelope for education	Target			Projections		
	2015	2003	2004	2005	2010	2015
GDP (millions of CEDIS)		50 152 200	52 659 810	55 292 801	70 569 182	90 066 146
GDP growth rate (% per annum)	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%
Exchange rate US\$ to CEDIS - 2003	8600					
Population, total (in thousands)		19 870	20 366	20 876	23 619	26 722
GDP per capita (CEDIS)		2 524 064	2 585 626	2 648 690	2 987 847	3 370 432
Domestically-generated revenues net of grants (millions of CEDIS)		10 528 104	11 208 438	11 930 485	16 258 054	22 066 206
Domestically-generated revenues as % of GDP	24.5%	21.0%	21.3%	21.6%	23.0%	24.5%
Total public spending on education (millions of CEDIS)		3 304 843	3 284 147	3 446 442	4 369 234	5 501 275
MOE domestic budget		2 516 099	2 642 274	2 773 727	3 515 728	4 413 241
as % of domestic revenues	20.0%	23.9%	23.6%	23.2%	21.6%	20.0%
GETfund		404 572	424 800	446 040	569 273	726 553
as % of GDP		0.81%	0.81%	0.81%	0.81%	0.81%
DACF		105 281	112 084	119 305	162 581	220 662
=5% of revenues and o/w 20% for education = 1% of dom revenues		1%	1%	1%	1%	1%
Scholarship Secretariat		34 743	36 988	39 371	53 652	72 818
= 0.33% of domestic revenues		0.33%	0.33%	0.33%	0.33%	0.33%
Budget support for education (millions of CEDIS)		164 149	0	0	0	0
% of overall public spending financed through budget support		6.1%	0.0%	0.0%	0.0%	0.0%
HIPC Funds		80 000	68 000	68 000	68 000	68 000
Domestically-financed recurrent spending on education as % of domestic revenues net of grants	21.4%	25.2%	24.9%	24.5%	23.1%	21.4%
Amount of domestically-financed recurrent spending on education (millions of CEDIS)		2 655 356	2 786 886	2 923 885	3 753 779	4 726 092
Domestically-financed recurrent spending on education as % of GDP		5.29%	5.29%	5.29%	5.32%	5.25%
Amount of domestically-financed capital spending on education		485 338	497 261	522 558	615 455	775 183
Domestically-financed capital spending on education as % of GDP		0.97%	0.94%	0.95%	0.87%	0.86%
Total domestically financed spending on education		3 140 695	3 284 147	3 446 442	4 369 234	5 501 275
Total domestically financed spending on education as % of GDP		6.26%	6.24%	6.23%	6.19%	6.11%
Total resource envelope for education from all sources (millions of CEDIS)		3 304 843	3 284 147	3 446 442	4 369 234	5 501 275
as % of domestically generated revenues net of grants		31.4%	29.3%	28.9%	26.9%	24.9%
Recurrent Resource Envelope (Millions of cedis)		2 704 601	2 786 886	2 923 885	3 753 779	4 726 092
Capital Resource Envelope (Millions of cedis)		600 242	497 261	522 558	615 455	775 183

# B. Summary of total recurrent spending by level

Summary of total recurrent spending by level	2003	2004	2005	2010	2015
Preschool	167 635	173 244	178 967	209 269	277 806
Primary	1 067 233	1 178 840	1 245 347	1 501 826	1 745 874
Junior secondary	697 134	738 165	775 280	898 469	1 121 904
Senior secondary	405 891	428 677	451 523	567 012	787 870
Non-formal Education	37 748	39 635	41 617	53 115	67 790
Special Education	12 953	14 248	15 673	25 242	40 653
Teacher Training	104 435	109 657	115 140	127 124	140 355
Technical Education/Vocational training/Apprenticeship	43 237	47 561	52 317	84 257	135 697
Tertiary education	381 758	405 732	430 572	568 683	752 449
HIV/AIDs Management	500	500	500	500	500
Total recurrent spending on education	2 918 525	3 136 260	3 306 935	4 035 498	5 070 898
Recurrent spending on Education as % of GDP	5.8%	6.0%	6.0%	5.7%	5.6%
Recurrent spending on Primary Education as % of GDP	2.1%	2.2%	2.3%	2.1%	1.9%

**Summary of recurrent spending by level (% distribution)** 

Preschool	5.7%	5.5%	5.4%	5.2%	5.5%
Primary	36.6%	37.6%	37.7%	37.2%	34.4%
Junior secondary	23.9%	23.5%	23.4%	22.3%	22.1%
Senior secondary	13.9%	13.7%	13.7%	14.1%	15.5%
Non-formal Education	1.3%	1.3%	1.3%	1.3%	1.3%
Special Education	0.4%	0.5%	0.5%	0.6%	0.8%
Teacher Training	3.6%	3.5%	3.5%	3.2%	2.8%
Technical Education/Vocational training/Apprenticeship	1.5%	1.5%	1.6%	2.1%	2.7%
Tertiary education	13.1%	12.9%	13.0%	14.1%	14.8%
HIV/AIDS Management	0.02%	0.02%	0.02%	0.01%	0.01%
Total	100.0%	100.0%	100.0%	100.0%	100.0%

# C. Summary of Capital Investment Costs by Level (Millions of Cedis)

Summary of Capital Investment Costs by Level (Millions of Cedis)	2003	2004	2005	2010	2015
Pre-School	26 442	26 442	26 442	43 600	50 673
Primary	307 582	358 562	359 471	191 412	192 101
JSS	66 374	93 171	93 300	98 676	149 510
SSS	99 711	123 111	123 111	168 875	211 246
TVET	21 400	1 000	1 000	26 374	30 574
Teacher Education	4 000	1 964	1 964	3 264	3 264
Special Education	2 500	7 393	8 893	6 393	2 964
Tertiary	70 000	52 800	47 300	61 800	64 600
Other (Management, Subvented Agencies, Capacity Building etc)	7 559	25 852	22 239	22 687	22 427
HIV/AIDS management	0	500	500	500	500
Total (Millions of Cedis)	605 568	690 797	684 220	623 582	727 860

**Summary of Construction / Capital Investment Costs by level (% Distribution)** 

Summary of constituction / cupital investment costs by level (70 Dis	oti ibutioii,				
Pre-School	4.4%	3.8%	3.9%	7.0%	7.0%
Primary	50.8%	51.9%	52.5%	30.7%	26.4%
JSS	11.0%	13.5%	13.6%	15.8%	20.5%
SSS	16.5%	17.8%	18.0%	27.1%	29.0%
TVET	3.5%	0.1%	0.1%	4.2%	4.2%
Teacher Education	0.7%	0.3%	0.3%	0.5%	0.4%
Special Education	0.4%	1.1%	1.3%	1.0%	0.4%
Tertiary	11.6%	7.6%	6.9%	9.9%	8.9%
Other (Management, Subvented Agencies, Capacity Building etc)	1.2%	3.7%	3.3%	3.6%	3.1%
HIV/AIDS management	0.0%	0.1%	0.1%	0.1%	0.1%
Total Capital Costs (Millions of cedis)	100.0%	100.0%	100.0%	100.0%	100.0%

% Distribution of total costs (recurrent + capital)	2003	2004	2005	2010	2015
Preschool	5.5%	5.2%	5.1%	5.4%	5.7%
Primary	39.0%	40.2%	40.2%	36.3%	33.4%
Junior secondary	21.7%	21.7%	21.8%	21.4%	21.9%
Senior secondary	14.3%	14.4%	14.4%	15.8%	17.2%
Non-formal Education	1.1%	1.0%	1.0%	1.1%	1.2%
Special Education	0.4%	0.6%	0.6%	0.7%	0.8%
Teacher Training	3.1%	2.9%	2.9%	2.8%	2.5%
Technical Education/Vocational training/Apprenticeship	1.8%	1.3%	1.3%	2.4%	2.9%
Tertiary education	12.8%	12.0%	12.0%	13.5%	14.1%
Management and Subvented agencies	0.2%	0.7%	0.6%	0.5%	0.4%
HIV/AIDS Management	0.01%	0.03%	0.03%	0.02%	0.02%
Total	100.0%	100.0%	100.0%	100.0%	100.0%
o/w basic (pre-school, primary, JSS, special education, non-formal education)	67.7%	68.7%	68.8%	65.0%	62.9%

# D. Overall Summary for Whole Sector

Financing Gap as % of Total Requirement

Cost and resource availability (in millions of CEDIS)	2003	2004	2005	2010	2015
Recurrent cost	2 918 025	3 136 260	3 306 935	4 035 498	5 070 898
Capital cost	605 568	690 797	684 220	623 582	727 860
Total cost	3 523 593	3 827 057	3 991 155	4 659 080	5 798 757
Total Cost as % of GDP	7.0%	7.3%	7.2%	6.6%	6.4%
Recurrent Resource Envelope	2 704 601	2 786 886	2 923 885	3 753 779	4 726 092
Capital Resource Envelope	600 242	497 261	522 558	615 455	775 183
Total Resource envelope	3 304 843	3 284 147	3 446 442	4 369 234	5 501 275
Recurrent account =(recurrent resource envelope - recurrent cost)	- 213 425	- 349 374	- 383 050	- 281 719	- 344 806
Capital account = (capital resource envelope - capital cost)	- 5 326	- 193 536	- 161 663	- 8 127	47 323
Total gap (Millions of cedis)	- 218 750	- 542 910	- 544 713	- 289 846	- 297 483
Financing Gap in \$US Millions	-25.44	-63.13	-63.34	-33.70	-34.59

6.2%

14.2%

13.6%

6.2%

5.1%

# E. Summary of Financing Requirements for Universal Primary Completion by 2015

•				
2003	2004	2005	2010	2015
1 294 052	1 305 625	1 375 633	1 585 901	1 831 751
989 175	1 047 519	1 101 095	1 396 983	1 627 160
304 877	258 107	274 538	188 918	204 591
58 078	58 465	61 082	62 659	64 182
999 744	1 089 165	1 152 871	1 378 820	1 600 629
472	22 658	25 459	41 402	57 953
67 017	67 017	67 017	81 604	87 292
307 582	358 562	359 471	191 412	192 101
62 661	65 794	69 084	70 466	71 875
-10 568	-41 647	-51 776	18 164	26 531
- 472	-22 658	-25 459	-41 402	-57 953
-67 017	-67 017	-67 017	-81 604	-87 292
-2 705	-100 456	-84 933	-2 495	12 490
-80 762	-231 777	-229 185	-107 337	-106 224
-4 583	-7 329	-8 002	-7 807	-7 693
-85 346	-239 106	-237 187	-115 144	-113 918
-1.23	-4.84	-6.02	2. 1	3. 1
05	-2.63	-2.96	-4.81	-6.74
-7.79	-7.79	-7.79	-9.49	-10.15
31	-11.68	-9.88	29	1. 5
-9.39	-26.95	-26.65	-12.48	-12.35
53	85	93	91	89
-9.92	-27.80	-27.58	-13.39	-13.25
5.9%	14.9%	14.2%	6.5%	5.7%
39.0%	44.0%	43.5%	39.7%	38.3%
2.4%	6.2%	5.9%	2.5%	2.0%
	1 294 052 989 175 304 877 58 078 999 744 472 67 017 307 582 62 661 -10 568 - 472 -67 017 -2 705 -80 762 -4 583 -85 346 -1.23 05 -7.79 31 -9.39 53 -9.92 5.9% 39.0%	1 294 052       1 305 625         989 175       1 047 519         304 877       258 107         58 078       58 465         999 744       1 089 165         472       22 658         67 017       67 017         307 582       358 562         62 661       65 794         -10 568       -41 647         -472       -22 658         -67 017       -67 017         -2 705       -100 456         -80 762       -231 777         -4 583       -7 329         -85 346       -239 106         -1.23       -4.84         -05       -2.63         -7.79       -7.79         -31       -11.68         -9.39       -26.95        53      85         -9.92       -27.80         5.9%       14.9%         39.0%       44.0%	1 294 052       1 305 625       1 375 633         989 175       1 047 519       1 101 095         304 877       258 107       274 538         58 078       58 465       61 082         999 744       1 089 165       1 152 871         472       22 658       25 459         67 017       67 017       67 017         307 582       358 562       359 471         62 661       65 794       69 084         -10 568       -41 647       -51 776         -472       -22 658       -25 459         -67 017       -67 017       -67 017         -2 705       -100 456       -84 933         -80 762       -231 777       -229 185         -4 583       -7 329       -8 002         -85 346       -239 106       -237 187         -1.23       -4.84       -6.02         -0.05       -2.63       -2.96         -7.79       -7.79       -7.79         -31       -11.68       -9.88         -9.39       -26.95       -26.65        53      85      93         -9.92       -27.80       -27.58         5.9%       14.9%	1 294 052       1 305 625       1 375 633       1 585 901         989 175       1 047 519       1 101 095       1 396 983         304 877       258 107       274 538       188 918         58 078       58 465       61 082       62 659         999 744       1 089 165       1 152 871       1 378 820         472       22 658       25 459       41 402         67 017       67 017       81 604         307 582       358 562       359 471       191 412         62 661       65 794       69 084       70 466         -10 568       -41 647       -51 776       18 164         -472       -22 658       -25 459       -41 402         -67 017       -67 017       -81 604         -2705       -100 456       -84 933       -2 495         -80 762       -231 777       -229 185       -107 337         -4 583       -7 329       -8 002       -7 807         -85 346       -239 106       -237 187       -115 144         -1.23       -4.84       -6.02       2. 1         -05       -2.63       -2.96       -4.81         -7.79       -7.79       -9.49         -3

# **GOVERNMENT OF GHANA**

# EDUCATION STRATEGIC PLAN 2003 to 2015

**VOLUME 2 - WORK PROGRAMME** 

**Ministry of Education** 

May 2003

## **Education Strategic Plan 2003 - 2015**

## **Volume 2: The Work Programme**

#### Introduction

Volume 1 of the Education Strategic Plan (ESP) presents policy areas, indicative targets and strategies that will develop and sustain education in Ghana until 2015. The ESP is therefore a plan whose purpose is to ensure relevant education that provides for individual and national growth.

Volume 2, the Work Programme, builds on Volume 1. It presents a macro-picture of targeted outcomes, associated inputs and broad responsibilities for the nine identified ESP policy areas over the plan period (2003 – 2015). As explained on pages 2 - 4, the Work Programme will form the basis of operational tools for officers in MOE and its agencies and in the Districts. The Work Programme is therefore a first step in operationalising the plan of the MOE. As such, it may be subject to adjustment as conditions change and events unfold.

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### THE WORK PROGRAMME (1)

### **The Work Programme - Context**

The Education Strategic Plan 2003 - 2015 (ESP) aims to place investment in the education sector, in particular the EFA initiatives, within a planned framework of development that is fully consistent with national and regional policies.

The policy and strategy reforms within the ESP are linked to broader development policies and practices, including the Ghana Poverty Reduction Strategy, the Medium Term Expenditure Framework (MTEF) the President's Committee on Review of Education Reforms and recent reviews and other reports on sectoral development.

This paper comprises an initial work programme design that includes the ten policy goals that underpin the MTEF. The next step in the work-programming process will involve further preliminary technical analysis, preparation of an operational plan and process leading to technical appraisal by stakeholders. In subsequent years, as in the recent past, the ESP, the Work Programme and Operational Plans will be subject to annual review and re-appraisal.

### The Work Programme - Purpose

The purpose of the work programme is

- to assist with implementation of the ESP.
- to assist in the identification of priorities, scopes of work and technical requirements for District Officers, and Working Groups designated by MOE and its Agencies.
- to provide a sequenced work programme in terms of expected outcomes over the medium term.

This work programme, when developed in terms of District, Regional and central desk programmes, will assure the following important elements in sector management:

- a) Greater articulation of the linkage between education sector development and broader development ambitions and plans (National Vision and Poverty Eradication).
- b) Preparation of detailed Policy Frameworks setting out sequenced guidelines for sector reform.
- c) Prioritisation and phasing of interventions.
- d) Preparation of a comprehensive ESP financing framework, including an assessment of requirements, existing recurrent and development budget commitments and analysis of likely financing shortfalls linked to the budgeting process and the MTEF.
- e) Preparation of strategies for integrating existing activities into broader sector-wide programmes, both in terms of management of implementation and financing.
- f) Preparation for decentralisation consistent with the Local Government Act 462 (1993).
- g) Uniform and internally consistent financial management, monitoring, audit and procurement systems.
- h) Joint Government and funding agency partnership arrangements, including regular monitoring and review processes against agreed performance indicators and reporting systems.
- i) Capacity building requirements at central, regional and district levels, taking into account of broader Civil Service Reform and Decentralisation initiatives.

## **Work Programme - Policy Goals**

The Work Programme contains outcomes and activities that relate to the four ESP focal areas and ten policy goals:<sup>1</sup>

### 1) Equitable Access

Promote and Extend Pre-school Education
Increase Access To and Participation in Education and
Training
Provide formulas with access to access the fe

Provide females with equal opportunities to access the full cycle of education<sup>2</sup>

## 2) Quality of Education

Improve the Quality of Teaching and Learning for enhanced Pupil/Student Achievement Improve the Quality of Academic and Research Programmes

Promote Good Health and Environment in Schools and Institutions of Higher Learning Identify and Promote Education Programmes that will assist in the prevention of HIV/AIDS<sup>2</sup>

## 3) Educational Management

Educational Planning and Management

# 4) Science, Technology and TVET

Technical and Vocational Education and Training Science and Technology Education and Training

Together with the related policy objectives, these are set out in the following pages in the form of an action matrix.

The activities within the matrix are assigned to particular MDAs within the Ministry Of Education. A table of acronyms precedes the matrix in order that it can be easily comprehended.

It should also be noted that where a time frame is indicated this shows the year intended for the commencement of a particular activity. In some cases the activity may be completed in one year but in others it may be ongoing over a longer period within, or exceeding, the duration of the plan.

The activities within the Work Programme will run their proposed life-span; subsequently MOE will review their performance with the purpose of selectively integrating some or all of them into broader budgetary support initiatives.

### **Work Programme - Next Steps**

The next step in the work programming process will be for the broad programme on the following pages to be selectively disaggregated as operational desk tools for appropriate officers in:

- Schools
- The District Education Offices
- The Regional Education Offices
- The Agencies of MOE, notably GES
- MOE central offices

<sup>&</sup>lt;sup>1</sup> The organisation of the ten policy goals into four focal areas is explained in Volume I

<sup>&</sup>lt;sup>2</sup> It should be noted that this is a new policy and as such will only appear as a separate policy objective for budgeting purposes from 2004 onwards

## **Acronyms used in the Work Programme**

BECE	Basic Education Certificate Examination
AF	Administration and Finance Division GES
AF(M)	Administration and Finance Division MoE
AGI	Association of Ghana industries
AS	HIV/AIDS Secretariat MoE
BED	Basic Education Division
BGL	Bureau of Ghana Languages
CAL	Computer Assisted Learning
СВО	Community Based Organisations
CD	Chief Director MoE
CPM	Consultative Panel Meeting
CRDD	Curriculum Research and Development Division GES
CRT	Criterion Referenced Tests
CSIR	Council for Scientific and Industrial Research
CWS	Community Water and Sanitation
DA	District Assemblies
DEO	District Education Office
DG	Director General GES
DP	Development Partners
EA	Equitable Access
EFA	Education For All
EM	Educational Management
<b>EMIS</b>	Education Management Information System
<b>ESTAC</b>	Education Sector Technical Advisory Committee
FBO	Faith Based Organisations
FCUBE	Free Compulsory Universal Basic Education
FI	Financial Institutions
FP	Focal Persons
GAC	Ghanal Aids Commission
GBDC	Ghana Book Development Council
GBT	Ghana Book Trust
GCOC	Ghana Chamber of Commerce
GER	Gross Enrolment Ratio
GETfund	Ghana Education Trust Fund
GLB	Ghana Library Board
GNAPS	Ghana National Association of Private Schools

KG	Kindergarten
M&E	Monitoring and Evaluation
MDA	Ministry Departments and Agencies
MNS	Minimum National Standards
MoCT	Ministry of Communications and Technology
MoEST	Ministry of Environment, Science and Technology
MoF	Ministry of Finance
MoFA	Ministry of Food and Agriculture
МоН	Ministry of Health
MoI	Ministry of Information
MoMDE	Ministry of Manpower Development and Employment
MoWAC	Ministry of Womens and Childrens Affairs
MSP	Minimum Standards of Performance
NACVET	National Committee for Vocational Education and Training
NBSSI	National Board of Small Scale Industries
NCTE	National Council for Tertiary Education
NGO	Non-Governmental Organisations
NSS	National Service Secretariat
PBME	Planning Budgeting Monitoring and Evaluation Division MoE
PEF	Private Enterprise Foundation
PMT	Performance Monitoring Tests
PRU	Public Relations Unit of GES
PS	Private Sector
PTA	Parent Teacher Association
PTR	Pupil Teacher Ratio
QΕ	Quality of Education
REO	Regional Education Office
SA	Subject Associations
SED	Secondary Education Division
SEN	Special Education Needs
SHEP	School Health Education Programme
SL	Supply and Logistics Division of GES
SMC	School Management Committee
SMC	School Management Committee
SpED	Special Education Division of GES
SPIP	School Performance Improvement Programme

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GNAT	Ghana National Association of Teachers	SRIMPR	Statistics Research Information Management and Public Relations Division of MoE
HIV/AID S	Human Immunodeficiency Virus/Acquired Immune Deficiency Syndrome	SS	Scholarship Secretariat
HQ	Head Quarters	SSS	Senior Secondary School
HRD (M)	Human Resource Development Division of MoE	SSSCE	Senior Secondary School Certificate Examination
HRMD	Human Resource Management and Development Division of GES	ST	Science, Technology and TVET
HT	Head Teacher	STEU	Science and Technology Education Unit of GES
ICT	Information and Communication Technology	SWAp	Sector Wide Approach
ICU	Implementation Co-ordinating Unit	TED	Teacher Education Division of GES
ID	Inspectorate Division GES	TEU	Technical Exams Unit
IEC	Information, Education, Communication	TOT	Trainers of Trainers/Tutors
IGO	Inter-Governmental Organisation	TTC	Teacher Training College
INSET	In-Service Education of Teachers	TVET	Technical Vocational Education and Training Division GES
JSS	Junior Secondary School	UBE	Universal Basic Education

## THE WORK PROGRAMME (2)

## **EQUITABLE ACCESS TO EDUCATION (EA)**

# **Promote and Extend Pre-school Education (Policy Goal 8)**

Related Policy Objectives	Indicative Targets (Outcomes and Outputs)	Strategies and Activities	Time <sup>3</sup> Frame	Unit-Agency responsible	Collaborating MDAs
EA1 Provide pre- school education in	<ul> <li>70% of public primary schools with 2 KG classrooms attached by 2015</li> <li>GER at pre-school level of 86% by 2015</li> </ul>	Conduct school mapping to determine extent of KG classes     Prepare guidelines on establishment of Kindergarten classes – including infrastructure	<ol> <li>2003</li> <li>2003</li> </ol>	1. BED 2. BED	1. SRIMPR, DP 2. PBME, DP
collaboration with District Assemblies, the Private Sector, CBOs, NGOs and		<ul> <li>and staffing requirements (and fees where appropriate i.e. private sector)</li> <li>3. Distribute guidelines to public primary schools and District Assemblies with advice, to include at an appropriate point within the SPIP (School Performance Improvement Plan)</li> </ul>	3. 2004	3. BED	3. PBME, DA, DP
FBOs		4. Distribute guidelines to private sector, appropriate CBOs, NGOs, FBOs	4. 2004	4. BED	4. CBO, NGO, FBO, DP
		5. Conduct 'readiness-To-Build' survey	5. 2004	5. BED	5. PBME, AF, DP
		6. Conduct costs survey - assessing the cost of both public and private provision of pre-school	6. 2004	6. BED	6. PBME, AF,DP
		7. Begin KG classes construction on 'readiness' and necessity basis at the rate of at least three (3) pre-schools per year per district	7. 2004 - 2015	7. BED	7. PBME, AF, DP, CBO, NGO, FBO, PS, DA
EA2 Provide fee-	Fee free tuition defined and circulated by December 2003	Publish national policy on pre-school education     Draft Guidelines on fee-free tuition in public	1. 2003 2. 2003	1. PBME 2. PBME	1. BED, DG, DP 2. BED, DG, DP
free tuition in pre-schools	<ul> <li>National Policy on pre-school formulated and published</li> </ul>	pre-schools 3. Circulate guidelines on fee free tuition to schools, communities and District Assemblies	3. 2003	3. PBME	PBME, AF 3. MoWAC, DA, CBO, NGO, FBO, DP
EA3 Provide for the	Curriculum for pre-service teacher training in pre-school education	Determine curriculum for pre-service training of teachers/caregivers	1. 2004	1. CRDD	1. TED, BED, DP
preparation (training) and upgrading of pre-school teachers and	<ul> <li>developed</li> <li>Teacher training programmes to include training in pre-school education by September 2005</li> <li>INSET courses to train existing teachers</li> </ul>	<ul> <li>2. Publish and circulate curriculum</li> <li>3. Train TOTs to use the new curriculum</li> <li>4. Develop INSET course</li> <li>5. Train INSET instructors</li> <li>6. Prepare and publish IEC materials to promote</li> </ul>	2. 2005 3. 2005 4. 2005 5. 2005 6. 2003	2. CRDD 3. CRDD 4. TED 5. TED 6. BED	2. TED 3. TED, HRMD 4. BED 5. BED, DP 6. PRU, TED,
caregivers	<ul><li>in pre-school instruction beginning 2005</li><li>43% Increase in enrolments in TTCs by 2015</li></ul>	teaching as a career 7. Recruit and deploy teachers	7. annual	7. HRMD	DP 7. BED,TED

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<sup>&</sup>lt;sup>3</sup> This shows the year intended for the commencement of a particular activity. In many cases the activity can be expected to be completed in one year but in others it may be ongoing over a longer period within, or exceeding, the duration of the plan

# **Increase Access to and Participation in Education and Training (Policy Goal 1)**

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
EA4 Provide and ensure access to free basic education	<ul> <li>GER in primary schools to rise from 79% in 2002 to 100% by 2010</li> <li>100% completion rate by 2015 at Primary level</li> <li>GER in JSS schools to rise from 62% in 2002 to 75% by 2010 and 90% by 2015</li> <li>Average national PTR in primary schools to increase from 33:1 currently, to 35:1</li> </ul>	<ol> <li>Conduct school mapping of Primary and JSS schools</li> <li>Write guidelines as to what constitutes 'feefree' and 'cost-sharing' (i.e. enforcing the abolition of fees and levies and the introduction of capitation grants for basic education, and ways to implement cost sharing at the post-basic level)</li> </ol>	1. 2003 2. 2003	1. BED 2. BED	1. PBME, AF, SRIMPR, DP 2. PBME
	by 2010 and at least maintained thereafter	Circulate to all deliverers within the education system.      Circulate guidelines to the districts, regions	3. 2003 4. 2003	3. BED 4. BED	3. PBME 4. PBME, AF
	Average national PTR in junior secondary schools to increase from 18:1 currently, to 22:1 by 2010 and 25:1 by	and other stakeholders 5. Monitor schools to ensure adherence to	5. 2003-	5. ID	5. BED, AF,
	<ul><li>2015</li><li>Universal Primary Completion by 2015</li></ul>	guidelines on fees/costs.  6. Determine physical infrastructure needs for basic schools	2015 6. 2003	6. BED	PBME 6. PBME, AF
		7. Determine teacher needs for basic schools according to establishment norms	7. 2003	7. HRMD	7. TED, BED, HRD(M)
		8. Prepare and implement a 3-year rolling plan to develop physical infrastructure in basic schools	8. 2003- 2015	8. BED	8. PBME, AF, DP
		9. Prepare and implement a 3-year rolling plan to develop teacher deployment according to needs in basic schools	9. 2003- 2015	9. HRMD	9. TED, DP, HRD(M)
EA5 Provide free	<ul><li>Universal Primary Completion by 2015</li><li>All children receive 6 years (or</li></ul>	Define free <i>compulsory</i> universal basic education (FCUBE)	1. 2003	1. PBME	1. BED AF
compulsory universal basic	equivalent) of fee-free primary education • All students receive 3 years (or	2. Finalise Draft Education Bill	2. 2003	2. PBME	2. HRD(M), AF(M)
education (FCUBE)	equivalent) of fee-free junior secondary education	3. Design, publish and circulate IEC materials to sensitise communities as to the importance of compulsory basic education for all	3. 2003	3. BED	3. PRU, TED, MoWAC, DA, NGO, FBO
EA6 Provide	35% increase in primary infrastructure by 2015	Conduct school mapping of Primary and JSS schools	1. 2003	1. BED	1. PBME, AF, SRIMPR, DP
infrastructure and encourage	• 22% increase in JSS infrastructure by 2015	Determine physical infrastructure needs for basic schools	2. 2003	2. BED	2. PBME, AF
the Private Sector, CBOs, NGOs, FBOs IGOs and	<ul> <li>Commensurate increase in CBO/NGO/FBO/IGO provision over the same target periods</li> <li>20% of those primary and JSS schools</li> </ul>	<ul><li>3. Determine rehabilitation needs annually</li><li>4. Prepare and implement a 3-year rolling plan to develop physical infrastructure in basic schools</li></ul>	3. annual 4. 2003- 2015	3. BED 4. BED	3. AF, DA 4. PBME, AF, DP
Development Partners to participate	that are identified as deprived, rehabilitated each year	5. Develop and circulate IEC plan to encourage community involvement	5. 2003	5. BED	5. PRO, CBO, NGO, FBO, DP

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
EA7 Provide	50% female enrolment in Primary schools by 2005	Conduct IEC programmes to raise awareness of the importance of girls education	1. 2003	1. BED	1. MoWAC, DP NGO, PRU
equitable	Retention rates of females and males on	2. Enforce policies on non-repetition in all cases,	2. 2003-	2. ID	2. BED, SED,
educational	a par by 2010	except prolonged illness and other exceptional	2015	£. 1D	z. BLB, SLB, TVET
opportunities	Full enrolment of hard-to-reach and out	circumstances	2010		1,21
' '	of school children by 2015	3. Support hard-to-reach children and	3. 2003-	3. BED	3. NGO, DA,
	Integrate all children with non-severe	complementary/alternative education	2015		DP, CBO,
	SENs in mainstream schools by 2015	programmes			FBO
		4. Provide specialised training in multi-grade	4. 2004	4. TED	4. BED, DA,
		teaching for rural areas and reward teachers			BGO, CBO,
		accordingly 5. Provide training for all teachers in SENs	5. 2004	5. TED	DP 5. SpED, DP
		6. Design and implement programmes for the	6. 2003-	6. BED	6. NGO, CBO,
		integration of complementary schools with	2015	O. DED	FBO, DA, DP
		formal schools	2010		1 20, 21, 21
		7. Redesign school infrastructure to facilitate the	7. 2004	7. BED	7. PBME, AF,
		accommodation of pupils/students with			SpED
		special needs			
EA8	Agreed national functional literacy test	Design national functional literacy test	1. 2004	1. NFED	1. NGO, DP,
Provide	validated and in use by 2006		0.0005	o NEED	SRIMPR
conditions for	5% sample of adult population tested     Describes 2008 to determine sectors	2. Conduct national functional literacy test	2. 2005 3. 2005	2. NFED 3. NFED	2. NGO, DP
universal functional	by December 2008 to determine rate of literacy	3. Design and implement functional literacy programmes in 15 Ghanaian languages.	3. 2005	3. NFED	3. NGO, DP
literacy	Identified and targeted literacy	4. Evaluate the functional literacy programmes	4. 2005	4. NFED	4. NGO, PBME,
Interdey	programmes in place and operational by	implemented	1. 2000	4. NI LD	DP
	2008.	5. Provide incentive package for volunteer	5. 2003-	5. NFED	5. NGO, DP
	Literacy rate improved by 3% points per	facilitators	2015		
	year from 2008 to 2015	6. Provide material support to learners with	6. 2003-	6. NFED	6. NGO, SpED,
		special needs	2015		DP
		7. Review curriculum to make it relevant to the	7. 2005	7. NFED	7. NGO, DP
		needs of the learners	0.0000	o MEED	o NGO DD
		8. Conduct training in micro-credit scheme for learners	8. 2003	8. NFED	8. NGO, DP
		Establish community reading centres	9. 2005	9. GLB	9. NFED, NGO,
		o. Establish community reading centres	0. 2000	o. GED	DA, PBME,
					DP
		10. Provide solar panels to communities	10. 2005	10. NFED	10.NGO, DP
		11. Publish community rural newspaper	11. 2005	11. NFED	11.NGO, DP
EA9	Support systems in place for children	1. Evaluate, and build upon, programmes for the	1. 2004	1. PBME	1. BED, NFED,
Prioritise the	with SENs by 2015	disadvantaged that are already in operation,			NGO, SpED,
disadvantaged	Increase attendance of those with special needs in schools to 50% in	including complementary and alternative education programmes			MoWAC, DP
in society	2008, 80% in 2012 and 100% by 2015	2. Reach and integrate excluded children (out-of-	2. 2003-	2. BED	2. MoWAC, DA,
	2000, 00/0 III 2012 and 100/0 by 2013	school, hard-to-reach, truants) intra-cycle	2015	~. DLD	NGO, DP
	IEC programme for disadvantaged in	dropouts and adolescent mothers within the	2010		MoMDE
	place by 2005	formal system where possible			
	An inclusive education system achieved	3. Organise screening and identification of	3. 2005	3. SpED	3. MoH, NGO,
	by 2015, including girls and boys with	children with special needs			BED, DP,

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
	non-severe SENS integrated into mainstream schools	<ul> <li>4. Institute scholarship schemes for needy pupils, including district sponsorship of girl pupils/students</li> <li>5. Establish special education assessment centres in all districts</li> </ul>	4. 2003- 2015 5. 2004	4. BED 5. SpED	MoMDE 4. DA, NGO, DP, SS CBO,FBO 5. MoH, DA, DP, NGO,
		<ul> <li>6. Organise sensitisation workshop for parents and children with special needs</li> <li>7. Incorporate training in SENS into all TTC courses (also see EA7, strategy 5)</li> <li>8. Provide material support to those children orphaned as a result of HIV/AIDS, in order that they can complete their education.</li> </ul>	6. 2005- 2015 7. 2004 8. 2004	6. SpED 7. SpED, Ted 8. AF	BED 6. BED, NGO, CBO, DA 7. BED, NGO, CBO, DA 8. PBME, BED, DP, NGO DA DEO, REO
EA10 Expand and improve post- basic education	<ul> <li>Rehabilitate 10% of existing SSS by 2015</li> <li>At least 75% of the districts to have a Model SSS by 2015</li> <li>Establish 10 additional TVIs by 2015</li> <li>50% enrolment growth in TVIs nationally by 2015</li> <li>Teacher Education subsumed within tertiary level by 2010</li> <li>Facilities in one polytechnic upgraded every 3 years</li> <li>Facilities in one university upgraded by 2009, thereafter 1 every 3 years</li> <li>50% improvement in numbers of qualified staff in post-basic institutions by 2015</li> <li>Tertiary education available for at least</li> </ul>	<ol> <li>Conduct institutional mapping for post-basic levels by December 2004</li> <li>Use mapping and other needs-assessments (including manpower needs) to determine needs at post-basic level</li> <li>Construct and upgrade secondary schools to model school standards at a rate of at least 5 per annum, on a need and readiness basis.</li> <li>Assess the cost and application of distance and on-line approaches to education (including an Open University) for those outside the physical reach of tertiary institutions and the establishment of other post-secondary institutions offering national and international curricula and diplomas with an emphasis on improving teachers</li> </ol>	1. 2004 2. 2005 3. 2003- 2015 4. 2004	<ol> <li>PBME</li> <li>PBME</li> <li>PBME</li> <li>PBME</li> <li>PBME</li> </ol>	1. SED, TVET, NCTE, AF(M) SRIMPR, DP 2. SED, TVET, NCTE, SRIMPR 3. SED, DP, GETfund 4. NCTE, TED, DP GNAT,
	<ul> <li>15% of the post-secondary cohort by 2015</li> <li>Open University access by 2015</li> <li>At least 70% intake for all eligible pupils/students for second cycle education (SSS/TVI) by 2015</li> </ul>	<ul> <li>qualifications</li> <li>5. Convert and upgrade TTCs into tertiary institutions</li> <li>6. Establish one fully developed polytechnic in every region</li> <li>7. Establish 10 additional TVIs on a necessity basis</li> <li>8. Conduct enrolment drive for TVET</li> </ul>	5. 2005 6. 2004- 2015 7. 2004- 2010 8. 2004- 2010	<ol> <li>5. NCTE</li> <li>6. NCTE</li> <li>7. PBME</li> <li>8. TVET</li> </ol>	5. TED PBME 6. GETfund PBME 7. TVET, DP, GETfund 8. BED,SED, PRU, TED

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
EA11	<ul> <li>Brochures and courses for Distance</li> </ul>	1. Develop a national policy on Distance	1. 2003	1. PBME	1. NCTE,TED
Promote	Education and Open University	Education			
Distance	available at all levels by 2012	2. Establish distance education centres	2. 2003	2. NCTE	2. TED
Education	Distance Education enrolments	3. Design and write distance education materials	3. 2003	3. NCTE	3. TED, HRD(M)
	increased by 2% per annum over the	4. Design, write and publish brochures on	4. 2003	4. NCTE	4. TED, HRD(M)
	plan period	distance education courses			
		5. Conduct enrolment drive for distance	5. 2004	5. NCTE	5. TED
		education			
		6. Recruit and train administrative personnel,	6. 2003	6. NCTE	6. TED,HRD(M)
		and qualified and experienced lecturers			
		7. Procure appropriate equipment for teaching	7. 2003	7. NCTE	7. TED, PBME
		and learning			

# Provide females with equal opportunities to access the full cycle of education (Policy Goal 10)

Related Policy Objectives	Indicative Targets (Outcomes and Outputs)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
EA12 Promote gender equity in enrolment and retention	<ul> <li>50% female enrolment in Primary schools by 2005</li> <li>Retention rates of females and males on a par by 2010</li> </ul>	<ol> <li>Conduct IEC programmes to raise awareness of the importance of girls education</li> <li>Enforce policies on non-repetition in all cases, except prolonged illness and other exceptional circumstances</li> <li>Institute and ensure proper functioning of scholarship/district sponsorship programmes for girls</li> <li>Encourage the establishment of girls' clubs</li> </ol>	<ol> <li>2003</li> <li>2003</li> <li>ongoing</li> <li>ongoing</li> </ol>	1. BED 2. ID 3. BED (GEU) 4. BED (GEU)	DA, DEO (DGET), REO (RGET), NGO
		and promote the use of role models, both within schools and communities	4. origoing	, ,	REO (RGET), NGO, DP, DA
EA13 Prioritise female education at all levels,	<ul> <li>Enrolments and completion rates of boys and girls at parity at all levels by 2015</li> <li>Gender parity in primary schools by 2005 and Junior Secondary Schools by 2008</li> </ul>	<ol> <li>Eliminate gender stereotyping in teacher preparation and in teaching materials</li> <li>Modernise technical courses, making them relevant and gender-free</li> <li>Support access programmes for females at all levels, particularly at the basic level and entry</li> </ol>	1.2003 2.2005 3.2003		1. MOWAC, BED, TED 2. TVET, MOWAC 3. TED, NCTE, SED, TVET,
including technical and vocational education	<ul> <li>Gender-appropriate technical and vocational courses introduced in schools by 2005</li> </ul>	<ul> <li>into TTCs</li> <li>Design and implement IEC and sensitisation programmes to raise communities' awareness of the value of formal education for girls, particularly at the basic level</li> </ul>	4. 2003	4. BED	BED, DP 4. MOWAC, NGO, PRO, DA, DP
		<ul><li>Design and implement a quota system to enable girls from rural areas to enter SSS</li><li>Provide suitable school facilities for females</li></ul>	5. 2004 6. 2004	5. GES 6. GES	5. 6. DP, NGO,
		(students and teachers) at all levels 7. Increase female enrolments at tertiary levels	7. 2003	7. NCTE	DA 7.

EA14 Promote the recruitment and deployment of female teachers	<ul> <li>IEC in place for teacher recruitment, especially females by 2004</li> <li>Provide motivational package to teachers in hardship areas by 2004</li> </ul>	Implement district sponsorship programme for teacher trainees in all districts     Support teacher deployment in deprived areas, particularly females     Provide 'deprived area incentive package' (e.g. teacher accommodation, transport and services)     Support volunteer teacher programmes in rural areas, with an emphasis on local recruitment (especially of females)	<ol> <li>ongoing</li> <li>2003</li> <li>2004</li> <li>2003</li> </ol>	2. AF 3. AF	1. DEO, DA  2. DEO, REO, NGO, DA, DP  3. DEO, REO, NGO, DA, DP  4. DP, NGO, ID, PBME, CBO, DEO,
EA15 Strengthen the	GEU Work Programme in place and being implemented at al levels –	Maintain and update statistical database of relevant indicators and establish an ongoing	1. ongoing	1. BED (GEU)	REO  1. SRIMPR, HRMD,
Girls Education Unit including Region/Distric	central, regional, district.  Annual review of GEU by HRMD  Annual National Girls Education reports including relevant indicators	monitoring and reporting system  2. Provide ongoing training to all GEU staff on community mobilisation, guidance and counselling, planning and implementation and	2. ongoing	2. BED (GEU)	PBME 2. AF, HRMD, DP, NGO
t Girls Education Teams	completed/published  Highly trained and motivated GEU staff in place at all levels  Girl friendly guidance and counselling	other relevant activities to enhance performance of the GEU  3. Coordinate GEU and Guidance and Counselling (G&C) to establish procedures and systems	3. 2004	3. BED	3. GC, DP, NGO, DA,
	system in place and procedures implemented	related to girls education – e.g. to sanction sexual harassment or bullying of female pupils/students by male peers			REO, DEO, HRMD

## **QUALITY OF EDUCATION (QE)**

## Improve Quality of Teaching and Learning for Enhanced Pupil/Student Achievement (Policy Goal 2)

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
QE1 Increase	Primary pupil textbook ratio to be 1:1 for all subjects by 2005	Conduct needs and readiness assessment surveys	1.2003	1. SL	1. SRIMPR, PBME. AF
provision of and	• JSS Pupil: textbook ratio to be 1:1 for all subjects by 2005	Ensure access to textbooks in core subjects for all students at all pre-tertiary levels	2. 2003	2. SL	2. ID, DP, GBDC
accessibility to textbooks and	10 or more computers per Senior Secondary School (25% of schools by	3. Procure and distribute textbooks	3. 2003	3. SL	3. REO, DEO, DP, GBDC
other teaching/	2005, 50% by 2008, 75% by 2012, 100% by 2015)	4. Provide teaching and learning aids to all schools/teachers	4. 2003	4. SL	4. REO, DEO, DP
learning materials	All teachers have access to teaching support materials by 2008	5. Review and publish list of essential teaching support materials for pre-tertiary levels	5. 2003	5. SL	5. REO, DEO
	1 resource/computer room per Senior Secondary School (25% of schools by 2005, 50% by 2008, 75% by 2012, 100% by 2015)	6. Procure and supply computers and accessories to Senior Secondary Schools, based on needs with preference given to deprived areas	6. 2004- 2015	6. SL	6. REO, DEO, NGO, SMC, DP
	50 Teacher Resource Centres established by 2015	7. Review guidelines on the use and maintenance of textbooks, equipment and teaching materials in schools at pre-tertiary levels	7. 2003	7. SL	7. REO, DEO
		8. Establish additional Teacher Resource Centres in 50 districts with preference given to the newly created districts	8. 2004	8. AF (M)	8. TED, DA, DEO, DP
QE2 Provide school and public	All schools with libraries/resource rooms by 2015     All libraries/resource rooms (schools	Conduct needs and readiness assessment surveys	1. 2003	1. PBME	1. SRIMPR, AF, BED, SED, TVET
library facilities and	and public) with minimum stock, storage and retrieval systems -	2. Construct and rehabilitate 10 regional libraries	2. 2003- 2015	2. GLB	2. DA, NGO, DP, GBT
encourage community/ private	including computers) by 2015 • IEC system for libraries/resource rooms in place by 2012	3. Provide all schools with a library/resource room	3. 2004- 2015	3. AF	3. DA, GLB, PBME, SMC, NGO, DP
libraries	F <i>2, 2022</i>	4. Design and publish IEC materials for libraries	4. 2003- 2012	4. SRIMPR	4. BED, PRU
		5. Develop programme involving DAs, communities and the Private Sector, for the provision of libraries at the community level.	5. 2004	5. GLB	5. DA, DEO, REO, PS, NGO, DP, BED

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
QE3 Improve the effectiveness of teacher preparation,	<ul> <li>Reduce % of untrained teachers from 21.2% at the primary level and 12.8% at JSS to not more than 5% in 2015 across the basic level.</li> <li>Reduce % of untrained teachers at SSS</li> </ul>	<ol> <li>Implement district sponsorship programme for teacher trainees in all districts</li> <li>Support teacher deployment in deprived areas, particularly females</li> </ol>	1. 2003 ongoing 2. 2003	1. TED 2. AF	1. DEO, DA 2. DEO, REO, NGO, DA, DP
upgrading and deployment	level  IEC in place for teacher recruitment, especially females by 2004	3. Provide 'deprived area incentive package' (e.g. teacher accommodation, transport and services)	3. 2004 ongoing	3. AF	3. DEO, REO, NGO, DA, DP
	Provide motivational package to teachers in hardship areas by 2004	Support volunteer teacher programmes in rural areas, with an emphasis on local recruitment (especially of females)	4. 2003	4. BED	4. DP, NGO, ID PBME, CBO, DEO, REO
		5. Review policy on study leave (with a view to reducing the number of teachers taking study leave annually, reducing the financial burden of the study leave system, and placing a greater emphasis on distance education as a means of professional development)	5. 2003	5. HRMD	5. HRD (M)
		<ul><li>6. Strengthen supervision and inspection systems.</li><li>7. Design and publish IEC materials</li></ul>	6. 2004 7. 2004	6. ID 7. SRIMPR	6. REO, DEO 7. TED, PRU
		8. Review conditions of service for tertiary staff  9. Rehabilitation of Ghana Education Staff  Development Institute	8. 2003 9. 2003	8. NCTE 9. AF	8. HRD (M) 9. TED, HRMD
		10. Introduce a teacher rotation/redeployment system to supply remote rural areas with qualified teachers	10.2004	10. HRMD	10. AF, BED, TED, DP, NGO
QE4 Develop a motivated teaching cadre for all levels	Career path, criteria for promotion, annual review of performance, conditions of service for teachers at all levels drafted/revised and published by early 2004, implemented by 2005	Define and institutionalise a multi-level career path with a clearly defined promotion policy based on equity and merit with appropriate incentives and rewards to those who remain in service	1. 2003	1. HRD (M)	1. HRMD, TED, NCTE, MoF
with support from the Private sector, CBOs, NGOs, FBOs and DPs		Review policies and procedures for promotion, discipline and staff development	2. 2003	2. HRD(M)	2. HRD NCTE TED

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
QE5 Improve the relevance of the curriculum	<ul> <li>National curriculum at basic level published and circulated to all schools by end of 2003</li> <li>Complete revision of SSS curriculum and publish by 2004</li> </ul>	Review national curricula at all levels in collaboration with key stakeholders to ensure relevance to national needs and conditions and remove bias for example related to gender or special needs	1. 2003 - basic 2004- SSS	1. CRDD/ NCTE	1. GNAT, SA, SMC, PS, WAEC, FBO, NGO, CBO
	<ul> <li>Basic level teachers trained in the new curriculum by 2004</li> <li>SSS level teachers trained in the new curricula by 2006</li> </ul>	2. Print and distribute new syllabi to schools	2. 2003- basic 2004- SSS	2. CRDD	2. DEO, REO, S&L, BED, SED, TVET
	<ul> <li>New curriculum examined from 2004 onwards for BECE and 2005 onwards for SSSCE</li> </ul>	3. Develop/up-grade teacher training programmes (INSET and PRESET) to train teachers in the new curricula	3. 2004	3. TED	3. CRDD, HRMD
	<ul> <li>Next revision of basic curriculum to be in 2006</li> </ul>	Conduct examinations based upon new curricula	4. 2004	4. DG	4. WAEC, TEU, CRDD
		5. Institutionalise remedial programmes as a core part of the basic education sub-sector	5. 2004 ongoing	5. BED	5. REO, DEO
		6. Ensure textbooks are revised and developed in line with new curricula	6. 2004	6. CRDD	6. GBDC
		7. Establish Curriculum Oversight Committee within the MoE	7. 2003 ongoing	7. CD	7. DG, PS, NGO, FBO, CBO, TED, SpED
		8. Redesign academic training at all levels to integrate rigorous entrepreneurial training and career counselling into the academic programme at all levels.	8. 2005	8. CRDD	8. GNAT, SA, SMC, PS, WAEC, FBO, NGO, CBO
QE6 Develop a reliable pupil/ student/	<ul> <li>MNS test agreed, standardised and validated by December 2004</li> <li>First cohort/sample of students (25%) tested for competency on single agreed</li> </ul>	Review current approaches/tests to evaluate learning outcomes at primary and JSS levels by developing learning standards and learning targets with particular emphasis on P1-P3	1. 2004	1. CRDD	1. ID
learners testing and assessment system	MNS test by December 2005; sample rising to 30% by 2015	2. Adopt and agree a single <i>Competency-Based Approach</i> to evaluate learning outcomes at primary and JSS levels by defining and adopting minimum national standards (MNS) for students at agreed stages (P3, P6, JSS2)	2. 2004	2. CD	2. PBME, ID, CRDD, BED
		Provide feedback to inspectors and community on the outcomes of all tests	3. 2003 ongoing	3. CRDD	3. ID, REO, DEO, BED

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
QE7 Develop effective Accountability	<ul> <li>Criteria and roles of supervision and inspection revised and published by end 2003</li> <li>Supervisors and inspectors trained and</li> </ul>	Review monitoring and inspection systems for management at ministry, agency, regional, district levels and at all school/institutional levels	1. 2003	1. PBME	1. ID, DEO, REO, AF, NCTE
systems	in place by 2004  Ensure 90% attendance of teachers in basic schools	Improve the teacher supervision system to provide support for professional development and enhanced teacher performance	2. 2003	2. ID	2. TED, DEO, REO
	basic schools	Provide material support for supervisors and inspectors	3. 2005	3. AF	3. PBME, ID, DP, NGO
		4. Develop and implement a system to effectively monitor and sanction teacher absenteeism and tardiness	4. 2003	4. ID	4. PBME, SMC, DEO, REO,
QE8 Review	Guidelines on language policy published and circulated to all schools	Develop, publish and circulate to all schools, guidelines on language policy	1. 2003	1.CD	1. PBME, SED, BED, CRDD
guidelines on language policy	by December 2003  Foreign language (French) programme fully developed and in place at JSS and	Develop and introduce a comprehensive     Foreign/Second Language (French) programme     at JSS and SSS levels	2. 2004	2. CRDD	2. BED, SED
(medium of instruction and languages taught) at all	SSS levels by 2010 Ghanaian Language policy reviewed in 2008 Guidelines on revised policy distributed	3. Support the development and production of textbooks in English, Ghanaian Languages and French and other teaching /learning materials	3. 2004	3. CRDD	3. PBME, GBDC, DP, BED, PS, SED,TED
pre-tertiary levels of	and acted upon by 2009	Expand and promote the study of French in teacher training colleges	4. 2004	4. TED	4. CRDD, DP, SA
education		5. Conduct comprehensive review of Language policy in 2008	5. 2008	5. CRDD	5. BED, SED, DP
QE9 Ensure literacy	Minimum National Standards in literacy and numeracy in English and	Provide INSET courses for language teachers in P1 to P6 on a regular basis	1. 2003- ongoing	1.TED	1. DP, HRMD, CRDD, BGL
and numeracy in English and a Ghanaian	Ghanaian Languages set for Primary, JSS and SSS by 2005  Literacy and numeracy in a Ghanaian	Provide at least one specialist language teacher to serve a cluster of primary schools	2. 2004	2. TED	2. DP, CRDD, HRMD, AF, BGL, NGO
Language	language by 30% of Primary 3 pupils by 2007  Literacy and numeracy in Ghanaian	3. Support the development and production of textbooks and other teaching /learning materials in English and Ghanaian Languages	3. 2003	3. CRDD	3. GBDC, DP, BED, Private Publishers
	Language by 50% of Primary 6 pupils by 2010	4. Distribute the recommended textbooks and teaching guides for the Ghanaian Languages	4. 2003	4. S&L	4. BED, REO, DEO,
	• Literacy and numeracy in English by 30% of Primary 3 pupils by 2007	5. Revise Ghanaian languages syllabus at TTC to focus on the teaching of literacy and numeracy	5. 2003	5. CRDD	5. TED, BED, BGL, DP
	• Literacy and numeracy in English by 50% of Primary 6 pupils by 2010	6. Develop and implement a more effective methodology for the use of the English Language as a medium for teaching and learning	6. 2003	6. HRMD	6. HRMD, TED, BED, DP, NGO
		7. Revise timetable to increase time allocation for the teaching of literacy and numeracy in English and Ghanaian Languages	7. 2003	7. BED	7. CRDD, DP, TED, ID
		8. Develop minimum national standards to monitor learning achievements in English and Ghanaian languages for all levels of pre-	8. 2004	8. CRDD	8. BED, SED, ID, DP

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
		tertiary education 9. Organise tests to measure literacy and numeracy standards in P3 and P6 according to MNS set	9. 2005	9. CRDD	9. BED, SED, ID, DP

# Improve the Quality of Academic and Research Programmes (Policy Goal 7)

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
QE10 Promote	Competitive tender process for research funding in place by 2005	Establish university exchange programmes for students and staff	1. 2005	1. NCTE	1. Universities, DP. PS
academic programmes and research	<ul> <li>50% of all research funding from private and non-governmental sectors by 2010</li> </ul>	Review academic programmes to ensure relevance to national development	2. 2004	2. NCTE	2. Universities, PS, Polytechnics
activities relevant to national	Revised university block grants system in place by 2008 [based on teaching, administration and research criteria -	<ol> <li>Undertake consultation with the private sector, particularly industry, to identify pertinent areas for research</li> </ol>	3. 2004 ongoing	3. NCTE	3. PS, NGO, Universities, Polytechnics
development in collaboration with the	including research published in recognised journals and/or in ISBN publications)  • Academic programmes reviewed by	4. Develop process for accessing research funding	4. 2004	4. NCTE	4. MoF, PBME, FI, PS, Universities, Polytechnics
private sector	2005	5. Strengthen capacity within universities to conduct relevant research	5. 2004	5. NCTE	5. PS, PBME, Universities, Polytechnics
		6. Strengthen the Research unit of SRIMPR division of the MoE	6. 2004	6. SRIMPR	6. PBME, PS
		7. Redesign academic training at all levels to integrate rigorous entrepreneurial training and career counselling into the academic programme at all levels	7. 2005	7. NCTE	7. PS, NGO, Universities, Polytechnics
QE11 Promote the	<ul> <li>Publication of biannual digest of research findings beginning 2004</li> </ul>	Write guidelines on the publication and dissemination of research findings	1. 2004	1. NCTE	1. CSIR, MoEST
dissemination of research findings for development	2.	2. Ensure that research findings relevant to national development, and industry, are widely available	2. 2004	2. NCTE	2. CSIR, Media, MoEST, MoI Universities, Polytechnics
•		3. Promote the use of electronic libraries for the storage and publication of research papers and findings	3. 2006	3. NCTE	3. CSIR, MoCT, DP

#### Promote Good Health and Environmental Sanitation in Schools and Institutions of Higher Learning (Policy Goal 4)

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
QE12 Expand and improve School	Expanded and improved School Health and School Hygiene systems at all levels to 60% coverage by 2008	Develop and publish guidelines on minimum standards for health, sanitation and safety in institutions at all levels of education	1.2003	1. SHEP	1. NCTE, MoH DP
Health, Sanitation and Safety systems	<ul> <li>Guidelines for School Health, Sanitation and Safety published and distributed by end 2003</li> </ul>	Provide adequate safety, sanitation and basic health care facilities and access for children with disabilities, in accordance with guidelines	2.2004	2. SHEP	2. SpED, MoH, AF, DP 3. GCU, NCTE,
Salety Systems	<ul> <li>All schools rehabilitated in terms of safety, sanitation and health by 2015</li> </ul>	3. Establish effective guidance and counselling systems for pupil/student welfare at all levels	3.2003	3. SHEP	MoH, NGO DP
	<ul> <li>Provide first aid facilities in all schools by 2015</li> <li>Potable water available in all schools by 2015</li> </ul>	<ul><li>4. Ensure each pre-tertiary institution has a designated school health officer and that this person is trained in basic first aid</li><li>5. Ensure that there is potable water within</li></ul>	4.2004	4. SHEP	4. MoH, NGO, DEO DP
	2013	500m of all school sites and that there are adequate sanitation facilities on site (especially for girls and women) at all pre-tertiary institutions	5. 2003- 2015	5. AF	5. SHEP, DEO, PBME, CWS, NSS, DA, DP NGO
QE13 Encourage the participation of	<ul> <li>40% of all health funding from non-governmental sources by 2010</li> <li>IEC Health programmes in place by</li> </ul>	Establish linkages with Non-Government bodies to work with government on School Health programmes.	1.2003	1. SHEP	1. PS, CBO, NGO, FBO, DP, MoH
Private Sector, CBOs, NGOs, FBOs, DPs in	2005	Collect and publish data on the health and nutritional status of children in basic schools	2.2004	2. SHEP	2. SRIMPR, MoH, NGO, DP
the Integrated School Health system		3. Design and implement IEC Health Programmes to educate and disseminate information in the area of school health.	3.2004	3. SHEP	3. PRU, DEO

#### Identify and promote education programmes that will assist in the prevention of HIV/AIDS (Policy Goal 9)

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
QE14	<ul> <li>HIV/AIDS programmes operational in</li> </ul>	1. Introduce HIV/AIDS programmes in teacher	1. 2004	1. TED/	1. CRDD, AS
Identify and	schools/institutions by 2004	training syllabuses and conduct INSET		NCTE	SHEP, NGO,
promote STD/	<ul> <li>All new teachers trained in STI/</li> </ul>	courses for currently serving teachers			DP,
HIV/AIDS	HIV/AIDS basic counselling,				Universities,
prevention,	prevention, care and support by 2005				Polytechnics
care and	<ul> <li>All currently serving teachers trained in</li> </ul>	2. Establish and develop district based HIV/AIDS	2. 2003	2. AS	2. DEO, MoH,
support at all	STI/HIV/AIDS basic counselling,	committees			DA, GAC,
levels of	prevention, care and support by 2006				SHEP, NGO
education	<ul> <li>IEC programmes for HIV/AIDS in place</li> </ul>	3. Develop system to monitor the prevalence of	3. 2004	3. PBME	3. DEO, MoH,
	by 2004	HIV/AIDS amongst staff and pupils			DA, DP,
	Programme for pupil/student peer				GAC,SHEP,
	educators in place by 2004				SRIMPR
	HIV/AIDS workplace programmes in	4. Establish HIV/AIDS clubs in	4. 2003	4. SHEP /	4. DEO, MoH,
	place by 2004	schools/institutions at all levels		NCTE	DA, GAC,
	•				NGO
		5. Design and implement IEC programmes to	5. 2003	5. SHEP	5. DEO, MoH,

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
Objectives	(Outputs and Outcomes)	educate, and disseminate information, in the area of HIV/AIDS prevention and management  6. Train pupil/student peer educators	6. 2004	/NCTE  6. SHEP	DA, GAC, NGO 6. BED, SED,
		7. Appoint focal person to implement HIV/AIDS programmes within the workplace	7. 2003	7. AS	NCTE, DP 7. SHEP, heads of agencies
		Train workplace peer educators and focal persons	8. 2004	8. AS	8. GAC, NACP DP
		Provide logistical support to HIV/AIDS     Secretariat (MoE)	9. 2003	9. PBME	9. GAC, AF(M)
		10. Train staff in HIV/AIDS secretariat 11. Organise advocacy workshops to high level management (political leaders and education executives) to increase commitment	10.2004 11.2004	10.HRMD 11.AS	10.GAC 11.DA, DP, DEO, REO, FP
		12. Develop manual and guidelines for the operation of NGOs working on HIV/AIDS programmes in schools and institutions	12.2003	12.AS	12.SHEP, NGO, GHANET, DP, GAC
		13. Review manuals for workplace (officers) on HIV/AIDS	13.2003	13.AS	13.HRD (M), FP
		14. Provide material support to those children orphaned as a result of HIV/AIDS, in order that they can complete their education	14.2004	14.AF	14.PBME, BED, NGO, DA, DP DEO
		15. Provide guidance and counselling systems in schools which provide support and assistance to pupils experiencing problems such as sexual harassment or bullying, including that of girl pupils by male peers and/or teachers	15.2003	15.BED (GEU)	15.PBME,AF, HRMD, DA, DEO (DGET), REO (RGET), NGO
QE15 Integrate HIV/AIDS in	<ul><li>See QE5</li><li>Every Secondary and Tertiary level institution with a trained counsellor by</li></ul>	Develop special HIV/AIDS modules for insertion into all syllabuses where appropriate	1.2003	1. CRDD	1. SHEP, MoH, NGO, DO, NAC
the curriculum	J	Introduce HIV/AIDS programmes in teacher training syllabuses	2.2004	2. TED/ NCTE	2. CRDD, DP, SHEP, MoH, NAC
		3. Train HIV/AIDS counsellors and care teams to operate in JSS, SSS and tertiary institutions	3. 2004	3. SHEP/ NCTE	3. MoH, NGO, NAC
		Develop special sexual and reproductive health modules, to be inserted into the curriculum	4.2003	4. CRDD	4. BED, SED, SHEP, MoH, NGO, DP, NAC, SED

## **EDUCATIONAL MANAGEMENT (EM)**

## **Strengthen and Improve Educational Planning and Management (Policy Goal 5)**

Related Policy	Indicative Targets		Strategies and Activities	Time	Unit-Agency	Collaborating
Objectives	(Outputs and Outcomes)		Strategies and Activities	Frame	responsible	MDAs
EM1 Identify, clarify	<ul> <li>New Education Act passed by 2004</li> <li>IEC programme for the Education Bill</li> </ul>	1.	Complete Draft Education Bill and submit to Cabinet by December 2003	1. 2003	1. PBME	1. All MoE
and strengthen	IEC programme for the Education Bill in place 2004	2.	Clarify the roles of the Ministry of Education	2. 2003	2. CD	2. PBME, DG
management	Operational Manuals for officers in	۵.	and the GES	2. 2003	2. CD	£. I DIVIL, DU
roles at all	central	3.	Strengthen monitoring mechanisms and	3. 2003 -	3. PBME	3. AF, HRD(M),
levels of the	ministry/agencies/regions/districts		accountability measures including	2005	0. 122	HRMD, NCTE,
system	developed and in place by 2005		performance appraisal and institutional			DEO, REO,
	All desk officers at all levels have		performance reviews for management at			SRIMPR
	supervised and agreed Work		ministry, agency, regional, district, school			
	Programmes in place by December		and institutional levels			
	2003 and reviewed annually thereafter	4.	Establish SWAp Management/	4. 2003	4. CD	4. PBME, AF(M),
	HRD and Capacity Building		Communication system, ensuring quarterly			HRD(M),
	programme designed, in place and		meeting of ESTAC and monthly meetings of			SRIMPR
	operational during the period 2003 -		EA, QE, EM and ST Thematic groups			PRO, SRIMPR
	2008	5.	Develop public awareness programmes (IEC)	5. 2004	5. PBME	
	All schools have a School Performance		on the basic elements of the Education Act			
	Improvement Plan (SPIP)(agreed with		to sensitise all stakeholders on their rights			
	either SMC/BOG) in place by		and responsibilities in the provision,			E HDMD NOTE
	December 2004 and operational by		management and administration of education			5. HRMD, NCTE
	<ul><li>2005</li><li>Monitoring and evaluation system</li></ul>	6.	Identify HRD needs and competencies at all	6. 2003	6. HRD(M)	
	developed by end 2003	0.	levels of the management system (central	0. 2003	O. THED(WI)	6. PBME, BED,
	Annual appraisal/review and audit		and non-central) and provide targeted			SED, ICU,
	systems at all levels in place by 2004		training to upgrade the technical competence			SRIMPR, DP,
	First Annual Review of Sector		of selected staff			
	Performance to take place in	7.	Prepare guidelines for drawing up School	7. 2003	7. AF	
	November 2004, and annually		Improvement plans and distribute to			7. HRD, AF,
	thereafter		districts and schools			DEO, NGO
		8.	Strengthen pre-school unit of GES to ensure	8. 2003	8. BED	
			the capacity to implement the expansion			8. NCTE, DEO,
			T1 -10 4 1 -11 1 0	0.000	0 1100/10	REO, DP,
		9.	Identify 'good practices' for all levels of	9. 2003-	9. HRD(M)	HRMD, NGO
			management	2004		9. NCTE, DEO, REO, DP,
		10.	Prepare and publish operational manuals,	10. 2004	10. HRD (M)	HRMD, NGO
		10.	including guidelines for harmonising 'good	10. 2004	10.11KD (NI)	10. All MoE incl.
			practice', for use at all levels of educational			DEO REO
			management	11. 2003	11.PBME	11.REO, DEO,
		11.	Prepare detailed work programmes for desk			DA, BED,
			officers at all levels of management			NGO, DP
		12.		12. 2003	12.HRMD	12. DEO, REO,
			headteachers	ongoing		HRMD, DA,
		13.	Enforcement of all rules and regulations	13. 2003	13.ID	DP, NGO
			pertaining to the delivery of education	ongoing	]	13. All MDAs

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)		Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
EM2 Strengthen monitoring and evaluation, and accountability systems across the whole sector	<ul> <li>Monitoring and evaluation system developed by end 2003</li> <li>Annual appraisal/review and audit systems at all levels in place by 2004</li> <li>Head counts for payroll conducted on an annual basis</li> </ul>	2.	Strengthen monitoring mechanisms and accountability measures including performance appraisal and institutional performance reviews for management at ministry, agency, regional, district, school and institutional levels  Conduct annual headcounts to ensure accuracy in the Ministry of Education payroll (with an emphasis on removing ghost names)  Develop and implement a system/process through which harassment of pupils by teachers – sexual and otherwise- can be	<ol> <li>2003</li> <li>2003</li> <li>2004</li> </ol>		1. AF, HRD(M), HRMD, NCTE, DEO, REO, SRIMPR 2. AF, ID, NSS, DA, NGO, DP 3. HRD(M), BED, SED, GEU, DP DA
EM3 Strengthen the Education Management	EMIS reviewed and strengthened by December 2003     Education Statistics Abstract published annually from 2004 (containing	1.	formally reported and sanctioned  Design user friendly EMIS application to accurately capture all indicators in the ESP to enhance monitoring and evaluation systems (including financial information)	1. 2003	1. SRIMPR	DEO, REO 1.PBME, BED, SED, NCTE, TVET, AF DP
Information System (EMIS) and improve education statistics	national-level data, including the ESP indicators)  • EMIS systems established in all districts by 2015	3.	Identify and monitor the contribution that the private sector makes to education Sensitise officials at district/regional levels on the purposes and value of having an accurate EMIS	<ul><li>2. 2003</li><li>3. 2004</li></ul>	2. SRIMPR 3. SRIMPR	2.AF, PS, GNAPS 3.DEO, REO, DA,
Statustics		4.	Statistics Unit of SRIMPR adequately staffed and re-trained/up-graded in both data collection and analysis	4. 2005	4. SRIMPR	4.HRD (M),
		5.	Establish EMIS systems in all districts	5. 2003- 2015	5. SRIMPR	5.DEO, REO, AF(M), PBME
		6.	Conduct training in use of EMIS at HQ, Regional and District level	6. 2003- 2015	6. SRIMPR	6.DEO, REO, AF(M), DP, PBME
		7. 8.	Computerise the documentation centre of MoE Subscribe to journals and other materials for	7. 2004 8. 2004	7. SRIMPR 8. SRIMPR	7.PBME 8.
		9.	the centre Conduct, publish and distribute annual education census, including schools in the distribution	9. 2003 annuall y	9. SRIMPR	9.BED, SED, TVET, TED, NCTE, REO, DEO, DP
EM4 Ensure equity in resource	Every SSS with BOG by 2004 – with members of the local community sitting on the BOG      Desire Education for All calciums by	1.	Use mapping and other needs-assessments (including manpower needs) to determine educational needs at all levels	1. 2003	1. PBME	1.AF, DA, DEO, NCTE, TVET, REO
allocation	(Basic) Education for All achieved by 2015	<ol> <li>2.</li> <li>3.</li> </ol>	Review the 'disadvantaged criteria formula'  Design resource allocation formula to ensure	<ol> <li>2. 2003</li> <li>3. 2003</li> </ol>	2. AF 3. PBME	2.AF, NCTE, GETfund 3.DA, NGO,
		4.	equity across districts at all levels Inaugurate BOG in every SSS ensuring community participation	4. 2003- 2015	4. SED	REO, DEO 4.PBME
EM5	Every Primary School and JSS has SMC	1.	Review guidelines as to the establishment	1. 2003	1. BED	1.AF ,DEO,

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
Ensure effective decentralisatio n and community participation	properly constituted by December 2004  Basic school fees/levies abolished by 2004  Every Primary School and JSS receives a per capita allocation (directly from the centre) to be accounted for and spent in accordance with its SPIP  Every Second cycle institution has a BOG in place by 2004	and operation of SMCs – with an emphasis on financial resource management - and distribute these to the districts and schools  2. Establish SMCs to cover all basic schools  3. Design and implement a system to monitor and evaluate the operations of SMCs, PTAs, DEOCs  4. Establish BOGs to cover all second cycle institutions  5. Design and implement a system to monitor and evaluate the operation of BOGs in second cycle institutions  6. Investigate the issue of capitation grants for basic schools  7. Enforce the abolition of school fees/levies at basic level  8. Strengthen communities to manage preschools	2. 2003 - 2004 3. 2003 4. 2003-2004 5. 2003 6. 2003 7. 2004 8. 2005	2. BED 3. BED 4. SED 5. SED 6. AF 7. BED 8. BED	DA, REO  2.AF, DEO, DA, REO  3.DEO, DA, AF, REO  4.AF, DEO, DA, REO  5.AF, DEO, DA, REO  6.BED, DEO, DA, REO, PBME  7.DEO, REO  8.DEO, REO, DA, NGO
EM6 Strengthen the involvement of civil society in education delivery	See EM4 above     ESTAC and EA, QE, EM and ST     Thematic groups operational from mid- 2003     First Annual Review of Sector     Performance in November 2004 and     annually thereafter	Establish an Education Sector Technical     Advisory Committee with representatives     from stakeholder communities     Establish Thematic groups for SWAp     Management and Implementation     Conduct review of ESP progress in November     2003     Conduct Annual Review of Sector     Performance beginning November 2004	1.2003 2.2003 3.2003 4.2004	<ol> <li>CD</li> <li>CD</li> <li>PBME</li> <li>PBME</li> </ol>	1. PBME, HRMD 2. PBME, HRD (M) 3. ESTAC, SRIMPR, DP 4. ESTAC, SRIMPR, DP
EM7 Review the management of schools in partnerships with religious bodies	New Education Act in place by 2004     Regulations for the management of schools in partnership with religious bodies published and made available by 2005	<ol> <li>Collaborate with Faith Based Organisations to re-focus their support towards the holistic development of schools and students and not the partisan interests of specific religious denominations</li> <li>Review partnership arrangements with FBOs and engage their participation within the SWAp approach</li> <li>Develop and publish regulations regarding the management of schools in partnership with religious bodies</li> </ol>	1.2003 2.2003 3.2004	1. CD 2. CD 3. BED	1. DG, FBO  2. DG, FBO, NCTE  3. SED, DP, NGO, FBO, TVET, DEO, REO

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
EM8 Provide guidelines on cost sharing	<ul> <li>National Guidelines on Cost Sharing and Cost Recovery in Education available before December 2004</li> <li>Also see EA4 and EA5 above</li> </ul>		<ol> <li>2003</li> <li>2004</li> </ol>	<ol> <li>NCTE</li> <li>PBME</li> </ol>	1. PBME 2. NCTE, AF,
and cost recovery		Recovery and circulate to all deliverers at all levels within the education system by 2004  3. Make guidelines available to all stakeholders – including the public, districts and regions	3. 2004	3. PBME	DP 3. NCTE, AF, DEO. REO
			4.2005 ongoing	4. PBME	4. AF, ID, BCTE, DEO, REO, DA, DEOC. SMC
EM9 Increase private sector	Schools-Communities-Businesses partnership programmes in place at national and local levels by 2005	Determine and provide enabling environment for the Private Sector to participate in the education process	1.2004	1. AF (M)	1. SL, BED, GNAPS, SED, DEO
participation in the education sector	Also see EA4 and EA5 above	2. Develop partnership initiative through inclusive management approaches (aimed at Schools, Communities and Businesses)	2.2004	2. AF (M)	2. BED, SED, NCTE, GNAPS, DA, DEO, TVET

## SCIENCE, TECHNOLOGY AND TVET (ST)

## **Extend and Improve Technical and Vocational Education and Training (Policy Goal 3)**

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)	Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
ST1 Ensure relevant	A comprehensive relevant TVET programme established by 2005; including trained, specialist staff, in all	Finalise national policy on TVET in collaboration with other MDAs and the private sector	1.2003	1. TVET	1. PBME, FBO, MoMDE, NACVET,
education and training for employability	<ul><li>sub-sectors by 2010</li><li>Additional 10 Technical Vocational Institutes established by 2015</li></ul>	Establish a national qualification framework and authority	2.2005	2. TVET	CBO, NGO 2.
	3 Teacher Training Colleges provided with additional facilities to train	3. Establish an inter-ministerial council for TVET	3.2005	3. CD	3. TVET, MoMDE
	Technical teachers	4. Establish 10 additional technical institutes on necessity basis (preference first given to needy areas)	4. 2005 5. 2005	4. TVET 5. TVET/ NCTE	4. AF, DP, MoF 5. AGI, NGO
		5. Develop programmes at the secondary and tertiary levels that have a definitive focus on Job Market readiness, preparation and entrepreneurship through alliances with the private sector and other public sector			
		agencies (also see ST2 below) 6. Establish Trained Advisory Committee to facilitate the link between the technical curriculum and industry	6.2004	6. TVET	6. AGI
		7. Organise entrepreneurship programmes	7.2003	7. TVET / NCTE	7. PEF, AGI, NBSSI
		8. Commence trace research on employment of students from Technical and Vocational Institutes	8. 2004	8. TVET	8. NACVET
		Design and implement system to monitor and evaluate the performance of students and teachers on industrial attachment	9. 2003	9. TVET	9. AGI
		Establish database on career advancement for students and provide careers advisory service	10. 2005	10.TVET	10.AGI, PEF, NBSSI, NACVET
		11. Provide additional Technical facilities to 3 Teacher Training Colleges and upgrade these institutes in order that they can provide diploma courses to train for teachers for Technical Vocational Institutes	11. 2005	11.TVET	11.MoF, AF, PBME, TED

Related Policy	Indicative Targets	Strategies and Activities	Time	Unit-Agency	Collaborating
Objectives	(Outputs and Outcomes)		Frame	responsible	MDAs
ST2 Allow for diversification of the technical and vocational curriculum (e.g. to include agriculture and business studies)	A comprehensive relevant TVET programme established by 2005     Trained, specialist staff, in all subsectors and institutions by 2015	<ol> <li>Establish a comprehensive Technical and Vocational Education and Training programme at all levels.</li> <li>Review technical and vocational curriculum in consultation with industry to take a demand driven approach and increase it's relevance to industry ensuring that programmes take into account recent shifts in the jobs markets - with emphasis on agriculture, ICT, business applications, craftsmanship self-employment</li> <li>Expand the availability of core subjects (to SSS level) as optional courses in TVIs to facilitate the entry of TVI graduates to tertiary level education</li> </ol>	1.2004 2.2003 3.2004	1. TVET / NCTE 2. TVET / NCTE 3. TVET	1. CRDD, AGI, MoFA  2. TVET, AGI, PEF, NBSSI, PS, DP, CRDD  3. CRDD,

## Promote and Extend the Provision of Science and Technology Education and Training (Policy Goal 6)

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)		Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
ST3 Promote science,	<ul> <li>Provide 100 additional workshops and 150 additional science laboratories in SSS</li> </ul>	1.	Design national science and technology policy	1. 2003	1. STEU	1. MoES, GSA, GASA, CSIR, MoCT, NCTE
mathematics and technology education and training	<ul> <li>Rehabilitation of existing JSS workshops by 2006</li> <li>50% of JSS to have workshops by 2015</li> <li>Additional 10 TVIs constructed by 2015</li> </ul>	2.	Revitalise science laboratories and technical subjects workshops at all JSS, SSS, TVI (including the design of appropriate low-cost JSS workshops)	2. 2003- 2015	2. PBME	2. TVET, NCTE, AF
	IEC programmes to promote Science and TVET circulated by end 2004	3.	Ensure that practical skills are examined (and provide the funds for such examination)	3. 2005	3. TVET / NACVET	3. AF
		4.	Increase investment in science and technology through provision of facilities, training for staff in the use of such facilities and arranging for work-experience (in collaboration with the private sector, industry and commerce)	4. 2005	4. PBME	4. MoE, AF, NCTE, PEF, GETfund, DP, NBSSI, AGI,GCOC
		5.	Provide support package to improve education in science, mathematics and technology at the basic level	5. 2005	5. AF	5. PS, MoF, PBME, NGO
		6.	Develop and publish IEC programmes to promote science and TVET, with an emphasis on attracting female students and those from rural areas	6. 2003	6. TVET	6. STEU, PRU AF, MoES, MoCT
		7.	Continue to promote and support the use of STME clinics to encourage girl pupils interest and achievement in science, technology and mathematics education	7. ongoing	7. GEU	7. BED, SED, DP, NGO, AF

Related Policy Objectives	Indicative Targets (Outputs and Outcomes)		Strategies and Activities	Time Frame	Unit-Agency responsible	Collaborating MDAs
ST4 Promote Information	National policy on ICT in Education (ICTE) finalised and published by end of 2003	1.	Finalise national policy on ICTE including syllabi	1. 2003	1. STEU	1. CRDD, MoCT, SRIMPR
and Communicatio n Technology	Infrastructure for ICTE provided to first phase of Senior Secondary Schools by 2005	2.	Provide necessary infrastructure to support ICTE programmes at SSS level	2. 2003- 2015	2. AF(M)	2. PBME, PS, DP,STEU, MoF, MoCT
(ICT) in schools and institutions of	<ul> <li>Sufficient staff trained in ICT delivery by 2005</li> <li>Relevant basic and advanced level ICT</li> </ul>	3.	Train a core team in ICT as TOTs	3. 2004	3. STEU	3. CRDD, MoCT, AF SRIMPR.
higher learning	training programmes in place by 2005	4.	Provide appropriate ICT training opportunities at all levels, utilising Science Resource Centres (SRCs)	4. 2004	4. STEU	4. CRDD, MoCT, AF, SRIMPR
		5.	Develop a cadre of trained persons to support the delivery of ICT in schools and institutions (pre-service and in-service)	5. 2004	5. STEU	5. DP, NGO, AF
		6.	Provide access to the Internet and establish a networking system as a basic part of the instructional environment in selected	6. 2004	6. STEU / NCTE	6. MoCT, AF
		7.	primary, secondary and tertiary institutions Construct/rehabilitate computer laboratories in schools and institutions	7. 2004	7. AF	7. GETfund, PBME, DP