

### KINGDOM OF CAMBODIA Nation Religion King

MINISTRY OF EDUCATION, YOUTH AND SPORT

Capacity Development Master Plan in Education Sector 2020-2024



#### **Forward**

The Ministry of Education, Youth and Sport (MoEYS) has been implementing the Capacity Development Master Plan (CDMP) in Education Sector in order to support in achieving the MoEYS's vision is to establish and develop human resources who are of the very highest quality and ethically sound in order to develop a knowledge-based society within Cambodia. This CDMP 2020-2024 provides a joint framework to support 2<sup>nd</sup> Policy of Education Strategic Plan (ESP) 2019-2023, focusing on ensuring the effective leadership and management of education officials at all levels, through the capacity development with a focus on comprehensive, systematic and sustainable manner.

The CDMP 2020-2024 provides a roadmap and strategic direction for MoEYS in effective management with results-oriented, timely, monitoring, achievement report, feedback, accountable measures and mechanism for improved policy, strategies, and programs at national and sub-national levels. The CDMP 2020-2024 focuses on the capacity development at institutional, organizational, and individual levels to continue successful implementation of the ESP 2019-2023, Cambodia's SDG-4 Roadmap and education strategy reforms. The CDMP 2020-2024 is aligned to the ESP 2019-2023 sub-sector action plan and M&E Framework to reflect the required capacity development priorities in education sector.

The CDMP 2020-2024 sets out the framework and requirements for sub-sector capacity development and identifies six key priorities: policy, planning and financial management reform; human resource management reform; monitoring and evaluation reform; teacher training reform, school-based management and curriculum development reform; school inspection and student learning assessment reform, as well as key strategies and activities to support towards the achievement of the above priority reforms.

MoEYS would like to express deep gratitude to MoEYS's leaders and officials at all levels, and all development partners and stakeholders who have actively contributed to the preparation of CDMP 2020-2024. MoEYS strongly hope that all relevant stakeholders will provide for their continued support and commitment to the successful implementation of CDMP 2020-2024 and their efforts towards achieving Cambodia's

Phnom Penh

development goal of education sector

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It must be acknowledged that the CDMP 2020-2024 has been developed in the context of the COVID-19 pandemic, with the majority of meetings and consultative workshops conducted virtually. The work on the CDMP 2020-2024 between July 2020 and February 2021 has therefore required great patience and flexibility from all participants, both within Cambodia and from abroad, with technical experts contributing from London and Paris.

Firstly, our gratitude to the Mott MacDonald Limited (Cambridge Education) Team for their technical expertise in developing this comprehensive CDMP. Secondly, thanks go to UNICEF (as the Capacity Development Partnership Fund (CDPF) manager) both for the financial contribution towards the development of the CDMP 2020-2024 as well as their involvement and provision of technical assistance, coordination and editing support. Third, we want to thank all the colleagues and staff from the Ministry's various technical departments for their active involvement and contribution of ideas and inputs during the CDMP development process. Fourth, our gratitude to the Education Sector Working Group members for their comments and inputs in making the CDMP 2020-2024 a relevant and useful document for future use.

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#### **ACRONYMS**

AOP Annual Operational Plan

BSP Budget Strategic Plan

CDMP Capacity Development Master Plan

CFS Child Friendly Schools

CPD Continuous Professional Development

D&D Decentralization and De-concentration

DIT Department of Information Technology

DOE District Education Office

DoP Department of Planning

Doper Department of Personnel

DoPo Department of Policy

DTMT District Training and Monitoring Team

EFMS Education Financial Management System

EQAD Education Quality Assurance Department

ESD Education Sector Diagnosis

ESP Education Sector Plan

ESWG Education Sector Working Group

HEI Higher Education Institute

HRPAP Human Resource Policy Action Plan

HRMIS Human Resource Management Information System

HRMP Human Resource Master Plan

ICT Information Communication Technology

INSET In-service Teacher Education and Training

M&E Monitoring and Evaluation

MIS Management Information System

MLE Multi-Lingual Education

MoEYS Ministry of Education Youth and Sport

NFE Non-Formal Education

NIE National Institute of Education

NISE National Institute for Special Education

NSDES National Strategies for Development of Education Statistics

PFM Public Finance Management

POE Provincial Education Office

PQAIS Provincial Quality Assurance Inspection System

PTTC Provincial Teacher Training Centre

RGC Royal Government of Cambodia

RUPP Royal University of Phnom Penh

SDG Sustainable Development Goals

SBM School Based Management

STEM Science, Technology, Engineering and Math

TEC Teacher Education College

TEPS Teacher Education Provider Standards

TPAP Teacher Policy Action Plan

TTD Teacher Training Department

UNESCO United Nations Educational Social & Cultural Organization

UNICEF United Nations Children's Fun

#### 1. Overview of Capacity Development Master Plan 2020-2024

#### 1.1. Introduction and Process

The Ministry of Education, Youth and Sport (MoEYS) vision is to establish and develop human resources that are of the very highest quality and are ethically sound in order to develop a knowledge-based society within Cambodia. This Capacity Development Master Plan (CDMP) 2020-2024 provides a framework to support MoEYS towards the achievement of the Education Strategic Plan (ESP) 2019-2023 policy objective (2) to ensure effective leadership and management of education officials at all levels. It will also contribute to the achievement of policy objective (1) to ensure inclusive, equitable & quality education and promote life-long learning opportunities for all. Cambodia's SDG-4 Roadmap highlights the importance of governance and management in improving the overall quality of education, demonstrated by strong school leadership. The Roadmap recommends that school-based management (SBM) should be deepened and strengthened to build institutional capacity at school level. Good governance across the education sector promotes effective delivery of education services, which demands that governance and management processes are transparent, accountable, participatory and efficient.<sup>1</sup>

The CDMP 2020-2024 provides a blueprint for MoEYS and Development Partners and presents the strategic direction for investments in capacity development at institutional, organizational, and individual levels. It will address capacity gaps towards the implementation of the ESP and Cambodia's SDG4 Roadmap. The CDMP 2020-2024 is aligned to the ESP multi-year action plan and ESP M&E Framework to reflect capacity development priorities required for successful implementation of the ESP.

The CDMP 2020-2024 builds on the achievements of the CDMP 2014-2018 in ensuring effective leadership and management of education staff at all levels through a ministry-led, needs-based, comprehensive, systematic and sustainable capacity development approach. It enables strengthened coordination and harmonization of partnerships between all government departments across government agencies, between entities within MoEYS and with development partners, non-governmental organizations (NGOs) and other agencies, in supporting capacity development initiatives.

There are three inter-related sections of the CDMP 2020-2024: (i) the CDMP 2020-2024 Framework and Results Chain (Part 1); (ii) the CDMP 2020-2024 Costed Implementation Plan (Part 2); and (iii) the CDMP 2020-2024 Monitoring and Evaluation Plan (Part 3).

The CDMP 2020-2024 has been developed from three key sources of information: (i) primary and secondary data analysis drawn from focused dialogue with senior members of key MoEYS departments and comprehensive document review, summarized in a Situation Analysis: (ii) a consultation workshop to engage sub-sector working groups in a capacity development prioritization exercise; and (iii) feedback provided by the Education Sector Working Group (ESWG) members facilitated by the ESWG Chair - UNICEF Cambodia.

#### 1.2. National Education Reform Priorities and Education Management Reform Strategies

The structure of the CDMP 2020-2024 is guided by the MoEYS education sector reform and sub-sector priorities and education management reform strategies, as set out in the ESP 2019-2023. Achievements, priorities and capacity gaps have been analyzed under each of the seven sub-sectors (early childhood education, primary education, secondary and technical education, higher education, non-formal education, youth development, and physical education and sport). Analysis has also been made of achievements, priorities and capacities gaps relating to the five reform pillars (teacher education, curriculum, assessment, inspection, and higher education reform) and eight of the ESP education management reform strategies selected as most directly relevant to capacity development for improved leadership and management (policy, planning, financial management, human resource management, management information systems (MIS), school reform (school-based management), digital education, and gender mainstreaming. Resilience building is included as an additional cross-cutting reform strategy responding to challenges to education service delivery during the COVID-19 pandemic.

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<sup>&</sup>lt;sup>1</sup> Cambodia's Education 2030 Roadmap – Sustainable Development Goal 4 (2019)

A wide range of achievements in the period 2014-2018 are reported in the ESP 2019-2023 and the SDG-4 Roadmap, corresponding to each of the sub-sectors, reform pillars and education management reform strategies.

The CDMP 2020-2024 is designed to support implementation of the following key education sector policies and plans through strengthened capacities for effective leadership and management at all levels:

- 1. ESP 2019-2023, Budget Strategic Plan (BSP), Public Finance Management (PFM) priorities, and Annual Operational Plans (AOP) more effectively implemented / operationalized through coordinated and harmonized policy, planning and finance management, and skills enhanced;
- 2. Human Resource Policy Action Plan (HRPAP), HR Strategic Plan (draft for approval in 2020), Human Resource Management Information System (HRMIS) Strategic Plan 2020-2023, Performance Appraisal system, and D&D Policy implemented through strengthened and aligned systems;
- 3. ESP Monitoring and Evaluation (M&E) Framework, National Strategies for Development of Education Statistics (NSDES), EMIS Master Plan 2019-2023 and EMIS 5-year action plan 2019-2023 implemented through mechanisms to facilitate high quality and timely data management and reporting;
- 4. Teacher Policy Action Plan (TPAP), National Institute of Education (NIE) Strategic Plan, Teacher Education Provider Standards (TEPS), Teacher Career Pathways document, and Continuous Professional Development (CPD) Framework and Action Plan implemented through strengthened leadership resulting in better qualified teachers and teacher educators.
- 5. School Based Management Framework and Implementation Plan, and New Generation Schools Policy Guidelines, linked to school standards and school operational guidelines, and Guidelines on Provincial Quality Assurance Inspection System (PQAIS), implemented through harmonized approaches for more equitable decentralized education service provision and enabling leadership for good governance and accountability at school level; and
- 6. National Assessment Framework, ICT in Education Policy, and other sub-sector relevant policies including Inclusive Education Action Plan, ECCD Policy, CFS Framework and Action Plan, Life Skills Policy and Implementation Framework / Manual (2018), STEM Policy and Education Response Plan for COVID, implemented through enhanced technical expertise for improved learning outcomes.

The Gender Mainstreaming Policy is reflected in the CDMP 2020-2024 as a cross-cutting policy applicable to capacity development strengthening in all sub-sectors and reform areas.

The following sub-sector strategies, extracted from the ESP 2019-2023, highlight specific areas of capacity development needed to strengthen and improve sub-sector leadership and management. Each strategy is expanded in the ESP multi-year action plan to describe activities, annual budget requirement and person/department responsible. Where relevant the CDMP 2020-2024 Activity Areas will be aligned to these ESP sub-sector strategies.

**Table 1: Strategies by sub-sector** 

Early Childhood Education	Strategy 3.1: Develop capacity and strengthen implementation mechanisms for the roles and responsibilities of management officials of the ECE sub-sector
	Strategy 3.2: Strengthen good governance of ECE, results-based planning, management and M&E
Primary Education	Strategy 2.1: Improve pre-service teacher qualifications and improve deployment of teachers
	Strategy 2.2: Strengthen the quality of in-service training for primary teachers
	Strategy 2.4: Strengthen the implementation of internal, external and thematic inspections
	Strategy 2.5: Strengthen the roles and responsibilities of DTMTs to monitor and evaluate the performance of school management committees, teachers and students using the results of inspections, M&E
	Strategy 3.1: Develop and start implementing an SBM framework in primary schools
	Strategy 3.2: Strengthen cooperation with stakeholders to support and mobilize resources for school development
Secondary and Technical	Strategy 1.2: Expand partnerships with the private sector and enterprises for strengthening technical education
Education	Strategy 2.3: Promote the effective implementation of the curriculum framework
	Strategy 3.1: Strengthen the school-based management approach at school level
	Strategy 3.3: Develop a school quality assurance framework in secondary education
	Strategy 3.4: Strengthen the M&E system for school inspection
Higher Education	Strategy 2.1: Strengthen the financial and human resource management system at HEIs towards full autonomy
	Strategy 2.2: Strengthen the quality assurance system in higher education
Non-Formal Education	Strategy 1.3: Strengthen and expand the scope of community learning centers to be transformed into lifelong learning centers
	Strategy 2.1: Improve the effectiveness and efficiency of non-formal education MIS
	Strategy 3.1: Develop the capacity of NFE staff at all levels
Youth	Strategy 3.1: Enhance the capacity of youth workers at all levels
Development	Strategy 3.2: Strengthen institutional capacity for youth development program implementation
Physical	Strategy 3.1: Develop institutional capacities of the physical education and sport sub-sector
Education and Sport	Strategy 3.2: Develop the capacity of coaches, referees, judges and technical sport staff

#### 1.3. Defining Leadership and Management

School-based management (SBM) is considered as a key area for reform in Cambodia through which to improve the quality of education. SBM is an MoEYS strategy through which to strengthen the leadership and management capacity of schools as primary service delivery units, particularly in the context of decentralized and deconcentrated reform. SBM programs provide capacity development to strengthen school planning, budgeting, administration, human resource management, and teaching and learning practices. They are designed to support MoEYS efforts to strengthen results-based planning and budgeting and efficient human resource management in schools; while also supporting efficiency in school budget execution, and enhanced community participation in school-based planning and budgeting.

It is anticipated that school directors and school support committees in Cambodia will be able to: (i) better identify priority needs at school level; (ii) will have increased capacity to analyze challenges and needs, based on indicators of performance such as repetition rate; and (iii) be able to more systematically plan and budget specific actions to respond to challenges identified locally as leading to repetition and drop out. Activities that school directors may plan and prioritize, with heightened knowledge gained through professional training, are those specifically targeting learners with special educational needs (SEN); following attendance more closely and monitoring atrisk and vulnerable children, and working with the school community on promoting correct age entry (reducing both over-age and under-age enrolment), health services for students and life skills programs.2

Effective leadership at senior level, and also at team, department and unit levels, is essential. In the context of change or reform, such skills include change management, implying flexibility and tolerance of uncertainty, and the creation of effective learning organizations. Motivation is often linked to the extent to which people in an organization have shared values and a common sense of mission and purpose<sup>3</sup>.

The quality of education, among other things, depends on the way schools are governed and managed. School capacity to improve teaching and learning is strongly mediated by the quality school leadership demonstrated by the school leader (school director) ... Governance is what ensures that qualified, motivated and accountable teachers are in place; learners are provided with high quality and relevant curriculum materials and they are engaged in learning and get adequate support from their teachers; parents and local community members participate in decision-making and contribute to learning processes and the school has the physical and emotional climate and atmosphere that supports learning.

Cambodia's Education 2030 Roadmap – Sustainable Development Goal 4 (2019)

School leadership includes the skills and competencies to act with autonomy in leadership, to lead by example to promote a collaborative culture in working, capacity to monitor and evaluate school activities, authority in decision-making of staff recruitment, and ability to build local community networks.

School management can include the financial management of school operational funds (SOF), annual budgeting (planning, execution and reporting) and procurement for school operations; preparation of school development plans and data required for annual reporting including annual operating plans; implementation of curriculum and instructional activities, and student assessment including test development, and resource management of supplies, textbooks and teaching resources; school infrastructure development.

Leadership and management at central, provincial and district levels: Cambodia's SDG-4 Roadmap4 identifies several capacity development strategies and activities focusing on the need for improved leadership and management at all levels to strengthen governance and management of the education sector. These are reflected in several CDMP 2020-2024 Activity Areas:

<sup>&</sup>lt;sup>2</sup> Department of Policy, MoEYS (2020) Research on the Implementation of School-Based Management in Cambodia

<sup>&</sup>lt;sup>3</sup> MoEYS (2019) Education Strategic Plan 2019-2023

<sup>&</sup>lt;sup>4</sup> Cambodia's Education 2030 Roadmap - SDG-4 (2019) MoEYS Cambodia

Table 2: Strategies and activities of Cambodia's SDG-4 Roadmap

Strategy	To establish technical capacities to drive, coordinate and stimulate interventions for education
5.2.1	development at various levels and across sectors;
	To strengthen coordination mechanisms
Activities	5.2.1c to strengthen the capacity of central authorities to formulate sector-wide policy and
	planning and allocate financial resources, ensure the legislative framework reflects the strategic directions;
	5.2.1d to strengthen the capacity of provincial and 45 district authorities to deliver educational services, inspect schools to ensure compliance with national standards and regulations, and monitor regularly and report accurately on school performance;
	5.2.1e to strengthen accountability systems through clear definition of benchmarks/performance standards and collect adequate information about education service provision for performance monitoring.

Source: Cambodia's Education 2030 Roadmap - SDG-4 (2019)

### 1.4. Capacity Development at Institutional, Organizational and Individual levels for Improved Leadership and Management

The ESP 2020-2024 maps out areas of institutional, organizational and individual capacity development required to build on the significant achievements made towards fulfilling the education sector policy objectives. Effective leadership and management remain a core area of strategic focus for system strengthening and human resource management at all levels and across all sub-sectors.

#### 1.4.1. Defining Capacities for Improved Leadership and Management

the 'ability of individuals, groups and organizations to perform functions effectively, efficiently and sustainably. Having capacity is having leadership skills, being able to plan, to implement, to monitor and mobilize. It is the ability to do the job and to deliver services effectively. Having capacity is not just having competencies (knowledge and skills); it is also about the effective use of human resources – people wanting to and being able to use them. In this sense, capacity development should seek not only to build capacity but also to retain capacity, improving the utilization of capacity and to retrieve capacity for sustainable institutional legacy'.

Council for the Development of Cambodia (2007)

#### 1.4.2. Institutional Level Capacity Development

At the institutional level, public administration holds responsibility for policy and strategy, distribution of tasks and autonomy, and overall staff management. Common capacity issues at institutional level include: the ways in which public administration staff are managed; distribution of national and sub-national responsibilities; coordination between the educational administration and other key ministries and government agencies, and with other agencies such as the private sector and development partners; role of national development strategies, legislation, and education policies and plans.

#### 1.4.3. Organizational Level Capacity Development

At the organizational level, the structure and enabling environment, internal management, resources, and accountability needs to correspond to the mandate and tasks assigned to the organization (school, training center, HEI, department, POE, DOE, etc). Common capacity issues at organizational level include: the structure of the unit and the extent to which it matches the unit's mandate; management practices (communication and coordination); degree of autonomy in decision making; the availability of resources and budget allocation; how the unit is held accountable for its work.

#### 1.4.4. Individual Level Capacity Development

At individual level, the tasks and responsibilities assigned to each person must correspond to their qualifications, experience, training, and incentives. Common capacity issues at individual level include staff profiles that do not match the post; the existence and clarity of post descriptions; the existence of professional training opportunities; and the existence of incentives that impact positively on staff performance.

#### 2. Summary of Capacity Development Priorities, Challenges and Gaps

#### 2.1. Overview of Situation Analysis Findings and Recommendations

MoEYS has made considerable achievements in capacity development over the past decade through the successful implementation of CDMP 2011-2014 and CDMP 2014-2018, strongly supported by investments from all education sector development partners<sup>5</sup>.

Significant achievements have been made in capacity development at individual and institutional levels, though less so at organizational level.<sup>6</sup>

Capacity development priorities are identified in key planning documents such as the national and provincial ESPs, from which they flow into AOPs and related budgets. Effective levels of cooperation are observed between government and development partners in the on-going process of developing and implementing the CDMP, with strengthened provincial level planning cited as an example of improved capacity at this level.<sup>7</sup>

Capacity development across the range of management information systems (MIS)<sup>8</sup> has been supported under the two previous CDMPs. Access to these systems has improved at sub-national levels and procedures built into annual operational planning and related ESP reporting.

MoEYS has introduced School Based Management (SBM) and management and instructional leadership programs to sub-national and district levels. Community involvement in school planning through SBM is creating a climate of greater transparency and better school governance. MoEYS has initiated the piloting of a school inspection system to strengthen the operation of all schools. The capacity of school directors to implement the requirements of sub-national PFM and D&D reforms has been improved as a result of recent CDPF support.

Alongside the evident achievements, some critical challenges and capacity gaps can be identified from a range of recent evaluation studies. These challenges and capacity gaps are presented below as they relate to (1) system strengthening issues and (2) school related issues.

#### 2.1.1. System Strengthening Challenges and Capacity Gaps

At institutional level there is a need for MoEYS to develop a focused and programmatic approach, to increase capacities for data analysis and its translation into policies and action plans, and to further improve consultative and inclusive planning processes, including gender responsive planning. Future financing for capacity development will be dependent on sustainable and affordable budget provision and on a more strategic and programmatic approach.

Institutional capacity for policy and planning is not yet aligned with the roles and duties of each entity under MoEYS. The identified capacity gaps include the need to strengthen annual operational plans in response to set indicators, budget execution, statistical analysis and research. ICT training is needed for line officers. Capacity

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<sup>&</sup>lt;sup>5</sup> The CDMP is operationalized to a large extent through the Capacity Development Partnership Fund (CDPF) with pooled investments from the European Union, Global Partnership for Education, Swedish International Development Cooperation Agency (SIDA), UNICEF and USAID. Additional direct investment for capacity development has been provided through support from ADB, European Union, GIZ, JICA, KOICA, USAID, VVOB, VSO and World Bank

 $An updated (Oct\ 2020)\ mapping\ of\ key\ capacity\ development\ investments\ in\ the\ education\ sector\ is\ provided\ in\ Appendix\ A.$ 

<sup>&</sup>lt;sup>6</sup> UNICEF (2018) Outcome Evaluation of the Education Capacity Development Partnership Fund (CDPF), Phase I and II, Cambodia

Universalia (2019) Summative GPE Country Program Evaluation, Final Report - Cambodia

<sup>&</sup>lt;sup>8</sup> District Education Management Information System (DEMIS), Education Management Information System (EMIS), Education Financial Management System (EFMS), Higher Education Management Information System (HEMIS), Human Resource Management Information System (HRMIS), Quality Education Management Information System (QEMIS)

Oxford Policy Management (2020) Functional analysis of the Cambodia Ministry of Education, Youth and Sport - Preliminary Report (draft)

gaps are identified at central and sub-national levels calling for foreign language training, IT/computer skills, administrative, leadership and management skills training.

The MoEYS Annual Operational Plans (AOP) and Education Strategic Plans (ESP) have improved at national and sub-national level. However, capacity development does not always translate to increased organisational capacities. Effects of capacity development support were less visible and capacity constraints more pronounced at district and school levels than at provincial level. At district level there is limited capacity to absorb capacity development support due in part to limited staffing, and to budget constraints such as the mismatch between budget allocation and the tasks assigned.

The financial management reform strategy, as set out in the ESP 2019-2023, aims to promote financial autonomy and accountability of schools, conduct regular education budget auditing, and promote budget allocation that is consistent with education policy. An education financial management system (EFMS) has been set up at national and sub-national levels and is operational in all budget entities under MoEYS. Roll-out of EFMS has met with technological and connectivity constraints at sub-national level. Capacity development has been provided by Provincial Education Offices (POE) and District Offices of Education (DOE) for school directors as part of school-based management programs to improve budget formulation, implementation and monitoring at the school level in under-performing primary and secondary schools focusing on knowledge and skills in the use of School Operating Funds (SOF). The financial management capacity of technical departments needs to be strengthened and financial management skills strengthened at school and HEI level. At each level challenges remain in aligning budgets and plans.

A draft D&D Policy has been produced. However, delay in policy implementation has limited the extent and intensity of capacity development in education delivery at the sub-national level. When decentralized transfer mechanisms are determined, the amounts of transfers to schools will nevertheless remain limited and thus capacity for financial management and budget implementation at the school level will also remain limited. Further development and rolling out of financial planning and management capacities depend on reactivating the D&D reform process and establishing a clear roadway ahead.

The human resource management information system (HRMIS) has been effectively rolled out to district and school levels. The HRMIS is now being upgraded to improve access at school, district and provincial levels and to link with the EMIS. An HR Strategic Plan (2020) has been drafted to ensure a holistic approach to teacher professional development (CPD and TCP) and effective implementation of staff performance appraisal procedures. HRM policies and capacity development provisions need further development to integrate gender responsive, equitable and inclusive planning and targets.

The ESP 2019-2023 Monitoring and Evaluation framework incorporates multi-year planning and indicators required for SDG reporting. The remaining gaps include the need for more systematic feedback loops and feedback to technical departments and Provincial Education Offices (POE), and inclusion of gender specific and other equity related indicators.

While management information system (MIS) data collection and processing has improved and capacity development rolled out, most training / workshops focused on instructions, formats and what information was to be provided, rather than why this information is needed. In future more focus must be given to how this information can be used in decision-making, action planning and project / program implementation. Remaining critical challenges include lack of integration between the different MIS systems and insufficient decentralization to provide necessary information to managers at Provincial, District and School levels. MIS systems do not share data and are not designed using the same data standards. MoEYS is introducing a Student Tracking System decentralized at district and school level linked to EMIS and HRMIS.

#### 2.1.2. School Related Challenges and Capacity Gaps

Capacity development for school directors, teachers and teacher educators is a key priority area for improved school leadership and management, and for improved teaching and learning.

At organizational and individual level some training programs are conducted on an ad-hoc basis and without long-term follow-up or impact evaluation. Improved coordination is needed between training course providers and a more harmonized approach across departments, agencies and development partners, for example in SBM leadership training delivery. Capacity development is also needed to support the planned shift from national level INSET provision to school and cluster-based CPD. MoEYS is in the process of building a CPD and TCP System.<sup>10</sup>

Challenges remain in upgrading teacher qualifications through pre-service and in-service programs, development of career pathways and more equitable teacher deployment. Upgrade programs are also needed for teacher educators including content knowledge, teaching methodology, ICT and research capacity. Teacher education institutions, including NIE, TECs, RUPP and PTTCs, are expanding their programs and courses which will require a range of capacity development interventions from framework design and institutional capacity assessment through to implementation of upgraded courses such as the 12+4 and BA+1 pre-service training and school leadership training.

Several different school-based management (SBM) packages are being implemented by MoEYS departments and not all national core trainers are fully competent to deliver effective SBM training. This presents a challenge which can be addressed through more harmonized multi-departmental planning and programmatic design. School directors face challenges in the management of poor teacher performance whilst recruitment of competent persons into the teaching profession remains the responsibility of the central level.

A masterplan is needed to guide Grade K-12 curriculum implementation which requires additional classrooms, teachers and textbooks in order to meet ambitious targets for increased contact hours. Capacity development is needed to enable teachers to adopt enquiry-based learning approaches. STEM education is a challenging reform priority that calls for upgrading of teacher trainer skills and a more holistic approach to STEM curriculum development and implementation across all school levels.

The principles of learner assessment are being incorporated into pre-service courses and school directors are being trained on item test writing. Guidelines are needed to support classroom learning assessment and an action plan is needed for national student learning assessment. An e-platform is being created to store past test papers, guidelines and assessment results. Capacity development will be needed for user groups from central and subnational levels. National learning assessment for Grades 3, 6, 8 and 11 follow the 2006 curriculum framework.

Support for implementation of the systemic bottom-up standardized approach to school inspection is needed alongside organizational level development of a cadre of inspectors at provincial and/or district levels to strengthen the internal and external school inspection process. Challenges remain in the quality of reporting, including the use of data to improve reporting and future planning, and in the overlap between the role of province-based inspection teams and that of the district training and monitoring teams. Track 2 formal inspector training is proposed, managed by EQAD in collaboration with NIE. Capacity development in English language proficiency will be a pre-requisite for course entry.

Capacity development challenges in the ECE sub-sector include the need to expand the number of trained teachers at certificate level and development of a Bachelors / Master's degree program. The pre-school monitoring and evaluation system needs to be improved for consistency and accuracy in results-based management. A legal framework is needed for private pre-school management.

Work is underway to formally establish multilingual education teacher education within the RTTC structure; this will strengthen education for children from ethnic minorities and help ensure sustainability of this initiative. Similarly, organizational level capacity building is needed to develop teacher training, curriculum and other services to support implementation of the Inclusive Education Action Plan. At primary education level capacity development is needed to improve early grade proficiency in Khmer, writing and mathematics.

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Reference CPD Framework and Action Plan 2019-2020, CPD Mapping, CPD Credit System, CPD Handbook, TCP Framework and Guidelines, HRMIS Strategic Plan and HRMIS revised version.

Capacity gaps in secondary schools include a lack of qualified teachers and competence in the use of modern teaching methodology, as well as inadequate service provision in remote rural and under-served areas. There is a need to target student retention through career counselling and an early warning system to provide support for students who are at risk of early school exit or are learners with special educational needs. School-based management is a priority identified in the blueprint for secondary education to 2030, to strengthen leadership and management,

In non-formal education (NFE) an equivalency curriculum and teacher training framework were developed in 2019, requiring capacity building to support implementation. Lifelong learning centers need strengthening through capacity development in leadership and management for NFE officials.

A National Action Plan for Youth Development 2019-2023 and a Policy and Technical Framework for Physical Education and Sport have been developed. While progress has been made in provision of activities for youth development and in physical education and sport, both subsectors lack human resource capacity and coordination mechanisms for organization of activities at sub-national level. More equitable approaches are needed to ensure female participation is encouraged across all youth and sports activities.

Research capacity development in higher education has been supported under CDMP and continues to be identified as a priority in the current ESP 2019-2023. The quality of research is a challenge. Institutionalization of research guidelines and standards are needed to improve the quality of internal MoEYS research. Qualifications upgrade is needed for HE academic staff and administrators, including specialist subjects and STEM, and in governance, financial and human resource management. Capacity development is identified as needed to strengthen student health and welfare, counselling services and scholarships particularly for females and for students from poorer families.

The ICT in Education Policy provides a framework within which all MoEYS departments, development partners and private sector stakeholders can adopt a common and coordinated approach and improve efficiency for systematic deployment of Information and Communications Technology. The policy will provide MoEYS with a means to quality assure all ICT investments. The ICT in Education Policy and the ESP 2019-2023 ICT strategy 2.1 is ambitious and will require a range of capacity development support activities at national and sub-national levels. A key challenge will be to move beyond the current fragmented and "project-based" approach to ICT and to adopt a systems approach with better coordination of priorities and investments, infrastructure, connectivity, and equipment. This approach should in turn help to support improved governance and management, finance, and ICT resources for teaching and learning. ICT proficiency and skills training has been provided under CDMP support for MoEYS personnel at national and sub-national levels. Ongoing capacity development will be needed to further strengthen the ICT competencies of central, provincial and district level administrators, school leaders, teachers, teacher educators and staff of higher education institutions.

Resilience Building: In 2020, the education sector in Cambodia was heavily impacted by the COVID pandemic. The wider economic impact of the pandemic is likely to push more children into household poverty. This in turn increases the risk of more students dropping out or falling behind with learning. The combined impact of school closures and wider economic distress puts at risk gains made over recent years in enhancing access and improving the quality of education. Furthermore, there are also increased risks to girls and the most vulnerable children in the form of gender-based violence, domestic violence, sexual and physical abuse and forced labor, alerting MoEYS to the need for capacity development in leading and managing crises including strengthening provision of safeguarding measures and safe environments.

Gender responsiveness, equity and inclusiveness are cross-cutting issues that need to be more strongly emphasized as indicators in all capacity development activities. Gender disaggregated capacity needs assessment is also required at all levels, followed by implementation of targeted capacity development programs.<sup>11</sup>

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<sup>&</sup>lt;sup>11</sup> MoEYS (2015) Gender Mainstreaming Strategic Plan in Education (2016-2020) UNICEF (2020) Participatory Gender Audit of Cambodia's Ministry of Education, Youth and Sport

#### 2.2. Capacity Development Master Plan 2020-2024 Results Chain

The Results Chain has been developed and approved by MoEYS, through a process of consultation and prioritization based on the findings of the Situation Analysis. It relates directly to the ESP reform priorities and education management reform strategies, including the key cross-cutting sub-sector reforms, and embedding gender equity and inclusion. This Results Chain presented below visualizes the hierarchical structure of the CDMP 2020-2024. Due to the comprehensive scope and complexity of the CDMP 2020-2024 the six overarching Results Chain Outcomes are broken down into a set of Intermediate Outcomes. The Results Chain provides a cohesive structure for the CDMP 2020-2024 Framework, Costed Implementation Plan and Monitoring and Evaluation Plan. In Section 3.1 the CDMP 2020-2024 Framework presents each of the Intermediate Outcomes against each of which a set of outputs and activities have been formulated. Similarly, the Intermediate Outcomes provide the basic structure for the Costed Implementation Plan (Section 3.2) and the Monitoring and Evaluation Plan (Section 3.3).

**Table 3: Results Chain** 

Objective: Leadership and management of education personnel at all levels is strengthened to deliver equitable, inclusive, quality and relevant education services for all children in Cambodia

Policy, Planning, and Financial Management Reform	Human Resource Management Reform		Reform	School Management and Curriculum Reform	Inspection and Assessment Reform			
Cross-Cutting Sub-S	Cross-Cutting Sub-Sector Reforms: ECE, Primary, Secondary, NFE, Higher Education, Youth Development, Physical Education and Sport							
	OUTCOMES							
Outcome 1. Policy,	Outcome 2. Human	Outcome 3. Monitoring	Outcome 4. Teacher	Outcome 5. More	Outcome 6. Student			
Planning and	Resource (HR)	and Evaluation (M&E)	and Teacher Educator	effective School Based	Assessment and School			
Finance coordinated	Management	system strengthened	programs strengthene	Management at school	Inspection ensures quality of			
and harmonized for	strengthened for	for effective/efficient	and expanded	level enables high	education at all levels			
improved	effective personnel	sector management	Strengthened leadership	quality, inclusive	MoEYS leads the			
management of ESP	management	Systems strengthened	of Teacher Education	service delivery	implementation of a coherent			
and Public Finance	Human Resource	and databases integrated	Institutions (TEI) and	School systems	quality assurance process			
Management (PFM)	planning, information	to enable effective data	other training providers	strengthened with school				
system	systems and	dissemination and	produces better qualifie	d directors/district officer	and learning assessment to			
implementation	performance	utilization, through	education professionals	leading, for improved				

through coordinated planning and financing	strengthened and aligned at all levels of the	enhanced technology blatform enabling high quality data reporting at all levels.	Snp	_	monitor equitable, inclusive and holistic curriculum delivery
	INTER	MEDIATE OUTCOMES	(Institutional and Organi	zational level)	
1.1 Policy and legal frameworks are in place to provide the institutional framework for organisations in the sector to comply with MoEYS policies	2.1(a) Recruitment process reviewed and strengthened, to safeguard transparency and accountability, and to raise professional standards of education personnel at all levels (see also 4.1-4.4) 2.1(b) Career pathways mechanism developed, to raise the qualification / promotion standard and morale of education personnel at all levels (see also 4.1-4.4)	3.1 Management Information Systems (MIS) inter-connected and harmonized at all levels with more effective use of data at central, provincial and school levels for planning purposes	4.1 TEI management provided with the means to upgrade pre-service teacher education (PRESET) and Teacher Qualification Upgrading (TQU) programs and expand enrolment to meet teacher professional standards and recruitment needs at all levels. (see also 2.1)	5.1 SBM systems are strengthened to enhance effectiveness and accountability of school leaders and district officials.	6.1 Assessment task force committees and technical teams are competent with relevant expertise and skills to lead and manage National Assessment Framework implementation at all levels
1.2 Planning systems more effectively aligned across MoEYS, and	2.2 Human Resource Management Information System (HRMIS) fully	3.2 ESP monitoring and evaluation (M&E) procedures strengthened, with well-established	4.2 School directors and DTMTs implement the Continuous Professional Development (CPD)	5.2 School management committees and local communities are more accountable for	6.2 Internal, external, and thematic inspections and quality assurance are strengthened and aligned at

from central to school level	integrated and functional, with key personnel at all levels competent in alignment with their responsibilities and with targets that reflect gender responsiveness and inclusion in the performance of MoEYS managers from central to school level (see also 3.1)	feedback systems and timely and relevant analytical reporting on programs and initiatives for decision making	Framework and Action Plan using a mentoring/coaching model, prioritising schools in underserved areas	improved school performance and student learning outcomes	provincial, district and school levels, and in HEIs.
1.3 MoEYS regularly monitors and reports on policy implementation at all levels	2.3 Performance appraisal and monitoring system implemented at all levels linked to individual / unit level KPIs and targeted CPD / in-service training (see also 4.4)	3.3 MoEYS NSDES (National Strategies for Development of Education Statistics) implemented for awareness raising and effective SDG4 monitoring to enhance policy making, education planning and management	4.3. On-the-job training (ONSET) expanded to provide all teachers with access to school-based mentoring / teacher professional support networks, etc. (see also 2.1)	5.3 High-quality equitable and inclusive alternative learning programs are delivered, and leadership strengthened for youth, vulnerable and marginalised groups, special education schools and out-of-school children.	6.3 Online / digital formats for quality assurance and inspection are accessible to all for improved planning and monitoring
1.4 MoEYS provides strong leadership at all levels to ensure harmonized approaches amongst all stakeholders to support policy	2.4 Strengthened district and municipality capacities to implement the transferred and assigned functions as		4.4 The leadership and management capacity of TEI Directors strengthened to more effectively manage the performance of teacher	5.4 Increased MoEYS and partner capacities to improve access to safe, equitable and inclusive, quality early learning, primary and secondary	

monitoring and implementation	part of the D&D reform in education	teachers, reflecting high	education in communities with the most disadvantaged and excluded children.	
1.5 Public finance management systems and processes are strengthened at all levels for effective budget planning, disbursement, monitoring and reporting.		4.5 HR, research and innovation capacity at HEIs strengthened program	5.5 Enhanced infrastructure and technical support to build capacity for school leaders and district officers to enable innovation in e-learning	
		4.6 Education staff at all levels acquire new learning opportunities through E-Training for continuing professional development (CPD).		

Gender equity and inclusion is promoted – all outcomes, intermediate outcomes and activities incorporate gender equity and inclusion indicators, baseline and targets.

#### 3. Capacity Development Master Plan 2020-2024

#### 3.1. Capacity Development Master Plan 2020-2024 Framework

The CDMP 2020-2024 Framework sets out the Scope, Outputs and Activity Areas for each of the six Outcomes and related Intermediate Outcomes. The Core Issues and Institutional, Organizational and Individual Capacity Development Priorities corresponding to each Outcome are presented in Appendix C. The core issues and priorities for each Outcome are reflected in the Scope and incorporated into the Outputs for each Intermediate Outcome.

### 3.1.1. Outcome 1: Policy, Planning, and Finance coordinated and harmonized for improved management of ESP and PFM system implementation

## Outcome 1. Policy, Planning, and Finance coordinated and harmonized for improved management of ESP and PFM system implementation

Policy is implemented through coordinated planning and financing across MoEYS departments, from central to school level and between all agencies.

#### **Intermediate Outcomes**

Policy and legal frameworks are in place to provide the institutional framework for organizations in the sector to comply with MoEYS policies

Planning systems more effective aligned across MoEYS, and central to school level and from school level to central level

MoEYS regularly monitors and reports on policy implementation at all levels

MoEYS provides strong leadership at all levels to ensure harmonized approaches amongst all stakeholders to support policy monitoring and implementation

Public finance management (PFM) systems and processes are strengthened at all levels for effective budget planning, disbursement, monitoring and reporting.

Policy and legal frameworks are in place to provide the institutional framework for organizations in the sector to comply with MoEYS policies

#### Scope

Policy and legal frameworks and regulations are needed, in particular to align management of private preschools with state school management regulations; for Youth Development and Physical Education and Sport activities and programs; to underpin D&D implementation; and to clarify legal aspects in implementation of PFM.

Strengthened mechanisms are needed to ensure more effective dissemination of policy and legal regulations to all concerned departments and units at national and sub-national levels within the relevant sub-sectors.

Orientation, coaching and on-the job training are needed for MoEYS personnel at all levels to support dissemination and implementation of policy and legal frameworks, (for example for compliance on financial management in accordance with the policy and related legal framework).

Responsible Unit		Possible Sources of Funding
DoPo		CDPF, PB, ADB, WB, GPE, USAID
Implementing Institutions		
DoL, DGPP, front lines TDs, PE, Sl	E, Special Edu,	
POEs, DOEs and schools		
Output 1.1	Activity Area	as
O-1.1.1 Policy and legal	1.1.1 (i) Tech	nnical support for the development of Policy Formulation
frameworks approved in Guidelines that of		at ensure equity and inclusiveness.
accordance with ESP 2019-2023.	1.1.1(ii) Ted	echnical support to develop policy and legal
	framework/reg	gulations for specific sub-sectors including development

	and implementation of mechanisms to effectively disseminate the regulations to relevant sub-national levels.
O-1.1.2 Mechanisms set up and operational at all levels for dissemination of policy and legal frameworks.	1.1.2 (i) Resource support to set up and run mechanisms for dissemination of policy and legal frameworks at sub-national level (e.g. technical / hardware resources, office facilities, etc).
O-1.1.3 Capacity development programs (orientation and coaching) delivered for effective implementation of MoEYS policy and legal frameworks.	1.1.3 (i) Training programs and coaching support at national and subnational levels to raise awareness of policy and legal frameworks, and 1.1.3 (ii) Training programs and coaching support to build capacity (skills and knowledge) for organizations and individuals to comply with regulations.

#### Planning systems more effective aligned across MoEYS, and from central to school level

#### Scope

There is an identified need to strengthen and harmonize education policy development, planning and financial management across relevant central level departments and throughout the system. This will ensure more consistency in implementation and will enable better communication between decision makers and implementers. Better coordination is needed between budget, policy and planning departments, and between finance, state property and procurement units for example. Workflow mechanisms need to be strengthened both horizontally and vertically. Gender responsive management and motivational strategies are needed across all levels.

Procedural guidelines, platforms for information sharing and technical dialogue, and motivational incentives may be identified and used by departmental leaders to strengthen opportunities for collaboration between subsectors. An improved and more accountable organizational culture is needed to ensure good standards of governance and to motivate staff to perform to a high professional standard.

Greater flexibility in budget utilization, policy implementation, sub-national level planning and reporting will enable improved, more effective and timelier implementation of national plans.

An improved software system and capacity development at all levels will enable more effective and coordinated alignment and implementation of ESP plans with BSP, PB and AOP.

Responsible Unit	Possible Sources of Funding
DoP	CDPF, PB, ADB, WB, GPE, USAID and other funds
<b>Implementing Institutions</b>	
DGPP, TDs, POEs, DOEs, and scho	pols
Output 1.2	Activity Areas
O-1.2.1 Guidelines developed to	1.2.1 (i) Technical support to develop guidelines for alignment of and
ensure budget, policy and planning	linkage between policy, planning and budget formulation,
formulation, implementation and	implementation and monitoring.
monitoring are consistent and	
coherent.	
O-1.2.2 Workflow mechanisms	1.2.2 (i) Technical support to MoEYS to develop workflow mechanisms
covering procedures and processes	for improved horizontal and vertical interdepartmental coordination
are revised to facilitate improved	incorporating gender equitable and inclusive dimensions.
horizontal and vertical	1.2.2 (ii) Training programs and accepting sympost to build the conscitute of
coordination between departments	1.2.2 (ii) Training programs and coaching support to build the capacity of
and units, incorporating gender	MoEYS policy, planning and finance specialists to provide inter-

equitable and inclusive dimensions.	departmental support (e.g., program / IT developers, project managers, finance / budget planners and managers, and statistical analysts, etc).
O-1.2.3 Motivational strategies common procedures, processes	1.2.3 (i) Resource support to provide software/hardware and other infrastructure required for improved planning coordination.
and routines that are gender equitable and inclusive, developed and implemented to incentivize MoEYS officers, across all departments and from central to	1.2.3 (ii) Training programs and coaching support to introduce MoEYS leaders and managers to strategies for collaborative working and to incentivize and motivate personnel, linked to career pathways, reward and recognition.
school levels through which a stronger organizational culture of collaboration is established.	1.2.3 (iii) Training programs and coaching support to familiarize focal/lead personnel across all departments and sub-sectors with new procedures, processes and routines.
O-1.2.4 Software system set up to link ESP indicators, strategies, and activities with BSP, PB and AOP at national level to sub-national level and by sub-sector.	1.2.4 (i) Technical support to develop software system to link indicators, strategies, and activities in the ESP at national, sub-national by sub-sector with BSP, PB and AOP.
O-1.2.5 Annual operational plan (AOP) at national and sub-national	1.2.5 (i) Technical Support to set up the software system for AOP development by sub-sector at national and sub-national levels.
level by sub-sector developed using software system.	1.2.5 (ii)Training programs and coaching support to develop AOP at national and sub-national level by sub-sector through software system.
O-1.2.6 Education planners at national, provincial, district and school levels trained and capable	1.2.6 (i) Technical support to develop modules for education planners at national and sub-national levels (guidelines, templates, and planning preparation process and how to formulate the education plan at all levels).
of integrating education planning concepts and education planning preparation processes into plans.	1.2.6 (ii) Training programs and coaching support for education planners at national, provincial, district and school levels on education planning concepts, materials and planning preparation procedures.

#### MoEYS regularly monitors and reports on policy implementation at all levels

#### Scope

Efficient and professional management provides results-focused, best-value, timely and relevant monitoring and reporting of results, with effective feedback measures. These allow for accountability, and mechanisms to adjust policies, strategies and programs at both national and sub-national levels (ESP 2019-2023 Policy Objective 2).

MoEYS national level reporting systems have been strengthened in the ESP 2019-2023 to include consolidated Annual Operational Plans, Annual Congress report, an M&E results framework, and a multi-year action plan. Numerous legal frameworks have been or are in the process of being developed. A MoEYS "one window service" (Annual Congress Report 2020) will be established to support and enable service providers to comply with regulations.

Evidence-based / results-oriented planning, monitoring and evaluation is dependent on good quality research. Guidelines and capacity building are needed to improve the quality and effective utilisation of internally generated MoEYS research.

More disaggregated data is needed for national level analysis and decision making regarding geographic and gender disparities, and inclusiveness issues of the most vulnerable groups of children.

DoPo and M&E	CDPF, PB, ADB, WB, GPE, USAID and other projects.		
<b>Implementing Institutions</b>	1 3		
DGPP, DoL, DoA			
Output 1.3	Activity Areas		
O-1.3.1 Policy is effectively	1.3.1 (i) Technical support to undertake a rapid capacity assessment to		
implemented at all levels as	identify where targeted support is needed at central level to strengthen		
evidenced by comprehensive	national ESP/policies monitoring and reporting.		
monitoring and evaluation of the	1.3.1 (ii) Training program to provide targeted support to strengthen		
ESP multi-year action plan.	capacities at central level for improved ESP/policies monitoring and		
	reporting.		
O-1.3.2 All education service	1.3.2 (i) Technical support to establish a "One Window Service" as a		
providers, including formal, non-	mechanism / system to strengthen public service delivery and support all		
formal, alternative and private	providers in implementation of and compliance with MoEYS policies and		
sector education providers are able	regulations (see also IO-1.4.2 and IO-2.2.1).		
to comply with government policy	1.3.2 (ii) Resource support to set up and maintain a "One Window		
and legal regulations.	Service" accessible to all education service providers.		
O-1.3.3 Evidence-based results-	1.3.3 (i) Technical support to develop guidelines to facilitate evidence-		
oriented policy and planning is	based results-oriented policy and planning.		
formulated in accordance with	1.3.3 (ii) Technical support to design and establish a policy dialogue		
standardized guidelines and with	forum (Khmer / English) e.g. online portal, to promote access to and		
procedures that ensure relevant	information sharing of topical reform focused education research. Link		
research findings are referenced and utilized.			
and unitzed.	training programs as a dynamic resource base (see also Outcome 4).		
	1.3.3 (iii) Resource support to establish an easily accessible and well-curated e-platform to host research studies relating to education sector		
	,		
	reforms to guide and inform evidence-based policy and planning (see also Intermediate Outcome 4.5).		
O-1.3.4 National level policy	1.3.4 (i) Training programs and coaching support to build the capacity of		
monitoring, reporting and decision			
making is based on analysis of			
disaggregated data (highlighting			
geographic, gender, and			
inclusiveness disparities of			
vulnerable groups).			
	ship at all layers to ansure harmonized approaches amongst all		

**Possible Sources of Funding** 

MoEYS provides strong leadership at all levels to ensure harmonized approaches amongst all stakeholders to support policy monitoring and implementation

#### Scope

**Responsible Unit** 

The Education Strategy Plan (ESP 2019-2023) is the main policy document to which all stakeholders should align projects and programs. The Education Joint Technical Working Group on education, works with MoEYS towards enhancing aid effectiveness and partnerships in education development. MoEYS identifies as a priority to strengthen and improve the inter-ministry and development partner coordination mechanisms and to strengthen MoEYS coordination capacity.

MoEYS' manages multiple projects and programs across the education sector, prepared by a wide range of service providers including development partners, alternative learning providers and private sector. A variety of approaches to implementation, monitoring and reporting are included in the project and program designs. Led by MoEYS:

A more harmonized approach would avoid potential tensions among competing service provider priorities, Greater consistency and harmonization of approaches, when adopted by all stakeholders, will enable MoEYS to lead and manage the process more efficiently and effectively.

Projects and programs would be better aligned to MoEYS priorities and this will enable improved coordination for monitoring and impact evaluation.

Responsible Unit	I	Possible Sources of Funding
DoP	(	CDPF, PB, WB, GPE, ADB, USAID and other DP
Implementing Institutions	f	unded projects where relevant.
DGPP, DoF, DoL, DIAA, TDs		
Output 1.4	Activity Areas	
O-1.4.1 Inter-ministry and development partner coordination mechanisms are strengthened through enhanced capacities of MoEYS to take a lead in coordination between stakeholders.	and results-based management, and multi-level communication); 1.4.1 (ii) Technical support to advise MoEYS on ways in which to	
O-1.4.2 An MoEYS-led coordination mechanism provides a "one-window service" for harmonized approaches to planning, monitoring, and reporting by all education service providers.	mechanisms an harmonization b (including deve private sector); 1.4.2 (ii) Technic window service coordination;	cal support to review existing coordination and support d identify priorities for system strengthening and setween MoEYS and other education service providers lopment partners, alternative learning providers and cal support to develop and pilot a component of the "one-s" for greater harmonization and education sector nical support to streamline systems for improved and

# Public finance management (PFM) systems and processes are strengthened at all levels for effective budget planning, disbursement, monitoring and reporting

service".

manageable operations at organizational levels under the "one-window

#### Scope

The ESP 2019-2023 supports more effective annual expenditure and financial accountability of each unit in the fourth phase of PFM reform. Annual operational planning and budget execution require closer alignment to education policy priorities. The current PFM procedure for budget execution is complicated and capacity to monitor and comply with expenditure and target indicators in Annual Operational Plans (AOP) needs to be strengthened.

MoEYS has implemented program budgeting (PB) and strengthened the responsibilities of reporting entities, and strengthened the budget planning of technical entities to align with the ESP. The ESP financial management objectives concern strengthening of processes for effective budget implementation and financial accountability directly linked with performance accountability.

Auditing of central offices is categorized as constrained under the CDPF evaluation 2019. The main challenges are a lack of specialized officers in internal audit especially in IT systems, limited understanding of auditing procedures and a lack of tools and materials for auditing through use of IT systems (Education Congress 2020).

	1						`			,
Responsible Unit		Poss	sible So	ources	of Fundi	ng				
	DoF		PB,	ADB,	GPE,	USAID,	WB	and other	DPs	where
	<b>Implementing Institutions</b>		rele	vant, sc	hool ir	icomes ai	nd con	nmunities.		
	TDs, TEC, RTTC, TTC, POEs, DOEs, Schools									
	Output 1.5	Activity Areas								

O-1.5.1 Education Financial	1.5.1 (i) Resource support to set up a technical support team (help desk)		
Management System (EFMS)	for Education Financial Management System (EFMS) at national, POE		
updated and expanded, with	and school levels.		
regular reports available to enable	1.5.1 (ii) Training programs and coaching support to train school directors		
policy makers and planners to	and sub-national authorities on Education Financial Management System		
make evidence-based decisions.	(EFMS) as relevant to each level.		
O-1.5.2 MoEYS officers at all	1.5.2 (i) Technical support to conduct a study and assessment of		
levels manage budgets,	challenges in preparing PFM reports on monthly budget execution of the		
expenditure and auditing	Budget Unit;		
requirements accurately and PFM	1.5.2 (ii) Technical support to develop financial procedures (for example		
reports submitted within required	for PSTTC, RTTCs, PTTCs and DOEs)		
timeframes.	1.5.2 (iii) Technical support to develop a financial management / PFM		
	training / user manual relevant to each reporting level (budget,		
	expenditure and audit management);		
	1.5.2 (iv) Resource support to distribute a financial management / PFM		
	training / user manual relevant to each reporting level (budget,		
	expenditure and audit management);		
	1.5.2 (vi) Resource support to set up a technical support team (help desk)		
	for PFM reporting at national, POE and school levels.		
	1.5.2 (vii) Training programs and coaching support to improve capacities		
	in financial management;		
	1.5.2 (viii) Training programs and coaching support to equip program		
	managers and leaders with adequate skills in financial management		
	(software/IT skills), business analysis, project management and change		
	management.		
O-1.5.3 Financial planning /	1.5.3 (i) Resource support to ensure hardware/software and maintenance		
budget planning is based on	budget is available as required at each level.		
analysis of results and priorities,	1.5.3 (ii) Training programs and coaching support to undertake a rapid		
(no longer on incrementally based	training needs assessment; improve capacities of personnel at each level		
budgeting on prior years' budgets).	to implement program- based budgeting through on-the-job coaching and		
	technical support networks (online help desks).		
O-1.5.4 Three-year rolling	1.5.4 (i) Technical support to facilitate the introduction of a three-year		
strategic plan developed and	rolling auditing strategic plan and development of a guidebook on internal		
capacity to implement it	1		
developed.	1.5.4 (ii) Resource support to upgrade the technology available at each		
	level for auditing purposes with associated capacity development of		
	technical support teams. Provision of tools and materials for roll-out of		
	IT-based auditing system.		
	1.5.4 (iii) Training programs and coaching support to (a) upgrade the		
	skills of existing audit officers on performance auditing; and (b) to		
	prepare specialists in internal audit especially in IT systems.		

#### 3.1.2. Outcome 2: Human Resource (HR) Management strengthened for effective personnel management

Outcome 2. Human Resource (HR) Management strengthened for effective personnel management Human Resource planning, information systems and performance management systems are strengthened and aligned at all levels of the system

#### **Intermediate Outcomes**

(a) Recruitment process reviewed and strengthened, to safeguard transparency and accountability, and to raise professional standards of education personnel at all levels

(b) Career pathways mechanism developed, to raise the qualification / promotion standard and morale of education personnel at all levels

Human Resource Management Information System (HRMIS) fully integrated and functional, with key personnel at all levels competent in alignment with their responsibilities, and with targets that reflect gender responsiveness and inclusion in the performance of MoEYS managers from central to school level

Performance appraisal and monitoring system implemented at all levels linked to individual / unit level KPIs and targeted CPD / in-service training

Strengthened district and municipality capacities to implement the transferred and assigned functions as part of the D&D reform in education.

- (a) Recruitment process reviewed and strengthened, to safeguard transparency and accountability, and to raise professional standards of education personnel at all levels
- (b) Career pathways mechanism developed, to raise the qualification / promotion standard and morale of education personnel at all levels

#### Scope

Responsible Unit

central administration.

DoPer

The Human Resource Policy Action Plan (HRPAP, 2016) sets out activities to develop/build capacity of individuals, organizations and institutions to rationalize the processes of management, development and utilization of HR in the education sector:

enhance the process of appointing educational managers at all levels

conduct a job analysis of key positions to meet the current situation alongside incentives and development of career pathways.

A functional review of MoEYS directorates and departments has identified some capacity gaps related to assigned functions:

Raise the level of qualifications and experience of staff through improved recruitment processes and through pre- and in-service training (see also Intermediate Outcome 2.4).

Review budgetary and capacity limitations that constrain HRM policy implementation at sub-national level.

A Teacher Career Pathways (TCP) training module is planned for management of TCP records and appraisals to align with teacher CPD and HRMIS strengthening (see IO 4.2 and IO 2.2 respectively).

The MoEYS CDMP prioritisation exercise identified the need to:

recruit more skilled technical specialists (for example project managers, supervisors, architects, engineers and technical staff, IT technicians, data analysts, statisticians and skilled technical teams for construction, design, etc.).

build skills for application of modern technologies and in English language proficiency.

set up a database to manage competency and skills profiles and performance appraisal of education personnel based on needs-based career planning mechanism.

support expansion of performance appraisal system piloting linked to teacher professional standards (see also IO 2.3).

**Possible Sources of Funding** 

CDPF, PB, UNESCO STEPCam

<b>Implementing Institutions</b>			
TDs: DoPo, DoF, DoP, NIE, TTD	, ECE, PED,		
SED, NFE, HED			
Output 2.1	Activity Areas		
O-2.1.1 Recruitment processes	2.1.1 (i) Technical support to review and revise recruitment processes to		
reviewed and revised (e.g. annual	enable qualified and experienced teachers to move into central		
"open" recruitment, recruitment on	administration;		
request and competitive selection	2.1.1 (ii) Technical support to simultaneously undertake a functional		
managed by MoEYS) to enable	review and gender responsiveness, equity and inclusiveness audit of		
qualified and experienced	teacher recruitment, deployment, promotion and working conditions at all		
education personnel to move into	levels.		

O-2.1.2 Teacher Recruitment and	2.1.2 (i) Technical support to develop and assist in implementation of
Deployment Policy applied by	strategies to:(a) strengthen teacher deployment measures for equitable
MoEYS to enhance rationalization	distribution of teachers across different regions; (b) strengthen efficiency
/recruitment / promotion standards	when promoting managers, officers and teachers through implementation
of all education personnel.	of the TCP system (see also O-2.1.3 and 2.1.4); (c) establish clear career
	structures for all education personnel aligned to TCP system.
O-2.1.3 Teacher Career Pathway	2.1.3 (i) Technical Support to develop TCP implementation guidelines,
(TCP) piloted.	TCP appraisal tools, an incentives system and an M&E system in
	alignment with HRMIS and CPD system <sup>12</sup> .
	2.1.3 (ii) Technical Support to design positive motivational strategies,
	linked to career pathways, reward and recognition, that are gender
	equitable and inclusive, for leading and managing the routine operations
	of departments at all levels
	2.1.3 (iii) Training programs and coaching support to enhance the skills
	and competencies of the TCP Annual Appraisal Team to conduct the TCP
	pilot and rollout phases, appraise the quality of TCP piloting and revise
	procedures.
O-2.1.4 Career Passport piloted	2.1.4 (i) Technical support for the introduction of a Career Passport
based on career pathways appraisal	system linked to CPD (IO-4.2) and HRMIS (IO-2.2).
with key data and information	
entered in HRMIS records (see	
also IO-2.3 Performance	
Appraisal).	

Human Resource Management Information System (HRMIS) fully integrated and functional, with key personnel at all levels competent in alignment with their responsibilities, and with targets that reflect gender responsiveness and inclusion in the performance of MoEYS managers from central to school level.

#### Scope

The Human Resource Management Information System (HRMIS) has been rolled out at district and school level and instructions provided for data collection. However, the system has not always been fully operational at the provincial level, due to technical difficulties. Some concerns remain relating to data quality for operations such as salaries and planning.

HRMIS is paper or excel based at present and is not directly linked to EMIS, EFMS or payroll databases. HRMIS is in the process of being upgraded, HRMIS recommended hardware has been identified and will be procured in the coming months. In 2021 HRMIS will be redeveloped and deployed over internet to districts and provinces with new hardware procured; new CPD/TCP modules will be developed and piloted; rollout will be further expanded, and adjustments made (see IO-4.2 for related CPD capacity development).

Responsible Unit	Possible Sources of Funding		
DoPer	PB, CDPF, STEPCam, USESDPII and other projects		
Implementing Institutions			
EMIS, EFMS, TTD, DoPo			
Output 2.2	Activity Areas		
O-2.2.1 Fully functioning	2.2.1 (i) Technical support to make HRMIS accessible online to schools,		
integrated HRMIS with	districts, provinces and departments, to replace manual paper-based		
competencies improved in data	records and to be inter-operable with EMIS, EFMS and payroll.		
analysis, planning, reporting,	2.2.1 (ii) Technical support to create an HRMIS user support forum and		
M&E and evidence-based decision	user community.		
making strengthened at all levels.			

<sup>&</sup>lt;sup>12</sup> In progress by MoEYS Department of Policy (2020)

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	2.2.1 (iii) Resource support as required to set up the centralized HRMIS
	web-based system, to redevelop existing software, and establish a user
	support forum.
	2.2.1 (iv) Training programs and coaching support to develop training
	resources / user manual.
	2.2.1 (v) Training programs and coaching support for skills development
	to improve analytical skills and use of HRMIS data for planning,
	reporting, M&E and evidence-based decision making.
	2.2.1 (vi) Training programs and coaching support for provision of
	mentoring and HRMIS help desk support.
O-2.2.2 The accuracy of the	2.2.2 (i) Technical support to identify strategies to improve the accuracy
MoEYS Human Resource	of HRMIS in relation to promotion, transfer, deployment, redeployment
Management Information System	and succession planning;
(HRMIS) data is improved to	2.2.2 (ii) Technical support to provide technical backup and guidance to
inform decision makers on	education personnel in checking data accuracy.
promotion, transfer, deployment,	
redeployment and succession	
planning.	
O-2.2.3 Incentive schemes	2.2.3 (i) Technical support to develop the HRMIS to incorporate data
incorporated into HRMIS for	relating to incentive schemes under TCP.
teachers and school directors to	
progress through teacher career	
pathways (TCP).	

### Performance appraisal and monitoring system implemented at all levels linked to individual / unit level KPIs and targeted CPD / in-service training

#### Scope

A performance appraisal system was piloted in three technical departments at the central level in 2019 (Department of Finance, Department of Personnel and Department of Planning). The planned 2020 expansion of the pilot to more technical departments has been delayed due to the COVID pandemic. A sub-decree on the Performance Appraisal system is due to be issued by the Ministry of Civil Service after which the appraisal system will be expanded to other technical departments as well as to the sub-national education institutions. Linked to the performance appraisal, a gender disaggregated capacity development needs assessment / functional analysis will be needed, followed by targeted capacity development linked to assigned functions and identified capacity gaps. The performance appraisal and functional review will be aligned with the CPD system (Intermediate Outcome 4.2) and TCP system (Intermediate Outcome 2.1b).

Responsible Unit	Possible So	ources of Funding	
DoPer, TTD	CDPF and	other projects	
Implementing Institutions			
DoF, DoP, CPD providers, NIE	Inspection,		
M&E			
Output 2.3	Activity Areas		
O-2.3.1 Departments have Terms	2.3.1 (i) Technical suppo	ort to assist with development of departmental	
of Reference that specify the	Terms of Reference and align with organizational functions and appraisal		
missions and attributions, and	system.		
work plans; used for internal			
organizational appraisal.			
O-2.3.2 Individuals have job	2.3.2 (ii) Technical suppor	rt to assist with development of job descriptions,	
descriptions; used for individual	and align with department	al Terms of Reference, organizational functions	
performance appraisal.	and appraisal system.		

O-2.3.3 Staff performance	2.3.3 (i) Technical support to prepare and implement a program to		
appraisal system is	evaluate and scale up the performance appraisal pilot phase and assist in		
fully operational in all 28 technical	roll out to all technical departments, POEs and DOEs.		
departments, and POEs and DOEs	2.3.3 (ii) Training programs and coaching support to build capacity of		
begin implementation.	personnel administering the performance appraisal system.		
O-2.3.4 Performance appraisal	2.3.4 (i) Training programs and coaching support to provide orientation		
data is gathered against 5 main	to personnel processing performance appraisal data for entry onto		
categories of information (see also	HRMIS.		
IO 2.1a Career Pathways).			
O-2.3.5 Accountability systems	2.3.5 (i) Technical support to align the performance appraisal system with		
strengthened through clear	performance standards and accountability measures.		
definition of performance			
standards and adequate			
information available for			
performance monitoring.			

Strengthened district and municipality capacities to implement the transferred and assigned functions as part of the Decentralization and De-concentration (D&D) reform in education.

#### Scope

Capacity building at decentralized level will contribute to sub-national level administrators' preparedness to implement decentralization and de-concentration (D&D) reforms. MoEYS has reviewed its mandated functions and resources and is in the process of decentralizing and de-concentrating functions at both national and subnational levels.

Recruitment processes at sub-national level need to be reviewed and revised to raise the level of qualifications and experience of staff through improved recruitment processes and through pre- and in-service training (see also Intermediate Outcome 2.1). Specific areas of expertise in implementation of D&D are needed.

#### For example:

**Responsible Unit** 

- (i) capacity development is needed to improve the responsiveness and accountability of local bodies in terms of implementing ECE programs under the decentralization process and mobilization of local communities and parents (Cambodia Roadmap 2030);
- (ii) a national strategy is needed for education decentralization and school-based management through devolution of more authority and responsibilities to the schools and greater autonomy and flexibility in their daily operations, budget, resources management and planning for school development.

**Possible Sources of Funding** 

DoL		PB, GIZ, CDPF and other projects
Implementing Institutions		
DoPo, DoF, PED, SED, DoP, ECE,	NFE	
Output 2.4	Activity Are	as
O-2.4.1 Functional competencies	2.4.1 (i) Tec	hnical support to examine functions and resources needed
of central level education	(for each posi	ition) against its job analysis and the functional review report
administrators enhanced, enabling	on MoEYS.	
them to fulfil mandated/legal or		
actual functions.		
O-2.4.2 DEOs have the capacity to	2.4.2 (i) Tech	nnical support to prepare a legal framework to restructure the
fulfil the D&D transferred	current struc	ture, roles and responsibilities of MoEYS institutions at
functions and duties for	national and	sub-national levels.
administration of human	2.4.2 (ii) Tec	hnical support to implement a system for transfer of central
resources, finance and property.	level function	ns and resources to sub-national administrations.
	2.4.2 (iii) Te	chnical support to undertake a capacity gap assessment of
	sub-national	administrations against the transferred functions and duties.

	2.4.2 (iv) Training programs and coaching to develop capacities of sub-
	national administrations to fulfil the transferred functions.
	2.4.2 (v) Training programs and coaching to improve capacities of school
	directors and sub-national authorities to implement the requirements of
	sub-national D&D – preparation of district education budget to POE, and
	implementation, monitoring and reporting of the district plan at school
	level (see also Intermediate Outcome 5.1 School Based Management
	capacity development).
O-2.4.3 MoEYS has well-qualified	2.4.3 (i) Training programs and coaching to strengthen the capacity of
personnel to increase the	DTMT and school inspectors to upgrade professional and technical skills
effectiveness, efficiency and	so that they can fulfil their responsibilities under D&D transferred
equity of the District Training and	functions effectively, efficiently, and equitably.
Monitoring Team (DTMT) and	
school inspectors.	

#### 3.1.3. Outcome 3: M&E system strengthened for effective and efficient sector management

#### Outcome 3. M&E system strengthened for effective and efficient sector management

Systems strengthened and databases integrated to enable effective data dissemination and utilization, through enhanced technology platform enabling high quality data reporting at all levels.

#### **Intermediate Outcomes**

MIS systems interconnected and harmonized

ESP monitoring and evaluation (M&E) procedures strengthened

MoEYS NSDES (National Strategies for Development of Education Statistics) implemented

#### IO 3.1 MIS systems interconnected and harmonized

#### Scope

While development of MIS systems has been strongly supported in recent years, the following constraints and challenges remain:

The MIS system needs to be integrated across EMIS, EFMS, HRMIS, HEMIS, DEMIS, etc. with improved validation, verification, and information sharing.

Though there is a commitment to provide requested information and to comply with formats provided, a better understanding is needed of why MIS data is needed and how information could be used for decision-making, action planning and project implementation.

There is a lack of online query tools for users, low capacity among users to analyze and report effectively on data, a high level of duplication in data collection, and a high burden on each department to maintain systems. Clear roles and responsibilities should be given to the Department of EMIS to develop appropriate system and mechanism to compile, analyze and disseminate all the administrative education data from different departments through a single integrated system (NSDES 2019).

In the NFE sub-sector there is a need to establish an MIS at municipal and district levels. In the youth development sub-sector there is a need to develop guidelines and a framework for an MIS database, and capacity building for data collection and data analysis for youth development in Cambodia. MIS information needed twice a year by DHE for reporting and publication.

Responsible Unit		Possible Sources of Funding
DEMIS		Government and DPs (technical departments to provide
Implementing Institutions		information on investment support on this issue
DEMIS and technical departments		
Output 3.1	Activity Are	as
O-3.1.1 All MIS are integrated and	3.1.1 (i) Ted	chnical support to adjust/modify MIS systems to reduce
harmonized (EMIS, EFMS,	duplication a	nd align data across systems.
HRMIS, HEMIS, NFE-MIS, YD-	3.1.1 (ii) Res	ource support to provide servers, software, etc
MIS, DEMIS, and QEMIS), fully		

functional online, and data	
<u>'</u>	
migrated for retrieval by EQAD	
O-3.1.2 MIS user manual / guide	3.1.2 (i) Technical support to update data collection tools (including for
and online tools developed and	NFE) to respond to SDG-4 indicators
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operationalized (e.g., for NFE-	3.1.2 (ii) Training programs and coaching support to enhance the
MIS, YD-MIS, EFMS and	technical capacity of MoEYS personnel to compile, produce and
HRMIS)	disseminate data to make data more efficient and effective.
O-3.1.3 MIS competencies and	3.1.3 (i) Technical support to undertake a rapid capacity gap assessment
skills developed for key users at all	of MIS competencies and skills among key user groups.
levels based on capacity gap	3.1.3 (ii) Resource support to upgrade server machine and database
assessment specific to each MIS	software/hardware for improved online/offline access.
(e.g., analytical, planning and	3.1.3 (iii) Training program and coaching support for key MIS users in
reporting skills; and use of M&E	analytical, planning and reporting skills, and use of M&E tool for ESP
tool for ESP reporting)	reporting.
	3.1.3 (iv) Training program and coaching support for expansion of EMIS
	database utilization at school and district level.
O-3.1.4 HEMIS is piloted and	3.1.4 (i) Technical support to develop a mechanism and guidelines for
integrated with other MIS	implementation of HEMIS
	3.1.4 (ii) Resource support to set up HEMIS software and. hardware
	provision.
	3.1.4 (iii) Training program and coaching support to build the capacity of
	staff in charge of results-based planning and M&E in HE.
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#### IO-3.2 ESP monitoring and evaluation (M&E) procedures strengthened

#### Scope

An M&E Framework (2020) has been developed to contribute to effective implementation of the ESP 2019-2023 in application of results-based management, planning, monitoring and evaluation, to harmonize reporting systems, and to improve and develop education plans.

All MoEYS departmental activities are monitored on a regular basis at sub-national level through school, district and provincial level reporting on progress in implementation of annual operational plans and monitoring of performance against standards, targets and deadlines. There is a need for capacity development in M&E analysis and development of annual Congress reports for improved decision-making.

Capacities for ESP implementation and monitoring have improved at the district and school level where onthe-job coaching and mentoring has been provided but more capacity development support is needed at subnational levels, to further improve the quality of Annual Operational Plans (AOP) and School Development
Plans (SDP). Coaching and mentoring support is needed to further improve the quality of results-oriented
reporting and gender equity and inclusion analysis, to strengthen the functionality of all provincial AOPs. More
M&E specialists are required in MoEYS offices with skills in analytical report writing and M&E system design.
At sub-sector level several M&E priorities were highlighted (i) for M&E of early grade school-based mentoring
in ECE sub-sector there is a need to build capacities at all levels to ensure that ESP implementation is consistent
with the requirements of the ESP M&E Framework (2020); (ii) in NFE sub-sector M&E tools and indicators
are needed and capacity development to produce statistics; (iii) for Youth Development guidelines and
framework are needed for improved data collection and analysis; (iv) IT specialists are needed to strengthen
M&E department capacity for ESP analytics and reporting. DHE has piloted M&E tools in 5 HEIs.

There is a need to connect the M&E tools with EMIS and for harmonized sub-sector monitoring with participation from relevant technical departments. The M&E system should be available at school and district levels.

Responsible Unit	Possible Sources of Funding
DM&E	Government and DPs (technical departments to provide
<b>Implementing Institutions</b>	information on investment support on this issue)

Relevant department/institution at	national and
sub-nation level and down to school	l level
Output 3.2	Activity Areas
O-3.2.1 ESP monitoring and	3.2.1 (i) Technical support to review provincial level M&E procedures
evaluation (M&E) procedures	and identify bottlenecks and capacity gaps;
strengthened at Provincial level (as	3.2.1 (ii) Technical support to advise on establishment of M&E feedback
a priority), with well-established	systems.
feedback systems and timely and	3.2.1 (iii) Training program and coaching support to strengthen POE
relevant analytical reporting on	analytical reporting and decision-making skills.
programs and initiatives for	
decision making.	
O-3.2.2 All provincial AOPs are of	3.2.2 (i) Training program and coaching support to expand on-the-job
good quality and functionality in	coaching for provincial education offices (POE) to access relevant
respect of evidence-based / results-	develop skills in evidence-based and results-oriented reporting and
orientation and gender equity	gender equity evaluation.
analysis.	
O-3.2.3 User manuals and training	3.2.3 (i) Technical support for development of user manuals for key
programs provided for key	personnel responsible for M&E (including petty cash agents and
personnel responsible for M&E.	DTMTs).
	3.2.3 (ii) Training programs and coaching support for key M&E personnel
	(including petty cash agents and DTMTs).

#### IO-3.3 MoEYS NSDES (National Strategies for Development of Education Statistics) implemented

#### Scope

MoEYS has endorsed the National Strategies for the Development of Education Statistics (NSDES 2019-2023) which will enable the Ministry to produce timely, accurate, meaningful and quality data/statistics to plan, manage and monitor SDG4-education 2030 in the country as well as to help improve Cambodia's capacity to evaluate and report on progress the SDG-Education 2030 roadmap, and to help improve underlying education data systems. MoEYS has lead responsibility for SDG4 reporting. National capacities have been developed to integrate SDG4 commitments into national education policy and sector management including monitoring of progress towards SDG4. DEMIS is responsible for NSDES. There are 4 objectives: data collection mechanism; data collection and processing structure; ICT capacity development; and analysis, interpretation and visualization capacity. Policy and legal frameworks are needed for coordination of SDG4 data management. To develop a holistic monitoring of the SDG4, there is a need of a clear National Indictors Framework (NIF). The SDG 4 NIF constitutes the central instrument for the country to monitor national education policies defined in the context of the education 2030 agenda. It also integrates the needs for regional and global reporting commitments.

The NSDES describes the need for Cambodia to gradually migrate from disparate and centralized information systems to integrated decentralized information systems.

systems to integrated decentranzed	imormation sy	
Responsible Unit		Possible Sources of Funding
DoP and DEMIS		UNESCO, CDPF, UNICEF, PB
Implementing Institutions		
Relevant department/institution at	national and	
sub-nation level		
Output 3.3	Activity Area	as
O-3.3.1 The Cambodia NIF is built	3.3.1 (i) Tecl	hnical support to develop a policy and legal framework for
on accurate data drawn directly	coordination	of SDG4 data management.
from MIS to support compilation	3.3.1 (ii) Ted	chnical support to develop an education statistics structure
of SDGs (NSDES) in line with	which enable	es collection of reliable and accurate data from various data
NSDES/SDG4 policy and legal	sources base	d on robust and reliable methodologies which comply with
framework.	international	standards.

O-3.3.2 MIS migrated from	3.3.2 (i) Technical support to support the process of integrating and
disparate and centralized	decentralizing MIS.
information systems to integrated	3.3.2 (ii) Resource support for hardware to establish decentralized
decentralized information systems	systems
(NSDES).	
O-3.3.3 Enhance the technical	3.3.3 (i) Training programs and coaching support to train a core technical
capacity to compile, produce and	group in software development, networking and security, database
disseminate data to make data	management, data verification, data reporting, data visualization and
more efficient and effective (ESP).	dissemination.
O-3.3.4 Develop and upgrade the	3.3.4 (i) Technical support to advise on development and upgrade of the
online NIF information system	online NIF information system.
(ESP).	3.3.4 (ii) Resource support to procure software and hardware needed for
	upgrading of the NIF information system.
	3.3.4 (iii) Training program and coaching support to build the capacity of
	education personnel to manage and utilize the online NIF information
	system for SDG4 reporting.

### **3.1.4.** Outcome **4:** Teacher Education Reform - Teacher and Teacher Educator programs strengthened and expanded

### Outcome 4. Teacher Education Reform - Teacher and Teacher Educator programs strengthened and expanded

Strengthened leadership of Teacher Education Institutions (TEI) and other training providers produces better qualified education professionals.

#### **Intermediate Outcomes**

- 4.1 TEI management provided with the means to upgrade pre-service teacher education (PRESET) and Teacher Qualification Upgrading (TQU) programs and expand enrolment to meet teacher professional standards and recruitment needs at all levels. (see also 2.1)
- 4.2 School directors and DTMTs implement the Continuous Professional Development (CPD) Framework and Action Plan using a mentoring/coaching model, prioritising schools in underserved areas
- 4.3 On-the-job training (ONSET) expanded to provide all teachers with access to school-based mentoring / teacher professional support networks, etc. (see also 2.1)
- 4.4 The leadership and management capacity of TEI Principals strengthened to more effectively manage the performance of teacher educators and better supervision of trainee teachers, reflecting high quality professional standards in governance, equity and inclusion
- 4.5 HEI staff upgrade and retraining program expanded, including investment in research and innovation
- 4.6 Education staff at all levels acquire new learning opportunities through e-Training for continuing professional development (CPD).

# IO-4.1 TEI management provided with the means to upgrade pre-service teacher education (PRESET) and Teacher Qualification Upgrading (TQU) programs and expand enrolment to meet teacher professional standards and recruitment needs at all levels. (see also 2.1)

#### Scope

Continue the upgrading of the TECs in Phnom Penh and Battambang and National Institute of Education, PSTTC, PTTCs and RTTCs. The majority of TTC trainers need to upgrade their qualifications to MA level, with some still requiring BA level qualifications in order to meet Teacher Education Provider Standard (TEPS) requirements. Strengthen the functions of centers for teacher development to provide continuous professional development.

Continue upgrading the qualifications of teachers from 12+2 to 12+4 and revise the 12+2 curriculum to better align with the 12+4 / Bachelors level training and offer credits towards upgrading.

Improvements in PRESET leading into INSET should include learner-centered teaching practice, gender responsiveness in pedagogy, technology use in classroom instruction, student assessment theory and practice.

Responsible Unit	Possible Sources of Funding
TTD, DoPer	EU, ADB, WB, CDPF, GPE4 (GEIP), PB, JICA, KOICA
Implementing Institutions	
TTD, TEIs, DIT, EQAD	

11D, 1EIS, DI1, EQAD	
Output 4.1	Activity Areas
O-4.1.1 Policy on TECs developed	4.1.1 (i) Technical support to create a master plan on the development of
	TECs.
	4.1.1 (ii) Technical support to conduct mapping of TTCs to become TECs
	and an implementation plan.
	4.1.1 (iii) Technical support and resources to assist the process of
	upgrading TTCs to become TECs.
O-4.1.2 Teacher training programs	4.1.2 (i) Technical support to develop MA and BA upgrading programs
at NIEs, TECs, RTTCs and PTTCs	for teacher trainers at TEIs (NIE, TECs, RTTC, PTTC and PSTTC).
revised	4.1.2 (ii) Technical support to develop a curriculum for PRESET / INSET
	school principal training.
	4.1.2 (iii) Technical support to develop a curriculum for ECE teacher
	training in response to 21st century skills, including soft skills.
	4.1.2 (iv) Training program to enable expansion of the Bachelor of
	Education fast-track model to address the shortage of teachers (primary /
	lower secondary).
	4.1.2 (v) Training program and coaching support to strengthen the
	capacity of trainers on subject-based knowledge, teaching methods and
	ICT.
	4.1.2 (vi) Training programs and coaching support for teachers to enable
	the implementation of reading standards for Grades 1, 2 and 3 and new
	teaching methods for Khmer, math, science and foreign language
	(English, French).
	4.1.2 (vii) Training programs and coaching support for MLE teachers for
	disadvantaged areas.
O-4.1.3 Credit system for training	4.1.3 (i) Technical support to support implementation of a credit system
courses to motivate education staff	for training courses.
to follow teacher career pathways	4.1.3 (ii) Resourcing to enable the establishment and maintenance of a
implemented.	database to record credits for teachers.
O-4.1.4 TEIs upgraded, and	4.1.4 (i) Resourcing to enable the development of physical infrastructure
RTTCs and PTTCs transformed	to meet the requirements of the Teacher Education Provider Standards.
into high-quality TECs.	4.1.4 (ii) Resourcing to equip colleges with teaching materials for
	efficient and effective training.

IO-4.2 School directors and DTMTs implement the Continuous Professional Development (CPD) Framework and Action Plan using a mentoring/coaching model, prioritizing schools in underserved areas.

#### Scope

The CPD framework and action plan (2019-2023) applies to classroom and specialist teachers and school directors. The implementation of a phased approach requires the establishment of the CPD management office to provide guidance and oversight for the development of the CPD Theory of Change and Action Plan.

CPD partnerships to be established amongst pilot schools, clusters, and districts and those INSET-accredited TEIs that are closest. Teacher and School Director Professional Standards need to be integrated into CPD programming at all levels. The development of professional learning communities (PLC) in TEIs, schools, and clusters to enable classroom and specialist teachers and school directors to support each other to improve their teaching and leadership practice.

Responsible Unit	Possible Sources of Funding
DoPer, TTD, DoPo	EU, ADB, WB, CDPF, GPE4 (GEIP), PB, JICA, KOICA,
Implementing Institutions	STEPCam
DoPer, TTD, PED, NIE, ECE, GSED, EOAD	

Output 4.2	Activity Areas	
O-4.2.1 Capacity development for	4.2.1 (i) Technical support and resourcing to establish a CPD database,	
CPD Management Office	quality assurance and cycle of annual reviews of CPD - (see 4.1.3 (ii)	
(CPDMO) staff delivered.	above)	
	4.2.1 (ii) Training program and coaching support to build the capacity of	
	CPDMO staff	
O-4.2.2 Teacher council to	4.2.2 (i) Technical support for the design of a Teacher Council and	
evaluate the accreditation of	accreditation system.	
quality teacher education programs	4.2.2 (ii) Resourcing to enable the establishment of a Teacher Council for	
established.	accreditation of teacher education programs.	
O-4.2.3 School CPD committees	4.2.3 (i) Technical support to conduct professional development needs	
established and functioning	assessments to inform school based CPD activities.	
effectively (school director, TGL,	4.2.3 (ii) Technical support to develop a partnering plan with	
teachers).	TEIs/NGOs/DOEs/POEs where appropriate or prescribed.	
	4.2.3 (iii) Training programs and coaching support to enable cluster-based	
	or higher-level INSET.	
	4.2.3 (iv) Training programs and coaching support on school leadership	
	for school principals.	

# IO-4.3 On-the-job training (ONSET) expanded to provide all teachers with access to school-based mentoring / teacher professional support networks, etc. (see also 2.1)

## Scope

There is a need to build the capacity of TEIs to act as training providers for ONSET, with a greater emphasis on school-and cluster-based CPD activities in partnership with DOEs, POEs, and other partners. This will require the development of the hybrid credit systems (see 4.1.3 above) and a CPD Handbook.

Recruit additional qualified lecturers to provide capacity to expand the CPD program and deliver CPD for ECE, primary and secondary teachers in priority subjects and skills with a focus on disadvantaged districts.

Possible Sources of Funding

Responsible Unit		Possible Sources of Funding
TTD, TEIs		EU, ADB, WB, CDPF, GPE (GEIP), PB, JICA, KOICA
<b>Implementing Institutions</b>		
TTD, DOPer, TEIs, ECE, PED, GS	ED	
Output 4.3	Activity Area	S
O-4.3.1 Capacity of TEIs to act as	4.3.1 (i) Techn	ical support to develop the capacity of TECs and other TEIs
training providers for ONSET	to provide INSET and ONSET.	
strengthened.	4.3.1 (ii) Resourcing to enable the recruitment of additional qualified	
	lecturers.	
O-4.3.2 Establishment of	4.3.2 (i) Technical support for the preparation of a set of policy guidelines	
competency development system	on professional learning.	
for education staff (in-place	4.3.2 (ii) Technical support for the establishment of coaching and	
training, accelerated training	mentoring cohorts.	
programs, short training courses		
for those holding degrees).		
O-4.3.3 ONSET training provision	4.3.3 (i) Training programs and coaching support for CPD / ONSET for	
expanded with a specific focus on	School Directors.	
disadvantaged districts.		

	4.3.3 (ii) CPD programs for Teachers (ECE / Primary teachers on EGR & EGM / Lower secondary teachers receive in-service training.
O-4.3.4 ONSET M & E	4.3.4 (i) Technical support for the development of an M & E mechanism
mechanism developed and	to enable formal recognition of trainings (school diploma, bachelor, or
implemented.	masters).

IO-4.4 The leadership and management capacity of TEI Principals strengthened to more effectively manage the performance of teacher educators and better supervision of trainee teachers, reflecting high quality professional standards in governance, equity and inclusion

#### Scope

TEI Principals require a program of leadership and management development to enable them to manage TEIs in accordance with Teacher Education Provider Standards (TEPS). They should be able to access capacity development provision to develop their leadership skills to enable them to more effectively supervise teacher educators and trainee teachers, and to effectively implement the CPD Framework and Action Plan.

Responsible Unit		Possible Sources of Funding
TTD, TEI, DoPer, DoPo		EU, ADB, WB, CDPF, GPE (GEIP), PB, JICA, KOICA
<b>Implementing Institutions</b>		
TTD, TEI, DoPer, DoP		
Output 4.4	Activity Area	s
O-4.4.1 Strengthened leadership and management by TEI Principals		
(including Annual TEI self-assessments conducted and		
integrated with external evaluations).		
O-4.4.2 Teacher Education	4.4.2 (i) Technical support to review and upgrade Teacher Education	
Provider Standards modernized	Provider Standards and teacher educational standard assessments.	
and implemented.	4.4.2 (ii) Training programs and coaching for Application of Teacher	
	Trainer Standa	ards and Teacher Education Provider Standards by NIE
	TECs, RTTCs and PTTCs	
O-4.4.3 Operation of provincial	4.4.3 (i) Technical support for the regular assessment of teacher trainer	
TEIs reviewed, focused on	standards.	
capacity assessment for leadership	4.4.3 (ii) Training programs in gender-mainstreaming for trainee teachers	
and management strengthening.	and for boards of management and trainers at NIE, TECs, RTTCs and	
	TTCs continue	ed and expanded.

## IO-4.5 HR, research and innovation capacity at HEIs strengthened

#### Scope

Develop a policy to enable HEIs to recruit and manage high quality academic staff more effectively, as part of overall strengthening of teacher education. Create a national fund for research in higher education and create stronger links between 3 academic centers of excellence and industry and enterprise.

Responsible Unit		Possible Sources of Funding
DGHE, DHE, DSR, DoL		WB, PB, SIDA, JICA, KOICA
Implementing Institutions		
DSR, HEIs, DHE		
Output 4.5	Activity Area	s
O-4.5.1 Strengthened Faculty in	4.5.1 (i) Technical support to prepare inter-ministerial Prakas on human	
HEIs (recruitment).	resource management through an employee system at public HEIs.	
	4.5.1 (ii) Resourcing to upgrade faculty and staff to get professional and	
	advanced degrees.	

	4.5.1 (iii) Resourcing to motivate and attract highly qualified human	
	resources from abroad.	
O-4.5.2 Strengthened HR	4.5.2 (i) Technical support and resourcing to pilot the implementation of	
management in public HEIs.	the employee system to provide autonomy for public HEIs in human	
	resource management.	
	4.5.2 (ii) Resourcing to enable the expansion of human resource	
	management at public HEIs.	
O-4.5.3 Establishment of centers	4.5.3 (i) Technical support to develop a blueprint for partnerships between	
of excellence for research in at	HEIs and enterprises and industries.	
least three HEIs promoted.	4.5.3 (ii) Technical support to develop the assessment guidelines of	
	centers of excellence	
	4.5.3 (iii) Resourcing to enable the establishment of three centers-of-	
	excellence programs.	
O-4.5.4 Research and innovation	4.5.4 (i) Resourcing to create a national fund for research and innovation	
capacity of HEIs upgraded	in higher education.	
	4.5.4 (ii) Resourcing to support on-the-job training on research and	
	innovation skills to HEIs.	
	4.5.4 (iii) Resourcing to create and sustain forums for researchers.	
	4.5.4 (iv) Technical support to enable HEIs to develop recognized	
	/indexed journals.	

# IO-4.6 Education staff at all levels acquire new learning opportunities through e-Training for continuous professional development (CPD).

#### **Scope**

Develop legislative instruments to enable accredited e-Training services to be accepted by "credit-system". Establish a 'credit-system' for INSET participation (TPAP 6.1.3),

Establishment of e-Training platforms and development of high-quality digital contents to provide e-Training courses to education staff at all levels.

Education staff require ICT programs to adopt new learning modalities and upgrade working profession through e-Training services.

Responsible Unit		Possible Sources of Funding
DIT, Training Providers		PB, USESDP-II, KOICA, CDPF, UNESCO
Implementing Institutions		
DIT, TEI, Technical Departments, other training		
providers		
Output 4.6	Activity Area	S
Output 4.0	Activity Area	<b>.</b>

Output 4.6	Activity Areas	
O-4.6.1 Legislative instruments	4.6.1 (i) Technical support to develop legislative instruments and	
and guideline on e-Training	guideline to enable accredited e-Training services to be accepted by	
accreditation developed	"credit-system".	
	4.6.1 (ii) Technical support and resourcing to assist the process of	
	recognition of e-Training services.	

O-4.6.2 E-Training platforms and	4.6.2 (i) Technical support and resourcing to develop e-Training	
high-quality digital contents	platforms and e-Training courses with wide-range of accessibility and	
developed and put in service	qualified contents.	
	4.6.2 (ii) Technical support and resourcing to enable DIT to provide	
	services on digital content development for all training providers.	
	4.6.2 (iii) Technical support and resourcing to assist DIT and training	
	providers on developing high quality digital contents to be used with e-	
	Training courses.	
	4.6.2 (iv) Resourcing and training programs/coaching for application of	
	e-Training courses at all education levels.	
O-4.6.3 Capacity of DIT, training	4.6.3 (i) Technical support and resourcing to support DIT establish Cloud	
providers, and education staff	Web Hosting Management (WHM) for operating e-Training platforms.	
upgraded	4.6.3 (ii) Resourcing and training programs/coaching for management	
	and application of providing e-Training courses at all education levels.	
	4.6.3 (iii) Technical Resourcing and Training programs to education staff	
	for ICT programs to adopt new learning modalities.	
	4.6.3 (iv) Resourcing basic standard e-learning classrooms to education	
	institutions for application of e-Training and e-learning services.	

## 3.1.5. Outcome 5: More effective School Based Management at school level enables high quality, inclusive service delivery

## Outcome 5. More effective School Based Management at school level enables high quality, inclusive service delivery

School systems strengthened with school director district officers leading, for improved school management. School leaders plan and monitor for equitable provision of education services

#### **Intermediate Outcomes**

- 5.1 SBM systems are strengthened to enhance effectiveness and accountability of school leaders and district officials.
- 5.2 School management committees and local communities are more accountable for improved school performance and student learning outcomes.
- 5.3 High-quality equitable and inclusive alternative learning programs are delivered, and leadership strengthened for youth, vulnerable and marginalized groups, special education schools and out-of-school children.
- 5.4 Increased MoEYS and partner capacities to improve access to safe, quality early learning, primary and secondary education in communities with the most disadvantaged and excluded children.
- 5.5 Capacity development for school leaders and district officers incorporates infrastructure and technical support to enable innovation in e-learning.

## IO-5.1 SBM systems are strengthened to enhance effectiveness and accountability of school leaders and district officials

#### **Scope**

MoEYS has adopted a School-Based Management Implementation Plan for 2019-2023 which aims to build capacity to implement SBM in ECE, Primary and Secondary Schools by (i) training on school-based management; and (ii) putting in place mentoring and coaching for school principals for the effective implementation of school-based management. The Plan prioritizes disadvantaged districts, for example those with low enrolment rates, high dropout and repetition, and low graduation rates, and for schools in rural and disadvantaged areas.

A refined and harmonized SBM training package for primary school directors has been developed funded through CDPF, however there is still a need for all departments, agencies and development partners to align and coordinate training packages and their approach with the MoEYS-approved SBM process.

Responsible Unit	Possible Sources of Funding
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DGE		PB, CDPF, ADB, WB, GPE4, UNICEF (DPs fund
<b>Implementing Institutions</b>		support, communities)
ECE, PED, SED, TTD, RUPP, RTT	Cs, TECs	
Output 5.1	<b>Activity Areas</b>	
O-5.1.1 On-the-job training	5.1.1 (i) Training program and coaching support to develop and deliver	
program for national, provincial	on-the-job trair	ning program for national, provincial and district level
and district level mentor support	mentor support	for SBM activities.
for SBM activities.		
O-5.1.2 Implementation of ECE,	5.1.2 (i) Training programs and coaching support to build the capacity of	
primary school and secondary	National Core Trainers (NCT) to ensure they are fully competent to	
school standards strengthened	deliver effective SBM training.	
through training and mentoring of	5.1.2 (ii) Training programs and coaching support build the capacity of	
ECE, primary school and	POEs and DOEs.	
secondary school principals on	5.1.2 (iii) Training programs and coaching support for ECE, primary and	
SBM.	secondary public school principals and staff in charge of schools on SBM.	
	5.1.2 (iv) Tech	nnical support for the integration of SBM into teacher
	training programs at TTCs and TECs.	
O-5.1.3 SBM approach	5.1.3 (i) Coachi	ing and mentoring support of staff in SBM
strengthened at ECE, Primary and	5.1.3 (ii) Training programs and coaching support for all targeted ECE,	
Secondary school levels in line	Primary and Secondary school directors for the preparation of good	
with five-year SBM	quality and standardized school development plans.	
implementation plan		

# IO-5.2 School management committees and local communities are more accountable for improved school performance and student learning outcomes

#### Scope

School Management Committees (SMCs) have a key role to play supporting school principals and holding them to account for school performance. SMCs require training and on-the job-support on School-Based Management, particularly on the development of standardized school development plans.

School Management Committees will help with the preparation, implementation and monitoring of the progress of the school development plan. This will include, inter alia, helping school principals to expand measures to improve school attendance and retention in secondary schools, especially for disadvantaged groups, including by enhancing participation of school management committees to follow up students' attendance and performance.

SMCs will help improve budget transparency by reporting school progress and program budget expenditure to DOEs.

Responsible Unit		Possible Sources of Funding
DGE		PB, CDPF, ADB, WB, GPE4, UNICEF (DPs fund
Implementing Institutions		support, communities)
PEF, ECE, SED. TTD, RUPP, RTTCs, TECs		
Output 5.2	Activity Area	s
O-5.2.1 Establishment of SMCs.	5.2.1 (i) Technical support for MoEYS to develop and adopt terms of	
reference for		school management committees, including their role in
	school and classroom monitoring and feedback.	
	5.2.1 (ii) Technical support for the development and adoption of an	
	operational manual on SBM that encourages parents, community	
	members and local authorities to establish school management	
	committees.	

	5.2.1 (iii) Training programs for school management committee members		
	for dissemination of SBM policy to local communities and local		
	authorities.		
	5.2.1 (iv) On-the-job training and coaching support for school		
	management committees on SBM.		
O-5.2.2 SMCs support School	5.2.2 (i) Training programs and coaching support to school management		
Principals to mobilize additional	committees on resource mobility from communities, donors and		
resources for implementing the	development partners.		
school development plan.	5.2.2 (ii) Resources mobilized by SMCs and local communities		
	(additional resources).		
O-5.2.3 SMCs support DOEs to	5.2.3 (i) Coaching support for School principals to coordinate with school		
hold school principals accountable	management committees to develop rolling five-year and annual school		
for school performance.	strategic development plans.		
	5.2.3 (ii) Training programs and coaching support for School		
	Management Committees to review school performance evaluation		
	reports against school effectiveness standards and report to DOEs.		

IO-5.3 High-quality equitable and inclusive alternative learning programs are delivered, and leadership strengthened for youth, vulnerable and marginalized groups, special education schools and out-of-school children.

#### Scope

Strengthen national council coordination mechanisms for youth development at ministry, institution and subnational levels. Strengthen the soft skills training programs, entrepreneurship and technical skills training for youth, and increase youth participation in community development and society.

Introduce a school counselling program and early warning system to reduce the risk of secondary school dropout. Increase the number of literate students and increase access to NFE programs for out-of-school children and youth, as well as provide access to full NFE services within a framework of life-long learning, knowledge, skills and attitudes.

Support the implementation of the Inclusive Education Action Plan (2019-2023) through the development of legal frameworks and mechanisms, inter-ministerial collaboration for early identification and provision of access to inclusive and equitable quality education especially for girls and women.

access to inclusive and equitable quality education especially for girls and women.		
Responsible Unit	Possible Sources of Funding	
DGE, DGY	PB, CDPF, ADB, WB, GPE4, UNICEF, UNFPA (DPs	
Implementing Institutions	fund support, communities)	
SpEd, NISE, YD, NFE		
Output 5.3	Activity Areas	
O-5.3.1 Strengthen institutional	5.3.1 (i) Technical support to review and develop legal documents and	
capacity for youth development	frameworks related to youth development activities and programs.	
program implementation.	5.3.1 (ii) Technical support to review and revise the National Action Plan	
	on Cambodian Youth Development and technical documentation for	
	youth development.	
	5.3.1 (iii) Coaching and mentoring support to build the institutional	
	capacity of the GS-National Youth Development Council (NYDC).	
O-5.3.2 Strengthened youth	5.3.2 (i) Technical support for updating the National Action Plan for	
leadership through updating and	Youth Development.	
implementation of the National	5.3.2 (ii) Training programs and coaching support for the establishment	
Action Plan for Youth	of Ministry-institutional youth development councils.	
Development for 2019-2023.	5.3.2 (iii) Training programs and coaching support for the establishment	
	and training of provincial youth development councils.	
	5.3.2 (iv) Training programs and coaching support for youth workers on	
	project management.	

	5.3.2 (v) Resourcing for the development, equipment and renovation of	
	the youth centers program.	
O-5.3.3 Secondary School life	5.3.3 (i) Technical support to design an early warning system and policy	
skills and soft skills program and	on counselling provision at schools for those at risk of dropping out.	
Technical Education counselling	5.3.3 (ii) Technical support to develop guidelines on implementing the	
program expanded and drop out	life skills and soft skills education program at lower secondary school.	
early warning system established.	5.3.3 (iii) Technical support and resourcing to establish a careers	
	counselling website.	
	5.3.3 (iv) Training programs to build the capacity of teachers to	
	implement the life skills and soft skills program and early warning system	
	and to expand career counselling.	
	5.3.3 (v) Resourcing for career counselling rooms for secondary schools.	
	5.3.3 (vi) Resourcing for careers counselling and employment support	
	services for young people, with a particular focus on female students,	
	learners with special educational needs, and young people with	
	disabilities.	
O-5.3.4 Increased inclusive and	5.3.4 (i) Technical support to conduct a capacity needs assessment of staff	
equitable access to NFE programs	in the NFE sub-sector at all levels.	
for out-of-school children and	5.3.4 (ii) Technical support to develop core manuals for training NFE	
youth.	staff.	
	5.3.4 (iii) Technical support to develop digital literacy and	
	entrepreneurship programs.	
	5.3.4 (iv) Training programs and coaching support for NFE contract	
	teachers at provincial and regional TTCs.	
	5.3.4 (v) Training programs for core trainers on methodology,	
	implementation, orientation and internship.	
	5.3.4 (vi) Training programs and coaching support to develop the capacity	
	of NFE staff at all levels on M&E to implement the NFE program.	
	5.3.4 (vii) Resource support to strengthen and expand the scope of	
	community learning centers to be transformed into lifelong learning	
	centers.	
O-5.3.5 National Institute for	5.3.5 (i) Resource support for the Research Department (Blind and Deaf)	
Special Education strengthened.	at the NISE.	
	5.3.5 (ii) Resource support for the establishment Resource Centers at five	
	High Schools for Special Education.	
O-5.3.6 Action Plan on Inclusive	5.3.6 (i) Technical support to develop and use screening tools to identify	
Education and Multilingual	pupils with special educational needs in collaboration with relevant	
Education Action Plan 2019-2023	ministries and institutions.	
implemented.	5.3.6 (ii) Technical support to develop curriculum for High schools for	
_	Special Education and provide orientation to High Schools for Special	
	Education teachers	
	5.3.6 (iii) Technical support for curriculum development for the	
	Multilingual Education (MLE) program and training for pre-school and	
	primary school teachers on Multilingual Education.	
	5.3.6 (iv) Training programs and coaching support to teachers, authorities,	
	and communities on how to use assessment tools.	
	5.3.6 (v) Development of teacher training programs and coaching support	
	on flexible methodologies for teaching learners with special needs.	
L	The special fields.	

5.3.6 (vi) Training programs and coaching support to build capacity of High School for Special Education teachers on subjects of social and science.

5.3.6 (vii) Training programs and coaching support to pre-school, primary and secondary school teachers on Inclusive Education.

IO-5.4 Increased MoEYS and partner capacities to improve access to safe, quality early learning, primary and secondary education, with prioritization of education services in communities with the most disadvantaged and excluded children.

#### Scope

**Responsible Unit** 

Improve access to ECE services for children in rural areas, disadvantaged children and children from low socioeconomic families. Improve infrastructure and facilities for primary schools, especially for incomplete and disadvantaged schools and continue to build schools that are near students' houses.

Provide scholarships for merit students, students from poor families and students with disabilities. Strengthen the school feeding program to ensure its sustainability. Conduct a study of school mapping and implement the expansion of multilingual education programs in community pre-schools for indigenous children.

Review the Child-Friendly School Policy and action plan in the context of SDG 4 by strengthening DTMTs and school clusters. Develop a policy on child safety projections in 2022.

The combined impact of school closures and wider economic distress put at risk gains made over recent years in enhancing access and improving the quality of education. In particular, there are also increased risks to girls and the most vulnerable children in the form of gender-based violence, domestic violence, sexual and physical abuse and forced labor. This can be addressed by developing and implementing a safeguarding policy to complement the program of education on sexual and reproductive rights in schools, gender relationships and sexual commitment, prevention of young pregnancy referred to in the ESP 2019-2023.

**Possible Sources of Funding** 

responsible eme		1 obside Sources of 1 unumg
PED		PB, CDPF, ADB, WB, GPE4, UNICEF, UNFPA (DPs
Implementing Institutions		fund support, communities)
SED, YD, GSED		
Output 5.4	Activity Areas	
O-5.4.1 Review and develop	5.4.1 (i) Technical support for the review of the Child-Friendly School	
policies that support the	Policy and action plan in the context of SDG 4.	
1		nical support for the integration of the CFS Policy in School
in communities with the most	Based Manage	ement guidelines.
disadvantaged and excluded		
children.		
O-5.4.2 Improved access for	5.4.2 (i) Technical support to conduct a study on construction	
children in rural areas, for	requirements, including water and sanitation facilities and playgrounds,	
disadvantaged children and	in accordance with standards for pre-school facilities.	
children from low socio-economic	5.4.2 (ii) Resource support to construct new, and rehabilitate old, pre-	
families.	school facilities, including water and sanitation facilities, playgrounds	
	and equipment.	
	5.4.2 (iii) Rese	ource support to provide scholarships for merit students,
	students from poor families and students with disabilities.	
	5.4.2 (iv) Technical and Resource support to strengthen the school	
	feeding program to ensure its sustainability.	
	5.4.2 (v) Training programs and coaching support for the implementation	
	of the multilingual education program for indigenous children.	
O-5.4.3 Reduced drop out	5.4.3 (i) Tech	nical support to develop a student tracking system to
especially of disadvantaged	intervene in cases at risk of dropping out.	
children, children in remote areas	5.4.3 (ii) Technical support for the development of a safeguarding policy	
	to be impleme	nted in schools, focusing the most vulnerable children at

and from low socio-economic	risk from gender-based violence, domestic violence, sexual and physical		
status.	abuse and forced labor.		
	5.4.3 (iii) Technical support to develop a policy on child safety		
	projections.		

## IO-5.5 Enhanced infrastructure and technical support to build capacity for school leaders and district officers to enable innovation in e-learning

#### Scope

Increase the efficiency and effectiveness of teaching and learning in teacher training centers, schools and other educational institutions by using ICT tools and e-resources. Strengthen resilience to future shocks, focusing on improving access to online teaching and learning materials, training of teachers to use online methods of teaching and development of suitable digital teaching and learning materials.

Use e-learning to support the delivery of education services to all sub-sectors in education and develop institutional capacity for life-long learning.

Integrate ICT into a tool for teaching and learning, and to share knowledge across the whole education sector. Equip students with knowledge and skills on ICT to transition into 21st century employment.

Create standards for infrastructure and network connections at national and sub-national levels by integrating systems into a single internal network.

Provide the necessary financial resources to support ICT in the education sector using the RGC budget. Coordinate public-private partnerships and development partner support for both capital and recurrent costs. Develop the e-learning education system, mobile applications, open educational resources and digital content to promote life-long learning. Improve ICT skills for TEIs/school principals, teacher trainers and teachers, supported by DIT technicians.

Responsible Unit		Possible Sources of Funding
DIT		PB, CDPF, ADB, WB, GPE4, UNICEF, UNFPA (DPs
Implementing Institutions		fund support, communities)
ECE, PED, GSED, TTD		
Output 5.5	Activity Areas	
O-5.5.1 Enhanced ICT	5.5.1 (i) Technical support for adoption of the integrated ICT systems and	
infrastructure.	network architecture to increase productivity.	
	5.5.1 (ii) Resor	urce support to equip ECE, PED, Upper Secondary Schools
	(USS) and T	Teacher Training Centers (TEIs) using standardized
	equipment and	l institutional network design.
	5.5.1 (iii) Technical and Resource support to equip sub-national MoEYS	
	offices with standardized equipment and systems design.	
	5.5.1 (iv) Technical and Resource support to consolidate network	
	bandwidth to increase effectiveness.	
O-5.5.2 Integration of ICT and	5.5.2 (i) Technical support to modernize the education curriculum to	
21st century knowledge and skills	include ICT and 21st Century knowledge and skills.	
in the education curriculum.	5.5.2 (ii) Technical and Resource support to procure and/or develop e-	
	resources for s	upporting teaching and learning (contents)
	5.5.2 (iii) Tech	nnical support to develop MoEYS capacity to produce high
	quality and relevant e-resources.	
		chnical support to develop teacher guides and tools to
	integrate ICT-	based pedagogy for all teacher training and USS teaching.
O-5.5.3 Strengthened capacity of	5.5.3 (i) Train	ing programs and coaching support for school leaders and
school leaders and district officials	district officials on e-learning.	
to enable innovation in e-learning.	5.5.3 (ii) Technical support and training programs to Improve teacher	
	training in all	TTCs through the integration of ICT into teaching and
	learning.	

5.5.3 (iii) Training programs for ICT teachers for all USS and Lower
Secondary Schools (LSS).
5.5.3 (iv) Training programs and coaching for teachers to use ICT in
teaching and learning.

#### 3.1.6. Outcome 6: Student Assessment and School Inspection ensures quality of education at all levels

## Outcome 6. Student Assessment and School Inspection ensures quality of education at all levels

MoEYS leads the implementation of a coherent quality assurance process, incorporating school inspection and learning assessment to monitor equitable, inclusive, and holistic curriculum delivery.

#### **Intermediate Outcomes**

- 6.1 Assessment task force committees and technical teams are competent with relevant expertise and skills to lead and manage National Assessment Framework implementation at all levels.
- 6.2 Internal, external, and thematic inspections and quality assurance are strengthened and aligned at provincial, district and school levels, and in HEIs.
- 6.3 Online / digital formats for quality assurance and inspection are accessible to all for improved planning and monitoring.

## IO-6.1 Assessment task force committees and technical teams are competent with relevant expertise and skills to lead and manage National Assessment Framework implementation at all levels

#### **Scope**

Technical support for external and internal assessment technical teams and for DEA and EQAD.

Training programs and coaching support for school directors, teachers, DOEs, DTMTs, and educational inspectors, to enable them to carry out their roles as envisaged in the national assessment strategy.

Responsible Unit		Possible Sources of Funding
EQAD, DEA		PB, CDPF, SIDA, UNICEF, UNESCO, WB, ADB, GPE
<b>Implementing Institutions</b>		
EQAD, DEA, PED, GSED, DCD, T	TTD, NIE	
Output 6.1	Activity Area	s
O-6.1.1 Cambodia participating in 6.1.1 (i) Technic		nical support to build the capacity of the technical team for

Output 6.1	Activity Areas
O-6.1.1 Cambodia participating in	6.1.1 (i) Technical support to build the capacity of the technical team for
international and regional student	external assessment to enable it to lead external assessments e.g. prepare
assessments e.g. PISA 2022 and	assessment processes, produce tools for assessment, lead data collection,
SEA-PLM.	processing and analysis, report writing and dissemination of the results.
	6.1.1 (ii) Technical support to EQAD to enable it to prepare standard test
	items that integrate the experience of international and regional student
	assessment into the national context of student assessment.
O-6.1.2 Higher quality Grade 12	6.1.2 (i) Technical support to build capacity of DEA to ensure student
national examinations.	learning outcomes are measured per intended and implemented
	curriculum.
O-6.1.3 Improved standardized	6.1.3 (i) Technical support to build the capacity of the technical team for
internal assessment of student	internal assessment to lead strengthened national assessment testing at
learning.	Grades 3, 6, 8 and 11 in Khmer, math and physics.
	6.1.3 (ii) Technical support to build the capacity of DOE to support the
	standardization of Grade 9 assessments in schools and to facilitate the
	development of a standardized promotion test for schools.
	6.1.3 (iii) Technical support to incorporate skills for formative classroom
	assessment in pre-service and in-service teacher training programs.
	6.1.3 (iv) Training programs and coaching support to build the capacity
	of Inspectors, DOE and POE to monitor that schools are able to develop
	the Grade 9 test as per the desired template.

6.1.3 (v) Training programs and coaching support to build capacity of
DTMTs, Clusters and School directors to coach and mentor teachers to
conduct regular classroom-based assessment.
6.1.3 (vi) Training programs and coaching support to teachers on how to
conduct ongoing formative classroom assessment.

# IO-6.2 Internal, external, and thematic inspections and quality assurance are strengthened and aligned at provincial, district and school levels, and in HEIs.

## **Scope**

Support the introduction of a standard approach to school inspection at all levels and between provinces and districts to strengthen the internal and external school inspection process.

EQAD in collaboration with NIE, to develop a cadre of inspectors at provincial and / or district levels to enable experienced and outstanding school directors, DTMT or officials at the inspection office to be formally trained as Inspector with equivalency to those trained under Track 1.

Introduce comprehensive evaluation of schools based on defined quality assurance standards and build school capacity to undertake comprehensive self-evaluation and improvement.

capacity to undertake comprehensive self-evaluation and improvement.		
Strengthen the internal quality assurance system for HEI and expand accreditation evaluation of HEIs.		
Responsible Unit	Possible Sources of Funding	
EQAD, DGHE, ACC, NIE, TTD	PB, CDPF, SIDA, UNICEF, WB, ADB	
<b>Implementing Institutions</b>		
EQAD, DGHE, ACC, NIE, TTD		
Output 6.2	Activity Areas	
O-6.2.1 Harmonized inspection tools developed	6.2.1 (i) Technical support to harmonize the inspection tool and integrate the child-friendly schools measuring tool and SBM monitoring tool. 6.2.1 (ii) Training programs and coaching support to strengthen the role of DTMTs in evaluating school and classroom performance.	
O-6.2.2 Strengthened capacity to carry out inspection at district and school levels.	<ul> <li>6.2.2 (i) Continuation of inspector training programs to develop new educational inspectors and principals on the internal and external inspection system.</li> <li>6.2.2 (ii) Technical support to strength the internal inspection system based on school self-assessment and preparation.</li> </ul>	
O-6.2.3 Inspection results inform curriculum development, teacher training and school management.	6.2.3 (i) Technical support to EQAD and NIE to incorporate inspection results to improve curricula, Pre-Service Teacher Training (PRESET) and In-Service Teacher Training (INSET).	
O-6.2.4 Accreditation and quality assurance of HEIs strengthened.	6.2.4 (i) Technical support (a) to prepare standards on the internal education quality assurance system and recognition of education quality evaluation in HEIs; (b) to review and revise the National Standards for Institutional Accreditation; and (c) to develop Standards for Program Accreditation.	
	<ul> <li>6.2.4 (ii) Technical support to prepare guidelines for internal education quality evaluation in HEIs.</li> <li>6.2.4 (iii) Training programs and coaching support for management officials and officials on internal education quality assurance in higher education.</li> <li>6.2.4 (iv) Training programs and coaching support for assessors, coordinators, and technical support staff of Accreditation Committee of Cambodia (ACC) on quality assurance and accreditation</li> </ul>	
_	IO-6.3 Online / digital formats for quality assurance and inspection are accessible to all for improved	
planning and monitoring		
Scope		

Digital formats for quality assurance and inspection are developed and are available online for all. DTMTs are able to access online quality assurance data to more effectively monitor school performance. School Directors are able to access online information and incorporate into better quality plans.

Responsible Unit		Possible Sources of Funding	
EQAD, EMIS, DIT		PB, CDPF, SIDA, UNICEF, ADB	
Implementing Institutions			
EQAD, EMIS, PED, GSE, DIT			
Output 6.3	Activity Areas	S	
O-6.3.1 Plan to migrate data online for self-retrieval by EQAD	6.3.1 (i) Technical support to EQAD to develop an online platform for self-retrieval of QEMIS and Inspection data.		
developed.			
O- 6.3.2 Improved connectivity at	6.3.2 (i) Finar	ncial support to improve connectivity and purchase IT	
School and District level.	equipment for schools and DOEs.		
O-6.3.3 DTMTs and Schools	6.3.3 (i) Training programs and coaching support to DTMTs and School		
Directors accessing online data to	Directors to build their capacity to access online / digital tools for		
inform monitoring and school	improved planning.		
level planning.			

#### 4. CDMP 2020-2024 Costed Implementation Plan Process

The costs presented in the next section is the outcome of two workshops with the outcome based technical working groups, a MOEYS validation/feedback session and feedback from the ESWG. Unit costs were benchmarked using development partners and Cambridge Education repositories.

Post feedback, the CDMP costing reduced by 13 per cent – notably by the downward revision of training unit costs at district and school levels.

Please note, there are 16 activities where the projected costs (based on the methodology above) have been changed. This is attributable to receiving reliable information, i.e. approved budget books.

#### 4.1. Costed Plan

All costs presented in this section are in USD dollars. The total cost of implementing the CDMP 2020-24 is \$106.625 million. Seventy per cent is for training activities, followed by resources and TA activities at 15 per cent each. Table 3.10 shows the total costs by outcomes and activity type.

Table 4: Total cost by outcomes and activity type

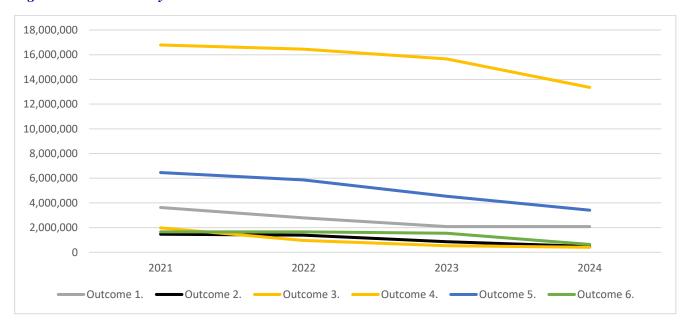
Outcomes	Grant Total (USD)	TA (USD)	Resource (USD)	Training (USD)
Outcome 1. Policy, Planning, and Finance	10,581,044	1,653,388	1,925,000	7,002,656
Outcome 2. Human Resource (HR) Management	4,180,344	2,657,332	200,000	1,323,012
Outcome 3. M&E system	3,868,743	1,018,124	950,000	1,900,619
Outcome 4. Teacher Education Reform	62,252,591	4,350,424	8,475,000	49,427,167
Outcome 5. School Based Management	20,260,568	3,184,828	5,000,000	12,075,740
Outcome 6. Student Assessment and School Inspection	5,482,521	2,906,900	175,000	2,400,621
Grand Total	106,625,811	15,770,996	16,725,000	74,129,815

The average cost of implementing the CDMP is \$26.656 million per year (from 2021-24). This equates to 2.4 per cent of the average annual education sector plan cost. Table 3.11 and Figure 3.1 profiles the cost of CDMP implementation from 2021 to 2024. Overall the costs taper off in the outer years - since the costing exercise commenced in 2021 costs for 2020 were omitted.

Table 5: Annual cost by outcome

Outcomes	Grant Total	2021 (USD)	2022 (USD)	2023 (USD)	2024 (USD)
Outcome 1. Policy, Planning, and Finance	10,581,044	3,626,347	2,791,479	2,081,609	2,081,609
Outcome 2. Human Resource (HR) Management	4,180,344	1,462,601	1,387,387	859,799	470,559
Outcome 3. M&E system	3,868,743	1,977,347	953,611	535,088	402,698
Outcome 4. Teacher Education Reform	62,252,591	16,789,022	16,451,538	15,657,458	13,354,572
Outcome 5. School Based Management	20,260,568	6,456,122	5,860,562	4,533,840	3,410,043
Outcome 6. Student Assessment and School Inspection	5,482,521	1,653,596	1,653,596	1,540,156	635,174
Grand Total	106,625,811	31,965,035	29,098,173	25,207,950	20,354,654

Figure 1: Annual cost by outcomes



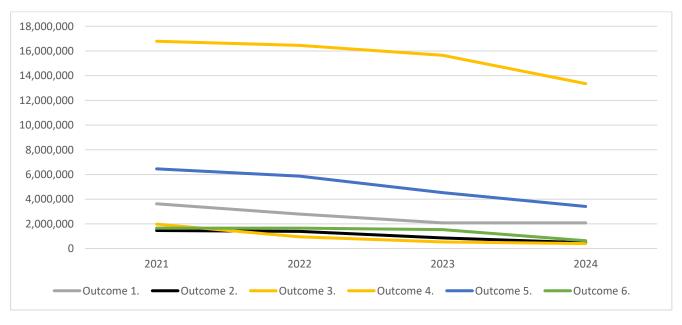
The average cost of implementing one CDMP activity during the period is \$397,858. The highest average cost by activity type is for training (\$772,186), followed by resources (\$321,635) and TA (\$131,425), Table 3.12. Overall, Outcome Four attracts the most cost in both absolute and average terms.

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Total	106,625,811	31,965,035	29,098,173	25,207,950	20,354,654
Government's Budget Projection	343,258,048	48,197,609	47,567,146	123,375,122	124,118,170

Figure 1: Annual cost by outcomes



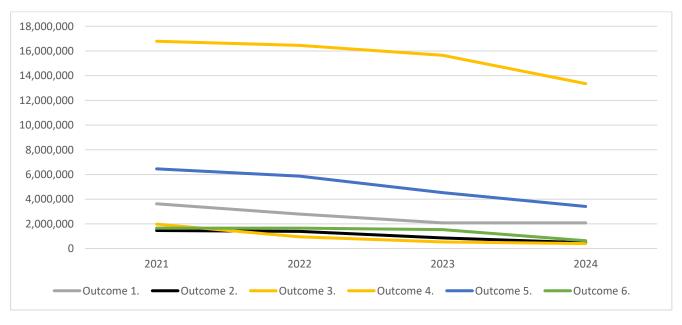
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Outcome 4. Teacher Education Reform	62,252,591	16,789,022	16,451,538	15,657,458	13,354,572
Outcome 5. School Based Management	20,260,568	6,456,122	5,860,562	4,533,840	3,410,043
Outcome 6. Student Assessment and School Inspection	5,482,521	1,653,596	1,653,596	1,540,156	635,174
Total	106,625,811	31,965,035	29,098,173	25,207,950	20,354,654
Government's Budget Projection	343,258,048	48,197,609	47,567,146	123,375,122	124,118,170

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Table 6: Average activity cost by outcome and activity type

Outcomes	TOTAL (USD)	TA (USD)	Resources (USD)	Training (USD)
Outcome 1. Policy, Planning, and Finance	235,134	82,669	275,000	389,036
Outcome 2. Human Resource (HR) Management	144,150	139,860	200,000	147,001
Outcome 3. M&E system	154,750	92,557	190,000	211,180
Outcome 4. Teacher Education Reform	798,110	150,015	339,000	2,059,465
Outcome 5. School Based Management	289,437	109,822	384,615	431,276
Outcome 6. Student Assessment and School Inspection	261,072	242,242	175,000	300,078
Outcome Average	397,858	131,425	321,635	772,186

The top ten activities by cost accounts for 53 per cent of the total CDMP costs, Table 7,

Table 7: Top ten activities by cost

Activities	TOTAL (USD)
4.3.3(ii) CPD programs for Teachers (ECE / Primary teachers on EGR & EGM / Lower secondary teachers receive in-service training.	28,600,000
4.1.2(iv) Training program to enable expansion of the Bachelor of Education fast-track model to address the shortage of teachers (primary / lower secondary).	8,108,100
5.3.6 (vii) Training programs and coaching support to pre-school, primary and secondary school teachers on Inclusive Education.	4,200,000
1.5.1 (ii) Training programs and coaching support to train school directors and sub-national authorities on Education Financial Management System (EFMS) as relevant to each level.	3,763,200
4.6.2 (iv) Resourcing and training programs/coaching for application of e-Training courses at all education levels.	2,504,410
5.4.2 (ii) Resource support to construct new, and rehabilitate old, pre-school facilities, including water and sanitation facilities, playgrounds and equipment.	2,500,000
5.1.3 (ii) Training programs and coaching support for all targeted ECE, Primary and Secondary school directors for the preparation of good quality and standardized school development plans.	1,944,000
4.6.3(iii) Technical Resourcing and Training programs to education staff for ICT programs to adopt new learning modalities	1,862,784
4.1.2(vi) Training programs and coaching support for teachers to enable the implementation of reading standards for Grades 1, 2 and 3 and new teaching methods for Khmer, math, science and foreign language (English, French);	1,800,000
Training programs and coaching support for the fundamental concepts of school strategic and annual planning, leading change, and resource utilization and straightening network.	1,728,000

#### 4.2. Consideration

The costed plan shows the funding requirements to implement the CDMP. It does not comment on the funding gap, i.e. the shortfall against domestic and external fund availability. Once the funding envelope is determined, the MOEYS may need to flex up or down the activities

The costing model, in MS Excel, has been set-up in a user-friendly way where the cost of each activity can be changed by varying the cost driver values and unit costs. This allows the MOEYS to quickly model the implications of varying funding levels on CDMP activities.

The activity costs are based on the methodology described in Chapter 2. These should be interpreted as up to estimated values. I.e. during planning and implementation, the activity may attract a lower cost. Furthermore, the methodology used for technical assistance activities is to derive a cost value. At implementation the MOEYS has full discretion on the extent to which they deviate from the expert configuration described.

CDMP 2020-2024 Monitoring and Evaluation Plan. The CDMP 2020-2024 M&E plan describes the approaches that are needed to monitor and evaluate the overall progress of CDMP 2020-2024 implementation. The indicators of progress for each output are defined. A 2019 baseline estimates for 2020 and yearly targets for the remaining duration of the plan are given for each output indicator. To the extent possible, the M&E approach for CDMP 2020-2024 is aligned with the M&E approach and indicators in the ESP 2019-2023. This is intended to enable utilization of existing M&E arrangements for data collection and analysis and to build capacities at central, provincial, and local levels. Prioritized CDMP activities will be incorporated in Annual Operational Plans at each level and their implementation will be monitored as part of the annual AOP reporting.

#### 4.3. Organizational Structure for Management and Implementation of the CDMP 2020-2024

The organogram (below) outlines the overall organizational structure for management and implementation of the CDMP 2020-2024.<sup>13</sup>

The CDMP 2020-2024 will be led by the DGPP as the CDMP Secretariat, chaired by the Director General or his alternate. DGPP MoEYS has ownership of the CDMP 2020-2024 and has overall responsibility for oversight and approvals. DGPP will report to the CDMP Steering Committee on a quarterly basis, providing a summary of progress and achievements under each Outcome and Intermediate Outcome.

The Department of Planning (DoP) will be the Lead Organization responsible for administration, coordination and overall management of the CDMP 2020-2024 Framework, implementation of the M&E Plan and the Costed Implementation Plan, and annual reporting of the CDMP 2020-2024 to the CDMP Secretariat and the CDMP Steering Committee. DoME will provide support to DoP for implementation of the CDMP 2020-2024 M&E Plan. DoF will provide support to DoP for implementation of the CDMP 2020-2024 Costed Implementation Plan.

Responsible Units are identified for each Intermediate Outcome, assigned to provide a single point of contact for coordination of the respective CDMP 2020-2024 activities. The responsible units will provide guidance and advice to technical departments relating to timely implementation of activities and timely M&E reporting. Each responsible unit will provide technical support to sub-sector technical departments as required.

Sub-Sector Technical Departments are identified as Implementing Institutions corresponding to each activity area. Each Implementing Institution is assigned responsibility for timely implementation of the activities, and for routine monitoring and reporting on their respective sub-sector CDMP 2020-2024 activities. Implementation, monitoring and reporting by sub-sector technical departments will be in line with the CDMP 2020-2024 M&E Plan and the ESP 2019-2023 multi-year action plan and results framework. The DG of each sub-sector department has overarching responsibility for implementation and routine monitoring of CDMP 2020-2024 activities.

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<sup>&</sup>lt;sup>13</sup> Note: Capacity development is needed for all levels of management to fulfil the functions described in this Organizational Structure for Management and Implementation of the CDMP 2020-2024 from Secretariat to school level. A Functional Review of key MoEYS departments (2020) provides analysis of the key functions and capacity gaps.

At sub-national level the POE teams, DOE teams, school leaders and School Management Committees all have a role to play as providers, and beneficiaries, of capacity development activities in implementation and monitoring of the CDMP 2020-2024. POE teams, DOE teams and school leaders will provide mentoring, coaching and onthe-job training in building capacity at sub-national levels.

Technical Hubs are those recognized by MoEYS as capacity development service providers, able to meet professional standards in specific technical areas corresponding to the CDMP 2020-2024 priorities. The table below outlines the core technical areas that may be assigned to each capacity development service provider based on institutional capacity. A capacity needs assessment is recommended to identify the skills and capacity of each technical hub to deliver the CDMP 2020-2024<sup>14</sup>.

Table 8: Technical Hubs: Capacity Development Service Providers for CDMP 2020-2024

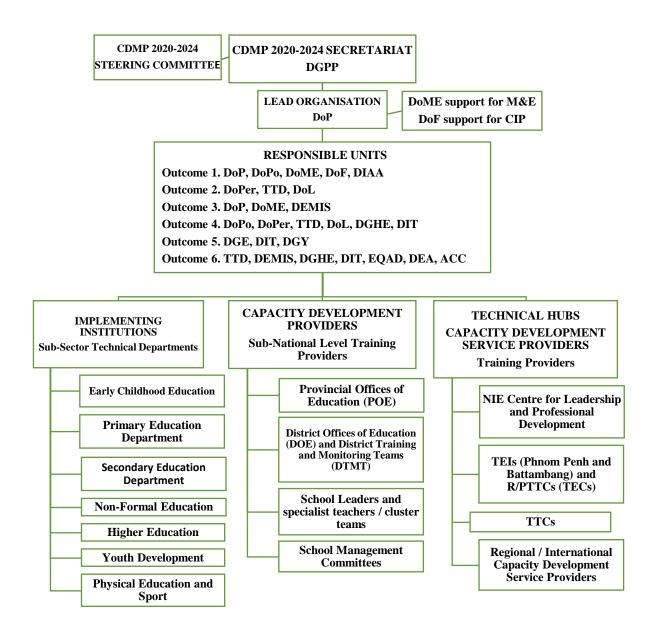
Technical Hubs: Capacity Development Service Providers for CDMP 2020-2024						
Institution	Specialist Technical Areas	Remarks – capacity				
NIE Centre for Leadership and Professional Development15	Core Trainers (short, medium and long term)  Education Planning to sub-national level  Education Management	Existing heavy workload				
TEIs (Phnom Penh and Battambang) and R/PTTCs (TECs)	Education Officer and Young Professional's capacity development  Education Policy for teachers  Education Planning for teachers	Campus space available				
TTCs	Teaching Methodology	Need to increase staffing				
Regional / International capacity development service providers including IIEP, etc	Specialist technical areas not currently available in Cambodia	To be identified aligned to capacity development priorities				

<sup>&</sup>lt;sup>14</sup> Assessment of institutional capacity to perform to the required professional standard – initial assessment undertaken in the Market Scoping survey (UNICEF 2020)

<sup>&</sup>lt;sup>15</sup> NIE has a mandate for: PRESET, INSET, Bachelors 1+2, Masters, PhD, School Principal Inspector Training; Recipient of CDPF investment support and capacity development

In addition to the national capacity development service providers identified above, other external regional and international capacity development service providers may be identified by MoEYS and development partners in due course. This will provide access to additional technical hubs for education sector capacity development in specialist technical areas not currently available within Cambodia.

Figure 2: Overall Organizational Structure for Management and Implementation of the CDMP 2020-2024



#### **5. Monitoring and Evaluation**

The objective of monitoring is to support effective management through reporting on actual performance against expected targets. Monitoring will lead to improvement of inputs and modification of processes or activities where necessary.

Strategic Monitoring provides the CDMP Steering Committee with macro level information on progress against a limited number of key outcome indicators which will be identified each year aligned to annual reform priorities.

<sup>16</sup> A market scoping exercise currently in progress by MoEYS (2020) will provide the basis for recognition of future capacity development providers in the education sector.

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Operational Monitoring provides the responsible units with regular six-monthly tracking of progress in implementation of capacity development activities aligned to the AOP reporting cycles, drawing evidence from the AOP monitoring reports.

Evaluation is a decision-making tool frequently used in the cycle of planning to measure performance and guide future action. Evaluation is done at set points in time at the beginning, middle or the end of plans, programs and projects. <sup>17</sup>

Figure 3: Monitoring and Evaluation

#### **Monitoring**

- Regular six monthly tracking of CDMP activities
- Conducted by technical departments and sub-national offices
- To check whether CDMP implementation is on track towards achieving results
- For regular (six-monthly and annual) reporting

#### **Evaluation**

- At key stages in roll-out of CDMP activities
- Conducted by technical departments or external observers
- To identify the extent to which impact has been achieved (\*see Impact Statement below)
- To identify causes or challenges that prevent full achievement of the targets that have been set
- For initial, mid-term and end of period / summative reporting

#### **Impact Assessment**

- The extent to which the overall objective of the CDMP has been met
- The extent to which each Outcome level statement has been achieved

#### 5.1. Organizational Arrangements for Monitoring and Evaluation of the CDMP 2020-2024

Monitoring and evaluation is an essential component in the overall process of implementing the CDMP 2020-2024. Without an effective process of monitoring and evaluation it will be hard to measure the success of the CDMP 2020-2024 in relation to implementation and impact. Effective management of the M&E process at all levels and across all departments will ensure that capacity development goals are on track to be achieved within the prescribed timeframes.

The table below outlines the M&E functions assigned to each level within the CDMP 2020-2024 organizational structure.

Table 9: MoEYS M&E Functions Assigned to each Level of CDMP 2020-2024 Management

MoEYS M&E Functions Assigned to each Level of CDMP 2020-2024 Management						
Office	Department M&E Functions					
Secretariat	DGPP	Responsible for:				
		(i) Oversight of M&E implementation and reporting				
Lead	DoP	Responsible for:				
Organization						

<sup>&</sup>lt;sup>17</sup> MoEYS (2020) ESP 2019-2023 Monitoring and Evaluation Framework

(i) ensuring timely implementation of CDM	// // //////
	IF 2020-2024
M&E Plan  (ii) oversight of CDMP evaluation and annual r	concerting
* DoME will provide DoP with technical support	-
Responsible Outcome 1 Responsible for:	JIT TOT WICE
-	s on M&E
Units DoP, DoPo, DoME, DoF (i) guidance to Implementing Institution information required for progress reporting and	
DoPer, TTD, DoL evaluation	i periormance
Outcome 3 (ii) overseeing the timely monitoring and	avaluation of
DoP, DoME, DEMIS  CDMP 2020-2024 activities by respective	
Outcome 4 technical departments assigned as Implementing	
DoPo, DoPer, TTD, DoL, for each Output:	ig institutions
DGHE, DIT (iii) ensuring timely and accurate M&E re	enorting from
Outcome 5 Implementing Institutions.	porting from
DGE, DIT, DGY (iv) timely and accurate M&E reporting to DoF	P for inclusion
Outcome 6 in the CDMP Annual Progress Report	ioi metasion
TTD, DEMIS, DGHE,	
DIT, EQAD, DEA, ACC	
Sub-Sector ECE Responsible for:	
<b>Technical</b> PED (i) routine monitoring of respective sub-sector	CDMP 2020-
Departments SED (1) Touchie monitoring of respective sub-sector 2024 activities and outputs;	CDIVII 2020
identified as NFE (ii) regular six-monthly reporting to the Res	ponsible Unit
Implementing HE following an agreed format and reliable source(	_
Institutions YD evidence;	s) or objective
Phys.Ed & Sport (iii) evaluation of impact (evidence of capacity	development
in leadership and management) at key	-
identification of causes or challenges to achie	•
CDMP targets	
Sub-National POE officers Responsible for:	
Level DOE officers (i) school / local level quarterly monitoring	ng of CDMP
capacity DTMT activities	
<b>development</b> School leaders (ii) submission of six-monthly progress report	rts via school
<b>providers</b> Specialist teachers $  \text{level} \rightarrow \text{DOE}   \text{level} \rightarrow \text{POE}   \text{level} \rightarrow \text{Responsib}$	
Cluster teams	
School Management	
Committees	
Technical NIE Centre for Leadership Responsible for:	
<b>Hubs</b> – and Professional (i) monitoring and evaluation of CDMP activity	ities delivered
MoEYS Development19 by the respective institution	
capacity TEIs (Phnom Penh and (ii) monitoring and evaluation of CDMP activity	ties conducted
<b>development</b> Battambang) and by other service providers as assigned by	MoEYS and
service R/PTTCs (TECs) contracted through development partner project	ts

<sup>&</sup>lt;sup>18</sup> As noted in section 1.1, other external regional and international capacity development service providers may be identified by MoEYS and development partners in due course.

19 NIE has a mandate for: PRESET, INSET, Bachelors 1+2, Masters, PhD, School Principal Inspector Training; Recipient of CDPF investment support

and capacity development

## 5.2. Monitoring Indicators, Baseline and Targets

Indicators and targets are developed directly from the output statements and activity areas respectively, describing measures of:

Training delivery (e.g. quantitative indicators such as number or percentage of people trained per year or frequency of training e.g. at least 1 day per year);

Resource provision (e.g. equipment, software and printed materials, etc) supplied, or

System performance (e.g. qualitative indicators such as "developed", "functioning", "operational", etc)20.

To the extent possible, baselines are drawn from (i) the 2020 Annual Congress Report reflecting 2019 achievements for each of the ESP indicators, (ii) the 2019 CDPF baselines, or (iii) the respective responsible unit or implementing institution. Targets are indicative of the expected annual achievements and may be adjusted as part of the annual national reporting process with justifications subject to approval of the DGPP as the CDMP coordinating department. Indicators, baseline and targets have been scrutinized and agreed by MoEYS through a stakeholder consultation process.

#### 5.3. Data Source and Departments Responsible

The M&E data source refers to the Responsible Unit and Implementing Institutions for each output as identified in the CDMP 2020-2024 framework. Each Responsible Unit will need to specify the information required from each of the Implementing Institutions corresponding to each Output and Activity Area including the reporting requirements, for example, format for reporting (see template example below), reporting deadlines, status updates and constraints.

#### **5.4. Setting Priorities**

The CDMP 2020-2024 is comprehensive and inclusive of all subsectors and priority reform areas. This alone presents a challenge in relation to the capacity of the system within current resource constraints to successfully manage and sustain the overall implementation of the CDMP. It is therefore essential that a process of prioritization is undertaken as a first step.

A CDMP prioritization exercise will be undertaken annually by each MoEYS Responsible Unit with respective Technical Departments and development partners for operational planning and monitoring purposes:

- For each Intermediate Outcome which outputs and activities will be HIGH, MEDIUM and LOW PRIORITY for implementation in the next 12-month period?
- Use the following criteria to assess and rank each output and activity area:
- Is the activity ongoing/roll-out to be continued, to be scaled up, not yet started?
- Is funding committed, in pipeline, not yet identified?
- Does the output / activity target central, provincial, district or school level (ensure broad coverage across each level)?
- Does the output / activity impact institutional, organizational or individual level (ensure broad coverage across each level)?
- Is the target for capacity development inclusive of more disadvantaged / underserved groups?
- What Is the likely level of impact on capacity of leadership and management (high, medium, low)?

Consider alignment of identified CDMP priorities to ESP multi-year action plans, AOPs and project timeframes.

Use a Red/Yellow/Green traffic light system or 1-2-3 scoring system to rank each output and activity.

The following table may be used to summarize the outcome of the annual CDMP prioritization exercise.

<sup>&</sup>lt;sup>20</sup> Measure descriptors are drawn from examples in the quantitative descriptors of the ESP M&E Framework (August 2020) and the qualitative descriptors in the CDPF Phase III M&E plan (July 2019)

Table 10: CDMP prioritization exercise

Intermediate Outcome #	Ongoing activity [1], being rolled out [2], for scaling up [3] not yet started [0]	Funding committed [1], pipeline [2], not funded [0]	Targets central [1], POE [2], DOE [3], school [4] level	Targets Institutional [1], Organizational [2], Individual [3] level	Targets underserved groups Y/N	Impact on leadership capacity H/M/L	Aligned to ESP and AOPs Y/N	Aligned to Project(s) Y/N	Ranking - R/Y/G	NOTES
Output #										
Activity #										
Activity #										
Activity #										
Activity #										

#### 5.5. Reporting

For Strategic Monitoring purposes a limited number of outcome indicators will be selected each year for each Outcome (for example a maximum of 4-5 per Outcome), aligned to the annual priority reform areas and resource allocation. Monitoring of progress in these priority areas of capacity development will be included as part of the annual ESP M&E and reporting procedure.

For Operational Monitoring purposes each implementing unit identified in the CDMP 2020-2024 Framework will provide the responsible unit for each output with a regular six-monthly progress report cross-referenced to evidence provided in AOP reporting, indicating:

Table 11: Operational Monitoring reporting

i.	the activities that have been implemented in the previous six	
	months	Evidence will be drawn from the
ii.	the progress achieved against targets	monitoring and reporting of activities provided in the AOP
iii.	the constraints to achievement of targets where relevant	reports.
iv.	the planned activities for the next six months	

A basic scoring system can be used for each output target, as shown in the template below (1 = target not yet met, 2 = target partially met, 3 = target met)

Table 12: Monitoring and Evaluation Report Format

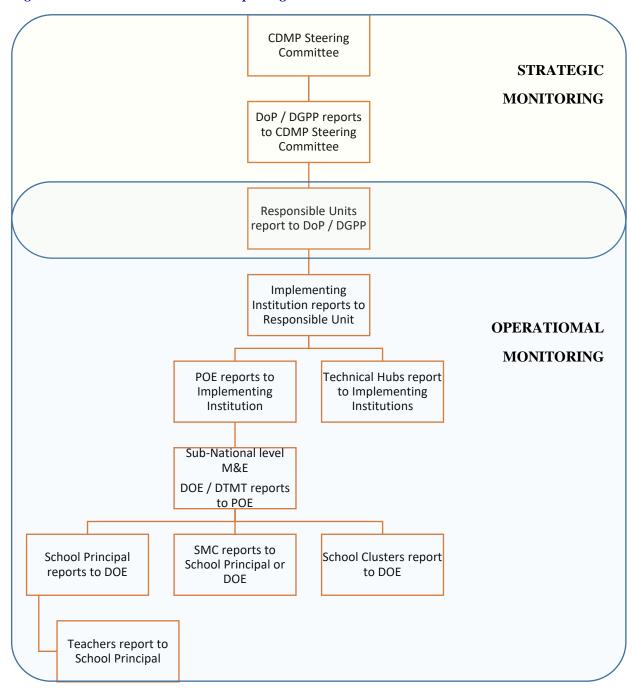
Selected Ou	tput (descriptor):								
6-month period covered:									
Output Target	Activities implemented	Progress against targets	Constraints to achievement of targets	Planned activities for next 6 months	1 = target not yet met				

(descriptor)	in past 6 months		2 = target partially met 3 = target met

CDMP monitoring cycles will be aligned with ESP monitoring and reporting (Strategic), ESP multi-year action plans (Operational), AOP monitoring cycle (Operational) and project (Operational) reporting timeframes. The CDMP monitoring process will also align with CDPF M&E procedures. This is intended to reduce the burden on MoEYS officers at all levels and to avoid duplication of effort.

Each responsible unit will compile an annual progress report for each of their respective Outputs and Activity Areas of the CDMP 2020-2024. The relevant sections of the CDMP Annual Progress Reports will be incorporated into sub-sector ESP reporting.

Figure 4: CDMP 2020-2024 M&E Reporting Structure



#### **ANNEXES**

## Annex 1: CDMP 20202-2024 Monitoring and Evaluation Plan – indicators, baselines and targets

### Outcome 1

## Outcome 1. Policy, Planning, and Finance coordinated and harmonized for improved management of ESP and PFM system implementation

Policy is implemented through coordinated planning and financing across MoEYS departments, from central to school level and between all agencies.

Policy and legal frameworks are in place to provide the institutional framework for organizations in the sector to comply with MoEYS policies

Output 1.1	Indicator	2019 Baseline <sup>21</sup>	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-1.1.1 Policy and legal frameworks (LF) approved in accordance with ESP 2019-2023.	Formulation guidelines developed for policy and legal frameworks	No policy and legal framework guidelines drafted	No policy and legal framework guidelines drafted	Policy formulation guidelines drafted	Policy formulation guidelines adopted	-	-	DoPo
	Mechanism developed for dissemination of policy & legal frameworks	No systematic dissemination mechanism in place	No systematic dissemination mechanism in place	Dissemination mechanism developed	-	ESP Policy disseminated in line with guidelines	ESP Policy disseminated in line with guidelines	DoPo
O-1.1.2	Policy and legal	Lack of office	Office facilities	Dissemination	Dissemination	-	-	DoPo
Mechanisms set up and operational	frameworks disseminated to all	facilities for policy	for policy dissemination	mechanism set up	mechanism functioning			TDs
at all levels for dissemination of	relevant offices	dissemination	identified					POE

<sup>&</sup>lt;sup>21</sup> Extracted from ESP Annual Congress Report, March 2020 to the extent possible

policy and legal frameworks								DOE
O-1.1.3 Capacity development programs (orientation and coaching) delivered for	Awareness raising programs for new policy and legal frameworks	Briefing information not well targeted to key groups	Policy briefs prepared (specify)	Key policy audiences identified	Briefing info disseminated to # target grps	Briefing info disseminated to # target grps	Briefing info disseminated to # target grps	DoPo TDs POE DOE
effective implementation of MoEYS policy and legal frameworks	Orientation on policy and legal frameworks provided for key groups	Policy orientation not well targeted to key groups	Policy briefs disseminated to # target groups (specify)	Key groups identified for policy orientation	# policy orientation programs delivered	# policy orientation programs delivered	# policy orientation programs delivered	DoPo

Planning systems more effective aligned across MoEYS, and from central to school level

Output 1.2	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
Guidelines developed to ensure budget, policy and	Guidelines developed for budget, policy and planning consistency checks	No guidelines for consistency checking between budget, policy and planning	No guidelines for consistency checking between budget, policy and planning	Guidelines for consistency checking drafted	Guidelines for consistency checking adopted	-	Evaluation to measure consistency between budget, policy and planning	DoP TDs

O-1.2.2 Workflow mechanisms covering procedures and processes are revised to facilitate improved horizontal and vertical coordination between departments and units, incorporating gender equitable and inclusive dimensions	Inter-departmental training for policy, planning and finance support specialists (IT, project managers, budget planners, etc)	Limited inter- departmental training for policy, planning and finance support specialists (DoP, DoPo and DoF)	# no. of annual joint trainings conducted for policy, planning and finance support specialists (DoP, DoPo and DoF)	At least 1 annual joint training for support specialists	At least 1 annual joint training for support specialists	At least 1 annual joint training for support specialists	At least 1 annual joint training for support specialists	DoPo DoFo TDs POE DOE
O-1.2.3  Motivational strategies, common procedures, processes and routines that are	Training on collaborative working strategies for MoEYS leaders and managers	Limited focus on collaborative working strategies for MoEYS leaders and managers	Collaborative and motivational strategies for leaders and managers developed	At least 1day collaborative working training	At least 1day collaborative working training	At least 1day collaborative working training	At least 1day collaborative working training	DoP TDs POE DOE
gender equitable and inclusive, developed and implemented to incentivize MoEYS officers, across all departments and	Training on new procedures, processes, and routines for leaders / managers across all	Limited training on new procedures, processes and routines for leaders / managers	# days training conducted on new routines for central to school level collaborative working	At least 1day training on new routines etc for leaders / managers	At least 1day training on new routines etc for leaders / managers	At least 1day training on new routines etc for leaders / managers	At least 1day training on new routines etc for leaders / managers	DoP TDs POE DOE

from central to school levels through which a stronger organizational culture of collaboration is established	departments and sub-sectors							
O-1.2.4 Software system set up to link ESP indicators, strategies, and activities with BSP, PB and AOP at national level to sub-national level and by sub-sector	Software system functioning to link ESP, BSP, PB and AOP for all levels and all subsectors	ESP, BSP, PB and AOP software systems not linked for all levels and subsectors	Development of software system links in progress (ongoing)	Development of software system links in progress (ongoing)	Software system links developed	Software system evaluated	-	DoP DoF DIT
O-1.2.5 Annual operational plan (AOP) at national and sub-national level by sub-sector developed using software system	Planners at all levels trained to develop AOP using software system linking ESP, BSP, PB and AOP	No training provided on use of ESP, BSP, PB and AOP linked software systems	Training provided for # planners at all levels on linked AOP software	Training provided for # planners at all levels on linked AOP software	Training provided for # planners at all levels on linked AOP software	Training provided for # planners at all levels on linked AOP software	-	DoP DoF DIT POE DOE
O-1.2.6 Education planners at national, provincial, district and school levels	All education planners at all levels are competent to prepare good	AOPs are variable in consistency of alignment to policy and planning processes	AOP training provided to # education planners at each	AOP training provided to # education planners at each	AOP training provided to # education planners at each	AOP training provided to # education planners at	AOP training provided to # education planners at each	DoP POE DOE

trained and	quality AOPs	level based on	level based on	level based on	each level	level based on
capable of	incorporating	TNA	TNA	TNA	based on TNA	TNA
integrating	policy and					
education	processes					
planning concepts						
and education						
planning						
preparation						
processes into						
plans						

## MOEYS regularly monitors and reports on policy implementation at all levels

Output 1.3	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-1.3.1 Policy is effectively implemented at all levels as evidenced by comprehensive monitoring and evaluation of the ESP multi-year action plan	Central level management trained on ESP/ policy for effective implementation	Targeted support needed to strengthen MoEYS capacity for policy implementation	TNA initiated to identify target groups at central level	TNA to identify target groups at central level	Short training for central level M&E teams	Short training for central level M&E teams	Short training for central level M&E teams	DoPo DoP DoME TDs
O-1.3.2 All education service providers, including formal, non-formal,	"One Window Service" set up and accessible to all education	Currently there are multiple points of contact for different education service providers	One Window Service under development (link to O-1.4.2)	One Window Service under development (link to O-1.4.2)	One Window Service set up and functioning	One Window Service accessed by all education	One Window Service accessed by all education	DoPo TDs DoA

alternative and	service providers					service	service	POE
private sector education providers are able to comply with	(link to O-1.4.2)					providers	providers	DOE
government policy and legal regulations								
O-1.3.3 Evidence- based results- oriented policy and planning is formulated in	Policy and planning are consistent with guidelines and procedures and	No standardized guidelines for policy and planning (to be developed under	No standardized guidelines for policy and planning (to be	Guidelines drafted for evidence-based policy and	Guidelines adopted for evidence-based planning	Evaluation of evidence-based results-orientation in	-	DoPo DoP DoME
accordance with standardized guidelines and	builds on research evidence	O-1.1.1 & O- 1.2.1)	developed under O-1.1.1 & O- 1.2.1	planning		policy and planning		
with procedures that ensure relevant research findings are referenced and utilized	# of policy makers and planners accessing research platform(s) / e- portal	No easily accessible platform for research retrieval	No easily accessible platform for research retrieval	E-portal for education research developed	# users accessing research platform(s) / e- portal	-	-	DoPo DoP DoME
O-1.3.4 National level policy monitoring, reporting and decision making is based on analysis of disaggregated data (highlighting geographic,	National level technical staff responsible for ESP monitoring and reporting trained in analysis of disaggregated data	Disaggregated data under-utilized in ESP monitoring and reporting	At least 3 days training for all ESP monitoring and reporting technical staff	At least 3 days training for all ESP monitoring and reporting technical staff	At least 3 days training for all ESP monitoring and reporting technical staff	At least 3 days training for all ESP monitoring and reporting tech. staff	Evaluation of extent to which disaggregated data is incorporated in a sample of reports	DoP DoPo DoME

gender, and			
inclusiveness			
disparities of			
vulnerable groups)			

MoEYS provides strong leadership at all levels to ensure harmonized approaches amongst all stakeholders to support policy monitoring and implementation

Output 1.4	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-1.4.1 Interministry and development partner coordination mechanisms are strengthened through enhanced capacities of MoEYS to take a lead in coordination between stakeholders.	MoEYS capacity is strengthened to lead inter-ministry and development partner coordination	Capacity gaps limit capability of MoEYS staff to lead stakeholder coordination	Review of coordination arrangements and capacity gaps initiated	Review of coordination arrangements and capacity gaps completed	Targeted training of MoEYS leaders in stakeholder coordination	Targeted training of MoEYS leaders in stakeholder coordination	Evaluation of effectiveness of stakeholder coordination mechanisms	DoP
O-1.4.2 An MoEYS-led coordination mechanism provides a "one- window service" for harmonised	"One Window Service" incorporates MoEYS stakeholder coordination	Currently there are multiple points of contact for different education service stakeholders	One Window Service under development	One Window Service under development (link to O-1.3.2)	One Window Service set up and functioning	One Window Service accessed by # education service stakeholders	One Window Service accessed by # education service stakeholders	DoP TDs

approaches to	mechanism (link			
planning,	to O-1.3.2)			
monitoring, and				
reporting by all				
education service				
providers.				
_				

Public finance management (PFM) systems and processes are strengthened at all levels for effective budget planning, disbursement, monitoring and reporting

Output 1.5	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-1.5.1 Education Financial Management System (EFMS) updated and expanded, with regular reports available to enable policy makers and planners to make evidence-based decisions	Quarterly EFMS reports produced from school to central level, and used for evidence- based decision making (ESP)	EFMS piloted in 3 provinces in 2019.  Alignment of AOP budgeting and reporting with budgets and plans from school to central level needs strengthening	EFMS training delivered for each level with technical support team backup	EFMS training for each level with technical support team backup	EFMS training for each level with technical support team backup	EFMS training for each level with technical support team backup	Summative evaluation of quarterly EFMS reports	DoF DoPTDs TEC RTTC TTCs POE DOE Schools
O-1.5.2 MoEYS officers at all	100% of POEs and school leaders	Action Plan for PFM prepared	PFM Training for 20% of	PFM Training for 30% of	PFM Training for 50% of			DoF POE
levels manage budgets,	(with FM responsibility)	(2019)	POEs and schools on	POEs and schools on	POEs and schools on			DOE
expenditure and auditing	trained in PFM budget,							Schools

requirements accurately and PFM reports submitted within	expenditure, and auditing requirements (ESP)		monthly budget execution	monthly budget execution	monthly budget execution			
required timeframes	Central and sub- national budget entities submit budgets on time (CDPF)	Less than 50% of sub-national entities submitted their budgets on time	50% of sub- national entities submit budgets on time	More than 50% of sub-national entities submit budgets on time	More than 65% of sub-national entities submit budgets on time	More than 75% of sub-national entities submit budgets on time	More than 90% of sub-national entities submit budgets on time	DoF
O-1.5.3 Financial planning / budget planning is based on analysis of results and priorities, (no longer on incrementally based budgeting on prior years budgets)	Financial plans and program budget plans for each subsector and AOP aligned to ESP 2019-2023 targets (ESP)	Budget Strategic Plan prepared (2019)	TNA for PB conducted	TNA for PB completed and PB technical support network set up	Targeted PB training for each level with technical support team backup	Targeted PB training for each level with technical support team backup	Evaluation of extent to which budget planning is program and results-based	DoF TDs TEC
O-1.5.4 Three- year rolling strategic plan developed and capacity to implement it developed	POEs prepare provincial BSP and monitor performance monthly, quarterly and annually (ESP)	Three-year auditing strategic plan 2020-2022 and guidebook prepared (Congress)	Performance auditing and IT skills upgrade program prepared	Performance auditing and IT skills upgrade for all audit officers	Performance auditing and IT skills upgrade for all audit officers	Performance auditing and IT skills upgrade for all audit officers	Evaluation of provincial level three-year rolling plans	DoF DIT

## **Outcome 2**

Outcome 2. Human Resource (HR) Management strengthened for effective personnel management

Human Resource planning, information systems and performance management systems are strengthened and aligned at all levels of the system

- (a) Recruitment process reviewed and strengthened, to safeguard transparency and accountability, and to raise professional standards of education personnel at all levels
- (b) Career pathways mechanism developed, to raise the qualification / promotion standard and morale of education personnel at all levels

Output 2.1	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-2.1.1 Recruitment processes reviewed and revised (eg. annual "open" recruitment, recruitment on	Revised recruitment processes operational for central administration personnel	Functional review initiated and HR Strategic Plan drafted	Gender and inclusiveness audit of recruitment, deployment and promotion initiated	Gender and inclusiveness audit of recruitment, deployment and promotion completed	Central administration recruitment action plan prepared	Central administration recruitment action plan implemented	Central administration recruitment action plan evaluated	DoPer TDs DoF DoP
request and competitive selection managed by MoEYS) to enable qualified and experienced education personnel to move into central administration								

O-2.1.2 Teacher Recruitment and Deployment Policy applied by MoEYS to enhance rationalisation /recruitment / promotion standards of all education personnel	Teacher Recruitment and Deployment Policy applied and standards met for equitable recruitment and distribution of teachers	Teacher surplus and shortage yet to be resolved (Congress)	Strategies for equitable teacher recruitment, deployment and promotion reviewed	Strategies developed for equitable teacher recruitment and deployment	Career structures and promotion systems developed aligned to TCP	Monitoring of teacher recruitment and deployment for equity conducted (ongoing)	Monitoring of teacher recruitment and deployment for equity conducted (ongoing)	DoPer
O-2.1.3 Teacher Career Pathway (TCP) piloted	TCP implementation guidelines, appraisal tools, incentive scheme and M&E system developed	TCP Guidelines drafted, aligned to CDP framework and action plan	TCP appraisal tools, incentive scheme and M&E system developed	TCP appraisal tools, incentive scheme and M&E system finalized	TCP appraisal tools, incentive schemes and M&E system piloted	-	TCP appraisal tools, incentive schemes and M&E system evaluated	DoPer DoPo DoP ECE PED SED
	TCP piloted	Stakeholder consultation on TCP	TCP guidelines developed	TCP guidelines implemented in pilot sample	TCP pilot expanded	TCP pilot appraisal conducted	TCP pilot appraisal evaluated	DoPer DoPo
O-2.1.4 Career Passport piloted based on career pathways appraisal with key data and information	Career Passport pilot evaluated for scaling up	Stakeholder consultation conducted	Career Passport concept developed in line with HRMIS	Career Passport concept finalized in line with HRMIS	Key data for Career Passport linked to HRMIS	Career Passport piloted in line with TCP pilot appraisal	Career Passport evaluated	DoPer ECE PED SED

entered in HRMIS		
records (see also		
IO-2.3 Performance		
Performance		
Appraisal)		

Human Resource Management Information System (HRMIS) fully integrated and functional, with key personnel at all levels competent in alignment with their responsibilities, and with targets that reflect gender responsiveness and inclusion in the performance of MoEYS managers from central to school level.

Output 2.2	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-2.2.1 Fully functioning integrated HRMIS with competencies improved in data analysis, planning, reporting, M&E and evidence-based decision making strengthened at all levels	HRMIS fully integrated with EMIS, EFMS and payroll  Key personnel trained to use HRMIS for planning, reporting, M&E and evidence-based decision making	HRMIS rolled out to district and school level with some data quality issues eg. payroll and planning  Capacity development for HRMIS officers	HRMIS review conducted for POE, DOE and school online access  HRMIS skills development for # key POE and DOE personnel	HRMIS redeveloped for POE, DOE and school online access  HRMIS skills development for # key POE and DOE personnel	Resources provided for centralized HRMIS web- based system  HRMIS skills development for # key POE and DOE personnel	HRMIS mentoring and help desk operational	HRMIS user support group set up	DoPer DEMIS EFMS  DoPer DEMIS EFMS
O-2.2.2 The accuracy of the MoEYS Human Resource	Accurate HR data stored on HRMIS and used for decision-making	Basic teacher profiles stored on HRMIS,	System for checking HRMIS data	System set up for checking	Accuracy of HRMIS, HEMIS, EFMS and EMIS data	Accuracy of HRMIS, HEMIS, EFMS and EMIS data	Accuracy of HRMIS, HEMIS, EFMS and EMIS data	DoPer DEMIS

Management	(deployment,	HEMIS, EFMS	accuracy	HRMIS data	monitored	monitored	monitored	DoPo
Information	promotion,	and EMIS	designed	accuracy	(ongoing)	(ongoing)	(ongoing)	
System (HRMIS)	transfer, etc)							
data is improved								
to inform decision								
makers on								
promotion,								
transfer,								
deployment,								
redeployment and								
succession								
planning								
O-2.2.3 Incentive	HRMIS expanded	TCP Guidelines	% TCP data	DoPer				
schemes	to incorporate	drafted, aligned	incorporated	incorporated	incorporated	incorporated	incorporated	
incorporated into	incentive schemes	to CDP	into HRMIS	DEMIS				
HRMIS for	linked to TCP	framework and						DoPo
teachers and		action plan (O-						
school directors to		2.1.3)						
progress through								
teacher career								
pathways (TCP)								

 $Performance\ appraisal\ and\ monitoring\ system\ implemented\ at\ all\ levels\ linked\ to\ individual\ /\ unit\ level\ KPIs\ and\ targeted\ CPD\ /\ in-service\ training\ appraisal\ and\ monitoring\ system\ implemented\ at\ all\ levels\ linked\ to\ individual\ /\ unit\ level\ KPIs\ and\ targeted\ CPD\ /\ in-service\ training\ appraisal\ and\ monitoring\ system\ implemented\ at\ all\ levels\ linked\ to\ individual\ /\ unit\ level\ KPIs\ and\ targeted\ CPD\ /\ in-service\ training\ appraisal\ and\ monitoring\ system\ implemented\ at\ all\ levels\ linked\ to\ individual\ /\ unit\ level\ KPIs\ and\ targeted\ CPD\ /\ in-service\ training\ appraisal\ and\ monitoring\ system\ implemented\ at\ all\ levels\ linked\ to\ individual\ /\ unit\ level\ KPIs\ and\ targeted\ CPD\ /\ in-service\ training\ appraisal\ and\ monitoring\ system\ appraisal\ and\ appraisal\ appraisal$ 

Output 2.3	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-2.3.1	All departments	Some Terms of	Alignment of	All Terms of	-	-	-	DoPer
Departments have	have Terms of	Reference are	Terms of	Reference				D - D
Terms of	Reference	not fully aligned	Reference to	aligned to				DoP
Reference that	specifying	to functions,	departmental					

specify the missions and attributions, and workplans; used for internal organizational appraisal	missions and attributions and workplans	roles and responsibilities	missions under review	departmental missions				
O-2.3.2 Individuals have job descriptions; used for individual performance appraisal	All staff have job descriptions aligned to departmental Terms of Reference	Not all staff have job descriptions aligned to departmental Terms of Reference	At least 50% of staff job descriptions aligned to departmental Terms of Reference	At least 60% of staff job descriptions aligned to departmental Terms of Reference	At least 75% of staff job descriptions aligned to departmental Terms of Reference	100% of staff job descriptions aligned to departmental Terms of Reference	-	DoPer DoP TDs
O-2.3.3 Staff performance appraisal system is fully operational in all 28 technical	Staff performance appraisal system is fully operational in all 28 technical departments	Performance appraisal system piloted in 3 TDs (DoF, DoPer, DoP)	Performance appraisal system in 3 TDs (DoF, DoPer, DoP) evaluated	Performance appraisal system piloted in 3 POEs and their DOEs	Pilot of the TD, POE and DOE performance appraisal system evaluated	Performance appraisal system rolled out to all TDs	Performance appraisal system rolled out to all POEs and DOEs	DoPer TDs CPD providers
departments, and POEs and DOEs begin implementation	All performance appraisal system administrators trained	Some performance appraisal system administrators trained	Training of POE and DOE pilot performance appraisal system administrators	Training of POE and DOE pilot performance appraisal system administrators	Training in evaluation methodology for all performance appraisal system administrators	Training of all performance appraisal system administrators for full TD roll out	Training of all performance appraisal system administrators for full POE and DOE roll out	DoPer NIE
O-2.3.4 Performance appraisal data is gathered against 5	Performance appraisal system captures data on 5	Performance appraisal system pilot includes 5	Performance appraisal system data collectors in pilot POEs		-	Performance appraisal system data collectors for TDs trained	Performance appraisal system data collectors in all POEs	DoPer TDs

main categories of	main categories of	main data	trained on 5		on 5 main data	trained on 5	Inspection
information (see also IO 2.1a	information	categories	main data categories		categories	main data categories	DoME
Career Pathways)							
O-2.3.5	Performance	Teacher	Measurable	-	-	-	DoPer
Accountability systems strengthened through clear definition of performance	standards and accountability measures defined	Professional Standards (2010) and Teacher Education Provider Standards (2016)	performance standards defined				TDs DoME
standards and adequate	Performance	Performance	Performance	-	Performance	Performance	DoPer
information available for	appraisal system captures	appraisal system piloted in 3 TDs	standards information		standards information	standards information	TDs
performance monitoring	performance standards information		measured in performance appraisal pilot		measured in performance appraisal	measured in performance appraisal	DoME

Strengthened district and municipality capacities to implement the transferred and assigned functions as part of the Decentralization and De-concentration (D&D) reform in education

Output 2.4	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-2.4.1	All central level	MoEYS review	50% of central	60% of central	75% of central	90% of central	100% of central	DoL
Functional	education	of 573 key	level education	D.D				
competencies of	administrators	functions and	administrators	administrators	administrators	administrators	administrators	DoP
central level	trained to fulfil	resources	trained in	DoF				
education	assigned functions	completed under	assigned	assigned	assigned	assigned	assigned	
administrators		D&D reform	functions	functions	functions	functions	functions	
enhanced,								

enabling them to fulfil mandated/legal or actual functions								
O-2.4.2 DOEs have the capacity to fulfil the D&D transferred functions and duties for administration of human resources, finance and property	All DOE staff are trained to fulfil transferred functions and duties under D&D legal framework	D&D legal framework required for transfer of functions to DOE staff	D&D legal framework for transfer of functions to DOE drafted	D&D legal framework for transfer of functions to DOE approved	Capacity gap assessment of DOE transferred functions completed	Training on transferred functions for 50% of DOE staff completed	Training on transferred functions for 100% of DOE staff completed	DoL DoP DOE
O-2.4.3 MoEYS has well-qualified personnel to increase the effectiveness, efficiency and equity of the District Training and Monitoring Team (DTMT) and school inspectors	District Training and Monitoring Teams (DTMT) and school inspectors trained in skills related to D&D transferred functions	D&D legal framework required for transfer of functions to DTMTs and school inspectors	D&D legal framework for transfer of functions to DTMT and school inspectors drafted	D&D legal framework for transfer of functions to DTMT and school inspectors approved	Capacity gap assessment of DTMT and school inspectors transferred functions completed	Training on transferred functions for 50% of DTMT and school inspectors completed	Training on transferred functions for 100% of DTMT and school inspectors completed	DoL EQAD TDs DOE

# **Outcome 3**

# Outcome 3. M&E system strengthened for effective and efficient sector management

Systems strengthened and databases integrated to enable effective data dissemination and utilization, through enhanced technology platform enabling high quality data reporting at all levels

# MIS systems interconnected and harmonized

Output 3.1	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-3.1.1 All MIS are integrated and harmonized (EMIS, EFMS, HRMIS, HEMIS, NFE-MIS, YD-MIS, DEMIS, AMIS and QEMIS), fully functional online, and	All MIS databases across the education sector are integrated and harmonized	Education sector MIS data not yet integrated or harmonized across databases	All MIS systems on centralized servers are standardized (in progress)	Standardization of all MIS systems evaluated	DEMIS DoF DoP TDs			
data migrated for retrieval by EQAD	All MIS are fully functional online	Some accessibility issues at provincial, district, and school levels	Access options reviewed for MIS user groups	Access options developed for user groups	At least 50% POE, DOE and schools have MIS online access	At least 70% POE, DOE and schools have MIS online access	At least 90% POE, DOE and schools have MIS online access	DEMIS
	EQAD data retrieval is fully functional	MIS access and security issues at national level	Accessibility and security issues reviewed	Accessibility and security issues reviewed	Access and security issues resolved (ongoing)	Access and security issues resolved (ongoing)	Access and security issues resolved (ongoing)	EQAD
O-3.1.2 MIS user manual / guide and online tools developed	MIS user manual / guide and online	Development of NFE-MIS, YD-MIS,	NFE-MIS, YD-MIS, EFMS, AMIS	NFE-MIS, YD-MIS, EFMS, AMIS	NFE-MIS, YD-MIS, EFMS, AMIS		NFE-MIS, YD-MIS, EFMS, AMIS	DEMIS

and operationalized (e.g., for NFE-MIS, YD- MIS, EFMS and HRMIS)	MIS tools developed	EFMS, AMIS and HRMIS in progress	and HRMIS online data collection tools developed	and HRMIS online data collection tools developed	and HRMIS user manual developed		and HRMIS online tools and user manual evaluated	TDs DoP
	All key NFE-MIS, YD-MIS, EFMS and HRMIS users trained to use online tools	Online tools to be developed for NFE-MIS, YD-MIS, EFMS and HRMIS	All key MIS users trained as new systems come online	All key MIS users trained as new systems come online	All key MIS users trained as new systems come online	All key MIS users trained as new systems come online	All key MIS users trained as new systems come online	DEMIS TDs
O-3.1.3 MIS competencies and skills developed for key users at all levels based on capacity gap assessment specific to each MIS (e.g., analytical, planning and reporting skills; and use of M&E tool for ESP reporting)	Skills training and coaching support provided for all MIS key users	Some training and coaching provided for some MIS key users	Capacity gap assessment for # MIS and # key skill areas	Capacity gap assessment for all MIS and each key skill area completed	Training for # key MIS users in specific skill gaps identified	Training for # key MIS users in specific skill gaps identified	Training for # key MIS users in specific skill gaps identified	DEMIS TDs POE DOE
O-3.1.4 HEMIS is piloted and integrated with other MIS	HEMIS fully integrated with other MIS	HEMIS in early stage of development	HEMIS development aligned with existing MIS	HEMIS online tools developed, integrated with existing MIS	HEMIS piloted, with coaching support	HEMIS rolled out to 50% of HEIs, used in results-based planning and M&E	HEMIS rolled out to 100% of HEIs, used in results-based planning and M&E	DEMIS DHE

		INDIC	CATORS, BASEI	LINE AND TARG	GETS			
Output 3.2	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-3.2.1 ESP monitoring and evaluation (M&E) procedures strengthened at Provincial level (as a priority), with well-established feedback systems and timely and relevant analytical reporting on programs	All POEs lead ESP M&E reporting on AOP progress for Annual Congress, with no external support and reporting produced in time to shape planning (CDPF)	More effective POE reporting to Annual Education Congress needed on progress with AOP implementation	Assessment initiated to identify capacity gaps and bottlenecks in AOP reporting by POEs	Assessment conducted to identify capacity gaps and bottlenecks in AOP reporting by POEs	At least 50% POEs trained in AOP analytical reporting and decision- making skills	At least 75% POEs trained in AOP analytical reporting and decision- making skills	100% of POEs trained in AOP analytical reporting and decision- making skills	POE
and initiatives for decision making	M&E feedback mechanisms on AOP implementation function from central to provincial and school level	More effective six-monthly feedback loops from DoME and DEMIS to TDs, POEs, and DOEs needed	DoME and DEMIS feedback mechanisms designed	DoME and DEMIS officers trained in feedback mechanisms	Regular six- monthly feedback loops operational	-	-	DoME POE
O-3.2.2 All provincial AOPs are of good quality and functionality in respect of evidence- based / results- orientation and gender equity analysis	All POEs trained in evidence-based / results-orientation and gender equity analysis	Some ad hoc training provided at POE level on evidence-based / results- orientation and gender equity analysis		Assessment of capacity gaps conducted on POE evidence-based / results-orientation and gender equity analysis	At least 50% POEs trained in evidence- based / results- orientation and gender equity analysis	At least 75% POEs trained in evidence- based / results- orientation and gender equity analysis	At least 100% POEs trained in evidence- based / results- orientation and gender equity analysis	DoP  TDs  POE  Schools

O-3.2.3 User manuals	Key M&E	Some M&E	M&E training	M&E user	Training	Training	Training	DoME
and training programs	personnel at all	training	needs	manuals	provided for #	provided for #	provided for #	POE
provided for key	levels have relevant	provided for	assessment	developed on	key M&E	key M&E	key M&E	POE
personnel responsible	user manuals on	some key	conducted	specific topics	personnel on	personnel on	personnel on	DOE
for M&E	specific topics and	M&E			specific topics	specific topics	specific topics	
	related training (eg.	personnel						
	for petty cash agents							
	and DTMTs)							
14		271	~					

MoEYS NSDES (National Strategies for Development of Education Statistics) implemented

Output 3.3	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-3.3.1 The Cambodia	Policy, legal	SDG Roadmap	Policy and	Policy and	Education	Education	Education	DoP
NIF is built on accurate data drawn directly from MIS to support compilation of SDGs (NSDES) in line with NSDES/SDG4 policy and legal framework	framework and statistical data in place as required for the National Indicator Framework (NIF)	2020 and NSDES endorsed	legal framework for NIF developed	legal framework for NIF approved	statistics data sources for NIF checked for compliance with international standards	statistics data sources for NIF checked for compliance with international standards	statistics data sources for NIF checked for compliance with international standards	DEMIS
O-3.3.2 MIS migrated from disparate and centralized information systems to integrated decentralized information systems (NSDES)	All relevant MIS data migrated to NSDES system as required for SDG reporting	MIS data integration and harmonization in progress (O-3.1.1.1)	MIS data integration and harmonization in progress (O-3.1.1.1)	Decentralized NIF system set up	Functioning system for data migration from MIS databases to NIF	-	-	DoP DEMIS

O-3.3.3 Enhance the technical capacity to compile, produce and disseminate data to make data more efficient and effective (NSDES/ESP)	SDG core technical group trained on NIF / NSDES tasks (software development, networking and security, database management, data verification, data reporting, data visualization, dissemination, etc)	SDG commitments integrated into education policy and sector management	Training for # SDG core technical group	Training for # SDG core technical group	Training for # SDG core technical group	Training for # SDG core technical group	Training for # SDG core technical group	DoP DEMIS POE
O-3.3.4 Develop and upgrade the online NIF information system (NSDES/ESP)	NIF online information system (NES) fully operational	Online NES information system to be developed	NES online system developed	NES online system set up and NESS focal points trained to manage the system	NES fully utilized by at least 50% of NESS focal points for SDG reporting	NES fully utilized by at least 80% of NESS focal points for SDG reporting	NES fully utilized by at least 95% of NESS focal points for SDG reporting	DEMIS DoP

## **Outcome 4**

# Outcome 4. Teacher Education Reform - Teacher and Teacher Educator programs strengthened and expanded

Strengthened leadership of Teacher Education Institutions (TEI) and other training providers produces better qualified education professionals.

TEI management provided with the means to upgrade pre-service teacher education (PRESET) and Teacher Qualification Upgrading (TQU) programs and expand enrolment to meet teacher professional standards and recruitment needs at all levels.

Output 4.1	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-4.1.1 Policy on TECs developed	Policy to guide upgrading of TTCs to TECs developed and approved.	No policy on TECs in place	Upgrading policy drafted	Policy drafted and approved	# TTCs upgraded in accordance with Policy	# TTCs upgraded in accordance with Policy	# TTCs upgraded in accordance with Policy	TTD
O-4.1.2 Teacher training programs at NIEs, TECs, RTTCs and PTTCs revised	Number of school principals trained in SBM (primary and secondary)	1820	#		Sample survey of school principals' knowledge of SBM	-	Evaluation of a sample of school principals to determine the extent to which they are implementing SBM in their schools	TTD DoPer
	Percentage of primary teachers	75%	75.5%	-	Sample study of primary school		Evaluation of a sample of	TTD

	qualified according to national standards				teachers to assess their performance against national standards		primary school teachers to assess their performance against national standards	DoPer
	Percentage of pre-school teachers qualified according to national standards (12+2 formula)	66%	67%		Sample study of pre-school teachers to assess their performance against national standards	-	Evaluation of a sample of preschool teachers to assess their performance against national standards	TTD DoPer
	Number of multilingual education teachers (primary)	305	#	219	231	242	253	TTD DoPer
O-4.1.3 Credit system for training courses to motivate education staff to follow teacher career pathways implemented	Database to record training courses credits for education staff operational	No database	Database under development	Credit-system database established for training courses	# education staff with course credits in database	# education staff with course credits in database	# education staff with course credits in database	DoPer
O-4.1.4 TEIs upgraded, and RTTCs and PTTCs transformed into high-quality TECs	Infrastructure development in accordance with Teacher Education	Audit of current infrastructure at TEIs / RTTCs / PTTCs against Teacher Education	Upgrading masterplan development in progress	TEI / RTTC / PTTC upgrading masterplan developed	% of TECs accredited in accordance with TEPS	% of TECs accredited in accordance with TEPS	% of TECs accredited in accordance with TEPS	

	Provider	Provider		
	Standards	Standards		

School directors and DTMTs implement the Continuing Professional Development (CPD) Framework and Action Plan using a mentoring/coaching model, prioritizing schools in underserved areas

# INDICATORS, BASELINE AND TARGETS

Output 4.2	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-4.2.1 Capacity development for CPD Management Office (CPDMO) staff delivered	Annual cycle of CPD quality assurance reviews by CPD Management Office (link with 4.3.1 above)	Review cycle not yet established	Quality assurance review process in design	First Annual Review conducted	Second Annual Review	Third Annual Review	Fourth Annual Review	DoPer DoPo
O-4.2.2 Teacher council to evaluate the accreditation of quality teacher education programs established	Establishment of Teacher Council authorized to accredit teacher education programs	Teacher Council yet to be established	Teacher Council accreditation system under design	Teacher Council and Accreditation system designed and approved	Teacher Council established and first batch of programs accredited.	# Programs accredited	# Programs accredited	DoPer DoPo
O-4.2.3 School CPD committees established and functioning effectively (school director, TGL, teachers)	Annual School Development Plans incorporating CPD reports	CPD modalities agreed	CPD plan in development	# schools with CPD activity reports available	# schools with CPD activity reports available	% schools with CPD activity reports available	% schools with CPD activity reports available	DoPer DoPo

On-the-job training (ONSET) expanded to provide all teachers with access to school-based mentoring / teacher professional support networks, etc.

		IN	DICATORS, BAS	SELINE AND TA	RGETS			
Output 4.3	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-4.3.1 Capacity of TEIs to act as training providers for ONSET strengthened	TEIs accredited to act as training providers for ONSET by MoEYS	Teacher Education Provider standards for ONSET delivery amended	Amended TEPS awaiting approval	# TEPS accredited as TEIs	# TEPS accredited TEIs	# TEPS accredited TEIs	# TEPS accredited TEIs	DoPer
O-4.3.2 Establishment of competency development system for education staff (inplace training, accelerated training programs, short training courses for those holding degrees)	Policy guidelines on professional learning produced	No policy guidelines for professional learning produced	Policy guidelines in draft for consultation	Policy guidelines produced	Coaching and mentoring cohorts established	-	-	DoPer DoPo
O-4.3.3 ONSET training provision expanded with a specific focus on disadvantaged districts	Professional Portfolios, including Professional Learning Plans & Career	Career pathways for school directors established	ONSET training programs for School Directors in development	# School Directors participating in ONSET training programs	# School Directors participating in ONSET training programs	# School Directors participating in ONSET training programs	# School Directors participating in ONSET training programs	DoPer
	Passports, created	EGRA / EGMA training programs developed	# ECE / Primary teachers receive	# ECE / Primary teachers receive EGRA	# ECE / Primary teachers receive EGRA / EGMA training	# ECE / Primary teachers receive EGRA	# ECE / Primary teachers receive	DoPer

			EGRA / EGMA training	/ EGMA training		/ EGMA training	EGRA / EGMA training	
		In-service training program for lower secondary school teachers developed	# Lower secondary school teachers receiving in- service training	1700 Lower secondary school teachers receiving in- service training	1700 Lower secondary school teachers receiving in-service training	1700 Lower secondary school teachers receiving in- service training	XXX Lower secondary school teachers receiving in- service training	DoPer
O-4.3.4 ONSET M & E mechanism	CPD Framework and Action Plan	M & E system not yet	M & E System under	M & E system developed, and	Mid-term assessment		End-of-cycle assessment	DoPer
developed and implemented	M & E system developed	developed	development	staff trained.	completed		completed	

The leadership and management capacity of TEI Principals strengthened to more effectively manage the performance of teacher educators and better supervision of trainee teachers, reflecting high quality professional standards in governance, equity and inclusion

Output 4.4	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-4.4.1 Strengthened leadership and management by TEI Principals (including Annual TEI self-assessments conducted and integrated with external evaluations)	Leadership and management capacity development program for TEI Principals developed	Leadership and management capacity development program not yet developed	Leadership and management capacity development program under development	Leadership and management program for TEI Principals developed	# TEI Principals enrolled in leadership and management development program -	# TEI Principals enrolled in leadership and management development program -	# TEI Principals enrolled in leadership and management development program -	DoPer
O-4.4.2 Teacher Education Provider	Revised and modernized	Original Teacher	TEPS standards under revision	Teacher Education	# participants undertake training	# participants undertake	# participants undertake	TTD

Standards modernized	Teacher	Education		Provider	programs for	training	training	
and implemented	Education	Provider		Standards	application of	programs for	programs for	
	Provider	Standards		modernized.	Teacher Trainer /	application of	application of	
	Standards	awaiting			Teacher Education	Teacher	Teacher Trainer	
		revision.			Provider	Trainer /	/ Teacher	
					Standards	Teacher	Education	
						Education	Provider	
						Provider	Standards	
						Standards		
O-4.4.3 Operation of	CPD	Assessment of	Assessment	Annual	On-going	On-going	On-going	TTD
provincial TEIs	Management	leadership and	framework for	assessment				
reviewed, focused on	office conducting	management of	TEI leadership	report of				
capacity assessment	annual	TEIs not yet	and	leadership TEIs				
for leadership and	assessment of	established	management	produced				
management	TEI operations		under					
strengthening	focusing on		development					
	leadership and							
	management (see							
	4.4.1)							

HR, research and innovation capacity at HEIs strengthened

Output 4.5	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-4.5.1 Strengthened Faculty in HEIs (recruitment)	# of HEI staff with PhD degrees increased and HEI institutions have attracted # highly	Prakas not yet produced.	Consultations for Prakas development underway	Inter- ministerial Prakas on human resource management produced.	4.4% of full-time HEI staff holding PhD degrees	4.7% of full- time HEI staff holding PhD degrees	5% of full-time HEI staff holding PhD degrees	DHE

	qualified human resources from abroad							
O-4.5.2 Strengthened HR management in public HEIs	# HEIs accredited as fully autonomous	0 HEIs accredited as fully autonomous	# HEIs accredited as fully autonomous	10 HEIs accredited as fully autonomous	15 HEIs accredited as fully autonomous	20 HEIs accredited as fully autonomous	25 HEIs accredited as fully autonomous	DHE
O-4.5.3 Establishment of centers of excellence for research in at least three HEIs promoted	3 HEIs established as Centers of Excellence for research	1 HEI established as Centre of Excellence	-	2 HEI established as Centers of Excellence	-	3 HEI established as Centre of Excellence	-	DHE
O-4.5.4 Research and innovation capacity of HEIs upgraded	Inter-Ministerial Prakas on the establishment of a research fund for higher education developed.	Prakas not yet developed.	Prakas in draft	Prakas developed	Guideline on implementation of the research fund for higher education developed	Research fund for Higher Education Operational	-	DHE

Education staff at all levels acquire new learning opportunities through e-Training for continuous professional development (CPD)

Output 4.6	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-4.6.1 Legislative instruments and guideline on e-Training accreditation developed	E-training legislative instruments developed	Legislative instruments for e-training not developed	Legislative instruments under development	Legislative instruments developed	Accreditation guidelines published	-	-	DIT

O-4.6.2 E-Training	E-training	Yet to be	E-learning	E-learning	Platforms	-	-	DIT
platforms and high-	platforms	developed	content under	content	developed and			
quality digital contents	developed and		development	developed	pilot evaluated			
developed and put in	piloted							
service								
O-4.6.3 Capacity of	E-learning		-	-	-	# education	# education	DoPer
DIT, training	classrooms					staff enrolled	staff enrolled in	
providers, and	established on-					in training	training courses	
education staff	line.					courses		
upgraded								

# **Outcome 5**

# Outcome 5. More effective School Based Management at school level enables high quality, inclusive service delivery

School systems strengthened with school directors /district officers leading, for improved school management. School leaders plan and monitor for equitable provision of education services

SBM systems are strengthened to enhance effectiveness and accountability of school leaders and district officials.

INDICATORS, BASELINE AND TARGETS										
Output 5.1	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source		
O-5.1.1 On-the-job training program for national, provincial and district level mentor support for SBM activities	On the job training program for national, provincial and district level mentors to	Program not yet developed.	Training program under development	Training program for mentors piloted and evaluated.	Training program rolled out to # education officials at all levels	Training program rolled out to # education officials at all levels	Training program rolled out to # education officials at all levels	DGE		

	activities developed and delivered.							
O-5.1.2 Implementation of ECE, primary school and secondary school standards strengthened through training and mentoring of ECE, primary school and secondary school principals on SBM	ECE, primary and secondary school standards strengthened through effective SBM.	Capacity of National Core Trainers, POEs and DOEs not yet developed.	-	SBM training and mentoring programs for ECE, primary and secondary school principals developed.	POEs and DOEs capacity development programs for SBM delivered.	# ECE school principals, # primary school principals and # secondary school principals participating in SBM programs	# ECE school principals, # primary school principals and # secondary school principals participating in SBM programs	DGE
	National Core Trainers, POEs and DOEs trained in SBM delivery including mentoring role		National core trainer development program in development	Capacity of National Core Trainers, POEs and DOEs developed.	SBM integrated into teacher training programs for TTCs and TECs.			DGE
O-5.1.3 SBM approach strengthened at ECE, Primary and Secondary school levels in line with five-year SBM implementation plan	Good quality, standardized school development plans developed by all targeted ECE, primary and secondary school directors.	School developed plans not yet standardized / of good quality.	-	-	-	# of standardized, good quality school development plans developed in line with five- year SBM implementation plan	# of standardized, good quality school development plans developed in line with five- year SBM implementation plan	DoP DGE

School management committees and local communities are more accountable for improved school performance and student learning outcomes.

Output 5.2	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-5.2.1 Establishment of SMCs	SMCs trained in School Based Management	SMCs not yet trained in SBM	TORs under development	TOR for role of SMCs in SBM developed	# SMCs established on the basis of the SBM operational	# SMC members trained in SBM	# SMC members trained in SBM	DGE
				Operational manual on SBM approved	manual			
O-5.2.2 SMCs support School Principals to mobilize additional resources for implementing the school development plan	Additional resources mobilized by SMCs to support School Development Plans	SMCs not yet supporting resource mobilization for implementation of school development plans	Training program for SMCs under development	Training program for SMCs on resource mobilization developed and approved	# SMCs completing resource mobilization training program	# SMCs mobilizing additional resources for school development plan implementation	# SMCs mobilizing additional resources for school development plan implementation	DGE
						#SMCs completing resource mobilization training program	#SMCs completing resource mobilization training program	DGE
O-5.2.3 SMCs support DOEs to hold school principals	DOEs supported by SMCs to hold	SMCs not yet supporting DOEs to hold school principals	Training program for	Training program for SMCs on school effective	SMCs participating in school	# SMCs reporting to DOEs on	# SMCs reporting to DOEs on	DGE

accountable for	school	accountable for school	SMCs under	standards piloted	effective	school	school
school performance	principals	performance	development	and evaluated.	standards	performance	performance
	accountable for				training		
	school				program		
	performance						

High-quality equitable and inclusive alternative learning programs are delivered, and leadership strengthened for youth, vulnerable and marginalized groups, special education schools and out-of-school children.

Output 5.3	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-5.3.1 Strengthen institutional capacity for youth development program implementation	Strengthened institutional capacity for youth development through effective National Youth Development Council (NYDC)	National Policy and National Action Plan on Cambodian's Youth Development approved.	Coaching and mentoring program under development	Coaching and mentoring program to build capacity of NYDC developed	Coaching and mentoring to build the capacity of the NYDC	-	Evaluation of capacity of NYDC	DGY
O-5.3.2 Strengthened youth leadership through updating and implementation of the National Action Plan for Youth	Revised National Action Plan on Cambodian Youth Development implemented	Concept paper for Youth Development Training Program developed and approved	Training program under development	Training programs to support establishment of ministry-institutional youth development	8 ministry- institutional youth development councils established	8 ministry- institutional youth development councils established		DGY

Development for				councils				
2021-2025				developed				
	9 Youth development centers functioning (including buildings in which to run training courses and youth events)	6 Youth development centers established	-	-	Resourcing for development of 3 additional youth development centers			DGY
		200 youth workers trained on Youth Development Skills Program	-			300 youth workers trained on Youth Development Skills Program	500 youth workers trained on Youth Development Skills Program	DGY
O-5.3.3 Secondary School life skills and soft skills program and Technical Education counselling program expanded and drop out early warning	1052 secondary schools implementing life and soft skills program	Regulations to support the implementation of the life and soft skills program in schools prepared and reviewed	Life skills and soft skills, and career counselling guidelines under development	Guidelines on implementing life skills and soft skills programs developed	Capacity of # teachers in charge of life skills and career counselling developed	Capacity of # teachers in charge of life skills and career counselling developed	Capacity of # teachers in charge of life skills and career counselling developed	DGY
system established	Careers counselling website developed and	135 schools providing careers guidance and counselling.	Policy on counselling provision under review	Policy on counselling provision at	Website to support careers counselling,	# schools resourced and trained to provide careers	285 schools providing careers guidance and	DGY

	285 schools implementing careers guidance and counselling system, incorporating early warning system for those at risk of drop out	Website www.yvc.moeys.gov.kh		schools for those at risk developed	incorporating drop out early warning system, established and functional	guidance and counselling	counselling utilizing website	
O-5.3.4 Increased inclusive and equitable access to NFE programs for out-of-school children and youth	Out of school children and youth have increased access to NFE programs	Circa 42,000 learners / young people completed NFE programs	Digital literacy and entrepreneurship training program under development	Digital literacy and entrepreneurship training programs developed	# of NFE staff & contract teachers at regional and provincial TTCs trained to deliver programs	# of NFE staff & contract teachers at regional and provincial TTCs trained to deliver programs	Circa 230,000 learners / young people have completed NFE program	DGY
	25 provinces implementing the results-based NFE M&E framework	Results based NFE M & E system not yet developed	NFE M&E Framework under development	Results based NFE M & E Framework developed	Program to build capacity of NFE officials for planning and management developed	# NFE officials trained for planning and management	650 NFE officials trained for planning and management	DGY
O-5.3.5 National Institute for Special	Research Department for (Blind and Deaf)	Research Department / Resource Centers not yet established	Resourcing request	Resourcing for Research Department	Research Department	Resourcing to establish Resource Centers for 5	Resource centers for 5 High Schools for Special	SpEd

Education strengthened	established at National Institute for Special Education		submitted for budget approval	(Blind and Deaf) provided	staffed and functional	High Schools for Special Education provided	Education staffed and functional	
O-5.3.6 Action Plan on Inclusive Education and Multilingual Education Action Plan 2019-2023 implemented	Inclusive Education and Multilingual Education Action Plan operational	Inclusive Education and Multilingual Education Action plan developed	Development of screening tools in progress	Screening tools to identify pupils with special educational needs developed  Capacity development program for teachers, authorities and communities to identify pupils with special education needs developed	# of Teachers, authorities and communities trained to use screening tools to identify pupils with special educational needs	# of Teachers, authorities and communities trained to use screening tools to identify pupils with special educational needs	-	DFE
		94 pre-primary MLE teachers trained  197 primary school teachers trained		MLE curriculum developed and training program for pre-school and primary school teachers developed	# pre-school and # primary school teachers trained in MLE	# pre-school and # primary school teachers trained in MLE	127 pre- primary teachers trained in MLE	DGE

						253 primary school teachers trained in MLE
Educ	cation teachers not embilized and under the control of the control	education curriculum	Special education curriculum for high schools developed	Capacity development program for High School Special education teachers developed	# of High School Special Education teachers trained	# of High School Special Education teachers trained

Increased MoEYS and partner capacities to improve access to safe, quality early learning, primary and secondary education, with prioritization of education services in communities with the most disadvantaged and excluded children.

Output 5.4  O-5.4.1 Review and develop policies that support the prioritization of education services in communities with the	Indicator  Child-Friendly School Policy and Action Plan reviewed and revised in line with SDG4	# of schools implementing Child-Friendly School Policy and Action Plan	2020 Estimate  Child Friendly School Policy and Action Plan under revision	2021 Target  Child Friendly School Policy and Action Plan reviewed and revised	2022 Target  Training for # schools on revised policies	2023 Target  Training for # schools on revised policies	# schools implementing revised policy - to be identified	Data Source PED SED GSED
most disadvantaged and excluded children  O-5.4.2 Improved	% of children	% of children in rural	TORs for	Study on	# of new	Provision of	# of new	PED
access for children in rural areas, for	in rural areas, disadvantaged	areas, disadvantaged children and those from	resourcing study developed	resourcing requirements	schools under construction /	scholarships for merit	schools constructed /	SED
disadvantaged children and children	children and those from low	low socio-economic		required to establish /	existing schools being	students, students from	existing	GSED

from low socio- economic families	socio-economic families completing each cycle of education increased by x%	families completing each cycle of education		rehabilitate pre- schools	rehabilitated disaggregated by rural and disadvantaged areas	poor families and students with disabilities to attend school	# of scholarships being provided	
O-5.4.3 Reduced drop out especially of disadvantaged children, children in remote areas and from low socio- economic status	Reduction in school drop out of disadvantaged children, children in remote areas and from low socio-economic status	Drop-out rate of targeted children  (AY 2018/2019 rural dropout total = 7%, female = 6.1%, male = 7.9% Source Annual Congress 2020),	Safeguarding policy drafted and under review  Policy on child safety projections drafted and under review	Safeguarding policy for most at risk children developed  Policy on child safety projections developed	Student tracking system to enable interventions for children at risk of dropping out developed	# interventions to prevent most at risk children from dropping out	Evaluation of % reduction in school dropout against 2019	PED SED GSED

Capacity development for school leaders and district officers incorporates infrastructure and technical support to enable innovation in e-learning

Output 5.5	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-5.5.1 Enhanced	% increase in #	# of sub-national	Design of	Integrated ICT	# of sub-	# of sub-	# of sub-	DIT
ICT infrastructure	of sub-national	MoEYS offices and	integrated ICT	system and	national	national	national	
	MoEYS offices	schools equipped with	system and	network	MoEYS	MoEYS offices	MoEYS offices	
	and schools	standardized equipment	network in	architecture	offices and	and schools	and schools	
	equipped with	and systems	development	developed and	schools	equipped with	equipped with	
	standardized			adopted	equipped with	standardized	standardized	
					standardized			

	equipment and systems				equipment and systems	equipment and systems	equipment and systems	
O-5.5.2 Integration of ICT and 21st century knowledge and skills in the education curriculum	Education curriculum modernized to incorporate ICT and 21st century knowledge skills	Curriculum not yet modernized to incorporate ICT and 21st century knowledge skills	Curriculum review in progress	Curriculum review conducted and recommendations reviewed and accepted	Capacity development programs for # MoEYS staff to produce high quality e- resources for teaching and learning developed	Teacher guides and tools to integrate ICT- based pedagogy for teacher training and USS teaching developed	-	DGE
O-5.5.3 Strengthened capacity of school leaders and district officials to enable innovation in elearning	Effective integration of ICT to enable e learning for teaching and learning in TTCs and Schools	School leaders and district officials not yet able to enable innovative e-learning	Training programs to improve teacher training at TTCs to integrate ICT in teaching and learning under development	Training programs to improve teacher training at TTCs to integrate ICT in teaching and learning developed	# teacher trainers participating in programs to integrate ICT in teaching and learning	# teacher trainers participating in programs to integrate ICT in teaching and learning	Survey to measure extent to which (i) ICT is being used for teaching and learning; and (ii) innovative	TTD / PED / GSED
		TTCs not yet integrating ICT in teacher education programs	Training programs for school leaders, district officials on e-learning / use of ICT under development	Training programs for school leaders, district officials on e-learning / and use of ICT in teaching and learning developed	# school leaders and # district officials trained on e- learning / and use of ICT in teaching and learning	# school leaders and # district officials trained on e- learning / and use of ICT in teaching and learning	e-learning is taking place in schools and TTCs	

# Outcome 6

# Outcome 6. Student Assessment and School Inspection ensures quality of education at all levels

MoEYS leads the implementation of a coherent quality assurance process, incorporating school inspection and learning assessment to monitor equitable, inclusive, and holistic curriculum delivery

Assessment task force committees and technical teams are competent with relevant expertise and skills to lead and manage National Assessment Framework implementation at all levels

Output 6.1	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source	
O-6.1.1 Cambodia participating in international and regional student assessments eg. PISA 2022 and SEA-PLM	Participation of Cambodian students in international and regional student assessments e.g. PISA 2022 and SEA-PLM	Participation in PISA-D in 2016 and SEA-PLM 2019	- Review of PISA-D in 2016 and SEA-PLM 2019 participation conducted	Capacity development program for technical team for external assessment initiated	Cambodian students have participated in PISA 2022	Cambodian students have participated in the 2023 SEA-PLM  EQAD capacity developed to use findings from PISA 2022 to inform test item development	EQAD capacity developed to use findings from SEA-PLM 2023 to inform test item development by EQAD	DEA EQAD	
O-6.1.2 Higher quality Grade 12 national examinations	Higher quality Grade 12 national	Quality of 2019 Grade 12 examinations	- Review of Grade 12	Capacity development program for	Better quality grade 12 examinations	Review of enhanced Grade 12	-	DEA	

	examinations provide valid and reliable measurement of student learning outcomes for the intended and implemented curriculum		examinations undertaken. DEA capacity development gaps identified	DEA staff to improve examination quality initiated	more effectively measure student learning outcomes for the intended and implemented curriculum	examinations conducted, and findings presented at Annual Congress		
O-6.1.3 Improved standardized internal assessment of student learning	Standardized Grade 9 promotion test	2019 Grade 9 tests	Capacity development program for DOEs for the development of a standardized promotion test for Grade 9 in preparation	Capacity development for DOEs for the development of a standardized promotion test for Grade 9	Orientation of school principals for administration of standardized grade 9 promotion test	Review and revision of standardized promotion test	-	ECED PED, GSED
	Improved standardized assessments at grade 3, 6, 8 & 11 in Khmer, Math and Physics developed	2019 assessments at grades 3, 6, 8 and 11	Capacity development program for internal assessment technical team in preparation	Capacity development program for internal assessment technical team developed	Strengthened national assessments for grades 3, 6, 8 and 11 developed by internal assessment team and administered	Strengthened national assessments for grades 3, 6, 8 and 11 developed by internal assessment team and administered	Review of quality of national assessments, with recommendations for further development, produced	

Form	native	Strategy	Capacity	Capacity	Formative	POEs, DOEs,	Study to review	
classi	sroom	outlined in	development	development	assessment	teachers	quality,	
learni	ning	K12 student	program for	for internal	tools and	trained to	consistency and	
assess	ssment	assessment	internal	technical	processes	conduct	application of	
condu	ducted in	framework	technical	assessment	developed by	internal	formative	
school	ools by		assessment	team	internal	formative	assessment in	
teach	hers		team under		assessment	assessments in	schools	
			development		team	classrooms		
			-					L

Internal, external, and thematic inspections and quality assurance are strengthened and aligned at provincial, district and school levels, and in HEIs.

Output 6.2	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Data Source
O-6.2.1 Harmonized inspection tools developed	Harmonized inspection tools, integrating child-friendly measurement and SBM monitoring used nationwide	Existing inspection tools	-	Technical support to EQAD for development and testing of harmonized inspection tools	Training program and coaching for inspectors / DTMTs using the harmonized tools	District and Provincial summary inspection reports reflect use of standardized tools	-	EQAD
O-6.2.2 Strengthened capacity to carry out inspection at district and school levels	Strengthened capacity to carry out inspection at district and school levels	Existing inspector training inspector training program	-	As above	Training program for principals on school self-assessment	As above	-	EQAD
O-6.2.3 Inspection results inform curriculum development, teacher	Curriculum development, teacher training	Inspection results not yet informing	Harmonized inspection tools (see	Harmonized inspection tools (see	Harmonized tools for inspection	Technical support to EQAD / NIE	Study examining if and how inspection	NIE, TTD, EQAD

training and school	programs and	curriculum	6.2.1)	6.2.1)	used	to incorporate	reports are	
management	school	development,	designed to	designed to	nationwide	inspection	informing	
	management	teacher	provide	provide		results in	curriculum	
	informed by	training and	specific data	specific data		curriculum	development,	
	inspection results	school	organized into	organized into		revision,	teacher training	
	_	management	curriculum,	curriculum,		teacher	and school	
			pedagogy, and	pedagogy, and		training and	management	
			school-based	school-based		school	commissioned	
			management	management		management	and produced	
			under					
			development					
O-6.2.4 Accreditation and	National	Existing	-	Technical	Training	On-going	Assessment	DGHE
quality assurance of HEIs	Standards for	National		support to	program for	application of	report on	
strengthened	Institutional	Standards for		DGHE /	assessors,	revised quality	application of	ACC
	Accreditation of	Institutional		EQAD / ACC	coordinators	assurance and	strengthened	
	HEIs revised,	Accreditation		mobilized,	and technical	accreditation	quality assurance	
	and Standards for			revised	support staff	framework for	framework	
	Program			Standards	of ACC	HEIs	produced	
	Accreditation			developed	developed and		1	
	developed			•	delivered			
Online / digital formats for o	uality assurance and	inspection are ac	cessible to all for	improved planning	ng and monitoring	g g		
		INDI	CATORS, BASE	LINE AND TAI	RGETS			
								Data
Output 6.3	Indicator	2019 Baseline	2020 Estimate	2021 Target	2022 Target	2023 Target	2024 Target	Source
0.621 Pl	0 1'	D. i	TOP (	T 1 ' 1	700/ C	1000/ 5	D .	EOAD
O-6.3.1 Plan to migrate	Quality	Data not	TORs for	Technical	50% of	100% of	Report assessing	EQAD
data online for self-	assurance and	available	technical	support to	historical data	historical data	quality and	
retrieval by EQAD	inspection data	online	support	EQAD	migrated	migrated and	accessibility of	
developed	migrated to		developed	mobilized to		all new data	online	

	online database and accessible			support data migration		automatically uploaded	assessment and inspection data	
O- 6.3.2 Improved connectivity at School and District level	Improved connectivity in DOEs and schools	Survey of existing connectivity in schools and districts?	-	-	50% of schools and 75% DOEs have reliable connectivity	-	75% schools and 100% DOEs have reliable connectivity	DIT
O-6.3.3 DTMTs and Schools Directors accessing online data to inform monitoring and school level planning	DTMTs and School Directors	DTMTs and School Directors not accessing online data for monitoring and planning	-	-	# DTMTs and school directors benefiting from coaching to strengthen capacity to access online data for monitoring and planning	# DTMTs and school principals benefiting from coaching to strengthen capacity to access online data for monitoring and planning	Survey of DTMTs and school directors' use of online data for monitoring and planning	DIT

## **Annex 2: Capacity Development Principles and Approaches**

## **Capacity Development Principles**

The shared understanding of capacity development presented in CDMP 2011-2014 and 2014-2018 can be revisited and applied to CDMP 2020-2024. In summary, these are:

- ✓ 'Capacity' is a function of the individuals, groups, teams, offices and departments, institutions of the whole education sector and how these are organized.
- ✓ 'Capacity' is relative to the specific context, needs and goals which change and are adjusted over time. Capacity both drives and responds to change.
- √ 'Capacity development' is about building knowledge, acquiring skills, having resources, building, changing and adjusting institutions ensuring sustainability and monitoring the environments in which they operate.
- ✓ 'Capacity development' is an active process that is owned by the persons, teams or organizations resulting in their progressive empowerment.
- ✓ 'Capacity development' requires participatory analysis of what capacities are present in relation to what is required (or will be required in the future); followed by a planned process to build on strengths and address weaknesses.
- ✓ 'Capacity development' is a complex and long-term process.

## **Capacity Development Approaches**

A range of approaches to capacity development can be employed depending on context. Blended approaches utilizing more than one approach are becoming more familiar in learning situations including in capacity development contexts and this opens up new opportunities as access to new technologies becomes increasingly available (see also Section 1.6.1 innovative approaches to capacity development).

Some new activities will require time to design and to conduct capacity needs assessment; others may require a funding commitment to start up or further funding allocated to enable expansion of an existing program. There may be examples of successful small-scale pilot capacity development programs to be scaled up, replicated in other locations or adapted for new groups of participants. Some capacity development activities may require the development of resource materials including online materials and tutorials, print-based guidelines and manuals, reference materials for research studies or expertise to conduct action research and field research. Each of these varied activities can be subsumed under the umbrella term "capacity development".

Workshops and seminar-based training events are the most commonly used capacity development approaches which are effective in disseminating information widely but are less effective in building skills when addressing large numbers of participants of varying levels. This approach is also referred to as face-to-face training (F2F). Targeted capacity development approaches such as coaching, mentoring, and on-the-job training are more effective for individual level capacity development. Long-term, on-the-job support has been shown to be effective at sub-national levels in remote, rural and disadvantaged areas, for example in EGRA/EGMA capacity building.

<sup>&#</sup>x27;Capacity Development' results in improved aid effectiveness.

Action research activities<sup>22</sup> have been successfully implemented in Cambodia at community and organizational level applied to local contexts and specific situations.

At institutional and organizational level tools can be provided to aid capacity development, such as those used by Department of Planning (DoP) Cambodia in school, district and provincial level annual operational planning (AOP) processes: guidelines, templates / formats, master lists / indicators, ranking and prioritizing tools, data management tools, action research, simulation models, school mapping and microplanning, monitoring and evaluation, and case studies.

## **Innovative Approaches to Capacity Development**

New and innovative approaches such as online platforms for self-learning and distance learning, and internet-based virtual classrooms and group meetings can be used as an approach to capacity development where appropriate and feasible. In situations where face-to-face learning is interrupted such as during the Covid-19 pandemic and other disruptions to education service delivery, school-based teaching is temporarily replaced by elearning and distant learning such as the strategy that MoEYS adopted across the education system in academic year 2020. The process of introducing such innovative approaches to learning requires two levels of capacity development, one to build the capacity of curriculum materials developers to adapt teaching and learning materials to the technology, and a second level of capacity development when familiarizing teachers to the use of technology for teaching.

## **Motivational Factors for Successful Capacity Development**

Capacity development is more likely to be successful when individuals are genuinely motivated to participate with a desire to gain new skills for example, with shared values and a common sense of mission and purpose.<sup>23</sup> Other motivational factors include the selection process including self-selection for example, relevance and opportunity to apply new skills and knowledge, individual or team participation and involvement in design of program, content and modality, credit-based recognition of learning, incentives and capacity development as a pathway to promotion.

# Annex 3: Core Issues and Institutional, Organizational and Individual Priorities corresponding to each Outcome

## Outcome 1

# Outcome 1. Policy, Planning, and Finance coordinated and harmonized for improved management of ESP and PFM system implementation

Policy is implemented through coordinated planning and financing across MoEYS departments, from central to school level and between all agencies.

## Core Issue(s) and Priorities

Improve coordination and harmonization between departments and wider stakeholder groups

More effective policy, planning and financial management procedures and mechanisms

Policy formulation guidelines to provide for consistency in structure, presentation, and content

Capacity development on education policy and planning development system is still limited in particular at district and school level.

#### **Institutional level priorities**

Strengthen the educational planning development system at national and sub-national

Develop policy formulation guidelines and promote dissemination of legal regulations to relevant departments and units

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<sup>&</sup>lt;sup>22</sup> Action research – a process of enquiry that is carried out by an individual or a group, conducted in an educational setting such as a school or classroom settings to observe students undertaking specific learning activities for example. The main purpose is to reflect on and gain better understanding of teaching and learning practices.

<sup>&</sup>lt;sup>23</sup> Education Strategic Plan 2019-2023 (2019) MoEYS Cambodia

Strengthen policy implementation mechanisms for interdepartmental coordination that is inclusive, to ensure knowledge, information and expertise is shared, and more cohesive and connected policy documents developed. Introduce a structured mechanism for stronger inter-departmental collaboration across common areas of responsibility between central level departments (planning, monitoring, budget management, etc.) including regulations networking and technical director retreats

Improve coordination mechanisms between development partners and relevant ministries

Create innovative platforms / dialogues established for dissemination of research findings and policy.

## Organizational level priorities

Improve the linkage between ESP at national level to sub-national level by sub-sector in line with BSP, PB and AOPs through software system.

Develop AOPs at national and sub-national level by sub-sector through software system.

Develop capacity development modules packages for education planners training at national and sub-national levels.

Strengthen horizontal and vertical workflow<sup>24</sup> in all departments and at all levels

Build organizational capacity at all levels to prepare plans and to identify indicators for monitoring and reporting purposes

Reduce gender inequalities in MoEYS at all levels

Communicate relevant information (financial and non-financial documents) to all levels.

## **Individual level priorities**

Build capacities level in (i) research, policy, and planning formulation; (ii) education sector plan development and management report preparation (ESP, AOP, BSP, SDP, etc); (iii) simulation modelling and education sector diagnosis (ESD); (v) donor coordination: (v) IT skills for planning and management; (vi) financial management and PFM to sub-national and SBM levels; and (vii) micro planning and school mapping.

Strengthen individual capacities for more effective coordination with DPs and inter-ministries.

#### Outcome 2

# Outcome 2. Human Resource (HR) Management strengthened for effective personnel management

Human Resource planning, information systems and performance management systems are strengthened and aligned at all levels of the system

## Core Issue(s) and Priorities

Gender responsive, equitable and inclusive planning objectives and targets should be integrated into the HRM policies and capacity development provision

HRMIS should be made more responsive to institutional requirements for decision making

Link management functions to job descriptions

## **Institutional level priorities**

Establish functioning and interconnected HRMIS

Develop / update HR policy and related strategies to attract teachers towards teacher education, including technical teachers.

Incorporate D&D legal instruments and concepts in functional transfer and ensure systems and resources are available to promote functional transfer.

Increase the representation of women, ethnic groups, and people with special needs / disabilities in the education delivery structure, particularly at management level

# Organizational level priorities

Expand piloting and implementation of the performance appraisal management system at central and provincial levels

Strengthen MoEYS personnel capacity development programs to enable application of skills and knowledge and to increase organizational capacities e.g. through coaching and mentoring support

<sup>&</sup>lt;sup>24</sup> Horizontal workflows between departments and vertical workflows down from central to school level and up from school to central level.

Expand capacity of MoEYS personnel to absorb capacity development support – increase staffing and remove budget constraints (e.g. align budget allocation to tasks assigned).

Expand the quota of women in education management teams

## **Individual level priorities**

Strengthen the match between staff profiles and existing posts

Provide targeted capacity development for effective operation of HRMIS at all levels

Provide consistent and coordinated provision of formal pre-service, orientation and induction training for MoEYS personnel

Provide a systematic "professional development" program across MoEYS

Increase recruitment of technical specialists at all levels in the education sector

Job allocation to staff based on skills training.

#### Outcome 3

# Outcome 3. M&E system strengthened for effective and efficient sector management

Systems strengthened and databases integrated to enable effective data dissemination and utilization, through enhanced technology platform enabling high quality data reporting at all levels.

## Core Issue(s) and Priorities

Impacts of capacity development less visible and capacity constraints more pronounced at district and school levels than at sub-national / provincial level.

Most M&E and MIS training and workshops focus on what information is needed, and explanations of instructions and formats to be used, not on why information is needed or how the information can be used.

## **Institutional level priorities**

Improve MoEYS capacity to conduct ESP M&E effectively and efficiently

Expand, update, and integrate the various MIS effectively (EMIS, DEMIS, EFMS, HRMIS, etc)

Collect disaggregated data on gender equity and inclusion for MIS and M&E reporting

Expand the means to disseminate MIS and M&E information

Develop online school database and query system for users.

#### **Organizational level priorities**

Build MoEYS capacity to conduct M&E analysis and report writing

Develop EFMS functions and report generation

Increased clarity is needed on authority/mandate of the M&E department

Upgrade the system (server and database system) for online and offline access

Expand the utilization of EMIS database to school level, with annual one-time data collection.

Align EMIS schedule and information with the information needed by technical departments for progress/planning.

#### **Individual level priorities**

Equip MIS and M&E program developers with adequate skills and competencies (ICT programming, business analysis, project management, change management, statisticians, report generating skills and indicator formulation specialists)

Enhance (E)MIS user skills in analysis and evidence-based and results oriented reporting and decision making.

#### Outcome 4

# Outcome 4. Teacher Education Reform - Teacher and Teacher Educator programs strengthened and expanded

Strengthened leadership of Teacher Education Institutions (TEI) and other training providers produces better qualified education professionals.

#### Core Issue(s) and Priorities

Further strengthening of teacher education programs guided by the 2019 review of the Teacher Policy Action Plan (TPAP) and the core recommendations advocating a re-prioritization for greater alignment with the ESP 2019-2023:

(i) continued emphasis on teacher education, further developing the Teacher Education College (TEC) approach, strengthening pre-service education and upgrading academic qualification and pedagogical skills, (ii) implementation of the CPD Framework and Action Plan 2019-2023, and (iii) promote lifelong learning opportunities for all.

## **Institutional level priorities**

Capacity development of MoEYS at institutional, departmental and individual levels to support the establishment and operationalization of the in-service and pre-service training programs at TECs and TTCs.

Drafting of a more comprehensive Teacher Policy for approval to include from recruitment to retirement – one overarching teacher policy that consolidates the various policies, regulations, and guidelines for teachers and school directors.

Amend the Teacher Career Pathways Policy (2018) to be more inclusive, merit-based, and directly relevant to job promotion and transfer including criteria based on academic qualifications, work experience, CPD activities, and performance appraisals (linked to Intermediate Outcome 2.1b).

A central CPD data base will be developed and maintained.

E-training (MOOCs) platforms and e-Training courses will be developed to enable learning opportunities and expand CPD service deliveries.

## Organizational level priorities

There is a need for central leadership to establish a central management agency (CPD Management Office/CPDMO) to oversee the implementation of the CPD Action Plan (2019-2023).

Further development of the TEC approach to expand network of TEIs.

Strengthen PRESET training through TEIs.

Build capacity of TEIs to become accredited providers of INSET to school directors and teachers.

Build capacity of DIT and training providers to operate MOOCs and to provide services on digital course development to all stakeholders.

## **Individual level priorities**

Leadership and management program for TEI Principals.

Improving ICT and languages skills for TEIs/school principals, teacher trainers and teachers, DIT technicians. Upgrading academic qualifications and pedagogical skills and research skills of teacher trainers and teachers.

Integration of gender responsiveness in pedagogy for all teacher trainers and teachers.

Initiate program of CPD for School Directors and teachers.

#### **Outcome 5**

# Outcome 5. More effective School Based Management at school level enables high quality, inclusive service delivery

School systems strengthened with school directors district officers leading, for improved school management. School leaders plan and monitor for equitable provision of education services

#### Core Issue(s) and Priorities

## **Institutional level priorities**

The CDMP 2019-2023 points to the need for MoEYS to adopt the policy, framework and guidelines on SBM; integrate SBM into the school director training and teacher training curriculum; and establish a financing formula for SBM schools. Operational guidelines should be prepared in 2021. This should resolve different interpretations of the SBM process by different agencies by developing a unified approach across all schools and in all provinces. Develop a more coordinated approach for SBM between MoEYS departments at national and sub-national level and development partners, for example through joint multi-department proposals.

Review the Child-Friendly School Policy and action plan in the context of SDG 4 by strengthening DTMTs and school clusters.

Develop a policy and guidelines on safety from harm and risk management and develop a policy on child safety projections in 2022. Conduct a study of school mapping and implement the expansion of multilingual education programs in community pre-schools for indigenous children.

## Organizational level priorities

SBM: Strengthen the capacity of ECE sub-sector management. Strengthen classroom management and teaching and learning processes and improve teacher capacity development for primary education. For secondary education - more effective new teaching methodologies are needed

Improve infrastructure and facilities for primary schools, especially for incomplete and disadvantaged schools and continue to build schools that are near students' houses.

Drop-out rates at secondary school level are still too high and this could be helped by a career counselling program and the introduction of an early warning system (identification of learners with special educational needs for further teaching, monitoring students' learning, and assisting learners with special educational needs or students at risk of dropping out). NFE - strengthen lifelong learning centers and NFE engagement with private sector and local industry; further strengthen the management and leadership capacity of NFE officials at all levels; develop well-functioning community learning centers to meet local need.

Expand measures to increase school enrolment, attendance and retention of children from disadvantaged groups at ECE, primary and secondary levels.

Improving ICT and languages skills for TEIs/school principals, teacher trainers and teachers, DIT technicians.

## **Individual level priorities**

SBM: Leadership and management training for school directors / principals to help strengthen their authority and competence in handling challenging situations such as poor teacher performance, teacher absence and external business conflicts.

Provide scholarships for merit students, students from poor families and students with disabilities. Strengthen the school feeding program to ensure its sustainability.

Train ICT teachers for all USS and Lower Secondary Schools (LSS).

#### Outcome 6

## Outcome 6. Student Assessment and School Inspection ensures quality of education at all levels

MoEYS leads the implementation of a coherent quality assurance process, incorporating school inspection and learning assessment to monitor equitable, inclusive, and holistic curriculum delivery.

#### **Core Issue(s) and Priorities**

#### **Institutional level priorities**

Inspection: The QA Framework has clarified the alignment between the monitoring and inspection roles of District Training and Monitoring Teams (DTMTs) and the POE, and the distinction between DOE inspection and M&E roles. Provincial and district level school inspection tools are aligned, and the child-friendly school measurement tool is integrated.

The national assessment framework for the national examination system of Grades 9 and 12, assessment of Grades 3, 6, 8 and 11 and participation in international and regional student assessments needs to be implemented.

At the system level, feedback loops to enable information generated from student learning assessments need to be developed to inform curriculum development, teacher education and assessment practices.

## Organizational level priorities

At school level, develop a system of feedback from inspection reports and assessments to inform classroom teaching and learning practices.

At cluster level, teachers regularly discuss formative assessment at the monthly technical meeting.

## **Individual level priorities**

Inspection: Train school staff with the analytical skills required to measure school performance as a basis for preparing annual plans and budgets.

Capacity development is needed for school inspectors to analyze data received from schools and improve the quality of school inspection reports.

Assessment: Training programs are required at all levels for those responsible for both external and internal assessment.

#### **End Note**

The Ministry of Education, Youth and Sport acknowledges the comprehensive and detailed work put into the development of the CDMP 2020-2024 by all parties. The full document, reviewed in a meeting presided by His Excellency Nath Bunroeun on the 16<sup>th</sup> of February 2021 included a detailed description of the process of the CDMP development, including a situation analysis of Capacity Development activities in Cambodia, the approach to capacity development, the mapping of capacity development in Cambodia, the CDMP result structures, a monitoring and evaluation plan and costed implementation plan.

To make the CDMP more user-friendly and easy for readers and policy-makers to quickly grasp the main elements and main points, the Department of Planning, with agreement from senior leaders of the MoEYS, has produced a slightly condensed version, removing some elements such as costing process, tables and figures from the original version of the CDMP as reviewed in February 2021. Some of the processes, tables and figures have been included as annexes in this shorter version while others have been taken out and kept in one place for future reference. If readers are interested and want to review all the processes, tables and figures, they are welcomed to contact the Department of Planning for reference.

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